# Comprehensive ANNUAL Financial REPORT

# **CITY OF WINFIELD, KANSAS**

for Fiscal Year Ending December 31, 2011

WINFIELD

KANSAS



# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2011

# **CITY COMMISSION AND MAYOR**

Mayor Taggart L. Wall Commissioner Gregory N. Thompson Commissioner G. Thomas McNeish

> CITY MANAGER Warren Porter

**CITY CLERK** Brenda Peters

DIRECTOR OF FINANCE/CITY TREASURER Anne Jarrett

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2011

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# INTRODUCTORY Section



June 23, 2012

To the Citizens of the City of Winfield, Kansas Honorable Mayor and City Commissioners

This document is the Comprehensive Annual Financial Report (CAFR) of the City of Winfield, Kansas for the year ended December 31, 2011. This report was prepared by the city's finance department. Responsibility for both the accuracy of the presented data and the completeness and fairness of presentation, including all disclosures, rests with the management of the City. We believe the report, as presented, is accurate in all material respects. We also believe it is presented in a manner designed to set forth the financial position and results of operations of the City as measured by the financial activity of its various funds. Finally, we believe that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The introductory section includes a description of the City, including services provided, and explanation of the City's accounting system and budgetary controls, and a brief discussion of the city's economic condition and outlook. The City's organizational chart is also included to assist the reader in understanding the structure of the city. The financial section includes the independent auditor's report, Management's discussion & analysis, Government-wide financial statements, fund financial statements, notes to the financial statements, and individual and combining statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The reader is specifically directed to Management's Discussion and Analysis (MD&A) which immediately follows the independent auditor's report. MD&A provides a narrative explanation and overview of significant features and trends reflected by data in the financial statements.

Management of the City is responsible for establishing and maintaining an internal control structure to ensure that the assets of the City are protected from loss, theft or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles (GAAP). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The cost of the internal controls should not outweigh their benefits. Thus, the City of Winfield's internal controls are designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

Kansas statute 75-1122 requires an annual audit of all funds of the City by independent certified public accountants. The firm of Edw. B. Stephenson & Co. issued an unqualified opinion on the City of Winfield's financial statements for the year ended December 31, 2011. The independent auditor's report is located on page A-1 in the Financial Section of this report.

#### Profile of the Government

The City of Winfield, incorporated in 1873, has a population of 12,301 has an incorporated area of 12.35 square miles. Winfield is located in south central Kansas, less than an hour away from Wichita, and two hours from Tulsa and Oklahoma City. Winfield serves as the county seat for Cowley County, population approximately 36,000.

The City is unique in providing a full range of municipal utility services to its citizens, including electric and gas utilities, water, wastewater, and sanitation services. Other municipal services include police and fire protection, construction and maintenance of streets, drainage facilities and other infrastructure, recreation and cultural activities, a municipal golf course, community and industrial development, planning and zoning, building inspection, cemetery operations and maintenance, general administration, and internal support services. The City provides a pick-up recycling program to its citizens, along with composting site facilities, available at no charge to area residents. In addition, library services, emergency medical services, and low-income housing are provided by component units of the City. Additional information on the component units can be found in Note 1.A. in the notes to the financial statements.

The City of Winfield operates under a Commission/Manager form of government. One member of the three-member commission is elected annually by the Commission to act as Mayor. The City Manager is appointed by the City Commission and is responsible to them for the management of all City employees and administration of all City affairs. Regular city elections are held in odd years. The person receiving the largest number of votes is elected to a four-year term and the person receiving the second largest number of votes is elected to a two-year term.

Expenditures are authorized by a budget approved by the City Commission as required by State statute. The State statute level of budgetary control (i.e. the level at which expenditures cannot legally exceed the appropriated amount) is established at an individual fund level, but is monitored by department within each fund. The finance department continually reviews and approves all significant deviations from budget authorizations. The Kansas cash basis and budget laws requires cash be on hand before an expenditure is authorized, that all expenditures be budgeted (unless specifically exempted by statute), and that the budget not exceed anticipated revenues, including carry forward balances. Budget-to-actual comparisons are provided in this report for each individual fund in which an adopted annual operating budget is required by Kansas statute.

#### Economic Condition and Outlook and Major Initiatives

The intersection of U.S. Highway 160 and Interstate I-35 is located in the center of Winfield. The cities of Arkansas City and Winfield jointly own Strother Field Airport and Industrial Park, located less than seven miles from Winfield.

Many of the county area's employers have work forces consisting of residents of both the City of Winfield and the city of Arkansas City, located twelve miles to the south of Winfield. Manufacturing and services are the largest sectors of employment in Cowley County.

Rubbermaid began an expansion of its Winfield facilities in late 2011, relocating work that had been done in a Greenville, Texas facility. Rubbermaid currently employees 550+ people, and estimates an additional 200 production workers will be hired in 2012. Capacity at the facility will be increased to add manufacturing of Rubbermaid outdoor refuse and home organization products.

Gottlob Business Park was established in early 2012, a 100 acre area adjacent to the existing Winfield and Utt Industrial Parks. Forty acres were purchased by Insite, LLC, to construct a 500,000 square feet distribution center, to be leased to Rubbermaid. The project is set to be completed in late 2012. The remaining 60 acres of the park are owned by the city, and is available for future industrial development.

Southwestern College, a private liberal arts four year institution established in 1885, has an estimated enrollment of over 1,500 students. Southwestern has made major infrastructure improvements to its facilities in the last two years, including a \$4.8 million renovation of the football stadium and the Richardson auditorium.

The Prairieland Partners John Deere dealership began a 23,000 square foot expansion in 2011 of its Winfield facility, at an estimated \$1.425 million cost.

MetroPlains Development purchased the Baden Hall building from the City in 2011, for a complete renovation of the 1984 five-story building. The building was opened for use in late 2011, as 24 newly constructed 1, 2, and 3 bedroom apartments for low to moderate income tenants.

The City continues to make annual sidewalk and other infrastructure improvements, related to ADA compliance requirements.

2011 sales tax receipts increased 7.7% over the 2010 sales tax collections. Real estate property assessed valuation decreased 0.12% from 2010 to 2011, reflecting steady property values. The City issued six single-family home permits, and a total of \$13.2 million of building permits in 2011. This is comparable to the 2010 statistics of eight single-family permits and \$8.3 million of building permits. Winfield was not shielded from the struggling national economy in late 2008 and through 2009. Mid 2009 unemployment peaked at 8.2%, compared to the January 2008 rate of 4.0%. The 2010 and 2011 years have showed turnaround. At the end of 2011, Cowley County unemployment was at 6.2%, dropping to 5.7% at the end of April 2012.

#### **City Business and Financial Planning**

The City annually revises the current year's budget during preparation of the upcoming year budget, to provide internal management with better oversight. Additionally, the City maintains a five year projected budget for its Capital Improvement Fund, for internal purposes.

The City manages its finances with a long term perspective. Reacting to the ongoing cutbacks in state funding, the City increased fees for many of its fee-based services. The City has resisted tax increases in the past several years to cover ongoing services, instead looking at long term efficiencies and alternatives. The City had been able to sustain a level mill levy in dollars for a decade, though actual levies fluctuated slightly with changes in assessed valuation. The 2012 budget levies the same dollars as the 2011 budget. The City monitors its utility funds' cash balances and future capital needs. Rate increases, when necessary, are designed to cover long term needs of the utility.

The City had numerous large capital projects in the years 1998 through 2008, that have provided long term 'quality of life' enhancements, and to maintain necessary city infrastructure. Years 2009 -2012 are viewed as stabilization years. The city-wide debt load has dropped from approximately \$29.5 million at the end of 2006 to \$20.7 million at the end of 2011.

The City's insurance and self-insurance programs have been funded and administered as part of the City's Risk management. Funds are maintained in a reserve funds as authorized in Kansas Statutes. Additionally, the City maintains insurance policies and bonds as detailed in the Additional Information Section of this report. The City transitioned to full workers' compensation coverage in 2011, through the Kansas Eastern Region Insurance Trust group (KERIT).

#### **Cash Management Policies and Practices**

The City maintains its cash and investments under a pooled concept. This mechanism enhances the city's investment possibilities. The City requests competitive bids on all investments in accordance with K.S.A. 12-1675. Idle funds are used to purchase certificates of deposit or other allowable investments, with maturities scheduled to meet anticipated cash flow requirements. During 2011, an average of \$10.3 million was invested for an average of 118 days, at an average rate of 0.29%.

#### Certificate of Achievement and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Winfield for its comprehensive annual financial report for the year ended December 31, 2010. This was the eleventh consecutive year that the City has received this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report could not have been accomplished without the assistance of numerous persons both in and out of local government. The firm of Edw. B. Stephenson & Co, CPAs Chartered, provided independent audit services. Specific appreciation is expressed to the dedicated staff of the City accounting department. We would also like to thank members of the other City departments who assisted and contributed to this report. Finally, preparation of this report would not be possible without the support of the City Commission. We express special appreciation to them for their leadership in planning and conducting the financial operations of the City in a professional, responsible and progressive manner in the best interests of the residents of Winfield.

Respectfully submitted,

Warren Porter

Warren Porter City Manager

Brenda Peters City Clerk

ne Jarrett

Director Finance/City Treasurer

# Certificate of Achievement for Excellence in Financial Reporting

8 10

Presented to

# City of Winfield Kansas

For its Comprehensive Annual **Financial Report** for the Fiscal Year Ended December 31, 2010

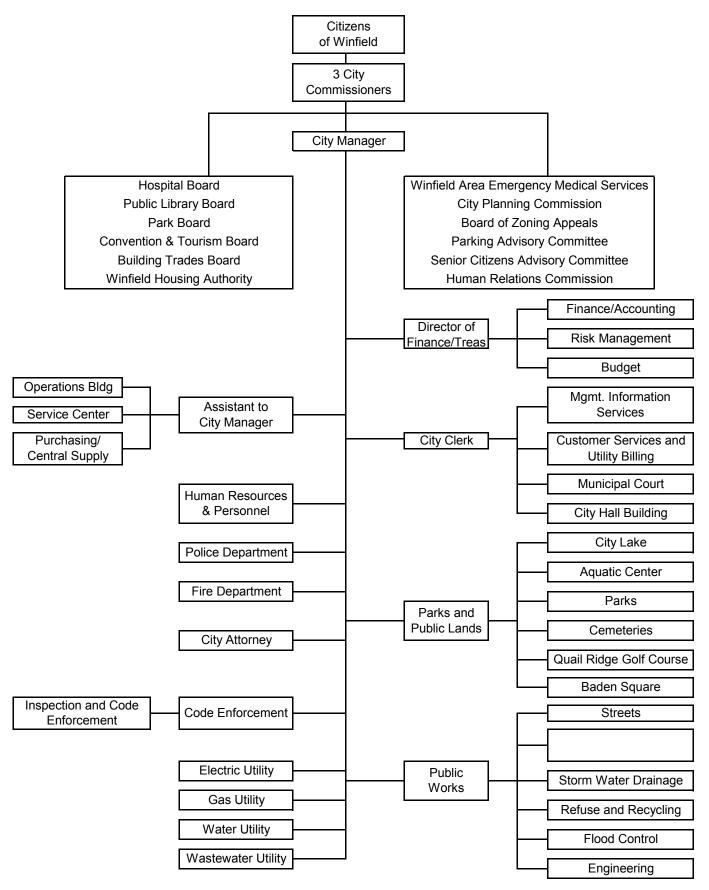
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Linda C. Sandson President

**Executive Director** 

# CITY OF WINFIELD, KANSAS ORGANIZATIONAL CHART



# LIST OF PRINCIPAL OFFICIALS

# DECEMBER 31, 2011

Mayor	Taggart L. Wall
City Commissioner	G. Thomas McNeish
City Commissioner	Gregory N. Thompson
City Manager	Warren Porter
City Attorney	William Muret
Assistant to the City Manager	Gary Mangus
City Clerk	Brenda Peters
Director of Finance/City Treasurer	Anne Jarrett
Interim Fire Chief	Alan Stoll
Police Chief	Danny Parker
Director of Public Works/Engineering	Russell A. Tomevi
Director of Community Development	Patrick Steward
Municipal Judge	Thomas D. Herlocker
Director of Electric and Water Utilities	Robert Porter
Interim Director of Gas and Wastewater Utilities	Warren Porter
Director of Parks and Public Lands	Mark Olney

# FINANCIAL Section

# **Basic Financial Information**

# **INDEPENDENT AUDITORS' REPORT**

To the City Manager, and City Council City of Winfield Winfield, Kansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Winfield, Kansas, as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements, as listed in the Table of Contents. These financial statements are the responsibility of the City of Winfield, Kansas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by the administration, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Winfield, Kansas, as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, required supplementary information, and other supplementary information as listed in the Table of Contents, be presented to supplement the basic financial Statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted principally of inquiries of

*EDW. B* STEPHENSON & CO., CPAs CHARTERED

> EDW. B. STEPHENSON (1905-1985)

> > JAMES R. DOBBS (1927-1997)

HARRY L. SHETLAR, JR. (1931-2000)

MORRIS W. JARVIS (1935-1999)

N. DEAN BRADBURY (1936-2005)

LOREN L. PONTIOUS (Retired)

#### **SHAREHOLDERS**

MAURICE P ROBERTS, CPA AARON R. IVERSON, CPA MICHAEL B NORTON, CPA

#### ACCOUNTANTS

MELISSA J. SCHOOLEY SARAH M. KINDT

1002 Main Street Winfield, Kansas 67156 620-221-9320 FAX 620-221-9325

### management regarding

the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Winfield, Kansas financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the financial statements of the City of Winfield, Kansas. The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we express no opinion on such information.

Edw. B. Stephenson & Co. (Ms Cht),

Winfield, Kansas June 22, 2012

# Management's Discussion and Analysis

The following discussion and analysis of the City of Winfield's financial performance provides an overview of the City financial activities for the fiscal year ended December 31, 2011. The management discussion and analysis is presented in conjunction with the transmittal letter at the front of this report and the City of Winfield's financial statements, which follow this section.

# Financial Highlights for 2011

- The City's total net assets increased during the fiscal year ended 2010, approximately \$1.27 million, or 1.8 percent.
- The cost of governmental activity in 2011 was \$10.3 million, equal to the cost from 2010. The amount of that paid by taxpayers through either property taxes or sales taxes was \$5.9 million, or 57 percent.
- Non-current liabilities in the governmental activities decreased by \$1.522 million from 2010 to 2011.
- Non-current liabilities in the business type activities decreased by \$844 thousand from 2010 to 2011.
- No new debt was issued in 2011.
- The general fund, on a current financial resource basis, reported \$183 thousand of revenues and other financing sources in excess of expenditures and other financing uses.
- On December 31, 2011, the General Fund reported a budgetary fund balance of \$196,998, amounting to 0.22 percent of the following year's appropriated budget.

# **Overview of the Financial Statements**

The Comprehensive Annual Financial Report consists of three sections: Introductory, financial, and statistical. The financial statements include government-wide financial statements, fund financial statements and notes to the financial statements. Supplementary information, provided in addition to the basic financial statements, is located in the sections titled Supplemental information and Statistical Section.

The City presents two kinds of statements, each providing a different snapshot of the City's finances. The reporting focus is on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City's overall financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both perspectives allow the user to address relevant questions, broaden the basis of comparison and enhance the City's accountability.

# **Government-wide Financial Statements**

The government-wide statements are prepared using accounting methods similar to those used by privatesector businesses. The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets can be monitored to determine whether the City's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets (current year's revenues and expenses) are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in the statement of activities for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The Statement of Net Assets and the Statement of Activities are divided into three types of activities:

- Governmental activities are principally supported by taxes and intergovernmental revenues. Most of the City's basic services are reported in governmental activities: police, fire, public works, streets, and stormwater drainage, cemetery, parks and recreation, health, and general administration.
- Business-type activities are functions that are intended to recover all or a portion of their costs through user fees and charges. They include these City activities: electric production and distribution, gas distribution, water purification and distribution, refuse collection, wastewater collection and treatment, and the municipal golf course.

 Component units – The Winfield Public Library, Winfield Area Emergency Medical Services, and the Winfield Public Housing Authority are presented as components units of the City of Winfield. Complete financial statements of those individual component units can be obtained from their respective administrative addresses:

Winfield Area EMS 1300 East 5<sup>th</sup> Winfield, KS 67156 Winfield Public Library 605 College Winfield, KS 67156 Winfield Housing Authority 1417 Pine Terrace Winfield, KS 67156

The government-wide financial statements can be found on pages A-13 through A-15 of this report.

# Fund Financial Statements

A fund is a fiscal entity with a set of self-balancing accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Winfield, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements provide more information about the City's most significant funds – not the City as a whole. All of the funds of the City of Winfield can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

O Governmental fund financial statements are prepared on the modified accrual basis. Under the modified accrual basis, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred, with the exception of long-term debt and other similar items which are recorded when due. The focus, therefore, is on the short-term financial picture of the operations reported, rather than the city as a whole. Most of the city's basic operations are reported in the governmental fund financial statements. The information in the government-wide statements can be compared to the governmental activities information in the government-wide statements. The reconciliation oat the end of the fund financial statements details the relationship between the two types of financial statements.

The City of Winfield maintained 25 individual governmental funds in 2011. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Improvements Fund, and the Debt Service Fund, all considered to be major funds. Information from the other 22 governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements beginning on page B-1.

The City of Winfield adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund on page A-21 to demonstrate compliance with the appropriated budget.

*Proprietary funds* fall into two categories: enterprise funds and internal service funds. All proprietary funds are prepared on the accrual basis of accounting. Enterprise funds are used to account for business-type activities. Enterprise fund statements present the same information that is in the government-wide statements for business activities, only in greater detail. The city's electric, gas, water, sewer, and refuse utilities, stormwater drainage, and the golf course are accounted for as enterprise funds. Internal service funds are used to account for the cost of operations shared by various functions of the City. The City uses seven internal service funds to account for its internal functions: risk management, workers compensation reserve, health insurance, management services, short term disability, and fleet services. A combining statement of these internal service funds can be found in the supplementary information following the notes to the financial statements. In the government-wide statements, the internal service funds are presented 50% in the business-type activities and 50% in the governmental type activities, mirroring the usage of those funds.

*Fiduciary funds* are used by the City to account for resources held by the city for the benefit of a third party. The City's fiduciary funds include the Sales tax agency fund, the payroll claims agency fund, and the fire insurance proceeds fund. Because the resources of these funds are not available for the city's operation, they are not presented in the government-wide financial statements. A combining statement can be found in the supplementary information following the notes to the financial statements.

*Permanent funds* are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used. The City has one permanent fund: the Cemetery endowment fund.

# **Financial Analysis of the City**

**Net assets of the primary government –** Over time, net assets can serve as a useful indicator of the City's financial position. In accordance with GASB Statement No. 34, Table 1 summarizes net assets of the City of Winfield.

Table 1

#### City of Winfield, Kansas Net Assets As of December 31, 2011 (with comparative totals for December 31, 2010) (in thousands of dollars)

	Governmental Activities			Business-type Activities					Total Primary Government			ernment	
	×	2011		2010		2011		2010			2011		2010
Cash and investments	\$	2,775	\$	3,049	\$	7,598	\$	6,160	\$	3	10,373	\$	9,209
Other assets		7,391		7,432		6,079		5,641			13,470		13,073
Capital assets		27,059		27,698		48,230		50,239			75,289		77,937
Total assets		37,225		38,179		61,907		62,040			99,132		100,219
Long-term liabilities		9,851		11,321		9,134		9,982			18,985		21,303
Other liabilities		5,984		5,721		3,175		3,474			9,159		9,195
Total liabilities		15,835		17,042		12,309		13,456	_		28,144		30,498
Net assets:													
Capital assets, net of debt		16,254		15,222		38,560		39,238			54,814		54,460
Restricted		957		1,101		-		200			957		1,301
Unrestricted		4,179		4,814		11,038		9,146			15,217		13,960
Total net assets	\$	21,390	\$	21,137	\$	49,598	\$	48,584	\$	3	70,988	\$	69,721

The City's net assets increased \$1.27 million from 2010 to the end of 2011. Approximately 77 percent of the City's net assets reflect investment in capital assets (e.g. land, buildings, improvements, equipment), less any outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently the capital assets are not available for future spending. An additional portion of these assets (1 percent) represents resources that are subject to external restrictions on how they may be spent. The unrestricted portion of total net assets is \$15 million, or 22 percent, available to meet the city's ongoing obligations.

*Governmental activities* - The governmental activities portion of unrestricted net assets totals \$4.3 million, or 20 percent of total governmental activities net assets. Capital assets, net of related debt, comprise 75 percent of total governmental activities net assets. Long-term liabilities decreased by \$1.5 million from 2010 to 2011. No new debt was issued in 2011, and the City paid down outstanding debt.

*Business-type activities* – The business-type activities portion of unrestricted net assets total \$11 million, or 22 percent of total business-type activities net assets. Capital assets, net of related debt, comprise 78 percent of the total net assets. Long-term liabilities decreased by \$844 thousand from 2010 to 2011.

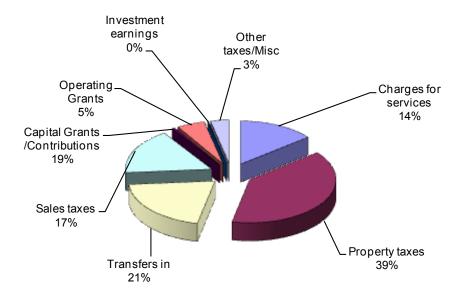
Table 2, below, summarizes total City revenues and expenses for the fiscal year ending December 31, 2011:

Table 2

# City of Winfield, Kansas Changes in Net Assets As of December 31, 2011 (with comparative totals for December 31, 2010) (in thousands of dollars)

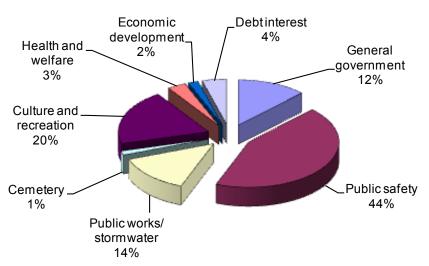
	Govenrmental Activities		Business-ty	pe Activities	Total Primary Gov't	
Revenues	2011	2010	2011	2010	2011	2010
Program revenues:						
Charges for services	\$ 1,509	\$ 1,496	\$ 35,751	\$ 32,938	\$ 37,260	\$ 34,434
Operating grants and contributions	553	641	-	-	553	641
Capital grants and contributions	56	13	113	798	169	811
General revenues:						
Property taxes	4,134	3,995	-	-	4,134	3,995
Sales taxes	1,803	1,651	-	-	1,803	1,651
Franchise fees	198	218	-	-	198	218
Other taxes	146	172	-	-	146	172
Miscellaneous income	19	-	-	-	19	-
Investment interest	10	22	20	36	30	58
Total revenues	8,428	8,208	35,884	33,772	44,312	41,980
Expenses						
General government	1,284	1,378	-	-	1,284	1,378
Public safety	4,493	4,486	-	-	4,493	4,486
Public works	1,392	1,392	-	-	1,392	1,392
Cemetery	146	165	-	-	146	165
Culture and recreation	2,045	1,910	-	-	2,045	1,910
Health and welfare	342	334	-	-	342	334
Economic development	186	149	-	-	186	149
Interest on debt	452	500	-	-	452	500
Electric	-	-	22,331	21,108	22,331	21,108
Gas	-	-	4,161	4,434	4,161	4,434
Water	-	-	2,355	2,318	2,355	2,318
Refuse	-	-	1,247	1,200	1,247	1,200
Wastewater	-	-	1,849	1,865	1,849	1,865
Golfcourse			762	814	762	814
Total expenses	10,340	10,314	32,705	31,739	43,045	42,053
Excess before transfers, special						
items, and prior year restatements	(1,912)	(2,106)	3,179	2,033	1,267	(73)
Transfers	2,165	1,957	(2,165)	(1,957)	-	-
Restatements		327		1,102		1,429
Increase (decr) in net assets	\$ 253	\$ 178	\$ 1,014	\$ 1,178	\$ 1,267	\$ 1,356

Governmental Activities - As indicated above, governmental net assets increased by \$253 thousand in 2011. Total governmental expenses increased less than one-half of a percent, while revenues increased \$220 thousand, 2.7% from 2010.



#### **Sources of Revenue - Governmental Activities**

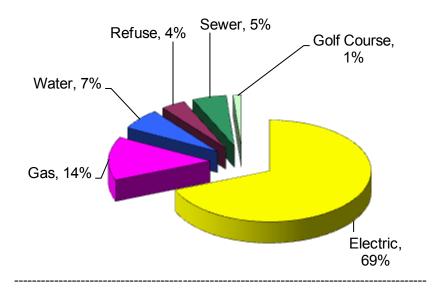
Major sources of revenue of the governmental activities continue to be property, sales, and other taxes, as illustrated in the above graph. Property taxes comprised \$4.1 million, or 39 percent of the City's governmental activities 2011 revenue. 'Other taxes' includes alcohol beverage, franchise, and transient guest taxes. The electric, gas, water, and refuse funds pay the general fund 'in lieu of' franchise fees, a set percentage of gross revenues, similar to what would be assessed third-party utility companies supplying services to Winfield citizens. These are reflected as transfers in the above chart. Operating grants included primarily public works and public safety operational and maintenance funding through the State of Kansas. Capital grants and contributions include special assessments, contributions, and federal grants revenues.



### Functional Expenses - Governmental Activities

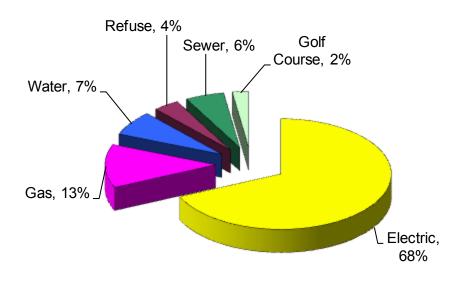
Public safety expense continues to represent the largest governmental expense, \$4.5 million, or 4 percent of the City's total governmental expenses of \$10.3 million.

**Business-type activities -** The City operates five utilities and a municipal golf course. Combined, the electric and gas utilities comprise 81 percent of the total business-type activity charges.



**Program Revenues - Business Type Activities** 

**Program Expenses - Business Type Activities** 



Highlights in the business-type activities area include:

• For business-type activities, 2011 overall expenses increased slightly, \$966 thousand, from 2010, and program revenues increased \$2.1 million.

- Electric kwh sales increased 1.4% over 2010, due to the unusal summer heat and the increase in industry usage. 2011 operating income in the electric utility fund was \$2.4 million.
- Water gallons sales increased over 10% from 2010, again due to the hot dry summer months. This followed three consecutive years of unusually wet weather, and accompanying depressed water sales. 2011 operating income in the water utility fund was \$179 thousand.

<sup>0</sup> 

- Gas MCF sales remained stable, decreasing 0.2% in 2011. Net operating income of the gas fund was \$935 thousand in 2009 and \$1 million in 2010. 2011 operating income in the gas utility fund was \$810 thousand.
- The wastewater utility fund incurred a \$214 thousand operating profit in 2011. The City has increased sewer user charges in early 2008, rates to increase over a five year period, for the purpose of funding KDHE debt for wastewater treatment plant improvements.

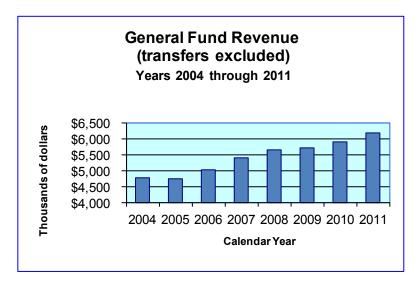
# Financial Analysis of the Government's Funds

As noted earlier, the City of Winfield uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

**Governmental funds** - The focus of the City of Winfield's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Winfield's financing requirements.

As of the end of the fiscal year ending December 31, 2011, the City's governmental funds reported a combined ending fund balance of \$1.8 million, a decrease of \$210 thousand in comparison to the prior year. Approximately 23 percent of this total amount, \$418 thousand, constitutes unassigned fund balance, available for spending at the City's discretion. The remainder of fund balance is restricted for specific purposes, 54 percent, or committed by management for specific purposes, 23 percent.

**General Fund** - The general fund is the major operating and taxing fund for the City of Winfield. At the close of 2011, the general fund balance was \$438 thousand, compared to \$255 thousand at the close of 2010. Excluding transfers to and from the general fund and the debt payments related to a 2006 purchase of a \$1 million fire truck, the overall general fund expenditures increased less than 1 percent from 2010, while revenues increased 5 percent.



Major revenue sources in the General fund include:

- Property taxes collected were \$2.76 million. Property tax collections were 102 percent of projected revenues in 2011. The 2011 City mill levy increased levy approximately 2 mills from 2010.
- Sales tax collected amounts to \$1.8 million, exceeding projected revenues by 5 percent. Sales tax collections were indicative of an upturn in the local economy.
- In 2011, total 'in lieu of' franchise fees from the other utilities increased 5 percent, \$103 thousand over the prior year, due to the electric and water utilities' gross revenues increase. These amounts are treated as inter-fund transfers in the financial statements.

General funds expenditures, excluding transfers, totaled \$6.9 million, less than 1 percent above 2010 amounts. Below is a historical trends summary by function of general fund expenditures.

#### General Fund Expenses by Function Years 2004 through 2011 (dollars in thousands)

									8 Yr
									Average
									Annual
	2004	2005	2006	2007	2008	2009	2010	2011	Growth
General gov't	\$ 933	\$ 607	\$ 837	\$ 823	\$ 768	\$ 810	\$ 782	\$ 820	0.2%
Public safety	3,195	3,485	4,670	3,858	4,378	4,223	4,273	4,250	4.5%
Cemetery	131	142	131	140	142	134	138	154	2.2%
Culture/recreation	1,040	1,240	1,083	1,072	1,178	1,079	1,207	1,251	2.8%
Health and welfare	315	311	290	290	294	320	315	302	-0.4%
Economic									
development	22	6	16	15	10	10	10	10	6.8%
Debt service	10			126	126	126	126	126	0.0%
	\$ 5,646	\$ 5,791	\$ 7,027	\$ 6,324	\$ 6,896	\$ 6,702	\$ 6,851	\$ 6,913	2.9%

**Capital Improvements Fund – The** capital improvements fund's primary revenue source is a one-half cent city sales tax. Funds were used for projects and for debt payments on prior years' projects. The year end fund balance of \$171 thousand is a decrease of 39 percent, compared to the 2010 year end fund balance of \$279 thousand.

**Debt Service Fund** - The debt service fund's fund balance increased 20 percent to \$158,727 at the end of 2011. 9.661 mills generated \$702 thousand of property taxes for fund in 2011. This mill levy has maintained a relatively stable level over the last ten years, varying from 9.189 to 11.747 mills.

**Other Governmental Funds** – Other governmental funds' fund balance was \$1,059,657, at the end of 2011, a decrease of \$312,767 from the prior year. \$248,000 of the decrease was related to the sale of the Baden Hall building, which was sold to a developer in 2011, and renovated to a 24-unit apartment building. The City had accumulated \$248,000 from prior years' private contributions, towards the renovation.

# **General Fund Budgetary Highlights**

Actual revenue sources in 2011 totaled 102 percent of the original 2011 budget. Revenue highlights are discussed above under 'General Fund'. Overall 2011 expenditures increased 2.7 percent over 2010. The City's unencumbered fund balance in the general fund at December 31, 2011 was \$198,998, equivalent to 0.24 percent of the 2011 general fund budgetary basis expenditures. The 2011 general fund budget was amended by city commission by approximately \$74 thousand, to allow for transfer of budgeted but unspent capital outlay equipment dollars to the equipment reserve fund.

# **Capital Assets**

At the end of 2011, the City had \$75 million invested, net of depreciation, in a broad range of capital assets used in both governmental and business-type activities, summarized below:

Table 3

### City of Winfield, Kansas Assets, Net of Depreciation As of December 31, 2011 (with comparative totals for December 31, 2010) (in thousands of dollars)

	Governmental Activities					Business-type Activities				Total Primary Government		
	2011		2010		2011		2010		2011		2010	
Land Infrastructure/	\$	1,903	\$	1,903	\$	827	\$	827	\$	2,730	\$	2,730
other improvements		16,224		16,004		31,528		31,976		47,752		47,980
Construction		40		39		10		-		50		39
Buildings and												
improvements		6,229		6,302		5,329		5,772		11,558		12,074
Equipment		2,663		3,450		10,536		11,664		13,199		15,114
Total		27,059		27,698		48,230		50,239		75,289		77,937

Government-wide capital assets, net of depreciation, decreased 2 percent in 2011. In business-type activities, capital assets, net of depreciation, decreased 3 percent during 2011. The minor decreases are primarily because no sizable capital projects or asset purchases were made in 2011. Additional information regarding the City of Winfield's capital assets can be found in note 8, page A-47 of this report.

# Long-term Debt

At the end of 2011, the City had total long-term debt of \$21 million, \$2.4 million due within the next year. Of the total debt, \$20.2 million is backed by the full faith and credit of the government, although the City's intent is to use water and sewer utility revenues to repay \$9.7 million of that \$20.2 million.

The City did not issue any new debt in 2011. City officials have taken a conservative stance in 2010 and 2011, using those years to reduce total debt, and create a fiscal position to fund future projects and infrastructure improvements. Additional information on the city's long-term debt can be found in Note 11, pages A-48 through A-54 of this report.

### Economic Factors and Next Year's Budgets

County unemployment rates as of December 31, 2011 and April 30, 2012 were 6.2% and 5.7%, respectively. Comparable national unemployment rates were 8.5% and 8.1%, and comparable Kansas state-wide unemployment rates were 6.3% and 6.1% The City of Winfield and surrounding Cowley County were not insulated from significant job losses in the nationwide recession. While the county's various light manufacturing industries were affected negatively by the recession in 2009, the years 2010 and 2011 have shown a rebound. Using utility usage as an indicator, industry kwh has returned to about 97% of the 2008 pre-recession usage. The value of building permits in 2011 was \$13.2 million, an increase from 2010's value of \$8.3 million, 476 permits were issued in 2011, compared to 381 permits issued in 2010.

The City of Winfield continues to partner with other local governments and the private sector to maintain local economic efforts. The 2012 budget reflects a 2 percent increase in budgeted expenditures over 2011 amounts, and 2012 revenues are anticipated to remain steady in comparison to 2011 amounts.

### Requests for Information

This financial report is designed to provide a general overview of the City of Winfield's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, P.O. Box 646, Winfield, KS 67156.

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#### STATEMENT OF NET ASSETS DECEMBER 31, 2011

Governmental Business-type	Component
Activities Total	Units
Assets	
	\$ 701,973
Receivables:	
Taxes         3,730,636         -         3,730,636	-
Special assessments         2,860,233         -         2,860,233	-
Economic development receivable 248,000 - 248,000	-
Utilities - 4,171,794 4,171,794	-
Accounts 42,198 44,500 86,698	109,113
Due from other governmental agencies 113,404 - 113,404	107,446
Due from component units18,625-18,625170,107170,117170,111170,011	-
Inventories and prepaids 170,197 1,709,144 1,879,341	21,047
Deferred costs         207,548         96,111         303,659	
Capital assets, not being depreciated 1,943,126 837,527 2,780,653	52,776
Capital assets, net of accumulated depreciation 25,116,000 47,392,931 72,508,931	2,062,013
Other investments - 11,957 11,957	-
Other investments-restricted	12,317
Investment in joint venture 45,817 45,817	-
Total assets         37,224,869         61,907,615         99,132,484	3,066,685
Liabilities	
Deficit cash	15,386.00
Accounts payable 396,493 1,973,905 2,370,398	87,666
Accrued interest payable 84,496 88,281 172,777	-
Unearned revenues 3,782,248 - 3,782,248	-
Long-term liabilities	
Due within one year 1,773,124 1,109,233 2,882,357	-
Due in more than one year 9,799,087 9,137,921 18,937,008	-
Due within one year to primary government	17,895
Due in more than one year to primary government	30,428
Total liabilities 15,835,448 12,309,340 28,144,788	135,989
Net Assets	
Net investment in capital assets         16,253,622         38,560,011         54,813,633	2,083,129
Restricted for:	
Capital projects 127,994 - 127,994	107,446
Enabling legislation 663,551 - 663,551	-
Debt service 158,727 - 158,727	17,895
Cemtery Endowment - nonexpendable 6,000 - 6,000	-
Unrestricted net assets         4,179,527         11,038,264         15,217,791	722,226
Total net position\$ 21,389,421\$ 49,598,275\$ 70,987,696	\$ 2,930,696

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

			Operating	Capital
		Charges for	Grants and	Grants and
Functions/Programs	Expenses	Services	Contributions	Contributions
Primary government:	Expended	00111000	Contributions	Contributions
Governmental activities:				
	¢ 4 004 004		¢ 447.000	¢
General government	\$ 1,284,081	\$ 351,445	\$ 117,000	\$ -
Public safety	4,493,341	217,361	12,257	27,051
Public works/stormwater	1,392,216	149,761	421,517	-
Cemetery	145,656	70,245		600
Culture and recreation	2,044,763	532,471	2,532	28,000
Health and welfare	341,963	187,630	-	-
Economic development	185,683	-	-	-
Debt interest and related cost	452,192			
Total governmental activities	10,339,895	1,508,913	553,306	55,651
Business-type activities:				
Electric	22,331,177	24,623,166	_	70,650
Gas	4,160,674	4,955,953		7,522
Water	2,354,597	2,375,968	-	22,908
Refuse	1,247,376	1,394,287	-	22,900
Wastewater			-	12 150
	1,849,088	1,942,758	-	12,150
Golf course	762,407	459,404		-
Total business-type activities	32,705,319	35,751,536		113,230
Total primary government	\$ 43,045,214	\$ 37,260,449	\$ 553,306	\$ 168,881
Component Units:				
•				¢
Winfield Public Library				\$ -
Winfield Area EMS				-
Winfield Housing Authority				-
Total component units	-			
		_		

General revenues:

Property taxes Sales taxes Investment earnings Transient guest taxes Franchise taxes Alcohol beverage taxes Miscellaneous Payments from City of Winfield Transfers - In lieu of transfer payments from utilities Transfers Total general revenues and transfers Change in net assets

Net assets - beginning Prior year adjustment Net assets - beginning, adjusted

#### Net assets - ending

	Primary Government		
Governmental Activities	Business-type Activities	Total	Component Units
<pre>\$ (815,636) (4,236,672) (820,938) (74,811) (1,481,760) (154,333) (185,683) (452,192) (8,222,025)</pre>	\$ - - - - - - - - - - - - -	<pre>\$ (815,636) (4,236,672) (820,938) (74,811) (1,481,760) (154,333) (185,683) (452,192) (8,222,025)</pre>	\$ - - - - - - - - - - - - - -
- - - - - - - - - - - - - - - - - - -	2,362,639 802,801 44,279 146,911 105,820 (303,003) 3,159,447 \$ 3,159,447	2,362,639 802,801 44,279 146,911 105,820 (303,003) 3,159,447 \$ (5,062,578)	- - - - - - - - - - - - - - - - - - -
\$ - - - -	\$ - - - -	\$ - - - -	\$ (457,126) (246,233) (7,546) (710,905)
4,133,774 1,802,734 9,874 81,501 197,907 63,768 19,512 - 2,090,193 75,348 8,474,611 252,586	- 20,381 - - - (2,090,193) (75,348) (2,145,160) 1,014,287	4,133,774 1,802,734 30,255 81,501 197,907 63,768 19,512 - - - - - - - - - - - - - - - - - - -	- - - - - - - - - - - - - - - - - - -
21,136,835 	48,583,988  48,583,988	69,720,823 	2,879,531 (15) 2,879,516
\$ 21,389,421	\$ 49,598,275	\$ 70,987,696	\$ 2,930,696

## GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2011

	General Fund	Debt Service Fund	Capital Improvements Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Pooled cash and investments Receivables:	\$ 347,229	\$ 158,727	\$ 257,127	\$ 1,105,264	\$ 1,868,347
Property taxes	2,361,618	602,512	-	570,118	3,534,248
Sales and franchise taxes	196,389				196,389
Special assessments	62,192	2,798,041	-	-	2,860,233
Accounts	16,067	-	-	-	16,067
Economic development Loan	248,000				248,000
Due from other governmental					
agencies	-	89,006	-	43,023	132,029
Due from other funds	-	-	42,980	-	42,980
Advances to internal service funds	20,265	-	-		20,265
Total assets	3,251,760	3,648,286	300,107	1,718,405	8,918,558
Liabilities Accounts and wages payable	141,514	-	129,133	18,837	289,484
Due to other funds	-	-	-	69,793	69,793
Deferred revenue	2,671,810	3,489,559	-	570,118	6,731,487
Total liabilities	2,813,324	3,489,559	129,133	658,748	7,090,764
Fund Balances Fund balances					
Nonspendable	20,265	-	-	6,000	26,265
Restricted	-	158,727	170,974	665,442	995,143
Committed	-	-	-	422,139	422,139
Assigned	-	-	-	(33,924)	(33,924)
Unassigned	418,171	-		-	418,171
Total fund balances	438,436	158,727	170,974	1,059,657	1,827,794
Total liabilities and fund balances	\$ 3,251,760	\$ 3,648,286	\$ 300,107	<u>\$ 1,718,405</u>	\$ 8,918,558

GOVERNMENTAL FUNDS RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS

DECEMBER 31, 2011

DECEMBER 31, 2011		
Total fund balances - Total governmental funds	:	\$ 1,827,794
Amounts reported for governmental activities in the Statement of Net Assets are different from those reported in the governmental funds above because of the following:		
CAPITAL ASSETS Capital assets used in governmental activities are not current assets or financial resources and therefore are not reported in the governmental funds. These assets include stormwater drainage infrastructure and consist of:		
Land and construction in progress Buildings, net of \$3,403,199 accumulated depreciation Improvements other than buildings, net of \$5,289,568 accumulated depreciation Machinery and equipment, net of \$6,377,374 accumulated depreciation Total capital assets	\$ 1,943,126 6,275,426 16,223,935 2,616,639	27,059,126
<b>STORMWATER DRAINAGE</b> The stormwater drainage utility fund is an enterprise fund of the City, and has been reclassifed to governmental activities in the government-wide statements. Stormwater drainage fees are charged to City utility wastewater customers through consolidated utility bills. Stormwater fees are used to paritally fund stormwater drainage system facilities and improvements. However, general obligation debt has funded a significant portion of the system.		177,653
<b>BOND ISSUANCE COSTS</b> Issuance costs associated with new debt issued by the City in 2003-2011 were reported as expenditures in the governmental fund when the debt was issued, whereas bond issuance costs are deferred in the statement of net assets. Deferred bond issuance costs are amortized, over the life of the debt issued, as an adjustment to interest expense in the statement of activities.		114,995
<b>DEFERRED LOSS ON REFUNDING OF GENERAL OBLIGATION DEBT</b> The 2005 refunding of \$1,980,000 debt with the issuance of \$2,130,000 debt created a \$150,000 increase in debt liability on the balance sheet. This deferred loss is amortized over the life of the new debt.		92,553
<b>DEFERRED PREMIUM ON REFUNDING OF GENERAL OBLIGATION DEBT</b> The 2010 general obligation bonds totaling \$8.535 million included a \$18,897 debt premium in the governmental funds. This premium is amortized over the life of the debt.		(18,277)
LONG TERM RECEIVABLES Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current expenditures. Those assets (i.e. receivables) are offset by deferred revenues in the governmental funds and, therefore, not included in fund balance. Balances at December 31, 2011 are: Contractual receivables from component units Contractual receivables from other governmental agencies Deferred special assessments	18,625 70,381 2,860,233	2.949.239
<b>DUE TO PROPRIETARY FUNDS</b> Amounts advanced and due to or from nongovernmental funds are offset in the governmental activities in the statement of net assets. Advance to internal service funds Due to enterprise fund	(20,265) 26,813	,
<b>INTERNAL SERVICE FUNDS</b> Internal services funds are used by the city to account for the financing of goods or services provided by one department to other City departments, generally on a cost reimbursement basis. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.		6,548 818,220
<b>LIABILITIES</b> Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net assets.		
Balances at December 31, 2011 are: Accrued interest payable Compensated absences Net OPEB obligation Payable to other governmental agencies General obligation bonds and KDOT loans payable Capital leases payable Total lipibilities pot reflected in governmental funds balance sheet	(84,496) (313,831) (128,575) (39,014) (10,409,521) (662,993)	(11 620 420)
Total liabilities not reflected in governmental funds balance sheet	-	(11,638,430)
Total net assets of governmental activities	<u>+</u>	\$ 21,389,421

#### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2011

Descusion	General Fund	Debt Service Fund	Capital Improvements Fund	Other Governmental Funds	Total Governmental Funds
Revenues	<b>* • = • • • • •</b>	<b>• -</b> •• <b>-</b> • <b>-</b>	•	<b>•</b> • • • • <b>•</b> • • •	<b>•</b> • • • • • <b>• • •</b> •
Property taxes	\$2,764,343	\$ 702,705	\$ -	\$ 666,726	\$ 4,133,774
Sales taxes	1,802,734	-	-	-	1,802,734
Special assessments	-	207,926	-	-	207,926
Franchise taxes	197,907	-	-	-	197,907
Intergovernmental revenue	419,504	31,437	12,766	644,274	1,107,981
Licenses and permits	70,546	-	-	-	70,546
Fines and penalties	134,467	-	-	-	134,467
Interest income	2,291	698	838	3,491	7,318
Use of property	104,765	-	-	-	104,765
Charges for services and sales	628,185	-	-	37,760	665,945
Other	47,200		5,146	82,612	134,958
Total revenues	6,171,942	942,766	18,750	1,434,863	8,568,321
Expenditures Current operations:					
General government	819,810	6,452	_	518,737	1,344,999
Public safety	4,250,564	0,402	_	61,017	4,311,581
Public works	-	-	_	651,094	651,094
Cemetery	154,220	-	_	6,360	160,580
Culture and recreation	1,250,587	-	_	542,682	1,793,269
Health and welfare	301,613	-	_	40,350	341,963
Economic development	10,000	-	_	175,683	185,683
Capital outlay		-	443,657		443,657
Debt service:			110,001		110,001
Debt principal payments	96,152	1,635,038	28,352	35,012	1,794,554
Debt interest payments	29,567	561,452	2,185	4,159	597,363
Total expenditures	6,912,513	2,202,942	474,194	2,035,094	11,624,743
Excess (deficiency) of revenues over					
(under) expenditures	(740,571)	(1,260,176)	(455,444)	(600,231)	(3,056,422)
Other financing sources (uses): Transfers in	75,000	1,287,689	921,249	445,537	2,729,475
		1,207,009	921,249	445,557	
Transfers in - Pymts In lieu of franchise fees Transfers out	2,090,193 (1,241,302)	-	- (573,646)	(158,073)	2,090,193 (1,973,021)
Total other financing sources (uses)	923,891	1,287,689	347,603	287,464	2,846,647
Total other infancing sources (uses)	923,091	1,207,009	347,003	207,404	2,040,047
Net change in fund balances	183,320	27,513	(107,841)	(312,767)	(209,775)
Fund balances, beginning of year	255,116	131,214	278,815	1,372,424	2,037,569
Fund balances, end of year	\$ 438,436	\$ 158,727	\$ 170,974	\$1,059,657	\$ 1,827,794

#### GOVERNMENTAL FUNDS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

\$

(209,775)

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances, which measures only changes in current assets and current liabilities on the accrual basis, with the Change in Net Assets of Governmental Activities reported in the Statement of Net Activities, which is prepared on the full accrual basis.

Net change in fund balances - total governmental funds

Amounts reported for governmental activities in the statement of activities are different because:

#### Capital asset transactions

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets, which meet capitalization requirements, is allocated over their estimated useful lives and reported as depreciation expense, capitalization requirements, is allocated over their estimated useful lives and reported as depreciation expense.

	eciation expense.
Capital outlay expenditures Depreciation	513,072 (960,609)
Net loss on retirement/sale of governmental capital assets Net capital asset transactions	(29,568) (477,105)
Transfers of capital assets from governmental activities to business type activities are reported as transfers, whereasin the governmental funds, there is no event to report as there was no outward flow of current financial resources.	
<b>Revenues</b> Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Long-term receivables Special assessments receivables	(31,437) (219,511)
<b>Long-term debt</b> Debt proceeds provide current financial resources to governmental funds, but issuing debt increases log liabilities in the Statement of Net Assets. Repayment of debt principal is an expenditure in the governm funds, but in the Statement of Net Assets, the repayment reduces long-term liabilities.	
General obligation and sales tax bond principal payments Capital lease payments KDOT TRF loan principal payments Long term contractual payments General obligation refunding bond premium	1,600,000 159,516 35,038 32,507 (8,180)
<b>Reclassification of cash transfers for general obligation debt payments</b> General obligation debt for water utility improvements is recognized as debt in the water utility fund. Ur accrual accounting, the bond and interest fund receives cash transfers from the water fund to make the debt payments.	
Accrual of non-current items The amounts below are included in the statement of activities, but do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Compensated absences Net OPEB obligation Interest payable Amortization of debt issuance costs Amortization of debt premium Deferred revenues	(26,342) (32,824) 15,903 (12,766) 3,055 51,921
Stormwater drainage fund reclassified as governmental-type activity The stormwater drainage fund is included as a proprietary fund in the Proprietary Funds' Statement of Net Assets, and Statement of Revenues, Expenses and Changes in Fund Net Assets. It is reclassified as a governmental-type fund for the government-wide Statement of Net Assets and Statement of Activities, defined as a 'public works/stormwater' function.	6,683
Allocation of internal service funds activity Internal service funds are used by management to charge the costs of certain activities, such as management services and insurance, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities	(64,211)
Change in net assets of governmental activities	\$ 252,586

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## GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2011 (Original and Final Budget)

	Budget	Amended udget Budget		Actual			Variance with amended Budget	
Revenues and other sources:						_		
Taxes:								
Property	\$ 2,713,403	\$	2,713,403	\$	2,764,342	:	\$ 50,939	
Sales	1,720,000		1,720,000		1,781,423		61,423	
Franchise	215,570		215,570		209,479		(6,091)	
Licenses and permits	55,950		55,950		70,546		14,596	
Intergovernmental	401,406		401,406		407,247		5,841	
Rentals, charges for services and sales	738,040		738,040		732,952		(5,088)	
Fines and penalties	137,500		137,500		134,467		(3,033)	
Interest earnings	3,000		3,000		2,291		(709)	
Miscellaneous	27,000		27,000		61,708		34,708	
Payments in lieu of taxes - utilities	2,074,808		2,074,808		2,090,193		15,385	
Transfers from other funds	75,000		75,000		75,000		-	
Total revenues and other sources	8,161,677		8,161,677		8,329,648		167,971	
Expenditures and other uses:								
General government:								
Legal	63,973		63,973		56,988		6,985	
Administrative	576,979		576,979		938,107		(361,128)	
Cemetery maintenance	158,736		158,736		154,220		4,516	
Public safety:								
Police department	2,352,940		2,352,940		2,340,860		12,080	
Fire department	1,777,144		1,777,144		1,696,863		80,281	
Building inspection	302,223		302,223		278,657		23,566	
Parking	28,940		28,940		20,803		8,137	
Culture and recreation:								
City lake	283,750		283,750		279,489		4,261	
Park maintenance	731,805		731,805		750,277		(18,472)	
Baden Square	177,984		177,984		200,202		(22,218)	
Aquatic facility	181,753		181,753		184,141		(2,388)	
Transfers to other funds	 1,537,824		1,612,170		1,241,302	_	370,868	
Total expenditures and other uses	8,174,051		8,248,397		8,141,909		106,488	
Revenues and other sources over								
(under) expenditures and other uses	(12,374)		(86,720)		187,739		274,459	
Unencumbered fund balance, Jan 1	 221,544		221,544		9,259	_	(212,285)	
Unencumbered fund balance, Dec 31	\$ 209,170	\$	134,824	\$	196,998	:	\$ 62,174	

# CITY OF WINFIELD, KANSAS

### PROPRIETARY FUNDS STATEMENT OF NET ASSETS December 31, 2011

		Enterprise Funds	
	Electric	Electric	Gas
	Utility	Depreciation	Utility
	Fund	Reserve Fund	Fund
Assets			
Current assets			
Pooled cash and investments	\$ 2,615,737	\$ 2,403,632	\$ 670,011
Utility billing receivables, net	2,481,146	-	1,044,724
Accounts receivable, net	21,875	-	1,395
Due from other governments	-	-	-
Due from other funds	26,813	-	-
Inventories	1,098,193		275,126
Total current assets	6,243,764	2,403,632	1,991,256
Noncurrent assets			
Capital assets			
Land	382,366	-	6,303
Buildings and improvements	3,399,907	-	935
Improvements other than buildings	26,693,430	-	7,003,629
Machinery, equipment, other	18,764,711	-	956,818
Less accumulated depreciation	(28,836,678)		(3,463,528)
Net capital assets	20,403,736		4,504,157
Other assets			
Advances to other funds	73,752	-	6,645
Investment in joint venture	-	-	-
Other investments	11,957	-	-
Unamortized issuance costs	-		-
Total other assets	85,709		6,645
Total noncurrent assets	20,489,445	<u> </u>	4,510,802
Total Assets	26,733,209	2,403,632	6,502,058

See accompanying notes to financial statements

				unds	rise F	Enterp			
Internal Service	In	Total Enterprise		Other Enterprise		Wastewater Utility	,	Water Utility	
Funds		Funds	Funds			Fund		Fund	
\$ 1,489,328	\$	7,015,061	\$	892,715	\$	96,747	\$	336,219	\$
61,962		4,125,594		141,549		204,736		253,439	
20,737		34,131		-		10,861		-	
197,840		-		-		-		-	
-		26,813		-		-		-	
142,554		1,538,947		28,191		32,568		104,869	
1,912,421		12,740,546		1,062,455		344,912		694,527	
6,500		824,277		403,452		23,355		8,801	
1,978,735		11,310,656		574,793		5,834,248		1,500,773	
101,836		62,552,280		7,326,922		11,569,489		9,958,810	
1,749,417		29,053,625		1,640,046		2,309,234		5,382,816	
(2,190,969		(52,132,553)		(4,332,267)		(9,404,627)		(6,095,453)	
1,645,519		51,608,285		5,612,946		10,331,699		10,755,747	
-		95,898		7,620		4,912		2,969	
-		45,817		45,817		-		-	
-		11,957		-		-		-	
-		101,762		5,651		-		96,111	
-		255,434		59,088		4,912		99,080	
1,645,519		51,863,719		5,672,034		10,336,611		10,854,827	
3,557,940		64,604,265		6,734,489		10,681,523		11,549,354	

(Continued)

# CITY OF WINFIELD, KANSAS

### PROPRIETARY FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2011

		Ent	erprise Funds			
	Electric	_	Electric	Gas		
	Utility Depreciation Fund Reserve Fund			Utility Fund		
Liabilities	 T und				i unu	
Current liabilities						
Accounts payable	\$ 1,205,231	\$	-	\$	526,760	
Accrued interest payable	-		-	·	-	
Current portion of compensated absences pyble	80,284				28,960	
Current portion of long-term debt	 -				-	
Total current liabilities	 1,285,515		-		555,720	
Noncurrent liabilities						
State of Kansas KDHE loans	-		-		-	
General obligation bonds	-		-		-	
Deferred premium on refunding bonds	-		-		-	
Accrued compensated absences	22,479		-		19,515	
Net OPEB obligation	46,179		-		16,139	
Advances from other funds	 -		-		-	
Total noncurrent liabilities	 68,658				35,654	
Total liabilities	 1,354,173		-		591,374	
Net Assets						
Invested in capital assets	-		-		4,504,157	
Invested in capital assets, net of related debt	20,403,736		-		-	
Restricted by debt covenants	-		-		-	
Unrestricted	 4,975,300		2,403,632		1,406,527	
Total net assets	\$ 25,379,036	\$	2,403,632	\$	5,910,684	
Total liabilities and net assets	\$ 26,733,209	\$	2,403,632	\$	6,502,058	

See accompanying notes to financial statements

		inds	rise Fu	Enterp			
	Total	Other		Wastewater	1	Water	
Internal Service	Enterprise	Enterprise		Utility		Utility	
Funds	Funds	 Funds		Fund		Fund	
\$ 214,018	1,866,896 \$	\$ 53,465	\$	39,706	\$	41,734	\$
165	91,106	2,907		38,022		50,177	
98,428	175,758	22,819		14,971		28,724	
17,306	959,364	 83,755		452,694		422,915	
329,917	3,093,124	 162,946		545,393		543,550	
-	3,046,294	-		3,046,294		-	
-	6,126,265	352,286		-		5,773,979	
-	51,189	3,199		-		47,990	
114,703 55,302	71,402 113,254	12,148 17,500		- 14,033		17,260 19,403	
116,165	113,234	17,500		14,035		19,403	
286,170	9,408,404	 385,133		3,060,327		5,858,632	
	0,100,101	 000,100		0,000,021		0,000,002	
616,087	12,501,528	 548,079		3,605,720		6,402,182	
1,187,059	4,504,157	-		-		-	
441,154	37,003,094	5,173,706		6,818,678		4,606,974	
-	-	-		-		-	
1,313,640	10,595,486	 1,012,704		257,125		540,198	
\$ 2,941,853	52,102,737 \$	\$ 6,186,410	\$	7,075,803	\$	5,147,172	\$
\$ 3,557,940	64,604,265 \$	\$ 6,734,489	\$	10,681,523	\$	11,549,354	\$
	52,102,737	\$		tal net assets	Tot		_

Some amounts reported for business-type activities in the statement
of net assets are different because certain internal service fund

Some amounts reported for business-type activities in the stateme
of net assets are different because certain internal service fund

assets and liabilities are included with business	s-ty∣	1,464,094
Reclassification of due from governmental fund		(26,813)
Reclassification of stormwater drainage fund net a	assets	
to governmental activities net assets		(3,941,743)
Net assets of business-type activities	\$	49,598,275

(Concluded)

# CITY OF WINFIELD, KANSAS

## PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2011

		Enterprise Funds	
	Electric	Electric	Gas
	Utility	Depreciation	Utility
Operating revenues	Fund	<b>Reserve Fund</b>	Fund
Charges for services and sales	\$ 24,467,776	\$ -	\$ 4,936,820
Other	182,203	-	19,133
Total operating revenues	24,649,979	-	4,955,953
Operating expenses			
Services and supplies	21,025,415	-	4,014,746
Depreciation	1,245,008	-	130,947
Total operating expenses	22,270,423	-	4,145,693
Operating income (loss)	2,379,556		810,260
Non-operating revenues (expenses)			
Investment income	5,729	5,835	4,659
Loss on joint venture	-	-	-
Amortization of debt issuance costs	(62)	-	-
Interest expense	(933)	-	-
Other	3,911		(14,980)
Total non-operating revenues (expenses)	8,645	5,835	(10,321)
Income (loss) before contributions and transfers	2,388,201	5,835	799,939
Capital contributions and transfers:			
Capital contributions	70,650	-	7,522
Transfers- payments in lieu of franchise fees	(1,608,915)	-	(287,564)
Transfers in - cash	-	516,000	-
Transfers out - cash	(766,552)	-	(770,400)
Transfers in - capital assets	50,324	-	-
Transfers out - capital assets	(482)	(50,324)	
Change in net assets	133,226	471,511	(250,503)
Total net assets - beginning	25,245,810	1,932,121	6,161,187
Total net assets - ending	\$ 25,379,036	\$ 2,403,632	\$ 5,910,684

See accompanying notes to financial statements

Water Utility Fund \$ 2,342,8 33,1 2,375,9	66 6,025 68 1,942,758	12,210 2,003,452	Total Enterprise Funds \$ 35,675,373 252,737 35,928,110	Internal Service Funds \$ 2,870,489 1,930,580 4,801,069
Fund \$ 2,342,8 33,1 2,375,9	Fund           02         \$ 1,936,733           66         6,025           68         1,942,758	Funds           \$ 1,991,242           12,210           2,003,452	Funds           \$ 35,675,373           252,737	Funds \$ 2,870,489 1,930,580
\$ 2,342,8 33,1 2,375,9	02 \$ 1,936,733 66 6,025 68 1,942,758	\$ 1,991,242 12,210 2,003,452	\$ 35,675,373 252,737	\$ 2,870,489 1,930,580
<u>33,1</u> 2,375,9	66 6,025 68 1,942,758	12,210 2,003,452	252,737	1,930,580
2,375,9	68 1,942,758	2,003,452		
			35,928,110	4,801,069
4 740 5	30 1,064,158			
1,742,5		1,821,452	29,668,301	4,782,291
454,8	36 664,880	290,681	2,786,352	148,404
2,197,3	66 1,729,038	2,112,133	32,454,653	4,930,695
178,6	02 213,720	(108,681)	3,473,457	(129,626)
	- 71	2,519	18,813	4,124
		(767)		, _
(3,8	29) -	(6,494)	( )	-
(152,0	96) (120,050	) (12,976)	(286,055)	(1,095)
(1,3	07) -	(985)	(13,361)	-
(157,2	32) (119,979	) (18,703)	(291,755)	3,029
21,3	70 93,741	(127,384)	3,181,702	(126,597)
22,9	08 12,150	-	113,230	-
(128,8		(64,846)		-
631,0	00 -	363,300	1,510,300	-
(48,2	78) -	(20,000)	(1,605,230)	-
	-	-	50,324	839
			(50,806)	
498,1	32 105,891	151,070	1,109,327	(125,758)
4,649,0	40 6,969,912	6,035,340	50,993,410	3,067,611
\$ 5,147,1	72 \$ 7,075,803	\$ 6,186,410	\$ 52,102,737	\$ 2,941,853

Increase in net assets, per fund statements \$ 1,109,327 Some amounts reported for business-type activities in the statement

of activities are different because the r	iet revenue (expense) (	of certain
internal service funds is reported with	business-type a	(61,544)

A - 27

Reclassification of due from governmental fund

Reclassification of stormwater drainage fund activities to

governmental activities Change In net assets of business-type activities (26,813)

# CITY OF WINFIELD, KANSAS

#### PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2011

		Enterpr	rise Funds
	Electric Utility Fund	Electric Depreciation Reserve Fund	Gas Utility Fund
Cash flows from operating activities			
Payments to suppliers	\$ (19,003,412	) \$ -	\$ (3,343,846)
Payments to employees	(1,863,417	-	(640,750)
Payments of claims	-	-	-
Internal activity-receipts from other funds	-	-	-
Receipts from customers	23,949,030		5,008,015
Other receipts (expenses)	182,097		18,483
Net cash provided by operating activities	3,264,298		1,041,902
Cash flows from noncapital financing activities			
Advances from (to) other funds	(19,286		-
Internal activity-payments in lieu of franchise fees	(1,608,915	) -	(287,564)
Due from (to) other funds	-	-	-
Transfers (to) from other funds for debt payments	-	-	-
Transfers (to) from other funds for capital acquisition	(516,000		-
Operating subsidies and transfers from (to) other fund			(770,400)
Net cash used by noncapital financing activities	(2,394,753	) 516,000	(1,057,964)
Cash flows from capital and related			
financing activities			
Debt payments - principal	-	-	-
Debt payments - interest	-	-	-
Capital lease and cert of part payments - principal	(93,315		-
Capital lease and cert of part payments - interest	(1,866	-	
Capital contributions	70,650		7,522
Proceeds from sale of capital assets	4,378	-	-
Acquisition of capital assets	(115,691		(105,502)
Net cash used by capital and related financing activities	(135,844	) (50,324)	(97,980)
Cash flows from investing activities			
Investment income	5,729	5,835	4,659
Net cash provided from investing activities	5,729	5,835	4,659
Net increase (decrease) in cash and cash equivalents	739,430	471,511	(109,383)
Balances - beginning of the year			
(includes \$200,000 in restricted accounts)	1,792,962	1,932,121	779,394
Balances - end of the year	\$ 2,532,392	\$ 2,403,632	\$ 670,011

			terprise Funds	En				
Internal Service Funds	Total Enterprise Funds		Other Enterprise Funds		Wastewater Utility Fund		Water Utility Fund	
\$ (2,927,426) (1,636,100)	(25,119,141) (4,375,714)	\$	(1,209,158) (634,400)	\$	(516,324) (536,364)	\$	(1,046,401) (700,783)	\$
(273,685)	-		-		-		-	
4,351,647			-		-		-	
7,766 443,675	35,191,155 241,472		1,990,018 8,691		1,918,563 (4,496)		2,325,529 36,697	
(34,123)	5,937,772		155,151		<u>(4,496)</u> 861,379		615,042	
(34,123)	5,937,772		155,151		001,379		015,042	
(7,766)	(19,286)		-		-		-	
-	(2,090,193)		(64,846)		-		(128,868)	
-	(111,202)		-		-		(111,202)	
-	(20,000)		(20,000)		-		-	
-	-				-			
-	(74,930)		363,300		-		582,722	
(7,766)	(2,315,611)		278,454				342,652	
_	(1,334,786)		(475,176)		(438,287)		(421,323)	
_	(291,066)		(17,689)		(124,815)		(148,562)	
(16,678)	(93,315)		(17,000)		(124,010)		(140,002)	
(1,285)	(1,866)		-		_		_	
(1,200)	113,230		_		12,150		22,908	
_	4,378		_		12,100		- 22,000	
(46,209)	(673,370)		(113,604)		(213,751)		(74,498)	
(64,172)	(2,276,795)		(606,469)		(764,703)		(621,475)	
(04,172)	(2,210,100)		(000,400)		(104,100)		(021,470)	
4,124	18,813		2,519		71		-	
4,124	18,813		2,519		71		-	
(101,937)	1,364,179		(170,345)		96,747		336,219	
1,591,265	5,567,537		1,063,060		-		-	
i		¢		¢	00 747	¢	220.040	ድ
\$ 1,489,328	6,931,716	\$	892,715	\$	96,747	\$	336,219	\$
(Continued)								

# **CITY OF WINFIELD, KANSAS**

## PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2011

	Enterprise Funds				
Electric	Electric	Gas			
Utility	Depreciation	Utility			
Fund	<b>Reserve Fund</b>	Fund			

### Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities

Operating income (loss)	\$	2,379,556	\$ _	\$ 810,260
Adjustments to reconcile operating income to				
net cash provided by operating activities:				
Depreciation		1,245,008	-	130,947
Changes in assets and liabilities:				
Receivables, net		(518,852)	-	70,815
Inventories/ prepaids		(1,258)	-	22,110
Compensated absences		2,384	-	(2,548)
Net OPEB obligations		14,662		4,620
Accounts and other payables		142,798	 _	 5,698
Total adjustments		884,742	 -	 231,642
Net cash provided (used) by operating activities	\$	3,264,298	\$ -	\$ 1,041,902
Noncash Transactions				
Assets contributed from other funds		296,895	-	-
Assets contributed to other funds		(482)	-	-
Loss on joint venture		-	-	-
Amortization of premium on bond issuance		-	-	-
Amortization of deferred (loss) gain on debt defeasance	е	-	-	-
Amortization of debt issue costs		-	-	-

See accompanying notes to financial statements

Water Utility Fund	<u> </u>	/astewater Utility Fund	nterprise Funds Other Enterprise Funds	 Total Enterprise Funds	Inte	ernal Service Funds
\$ 178,602	\$	213,720	\$ (108,681)	\$ 3,473,457	\$	(129,626)
454,836		664,880	290,681	2,786,352		148,404
(13,742)		(28,691)	(810)	(491,280)		2,019
(12,187)		(2,684)	12,025	18,006		(116,390)
(13,280)		(2,545)	(3,001)	(18,990)		(566)
7,143		4,726	5,626	36,777		16,988
13,670		11,973	 (40,689)	 133,450		45,048
436,440		647,659	 263,832	 2,464,315		95,503
\$ 615,042	\$	861,379	\$ 155,151	\$ 5,937,772	\$	(34,123)
_		_	_	296,895		-
-		-	-	(482)		839
-		-	(767)	(767)		-
3,880			(577)	3,303		-
-		-	(4,494)	(4,494)		-
(770)		-	(1,424)	(2,194)		-

(Concluded)

# **CITY OF WINFIELD**

## FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS DECEMBER 31, 2011

	Agency Funds	
Assets Pooled cash and investments Other receivables	\$ 53	44 3,464
Total assets	53	8,508
Liabilities Accounts payable Total liabilities		8,508 8,508
Net Assets	\$	_

See accompanying notes to financial statements

# **CITY OF WINFIELD KANSAS**

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## **CITY OF WINFIELD KANSAS**

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## CITY OF WINFIELD, KANSAS NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2011

#### 1. Summary of Significant Accounting Policies

The City of Winfield, Kansas was founded in 1869. Located in the northern half of Cowley County, Winfield has a population of 12,301 living within an area of 12 square miles. The City operates under a charter adopted February 2, 1873, and a Commission/Manager form of government.

#### A. Financial Reporting Entity

The City's combined financial statements include the account of all City operation. The criteria for including organizations as component units within the City's reporting entity, as set forth in section 2100 of GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, include whether:

- the organization is legally separate (can use and be sued in their own name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City

Based on the aforementioned criteria, the City of Winfield has three discretely presented component units. The discretely presented component units are reported in a separate column in the government-wide financial statements.

#### 1) Discretely Presented Component Units

*Winfield Area Emergency Medical Service (WAEMS)* – operates the local area ambulance service. The City appoints the Winfield Newton Memorial Hospital (WNMH) board, a related organization, who oversee the WAEMS operations.

*Winfield Public Library* - operates the City's public library. The library has its own financing levy under Kansas Statues, and the Library tax levy is included in the total City tax levy. Library tax distributions are paid to the City, and the City in turn distributes to the Library. The City appoints all Library Board members, and the City must approve acquisition or disposition of real property by the Library Board.

*Winfield Housing Authority* - operates the City's housing projects. The City created the Winfield Housing Authority as its agent in 1978, under K.S.A 17-2340. The City appoints all Housing Authority board members. Although the City does not have the authority to approve or modify the Housing Authority's operational and capital budgets, and the Housing Authority has the authority to issue bonded debt, the City is fiscally responsible for the Housing Authority, since it was created as an agent of the City. The City has delegated to the Housing Authority the power to operate and manage the low-rent housing projects of the City. The Housing Authority is on a June 30 fiscal year end. Data included in these financial statements are for the fiscal year ended June 30, 2011.

All component units of the City are considered to be non-major funds. Complete financial statements of the individual component units can be obtained from their respective administrative offices listed below:

Winfield Area Emergency Medical Services 1300 East 5<sup>th</sup> Winfield, KS 67156

Winfield Public Library 605 College Winfield, KS 67156

Winfield Housing Authority 1417 Pine Terrace Winfield, KS 67156

#### 2) Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control. The participants retain (a) an on-going financial interest or, (b) an on-going financial responsibility. The City participates in the following joint ventures:

Strother Field Airport and Industrial Park – The Cities of Winfield and Arkansas City, Kansas entered into an interlocal agreement to create the Strother Field Commission. Three commissioners from both cities comprise the Strother Field governing body, along with one Cowley County commissioner, The two cities jointly own Strother Field. The cities provide no financial support to Strother Field. Separate audited financial statements are available from Strother Field Airport and Industrial Park.

*Arkansas City/Winfield Recycling Center* – The Cities of Winfield and Arkansas City, Kansas entered into an interlocal agreement to jointly purchase and operate a recycling center. Records are maintained by the City of Winfield; both cities share equally in the costs and recycling revenues. No financial statements are prepared for this joint venture. Further financial information can be obtained through the City of Winfield, 200 E. 9<sup>th</sup> Ave, Winfield, KS 67156. Below is a summary of 2011 revenues and expenses for the recycling center.

Recycling revenues	\$ 74,981
Recycling expenses	96,932
Depreciation expense	1,534

#### 3) Related Organizations

A related organization is an organization for which a primary government is accountable because that government appoints a voting majority of the Board, but is not financially accountable.

*William Newton Memorial Hospital* – The City Commission is responsible for appointing the Board members of the Hospital, but the City's accountability for this organization does not extend beyond making appointments.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported discretely from the legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include [1] charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and [2] grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Sales tax and other taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Special assessments receivable that are not due within the current fiscal period and not susceptible to accrual are recorded as deferred revenue. All other revenue items are considered to be measurable and available only when cash is received.

The following major governmental funds are reported:

The <u>General fund</u> is the principal fund of the City that accounts for all financial transactions not accounted for in other funds. The majority of current operating expenditures of the City, other than proprietary fund activities, are financed through revenues received by the General fund. Its revenues consist primarily of taxes, investment income, licenses and permits, intergovernmental shared revenues, charges for services, fines, and payments in lieu of taxes from both City-owned and external utilities. General fund expenditures represent the general administration costs of government, and public safety (fire, police, and buildings inspection), parks and recreational facilities, and cemetery maintenance.

The <u>Debt Service fund</u> accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The <u>Capital Improvements fund</u> accounts for many of the major capital improvements of the City (other than those financed in proprietary funds), financed primarily through one-half of the local sales tax revenues, issuance of general obligation bonds, and other City transfers.

The City reports the following major proprietary funds:

The <u>Electric Utility fund</u> accounts for the operation and maintenance of the City's electric generation and distributions system. The City purchases electricity, and maintains a 65 KW generation capacity. Electric service is provided to more than 7,300 meters both within the City and in surrounding areas, and sold wholesale to a neighboring city.

The <u>*Gas Utility fund*</u> accounts for the operation and maintenance of the City's gas distribution system. The City purchases natural gas, and provides service to approximately 5,140 meters.

The <u>Water Utility fund</u> accounts for the operation and maintenance of the City's water treatment plant and the water distribution system. The Winfield City Lake provides an adequate quality water supply of water to Winfield citizens, providing water to approximately 5,100 meters. The City also provides access to water for five rural water districts and two neighboring towns.

The <u>Wastewater Utility fund</u> accounts for the operation and maintenance of the City's wastewater collection system and wastewater treatment plant. The City collects and treats effluent of City residents, providing service throughout the City to approximately 5,000 households.

The City also reports the following fund types:

A *permanent fund* is used to report an endowment restricted to the perpetual care of municipal cemeteries.

<u>Capital project funds</u> are used to account financial resources used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

<u>Internal service funds</u> are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis and to account for the City's self-insurance activities.

<u>Agency funds</u> are used to report resources held by the City in a custodial capacity for remittance of fiduciary resources to individuals, private organizations or other governments. The City has two agency funds – Sales tax: to collect and pass through sales taxes, and Payroll claims: to collect and pass through payroll related liabilities and taxes.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financials statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

Enterprise funds are used to account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes between the City's enterprise funds and the general fund. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include [1] charges to customers or applicants for goods, services, or privileges provided, [2] operating grants and contributions, and [3] capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. Principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these criteria are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Pooled Cash and Temporary Investments

Cash resources of the individual funds are combined to form a pool of cash and temporary investments. In addition to City-owned money-market and checking accounts, investments of the pooled accounts consist primarily of certificates of deposits and repurchase agreements. Interest income is allocated to the appropriate funds, based on the ratio of each individual fund cash balance to the total cash balance.

#### E. Property Taxes and Other Receivables

In accordance with State statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and are levied and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the County Treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due and receivable until the ensuing year. At December 31, such taxes are a lien on the property and are recorded as taxes receivable, net of anticipated delinquencies, with a corresponding amount recorded as deferred revenue

on the balance sheet of the appropriate funds. It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the year and, further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

Recognized State-shared taxes represent payments received during the current fiscal period, and amounts collected or due to the State on behalf of the City at year-end.

Federal and state grant aid is reported as revenue when the related reimbursable expenditures are incurred. Unrestricted aid is reported as revenue in the fiscal year the entitlement is received.

#### F. Revenue Recognition for Proprietary Funds

The proprietary funds follow the policy of recognizing revenue on sales when services are rendered. The electric, gas, water, refuse, wastewater, and stormwater drainage utilities recognize revenues for unbilled services. All users, including other City departments, are charged for services provided by the respective proprietary funds. Account receivable represent uncollected charges (both billed and unbilled) at December 31, net of amounts estimated to be uncollectible.

#### G. Special assessments receivable

State statutes require projects financed in part by special assessments to be financed through the issuance of general obligation bonds, which are secured by the full faith, and credit of the City. Special assessments paid prior to the issuance of general obligation bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of general obligation bonds are recorded as revenue in the debt service fund. State statutes allow levying additional ad valorem property taxes in the City's debt service fund to finance delinquent special assessments receivable, if necessary. Special assessments receivable are accounted for within the debt service fund. Special assessments are levied over a ten-year period and the annual installments are due and payable with annual ad valorem property taxes. Delinquent assessments against property benefited by special assessments constitute a lien against such property. When assessments are two years in arrears, they may be collected by foreclosure. At December 31, the special assessment taxes levied are a lien on the property and are recorded as special assessments receivable in the debt service fund with a corresponding amount recorded as deferred revenue.

#### H. Inventories, Advances, and Prepaid Expenses

As a general rule, inventories and prepaid expenses that benefit future periods, other than those recorded in the proprietary fund types, are recorded as expenditures during the year of purchase. Inventories are stated at the lower of cost or market, cost being determined by the average unit cost method.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$500, and dependent on the type of asset. Donated capital assets are recorded at their estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of an asset are not capitalized.

With the implementation of GASB Statement 34, the City has recorded all its public domain (infrastructure) capital assets placed in service after January 1, 1980, which includes roads, bridges, curbs and gutters, streets and sidewalks, and drainage systems.

Interest incurred during the construction phase of capital assets of business-type assets is included as part of the capitalized value of the assets constructed. During 2011, the City had no net interest costs subject to capitalization.

Major outlays for capital assets and improvements are capitalized as projects are completed. For proprietary funds, interest costs incurred to bring certain assets to the condition and location necessary for their intended use are capitalized as part of the historical cost of acquiring the assets.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

			Asset	Life (Years)
For all funds	S:		Buildings and improvements Eqiupment Vehicles Meters	40-50 5-15 8 20-30
Specific to g	povernme	ental activ	ities:	
	<u> </u>		Asphalt and concrete streets Sidewalks and curb and gutter Park and recreational infrastructure	40-50 40-50 20-30
Specific to t	ousiness- Electric u		rities: Electric generation plants Transformers Electric poles Conductors and related equipment	30-35 15-20 25 35
	Gas utility	/	Gas lines and infrastructure	40-75
	Water util	lity	Water treatment plant Water lines and infrastructure	30-50 30-65
	Sewer uti	lity	Sewer lines and infrastructure Lift stations	50-75 25
For all funds:		Building Equipm Vehicles Meters		Life (Years) 40-50 5-15 8 20-30
Specific to govern	mental ac	Asphalt Sidewal	and concrete streets ks and curb/gutter creational infrastructure	40-50 40-50 20-30
Specific to busines Electi	ss-type ac ric utility	Electric Transfo Electric		30-35 15-20 25 35
G	as utility	Gas line	es/infrastructure	40-75
Wat	er utility		reatment plant nes/infrastructure	30-50 30-65
Sew	er utility	Sewer li Life stat	ines/ infrastructure ions	50-75 25

#### J. Payments in Lieu of Franchise Fees

The electric, gas, water, and refuse utilities pay monthly in lieu of franchise fees monthly to the general fund, in amounts ranging from 4% to 6.9% of gross sales. The payments in lieu of mirror the payments in lieu of assessed to external utilities providing services within the City, such as telephone and cable services, and are reflected as interfund transfers in the financial statements, in accordance with GASB-S34: 112b(1).

#### K. Compensated Absences

- 1) Vacation All permanent full-time employees of the City are eligible for vacation benefits. Employees with less than ten years employment service for the City have vacation days accumulated at the rate of one day for each month of employment, with a maximum of eighteen days. If employed ten years or more, the rate is one-and-a-half days per month, with a maximum of twenty-four days. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements.
- 2) Sick Leave Sick leave is accumulated at the rate of one day per month, regardless of the length of employment, with the accumulated carryover not to exceed ninety days. Accumulated sick leave is not paid to employees separating from service, prior to retirement. No liability is reported in the financial statements of accrued sick leave, unless an employee in entitled to the payout due to retirement.
- 3) Sick Leave Reserve Employees who have accrued the maximum ninety days of sick leave are eligible to accrue sick leave in a reserve account. Reserve sick leave is credited for 25% of each eight hours sick leave that would have accrued have the ninety days maximum accrual not been reached. There is no maximum as to the number of reserve sick leave hours that may be accumulated, and sick leave reserve hours accumulated by employees eligible for retirement are reflected as accrued liabilities in the financial statements.
- 4) Sick Leave Bonus Any permanent full time employee who has reached the maximum ninety days sick leave accrual is eligible for the annual sick leave bonus program. For each pay period that an employee begins and ends with ninety days maximum accrued sick leave, they accrue one hour's pay at the regular rate of pay. This bonus is paid out to those employees annually.

#### L. Statement of Cash Flows

The reporting entity defines cash and cash equivalents used in the statement of cash flows as all cash and temporary investments (both restricted and unrestricted).

#### M. Estimates

Preparation of financial statements in conformity with GAAP requires making estimates and assumptions that affect: [1] the reported amounts of assets and liabilities, [2] disclosures such as contingencies, and [3] the reported amounts of revenues and expenditures or expenses included in the financial statements. Actual results could differ from those estimates.

#### N. Pending Governmental Accounting Standards Board Statements Affecting Financial Statements

GASB Statement No. 60, -Accounting and Financial Reporting for Service Concession Arrangement" addresses service concession arrangements (SCAs), a type of public-private or public-public partnership. The provisions of this statement will apply to the financial statements of the city beginning with fiscal year 2012.

GASB Statement No. 61, -Omnibus- an amendment of GASB Statements No. 14 and No. 34" modifies certain requirements of inclusion of component units in the financial report entity. The provisions of this statement will apply to the financial statements of the city beginning with fiscal year 2012, and the City has elected an early adoption of this statement with the 2010 financial statements.

#### 2. Budgetary Control

Applicable Kansas Statutes require that annual budgets be legally adopted for all funds (including proprietary funds) unless exempted by a specific statute. Funds exempted from legally adopted budgets include all capital project funds (including capital projects of proprietary funds); three special revenue funds: the grants and contributions fund, the energy manager grant fund, and the equipment reserve fund; the electric depreciation reserve fund; all agency and fiduciary funds; and five internal service funds: the A/R financing fund, risk management reserve fund, workers' compensation reserve fund, health insurance reserve fund, and the short-term disability reserve fund. Controls over spending in funds that are not subject to legal budgets are maintained by the use of internal spending limits established by management, federal regulations, or other statutes. K.S.A. 79-2926 et seq. provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- [1] Preparation of the budget for the succeeding calendar year on or before August 1 of each year.
- [2] Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5 of each year. A minimum of ten days' notice of public hearing, published in local newspaper, on or before August 15 of each year.
- [3] Adoption of the final budget on or before August 25 of each year.

K.S.A. 79-2927 requires that all money to be raised by taxation and from all other sources for the ensuing budget year must be appropriated. The law does not permit an appropriation for sundry or miscellaneous purposes in excess of ten percent of the total. The budget for each fund with tax levies may include a non-appropriated balance not to exceed five percent of the total of each fund.

Kansas statutes prohibit creating expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. In accordance with Kansas statutes, the legal level of control for the City is established at the individual fund level, also permitting the transfer of budgeted amounts from one object or purpose to another within the same fund. All annual appropriations lapse at the end of the year, except for outstanding encumbrances, which carryover to the following fiscal year. Kansas statutes permit original budgets to be increased for previously unbudgeted increases in revenue other than ad valorem property taxes. The City must first publish a notice of hearing to amend the budget. Ten days after publication, a public hearing is held and the governing body may amend the budget at that time. Budgetary data presented in the financial statements represent the original budgeted amounts, and reflect any revised budgeted amounts in a separate column. The City had budget revisions for seven funds in 2011.

#### 3. Budget/GAAP Reconciliation – General Fund

Budgets are prepared on a basis (budgetary basis) different from generally accepted accounting principles (GAAP basis). For budgeting, revenues are recognized when received. Expenditures include cash disbursements, payables, and encumbrances (purchases orders, contracts, and other commitments). Encumbrances are reflected as a reservation of fund balance (GAAP) as opposed to the equivalent of expenditures (budgetary). Adjustments necessary to convert the net change in fund balances and the ending fund balances from GAAP basis to budgetary basis for the general fund is as follows:

	change in d balance
GAAP basis	\$ 183,320
Accrued revenue:	
December 31, 2011	(212,456)
December 31, 2010	216,946
Encumbrances:	
December 31, 2011	(8,717)
December 31, 2010	8,646
Advances to other funds	
December 31, 2011	(20,265)
December 31, 2010	 20,265
Budgetary basis	\$ 187,739

#### 4. Fund Balance Deficits

At December 31, 2011, fund balance deficits were as follows:

	Fur	nd Balance Deficit
Capital Projects Fund		
Country Club Villa Improvements	\$	(42,980)

The Country Club Villa Improvements fund was created in 2008, and the City has authority to issue bonds on this project. At December 31, 2011, this project is in a holding status.

#### 5. Compliance with Kansas Statutes

City of Winfield management is aware of no instances of noncompliance with Kansas statutes of the primary government during the year ended December 31, 2011.

#### 6. Pooled Cash Deposits and Investments

At year end, the reporting entity's deposits and investments were comprised of the following:

	Cas	h Held by				
	F	Primary	C	omponent		
	Go	vernment		Units		Total
Cash on hand	\$	3,370	\$	-	\$	3,370
Bank deposits		7,863,262		730,127		8,593,389
Overnight repurchase agreement		2,506,149		-		2,506,149
Total	\$ 1	0,372,781	\$	730,127	\$	11,102,908
Reconciliation to Statement of Net Assets: General fund					\$	247 220
Capital project funds					Ф	347,229
Capital improvements fund						- 257,127
Special revenue funds						1,099,265
Debt service fund						158,727
Permanent fund						6,000
Enterprise funds						7,015,061
Internal service funds						1,489,328
Total pooled cash and investments-primary	governr	ment				10,372,737
Fiduciary funds						44
Component units						686,587
Fiduciary funds of component units						43,540
Grand Total					\$	11,102,908

#### Custodial Credit risk

Custodial credit risk is the risk that in the event of a failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The City's policy is to collateralize the demand deposits with securities held by the financial institution's agent and in the City's name. At December 31, 2011, the City's deposits were insured by federal depository insurance and uninsured deposits were fully collateralized in accordance with the City's policy.

#### Collateral

Below is a comparison of the City's deposits balances to banks' collateral amounts at December 31, 2011:

Market value of securities, held as collateral by banks' third party trustees	\$ 12,447,116
FDIC coverage	750,275
Total coverage	13,197,391
Total City cash deposits, per bank	8,130,606
Excess coverage, December 31, 2011	\$ 5,066,785

Below is a comparison of the City's repurchase agreement balance to the bank's collateral amounts at December 31, 2011:

Market value of securities, underlying the repurchase agreement	\$ 3,473,468
Repurchase agreement balance	 2,506,149
Excess coverage, December 31, 2011	\$ 967,319

#### Investments

State laws (K.S.A. 12-1675—12-1677) allow monies, not otherwise regulated by statute, to be invested in:

- a. Temporary notes of the City of Winfield
- b. Time deposits, open accounts or certificates of deposits with maturities of not more than four years
- c. Repurchase agreements with commercial banks, state or federally chartered savings and loan associations, which have offices located in the City
- d. U.S. treasury bills or notes with maturities not exceeding four years
- e. U.S. government-agency securities with a maturity of not more than four years that do not have any more interest rate risk than U.S. government obligations or similar maturities
- f. The municipal investment pool fund operated by the State Treasurer

State law (K.S.A. 10-131) allows investment of the proceeds of bonds and temporary notes in the following, in addition to those stated above:

- g. U.S. Government and agency obligations
- h. Time deposits with banks and trust companies
- i. FNMA, FHLB and FHLMC obligations
- j. Collateralized repurchase agreements
- k. Mutual funds with portfolios consisting entirely of obligations of the U.S. government, U.S. Government agencies, FNMA, FHLB, and FHLMC
- I. Certain Kansas municipal bonds

#### Credit Risk and Concentration of Credit Risk

The City's investment option types are very limited, which inherently reduces credit risk. State statutes do not address concentration of credit risk. The City invests monies based on highest interest rate bids from local banking institutions. Below is a summary of the City's investments at December 31, 2011:

Investment Type	Amount	Percentage
Repurchase agreements	\$ 2,506,149	24%
Collateralized time deposits	8,000,000	76%
	\$ 10,506,149	100%

#### Interest Rate Risk

The City has no formal written investment policy addressing interest rate risk. As a means of minimizing the risk that the market value of securities in the portfolio will decline due to the changes in general interest rates, the City structures its portfolio so that securities will mature to meet cash requirements for ongoing operations, investing primarily in securities with maturities of two years or less in time deposits.

As of December 31, 2011, the City's investments portfolio had the following investments and maturities:

		6 months	6 to 12
Investment Type	Total	or less	months
Cash and Time deposits	\$ 9,000,000	\$ 3,000,000	\$ 6,000,000
Repurchase agreements	 1,506,149	 1,506,149	 -
	\$ 10,506,149	\$ 4,506,149	\$ 6,000,000

#### 7. Receivables

#### A. Utility Receivables

The City operates six utilities. Prior to 2008, the utility receivables were -sold", for the estimated net amount collectible, to a consolidated Accounts Receivable Financing Fund. Beginning in 2008, a new utility billing software system allows the City to track utility receivable activity for each individual utility fund. Below is a summary of the utility receivables at December 31, 2011:

	F	Utility Receivables		ess provision uncollectible accounts	Net Utility Receivables		
Electric utility	\$	2,682,986	\$	(201,840)	\$ 2,481,146		
Gas utility		1,105,447		(60,723)	1,044,724		
Water utility		274,914		(21,476)	253,438		
Refuse utility		139,744		(13,956)	125,788		
Wastewater utility		223,897		(19,161)	204,736		
Stormwater utility		17,409	(1,647)		15,762		
Receivables reflected in utility funds		4,444,397		(318,803)	4,125,594		
Plus Accounts receivable financing fund		283,299		(237,134)	46,165		
Total utility receivables, net of provision for uncollectible accounts	\$	4,727,696	\$	(555,937)	\$ 4,171,759		

The total bad debt expense on utility receivables for the fiscal year 2011 amounted to \$105,118, and is allocated to the utility funds in proportion to their utility receivable balances.

#### B. Long-term Receivables

The City entered in several interlocal agreements in prior years with other local governmental entities, related to debt financing and repayment arrangements. The City included project costs of these entities in general obligation bond issues, and the interlocal agreements provide for repayment of the principal, interest, and issuance costs to the City over set time periods. These receivables are included in governmental activities of the Statement of Net Assets. Because the receivables are not considered to be available to liquidate liabilities of the current fiscal year, they are not reflected in the debt service fund in the Governmental Funds Balance Sheet.

	Pa	Total syments	[1]	[1]Winfield Public		[2]Strother Field Ind		[3] Vinfield
		Due		Library		Park	U	SD #465
2012	\$	31,437	\$	18,625	\$	6,435	\$	6,377
2013		12,812		-		6,435		6,377
2014		12,811		-		6,434		6,377
2015		12,812		-		6,435		6,377
2016		6,378		-		-		6,378
2017		6,378		-		-		6,378
2018		6,378		-		-		6,378
	\$	89,006	\$	18,625	\$	25,739	\$	44,642

Below is a summary of the receivables as of December 31, 2011:

[1] Winfield Public Library is a discrete component unit of the City, and is reflected on the governmentwide Statement of Net Assets as \_Due from Component Units'

[2] Strother Field Industrial Park is jointly owned by the City, with the City of Arkansas City, described further in note 1.A.3.

[3] Winfield USD #465 is the local school district.

#### C. Economic Development Loan Receivable

In January 2011, the City sold Baden Hall, an unoccupied building, to Baden Hall Limited Partnership (developer) for \$1. The building was rehabilitated and developed into a 24-unit residential rental property for households with low and moderate income. In addition, the City agreed to a 30-year no-interest loan of \$248,000 to the developer. The contract was structured to require no loan payments until the end of the thirty years. The loaned funds consist of prior years' private donations to the Baden Hall Preservation Committee for the Preservation and Renovation of Baden Hall". Because the loaned funds are not available to finance expenditures of the current fiscal year, there is a corresponding liability for deferred revenue.

#### 8. Deferred Revenues

Governmental funds report deferred revenues in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. Below is a summary of the deferred revenue reported in the governmental funds:

Fund	Unavailable
Property taxes receivable	
General	\$ 2,361,618
Debt Service	602,512
Other Governmental	570,118
Unearned revenues	
General	248,000
Total	\$ 3,782,248

## 9. Changes in Capital Assets

Capital asset activity of the primary government for the year ended December 31, 2011 was as follows:

Governmental activities:		Balance January 1		Additions		Deletions	-	ransfers/ assifications	 Balance Jecember 31
Capital assets, not being deprec	iate	ed:							
Land	\$	1,903,464	\$	-	\$	-	\$	-	\$ 1,903,464
Construction in progress		38,914		748		-		-	39,662
Total capital assets, not being									
depreciated	\$	1,942,378	\$	748	\$	-	\$	-	\$ 1,943,126
Capital assets, being depreciate	d:								
Buildings	\$	9,678,625	\$	-	\$	(46,340)	\$	-	\$ 9,632,285
Other improvements/infrastructure	е	21,222,735		290,768		-		-	21,513,503
Machinery and equipment		8,985,115		268,015		(191,844)		(20,935)	9,040,351
Total capital assets, being depreciate	d	39,886,475	_	558,783	_	(238,184)		(20,935)	 40,186,139
Less accumulated depreciation for:									
Buildings		(3,377,220)		(25,980)		21,390		-	(3,381,810)
Infrastructure		(5,218,977)		(70,592)		-		-	(5,289,569)
Machinery and equipment		(5,534,643)		(1,008,383)		146,626		(2,360)	(6,398,760)
Less accumulated depreciation		(14,130,840)		(1,104,955)		168,016		(2,360)	 (15,070,139)
Total capital assets, being									
depreciated, net	\$	25,755,635	\$	(546,172)	\$	(70,168)	\$	(23,295)	\$ 25,116,000

		Balance January 1		Additions		Deletions	Fransfers/ lassifications		Balance December 31
Business activities:	-		-		_		 	_	
Capital assets, not being depree	ciate	ed:							
Land	\$	827,527	\$	-	\$	-	\$ -	\$	827,527
Construction in Progress		-		10,000		-	-		10,000
Total capital assets, not being									
depreciated	\$	827,527	\$	10,000	\$	-	\$ -	\$	837,527
Capital assets, being depreciate	d:								
Buildings	\$	12,312,969	\$	-	\$	(12,945)	\$ -	\$	12,300,024
Other improvements/infrastructu	re	57,474,465		584,480		(252,003)	-		57,806,942
Machinery and equipment		29,958,360		212,590		(259,672)	(3,409)		29,907,869
Total capital assets, being depreciate	ed	99,745,794		797,070		(524,620)	 (3,409)		100,014,835
Less accumulated depreciation for:									
Buildings		(6,541,210)		(430,010)		566	-		(6,970,654)
Infrastructure		(25,497,845)		(1,022,648)		241,407	-		(26,279,086)
Machinery and equipment		(18,295,381)		(1,337,749)		258,607	2,359		(19,372,164)
		(50,334,436)		(2,790,407)		500,580	 2,359		(52,621,904)
Total capital assets, being									
depreciated, net	\$	49,411,358	\$	(1,993,337)	\$	(24,040)	\$ (1,050)	\$	47,392,931

#### **10. Depreciation Allocations**

Depreciation expense in 2011 was charged to function/programs of the primary government, as follows:

Governmental activities:	
General government	\$ 163,343
Public safety	294,116
Public works	345,145
Cemetery	7,383
Cutlure and recreation	 294,968
Total depreciation expense - governmental activities	\$ 1,104,955
Business-type activities:	
Electric	1,319,210
Gas	130,947
Water	454,836
Refuse	54,458
Wastewater	664,880
Golf course	 166,076
Total depreciation expense - business-type activities	\$ 2,790,407

#### **11. Capital Projects**

At December 31, 2011, the City had the following major improvement/construction projects in progress:

	Amount Authorized	Expenditures Project To-Date		Co	nstruction mmitments 12-31-11
[a] Country Club Villa Water, Streets, Sewer and Drainage Improvements	\$177,000	\$	42,980	\$	-
[b] Water tower cleaning and re-painting	562,060		54,953		502,730

[a] The City has authorization for debt funding. The project is to be financed with special assessments and general obligation bonds. The project was placed on hold in 2009.

[b] The project will be funded through temporary notes in 2012. See note 26.D.

#### 12. Temporary Notes

Kansas law permits the issuance of temporary notes to finance certain capital improvement projects which will be refinanced with general obligation bonds. Prior to the issuance of the temporary notes, the City must take the necessary legal steps to authorize the issuance of general obligation bonds. Temporary notes issued may not exceed the aggregate amount of bonds authorized, are interest bearing and have a maturity date not later than four years from the date of issuance. At December 31, 2011, the City had no temporary notes outstanding. See note 26.D for 2012 temporary note activity.

#### 13. Long-Term Debt

#### A. Capitalized Lease Obligations

The City has entered into lease agreements as lessee for financing the purchase of several assets. Such leases qualify as capital leases for accounting purposes and, accordingly, have been recorded at the present value of the minimum payments at the date of lease inception. The total cost of those assets being purchased through capital leases amount to \$1,269,205. Of that total, \$1,256,705 is governmental activities assets, and \$12,500 is business type activities assets. Below is a listing of the capital leases payable at December 31, 2011.

	Interest Rate	Balance cember 31
Governmental activities		
Aerial fire truck	4.57%	\$ 550,826
Street sweeper	3.75%	74,093
Park play area surfacing	3.73%	29,421
Computer hardware/software	3.73%	8,653
Business activities		
Computer hardware/software	3.73%	8,653

The annual debt service requirements to maturity for capital lease obligations are as follows:

	Year					
	Ending	 Go	overni	ment activiti	es	
	Dec 31	Total	F	Principal		nterest
_	2012	\$ 204,417	\$	174,976	\$	29,441
	2013	164,890		142,877		22,013
	2014	125,719		109,946		15,773
	2015	125,718		114,970		10,748
	2016	125,718		120,224		5,494
		\$ 746,462	\$	662,993	\$	83,469

Year								
Ending	 Business-type activities							
Dec 31	 Total	Р	rincipal	Interest				
2012	\$ 8,981	\$	8,653	\$	328			
	\$ 8,981	\$	8,653	\$	328			

The City refinanced the aerial fire truck capital lease in February 2012 through a new capital lease arrangement. See footnote 26.A.

#### B. General Obligation Bonds Payable

General obligation bonds outstanding at December 31, 2011 are as follows:

			Final	
		Interest	Maturity	Total
		Rate	Date	12/31/2011
[1]	Series 2002B GO refunding	3.00-4.10	2015	645,000
[2]	Series 2003A GO	2.00-4.00	2018	1,155,000
[3]	Series 2005A GO	3.70-4.30	2021	645,000
[4]	Series 2005B GO refunding	3.35-4.00	2019	1,480,000
[5]	Series 2006A GO	3.60-4.50	2021	785,000
[6]	Series 2008A GO	3.625-4.3	2026	3,955,000
[7]	Series 2010A GO refunding	2.00-3.10	2025	7,905,000
				\$ 16,570,000

[1] Series 2002B GO bonds refunded the 1996 Series 154 bonds, that financed the aquatic center, and three special assessment districts. See note 26.E. for refunding bonds to retire this debt in 2012.

[2] Series 2003A GO bonds provided financing for municipal building capital improvements, and a section of Bliss Street drainage and street improvements. See note 26.E. for refunding bonds to retire this debt in 2012.

[3] Series 2005A GO bonds provided financing for several benefit district projects. Special assessments against the benefit districts' landowners will repay the City the debt costs over a fifteen year period.

[4] Series 2005B GO refunding issue refunded a portion of outstanding 1999A GO bonds. Those bonds financed Meyer hall, the Broadway Recreation Complex, and two special assessment districts.

[5] Series 2006A GO bonds financed the City's Utt business park, and three special assessment districts.

[6] Series 2008A GO bonds four special assessment districts (Cottonwood Court, Hiatt Hills, Morningview Acres, Thomas Canyon), zoysia grass replacement at the City's Quail Ridge golf course, and street/stormwater improvement projects.

[7] Series 2010A GO refunding bonds provided financing for two street improvement projects, and provided current refunding for two KDHE water loans, the 2002A GO bonds, and two KDOT street improvement loans.

All of the above general obligation bonds are capital-related debt of the governmental activities. See Note 8.B. for details on the receivable balances related to the above debt issues.

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending			
Dec 31	 Total	 Principal	 Interest
2012	\$ 2,241,193	\$ 1,725,000	\$ 516,193
2013	2,135,837	1,670,000	465,837
2014	2,135,722	1,720,000	415,722
2015	2,123,071	1,759,999	363,072
2016	1,897,674	1,590,000	307,674
2017-2021	6,584,833	5,715,001	869,832
2022-2026	 2,553,936	 2,390,000	 163,936
	\$ 19,672,266	\$ 16,570,000	\$ 3,102,266

#### C. Kansas Department of Health and Environment Loans Payable

At December 31, 2011, the City had the following loan outstanding with the Kansas Department of Health and Environment (KDHE):

		Final		
	Interest	Maturity	Βι	usiness-type
	Rate	Activities		
Wastewater treatment plant improv	3.26	2018	\$	3,498,988

The Wastewater treatment plant improvements loan with KDHE, Project C20 1272-01, was amended in 2008, to include an additional \$445,000 of revolving loan line of credit. The funds were used to build a new sewer lift station and SCADA improvements.

The City's loan agreement with KDHE pledge the wastewater revenues as security for payment of the principal and interest amounts. In addition, the agreement directs the City to levy ad valorem taxes without limitation for debt repayment, if the system's revenues are insufficient. The City's intent is to generate adequate system's revenues to meet debt payments.

Annual debt service requirements to maturity for KDHE loans are as follows:

 Total		Principal		Interest
\$ 563,102	\$	452,694	\$	110,408
563,102		467,572		95,530
563,102		482,940		80,162
563,102		498,812		64,290
563,101		515,205		47,896
 1,126,203		1,081,765		44,438
\$ 3,941,712	\$	3,498,988	\$	442,724
	\$ 563,102 563,102 563,102 563,102 563,102 563,101 1,126,203	\$ 563,102 563,102 563,102 563,102 563,102 563,101 1,126,203	\$ 563,102       \$ 452,694         563,102       467,572         563,102       482,940         563,102       498,812         563,101       515,205         1,126,203       1,081,765	\$ 563,102       \$ 452,694       \$         563,102       467,572       \$         563,102       482,940       \$         563,102       498,812       \$         563,101       515,205       \$         1,126,203       1,081,765       \$

The City refinanced this KDHE debt through a capital lease agreement in March 2012. See footnote 26.B.

#### D. Kansas Department of Transportation Loans Payable

Below is a listing of the City's oustanding KDOT loans as of December 31, 2011:

		Final	Gov	ernmental-
	Interest	Maturity		type
	Rate	Date	A	ctivities
2007 KLINK Project TR0065	3.93%	2012	\$	36,415

The City's intent is to repay this loan from the general bond and interest fund. The City does have the power to levy ad valorem taxes for this debt.

Annual debt service requirements to maturity for the KDOT loan is as follows:

Year Ending				
Dec 31	 Total	F	rincipal	 Interest
2012	\$ 37,755	\$	36,415	\$ 1,340

#### E. Other Long-Term Debt

The City has interlocal agreements with the City of Arkansas City, Kansas related to two joint projects – construction of a county-wide animal shelter and extension of water and sewer services for business expansion. The agreements provide for the City of Winfield to make annual payments to Arkansas City for an agreed-upon share of the costs. The City's general fund provides funding for these payments.

Below is a summary of these liabilities at December 31, 2011:

	Governmental				
		Activities			
Animal shelter	\$	26,104			
Water/sewer extensions		12,910			
	\$	39,014			
	<b>—</b>	00,011			

The contractual payments to maturity of these interlocal agreements are as follows:

Year Ending	
Dec 31	 Total
2012	\$ 32,524
2013	 6,490
	\$ 39,014

#### F. Changes in Long-Term Debt

Long-term debt activity for the year ended December 31, 2011 is as follows:

	Balance			Balance	Due within
	January 1	Additions Payments		December 31	one year
Governmental Activities					
General obligation bonds	\$ 11,551,783	\$-	\$ 1,178,676	\$ 10,373,107	\$ 1,302,085
Capital leases	830,849	-	167,856	662,993	166,323
KDOT loans	71,452	-	35,038	36,414	36,414
Interlocal agreement debt	71,521	-	32,507	39,014	30,911
Net unamortized premiums	22,085	-	3,808	18,277	3,808
Employee compensated				-	
absences	287,771	233,359	207,299	313,831	182,031
Net other post employment				-	
benefits obligation	87,257	41,319		128,576	
Total long-term liabilities -					
governmental activities	\$ 12,922,718	\$ 274,678	1,625,184	\$ 11,572,212	\$ 1,721,572

		Balance						Balance	Du	ue w ithin
		January 1	ļ	Additions		Payments	D	ecember 31	or	ne year
Business-type Activities										
KDHE loans	\$	3,937,275	\$	-		438,287	\$	3,498,988	\$	452,694
General obligation bonds		6,618,217		-		421,323		6,196,894		422,915
Refunding cert of participation	on	445,000		-		445,000		-		-
Capital leases		57,987		-		49,334		8,653		8,653
Net unamortized premiums		51,870		-		3,880		47,990		3,880
Employee compensated										
absences		372,999		238,561		257,834		353,726		224,973
Net other post employment										
benefits obligation		95,633		45,273		-		140,906		-
Total long-term liabilities -				<u> </u>						
business-type activities	\$	11,578,981	\$	283,834		1,615,658	\$	10,247,157	\$	1,113,115

Compensated absences and post employment pension liabilities are paid from the specific governmental funds that pay the employees' salaries and benefits.

#### G. Conduit Debt Obligations

From time to time the City has issued industrial revenue bonds to provide financial assistance to privatesector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. These are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. At December 31, 2011, there were seven series of Industrial Revenue Bonds (IRBs)outstanding, with an aggregate principal amount payable of \$24,846,074. During 2011, \$4.94 million of IRBs were refunded with \$5.24 million new IRB debt. \$1 million of new IRB debt was issued in 2011.

#### 14. Interest Expense

Below is a summary of the interest expense related to debt for the fiscal year 2011:

	То	tal Interest	Go	vernmental	E	Business
	Expense		ense Activities			Activities
General obligation bonds	\$	541,212	\$	389,116	\$	152,096
KDOT TRF loans		2,196		2,196		-
KDHE revolving loans	115,177		-			115,177
Capital leases		33,000		32,000		1,000
Certification of Participation	4,450			-		4,450
	\$	696,035	\$	423,312	\$	272,723

#### 15. Long-Term Operating Leases

The City leases certain equipment and real estate under long-term non-cancelable operating leases from third-party vendors. Below is a summary of the non-cancelable minimum future rental payments at December 31, 2011:

Year Ending December 31	Total		Governmental Activities		Business-type Activities	
2012	\$	36,387	\$	27,987	\$	8,400
2013		36,387		27,987		8,400
2014		26,252		17,852		8,400
2015		26,252		17,852		8,400
2016		8,400		-		8,400
2017-2018		14,700		-		14,700
Total minimum future rentals	\$	148,378	\$	91,678	\$	56,700

Expenditures in the government-wide governmental and business-type activities for 2011 include \$28,640 and \$8,400 respectively, of operating lease payments.

#### 16. Inter-fund Transfers

Interfund transfers reflect the flow of resources from one fund to another fund, generally from the fund in which the resources are received or reside to the fund in which the resources will be expended. All transfers were budgeted transfers, transfers of resources to the funds actually expending the funds, or construction

fund balances transferred to the bond and interest fund for debt repayment. Below is a summary of 2011 inter-fund cash transfers:

	<u>Transfers to</u>					
		Bond and Capital		١	lonmajor	
Transfers from	General		Interest	Improv		Govt'l
Primary Government:						
General	\$-	\$	-	\$ 890,712	\$	350,590
Capital Improv	75,000		498,646	-		-
Nonmajor Govt'l	-		127,519	30,537		20,000
Electric	1,608,915		-			20,652
Gas	287,564		-	-		369,300
Water	128,868		-	-		48,278
Refuse	64,846		-	-		-
Cemetery Endow			-	 -		17
Total Reporting Entity	\$ 2,165,193	\$	626,165	\$ 921,249	\$	808,837

Transfers to (continued)							
		Electric					
	Water		Deprec Res		Totals		
Transfers from							
General	\$	-	\$	-	\$	1,241,302	
Capital Improvements		-		-		573,646	
Nonmajor Government	al	-		-		178,056	
Electric		229,900		516,000		2,375,467	
Gas		401,100		-		1,057,964	
Water		-		-		177,146	
Refuse		-		-		64,846	
Cemetery Endow		-		-		17	
Total Reporting Entity	\$	631,000	\$	516,000	\$	5,668,444	

In addition, the City transferred funds to the following component units in 2011:

			Winfield			
	,	Winfield		mer Mgmt		
Transfers from	Pul	Public Library		Services		
Primary Government:						
Library Fund	\$	499,085				
General fund			\$	263,000		

#### 17. Interfund Receivables/Payables

#### A. Advances to/Advances from Other Funds

The City utilizes two internal service funds to account for utility receivables (see note 7.A.) and fleet management inventories. Advances from the general fund and the enterprise utility funds were used to create the internal service funds. These advances are considered to be long-term, and the intent is not to repay these amounts within one year. Below is a summary of the advances to the internal service funds:

		nterfund ances from	Interfund Advances to		
Governmental funds:					
General Fund	\$	20,265	\$	-	
Business-type funds:					
Electric		73,753		-	
Gas		6,645		-	
Water		2,970		-	
Sewer		4,912		-	
Subtotal		108,545		-	
Nonmajor business-type funds: Refuse Subtotal		7,620 7,620		<u> </u>	
Internal Service funds: Fleet management Utility receivables financing		-		70,000 46,165	
Subtotal		-		116,165	
Total	\$	116,165	\$	116,165	

#### B. Due to/Due from other Funds

Below is a summary of the due to/due from balances between funds at December 31, 2011:

	 Due to		Due from	
Major Enterprise fund - Electric fund	\$ 26,813	\$	-	
Nonmajor Governmental Fund - Energy grant fund	-		26,813	
	 \$26,813		\$26,813	

#### 18. Net Assets and Fund Balances

#### A. Net Assets

Net Assets are the excess of all the City's assets over all its liabilities, regardless of fund. Net Assets are divided into three captions under GASB Statement 34. These captions apply only to Net Assets, which are determined only at the Government-wide level, and are described below:

*Invested in Capital Assets, net of related debt* describes the portion of Net Assets which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets.

*Restricted* describes the portion of Net Assets whose use is not subject solely to the City's own discretion. This includes resources subject to externally imposed restrictions, such as creditors, grantors, contributors, other governments' regulations, and other enabling legislation. Included in governmental-type restricted assets is \$663,551 of net assets restricted by legally enforceable enabling legislation

Unrestricted describes the portion of Net Assets that is not restricted as to use.

It is the City's policy to apply restricted resources prior to the use of unrestricted resources, when the option is available.

#### **B. Fund Balances**

Government Accounting Standards Board (GASB) 54, *Fund Balance Reporting and Governmental Fund Type Definitions,* became effective for the City beginning with fiscal year 2011. The purpose of GASB Statement 54 is to improve the reporting of fund balance. This statement also clarifies certain terms used in the definition of existing governmental fund types so that classifications are more easily understood and can be applied consistently between information reported din the government-wide financial statements and the governmental fund financial statements.

In accordance with GASB Statement 54, the City classifies governmental fund balances as follows:

- 1. Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority, the city commission, and do not lapse at year-end.
- 4. Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balances may be assigned by city management.
- 5. Unassigned includes positive fund balance within the general fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The governmental fund balance classifications and amounts at December 31, 2011, are shown in the following table:

	Go	Total overnmental Funds	General	Bond and Interest	Capital Improvements	Other Non-major Governmental	
Nonspendable:							
Advance to Other Funds	\$	20,265	\$ 20,265	\$-	\$-	\$ -	
Cemetery		6,000	-	-	-	6,000	
5		26,265	20,265	-	-	6,000	
Restricted for:		470 074			470.074		
Capital Improvements		170,974	-	-	170,974	-	
Court Programs		4,276	-	-	-	4,276	
Culture/Recreation		79,221	-	-	-	79,221	
Debt Service		158,727	-	158,727	-	-	
Drug/Alcohol Programs		2,425	-	-	-	2,425	
Energy Grant		1,129	-	-	-	1,129	
Equipment Acquisition		97,645	-	-	-	97,645	
Legal/Uninsured Liabilities		289,521	-	-	-	289,521	
Levee Maintenance		59,551	-	-	-	59,551	
Library		10,094	-	-	-	10,094	
Police/Public Safety		13,397	-	-	-	13,397	
Tourism Development		108,183	-	-	-	108,183	
		995,143	-	158,727	170,974	665,442	
Committed for:							
Capital Improvements		41,601	-	-	-	41,601	
Cemetery Improvements		86,750	-	-	-	86,750	
Fairgrounds Improvements		78,742	-	-	-	78,742	
Streets Maintenance		169,794	-	-	-	169,794	
Water Quality Programs		45,252	-	-	-	45,252	
		422,139	-	-	-	422,139	
Assigned for:							
Capital Projects		(42,980)	-	-	-	(42,980)	
Senior Citizens Programs		9,056	-	-	-	9,056	
C C		(33,924)	-	-	-	(33,924)	
Unassigned		418,171	418,171	-	-		
Totals	\$	1,827,794	\$438,436	\$ 158,727	\$ 170,974	\$ 1,059,657	

The City uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the City would first use committed then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The City does not have a formal minimum fund balance policy.

#### **19. Defined Benefit Pension Plan**

#### Plan description

The City of Winfield participates in the Kansas Public Employees Retirement System (KPERS) and the Kansas Police and Firemen's Retirement System (KP&F). Both are cost sharing multiple-employer defined benefit pension plans as provided by K.S.A. 74-4901, et seq. KPERS and KP&F provide retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS and KP&F issue a publicly available financial report that includes financial statements and require supplementary information. Those may be obtained by writing to KPERS (611 South Kansas Avenue, Suite 100, Topeka, KS 66603-3803) or by calling 1-888-275-5737.

#### Funding policy

K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4-6% of covered salary. K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates for KPERS employers. The KPERS employer rate established for the period January 1, 2011 through December 31, 2011 is 7.74%. The City of Winfield employer contributions to KPERS for the years ended December 31, 2011, 2010, and 2009 were \$425,636, \$394,215, and \$359,083, respectively, equal to the statutory required contributions for each year. The KP&F employer rate established for fiscal years beginning in 2011 is 14.57%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which is determined separately for each participating employer. The City of Winfield contributions to KP&F for the years ended December 31, 2011, 2010, and 2009, were \$377,193, \$364,773, and \$362,978, respectively, equal to the statutory required contributions for each year is ended December 31, 2011, 2010, and 2009, were \$377,193, \$364,773, and \$362,978, respectively, equal to the statutory required contributions for each year.

#### 20. Defined Contribution Plan

The City established a 401(a) money purchase deferred compensation plan in 2004 for the benefit of employees. Employees who have reached the top step in their position's pay range, and make a minimum contribution of \$20 per pay period into the City-sponsored 457 plan, are eligible for employer contributions into the 401(a) plan. The plan provides that the City make a matching contribution, up to \$20 per pay period. The City contributed \$68,290 to employee accounts in 2011. The City of Winfield administers the plan, and has the authority for establishing and amending the plan's provisions and contribution requirements. Employees have the option of investing contributions in ING Life Insurance and Annuity Company investments (ING) or IMCA-RC investments.

#### 21. Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. Employees may choose between the State of Kansas ING 457 plan, or the ICMA plan. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Assets of the plan, valued at current market prices, are held in trust for the benefit of the participants.

All amounts of compensation deferred under the plan as well as earnings attributable to those amounts, are solely the property of the participant employees. Accordingly, the assets and related liabilities for the plan are not recorded in the accompanying financial statements.

# 22. Flexible Benefit Plan (I.R.C. Section 125)

In a prior year, the City Commission adopted by resolution a salary reduction flexible benefit plan (-Plan") under Section 125 of the Internal Revenue Code. All permanent full-time employees are eligible to participate in the Plan beginning after one full month of employment. Each participant may elect to reduce his or her salary to purchase benefits offered through the Plan. Benefits offered through the Plan include various health and disability benefits.

# 23. Postemployment Health Care Plan

## Plan Description

The City sponsors a single-employer, defined benefit healthcare plan that provides healthcare benefits to eligible early retirees, including medical and dental coverage. K.S.A. 12-5040 requires all local governmental entities in the state that provide a group health care plan to make participation available to all retirees and dependents until the retiree reaches the age of 65 years. No separate financial report is issued for the Plan

The City requires retirees to pay the same premiums charged to COBRA participants with a 2% additional charge for administrative expenses. The rates being paid by retirees for benefits are typically lower than those for individual health insurance policies. The difference between these amounts is the implicit rate subsidy, which is considered other post employment benefits (OPEB) under Governmental Accounting Standards Board Statement No. 45 (GASB Statement 45).

Retirees and spouses have the same benefits as active employees. Retiree coverage terminates either when the retiree becomes covered under another employer health plan, or when the retiree reaches Medicare eligibility age which is currently age 65. Spousal coverage is available until the retiree becomes covered under another employer health plan, attains Medicare eligibility age, or dies.

## Funding Policy

GASB Statement 45 does not require funding of the OPEB liability, and the City has chosen not to fund it. City policy dictates the payment of retiree claims as they become due. Plan participants contributed approximately \$93,200 to the Plan (102% of total premiums) through their required contribution of \$937.33 per month for family coverage and \$408 for retiree-only coverage.

## Annual OPEB Cost and Net OPEB Obligation

The City's annual OPEB cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. GASB Statement 45 requires an actuarial study to be performed at a minimum biennially. The latest actuarial valuation date is January 1, 2010. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the Plan:

Annual required contribution (ARC)	\$116,719
Interest on net OPEB obligation	4,815
Adjustment to annual required contribution	(6,265)
Annual OPEB cost (expense)	115,269
Expected employer contribution, net	(28,678)
Change in net OPEB obligation	86,591
Net OPEB obligation - beginning of year	182,891
Net OPEB obligation - end of year	\$269,482

### Funded Status and Funding Progress

The city's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2011 was as follows:

Fiscal	Annual		Net	Net			
Year	OPEB	E	(	OPEB			
Ended	Cost	Cor	ntributions	0	oligation		
12-31-2008	\$ 96,300	\$	18,334	\$	77,966		
12-31-2009	18,334		-		96,300		
12-31-2010	115,269		28,678		182,891		
12-31-2011	115,269		28,678		269,482		

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, present multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2010 actuarial valuation, the projected unit credit method was applied. The actuarial assumptions included a 5 percent investment rate of return, which is a blended rate of the expected long-term investment returns on the City's pooled funds and investments. The valuation assumed annual healthcare cost trend rates of six to seven percent in years 2010-2011, and an ultimate rate of five percent after 2011. Salaries expense and inflation are projected to increase four percent annually. The valuation followed generally accepted actuarial methods and included tests as considered necessary to assure the accuracy of the results. The UAAL is being amortized as a level dollar over an open thirty-year period.

## 24. Risk Management

The City's insurance coverage consists of both self-insurance and policies maintained with various carriers. The City uses four internal service funds to address four risk areas – general risk management, workers' compensation, health insurance, and short-term disability insurance. The City records liabilities for known claims and estimated liabilities incurred but not reported at year-end. These claims are reflected under accounts payable and accrued liabilities in the internal service funds.

## A. Risk Management Reserve

Established in 1987 according to the provisions of K.S.A. 12-2615, this fund provides for paying for insurance premiums, deductibles, excess liability losses, uninsured losses, and insurable losses not otherwise covered. Insurance deductibles vary by type of property insurance coverage. The City purchases commercial insurance coverage for all substantial areas of risk, including property loss, auto liability, boiler and machinery, general and public officials' liability. Insurance policy premiums are paid through both individual funds and the risk management fund. Insurance settlements did not exceed insurance coverage in 2011 or the prior two years.

The following is a summary in changes of liability activity under the plan for 2011 and the prior two years:

	2011	 2010	_	2009
Liability balance, beginning	\$ 2,601	\$ 350	\$	-
Claims	161,437	125,914		361,143
Less insurance/other reimbursements	(180,903)	 (221,279)		(380,533)
Total costs incurred	(16,865)	(95,015)		(19,390)
Less claims paid	28,055	 97,616		19,740
Liability balance, ending	\$ 11,190	\$ 2,601	\$	350

## B. Workers' Compensation Fund

In past years, the City has maintained a partially self-funded workers' compensation program to cover substantially all full-time and part-time employees of the City. On September 24, 2011, the City obtained full workers' compensation insurance coverage through the Kansas Eastern Region Insurance Trust (KERIT). All claims incurred after September 24, 2011 are covered through the KERIT insurance coverage. For the period January 1, 2011 through September 24, 2011, the City had insurance coverage for excess claims, as summarized below:

All employee	\$ 350,000
Employers' liability limit	1,000,000
Aggregate retention	1,421,546

Workers' Compensation Insurance settlements did not exceed insurance coverage in 2011 or the prior two years. Two employees' cumulative claims stemming from prior years' work-injury incidents did exceed the City's excess claims coverage. All claims related to these two incidents, originating in 1998 and 2001, are being paid through the excess coverage insurance policy, and not a claims liability for the City.

The following represents the changes in the liability activity of the self-funded worker's compensation program for 2011 (through September 24) and the prior two years:

	 2011	 2010	 2009
Liability balance, beginning	\$ 67,252	\$ 6,969	\$ 9,650
Claims incurred	147,192	155,171	139,283
Less insurance coverage reimbursements	 (9,381)	 (6,969)	 (56,624)
Total costs incurred	205,063	 155,171	 92,309
Less claims paid	 (103,070)	 (87,919)	 (85,340)
Liability balance, ending	\$ 101,993	\$ 67,252	\$ 6,969

## C. Health Insurance Reserve

The City created the health insurance reserve in 1993, the purpose to accumulate monies to eventually fund a partially self-insured health insurance program. Funds accumulated may be used to pay excess losses, health claims, partial payments of health insurance premiums for employees, and other miscellaneous health insurance related expenses. Annual funding is provided by contributions from other funds, as determined by management in the budgeting process. Health insurance premiums are paid through this reserve fund, and funding is handled through contributions from other funds. The employee health insurance program is a fully insured program with health insurance offered to substantially all full-time employees of the City. Employee health insurance in 2011 was provided through Blue Cross Blue Shield. At December 31, 2011, the City had \$138,306 of net assets available for future health insurance premiums. The funds are being retained to stabilize future premium increases and provide a reserve, if the City should choose to self-insure in the future.

## D. Short Term Disability Reserve

This reserve was created in 1997 to provide financial assistance to regular employees following sixty days of continuous disability. The benefit amounts to 50% of pre-disability weekly gross earnings up to a maximum weekly benefit of \$650, and is payable to an employee for a maximum of twenty-six weeks immediately following completion of the sixty-day waiting period. An employee may receive this benefit for a maximum of

fifty-two weeks over his/her career with the City. At December 31, 2011, the City had \$205,351 of net assets available for short term disability benefits to employees.

## 25. Contingencies and Commitments

### A. Encumbrances:

At December 31, 2011, the City had the following amounts encumbered:

Governmental-type Funds: General Fund Capital Improvements	\$    8,717 56,413
NonMajor Funds: Special Streets	20,692
Business-type Funds: Electric utility fund	276,661
Gas utility fund	658
Water utility fund	459,392
Wastewater utility fund	660
Internal Service funds:	
Management Services	1,055
Risk Management	145,476
Total entity-wide encumbrances	\$969,724

# **B. Electric Purchase Commitments**

### Kansas Power Pool

The City became a member of the Kansas Power Pool (KPP), a municipal energy agency, in January of 2005. KPP was created to provide economic benefits to its member cities, through coordination of collective electrical resources, facilities and loads. The city has power supply contracts with the Kansas Municipal Energy Agency (KMEA) for power supply from the Grand River Dam Authority (GRDA), and the Kansas City, Kansas Board of Public Utilities' Nearman Generation. The scheduling responsibilities for those contracts and the City's contract with the Southwestern Power Administration (SPA) have been assigned to KPP. That agency manages power supply on behalf of the City. The contracts with KMEA for GRDA Power and for Nearman Generation are in force through December 31, 2018 and May 31, 2022, respectively. KPP has entered into transmission arrangements with the Southwest Power Pool on behalf of the City. The City terminated its SPA power supply arrangement through KMEA in 2010, and entered into a contract directly with SPA. This contract is in force through May 31, 2025. In September 2011, the City entered into a twenty-year power purchase contract with KPP, to purchase all of the City's required electrical power.

The payment and scheduling responsibilities under all these contracts have all been assigned to KPP, and all billings and payments are handled through KPP. Payment responsibility for each of these contracts remains with the city for the full term of each contract and would be under the respective contract conditions should the city withdraw from KPP.

# C. Gas Purchase Commitments

At December 31, 2011, the City was committed to purchase the following gas volumes for 2012:

January – March 2012 140,000 MMBTU @ \$598,305

# D. Gas Litigation

The City joined together with seventeen other municipalities in 2003 to file a civil action suit under the federal antitrust laws for overcharges in natural gas prices incurred by municipal gas systems that have taken place in the last four years and projected to continue into the future. The complaint was filed against five major natural gas companies. At December 31, 2011, the lawsuit remained underway, with no monetary developments to disclose.

# E. Kansas Disability Coalition Interim Settlement Agreement

The City was party to a lawsuit initiated by the Kansas Disability Coalition in 2006, and agreed to an interim settlement in August 2006. The provisions of the agreement require the City to achieve reasonable compliance with Title II of the American with Disabilities Act of 1990. A final court-approved agreement will be reached after the City completes and adopts a self-evaluation and transition plan for ADA compliance. Implementation of the transition plan will be over a 10 year period. At December 31, 2011, the City has expended \$621,786 in costs related to this plan.

# F. Other Legal Matters

The City generally follows the practice of recording liabilities resulting from claims and legal actions only when it is probable that a liability has been incurred and the amount can be reasonably estimated. The City is defending its interest in various legal actions and claims against the City presently pending involving various miscellaneous claims, including workers' compensation claims. The ultimate liability that might result from the final resolution of the above matters is not presently determinable. In the opinion of management and its legal counsel, the probability of material aggregate liabilities resulting from these claims will not have an adverse material effect on the City's financial statements.

# 26. Subsequent Events

# A. Capital Lease Refinancing

In February 2012, the City refinanced the capital lease for the aerial fire truck, lease balance \$460,000, with a local banking institution. The lease length and principal amount were not adjusted. The refinancing created a net cash flow savings of approximately \$20,000. See footnote 13.A. for 2011 capital lease details.

## B. KDHE Wastewater Treatment Plant Loan Refinancing

In March 2012, the City refinanced the balance of the KDHE wastewater treatment plant loan, \$3,274,470, with a consortium of four local banking institutions. The refinancing resulted in a capital lease purchase agreement, in the amount of \$3,305,000. The lease term length was not adjusted. Net cash flow savings amounted to approximately \$95,000. See footnote 13.C. for the KDHE loan detail.

## C. Gottlob Business Park

In April 2012, the City established Gottlob Business Park, an industrial and economic development project of approximately 100 acres. The new park is adjacent to the existing Winfield Industrial Park. A development agreement was made with Insite Winfield LLC for the City to provide road improvements, and, electric, water, sewer, and gas utility improvements to a 40 acre area, owned by Insite Winfield LLC. In conjunction with this project, the City purchased 60 acres of land, adjoining the Insite land. This land is to be held for future industrial and economic development. The project will be funded with temporary notes in 2012.

## D. 2012 Temporary Notes

The City commission authorized the sale of general obligation temporary notes, Series 2012-1, in the amount of \$3,955,918.47 on June 18, 2012. These temporary notes are to finance the water tower improvement project (see note 11), \$562,060, and water, sewer, and main trafficway improvements for the Gottlob Business Park (see note 26.C), \$3,393,858.

## E. 2012 General Obligation Refunding Bonds

The City commission authorized the sale of general obligation refunding bonds, 2012-A, on June 18, 2012. The refunding bonds will be issued to refund GO Bonds 2002-B, \$645,000, and 2003-A, \$1,155,000, to achieve an interest cost savings. See note 12.B. for reference to the bonds being refunded.

# FINANCIAL Section

# Supplemental Information

# NONMAJOR GOVERNMENTAL FUNDS

# Special Revenue Funds

Special Revenue Funds are used to account for specific revenues that are legally restricted by either the City Commission or by outside entities for expenditures for specific purposes.

Flood Control – Maintenance costs of the flood levee are paid from this fund.

<u>Special Parks and Recreation</u> – Park and park equipment upgrades are paid from this fund. K.S.A. 79-49a102 requires one-third of the 10% gross receipts tax on the sale of alcoholic liquor be deposited into this fund for park enhancements.

<u>Special Alcohol Program</u> – Transfers are made from this fund to the City's D.A.R.E. Program fund. K.S.A. 79-49a102 requires one-third of the 10% gross receipts tax on the sale of alcoholic liquor to be deposited into this fund for expenses of drug and alcohol education, treatment, or prevention programs.

<u>Law Enforcement Trust</u> – K.S.A. 60-4117 requires the City to deposit the net proceeds of sales of forfeited property and moneys related to controlled substances activities to be deposited into a separate fund. Appropriations from this fund are not to be used to meet normal operating expenses of the police department. The statute defines allowable expenditures.

<u>Water Preservation</u> - Created in 2004 to provide funding for programs to protect the upstream quality of water flowing into the Winfield City Lake, the primary water source for the City of Winfield. A portion of annual lake permit fees and two cents for every one-thousand gallons of water usage billed provide the revenue sources for this fund.

<u>Senior Citizen Facility</u> – Senior Citizen Center expenses are paid from this fund. Funds are received from the Cowley Council on Aging for this purpose.

<u>Special Liability</u> – City and City employee legal defense costs and various uninsured risk costs may be paid from this fund. Under K.S.A. 75-6110, the City levies property taxes to provide funding for this purpose.

<u>Special Streets and Highway</u> – Street and highway-related maintenance expenses are paid from this fund. The State of Kansas gasoline tax allotments are the primary funding source, and must be used for this purpose.

<u>Industrial Development</u> – Industrial and economic development related expenses are paid from this fund. Kansas statutes authorize the City to levy property taxes to provide funding for this purpose.

<u>Tourism and Convention</u> – Local tourism and convention promotional expenses are paid from this fund. Transient guest taxes are the primary funding source, received through the State of Kansas.

<u>Fairgrounds Improvements</u> – Cowley County Fairgrounds maintenance and improvement expenses may be paid from this fund. Fairgrounds facilities usage fees are the primary funding source.

<u>Drug Task Force</u> – Cowley County and the cities of Arkansas City and Winfield share drug task force duties within Cowley County, and utilize this fund to centrally manage and share drug task forces costs and funding sources.

<u>Cemetery Improvement</u> – Cemetery operations and maintenance expenses may be paid from this fund. One-third of the sales proceeds of each cemetery space and "pre-need" payments are the primary funding sources.

<u>Public Library</u> – Property taxes are levied for library operations. The City receives these collections from Cowley County, and remits to the Winfield Public Library, to be used for library operations.

# NONMAJOR GOVERNMENTAL FUNDS (continued)

<u>Equipment Reserve</u> - Transfers from other funds are accumulated to this fund, to provide for future equipment purchases.

<u>Special Improvements</u> – This fund acts as a revolving fund to provide working capital to finance the initial costs of projects eventually paid for through special assessments to property owners in a benefit district.

<u>Baden Hall Restoration</u> – The City owned Baden Hall, a building to be renovated in Baden Square. Private contributions from citizens and St. John Alumni, designated for the renovation of Baden Hall, have been accumulated in this fund. The building was sold in 2011 to a developer, for renovation for a twenty four unit apartment building.

<u>Grants and Contributions</u> – Federal and state grants and contributions from private enterprise for general government type projects are funneled through this fund, for tracking and compliance purposes.

<u>Alcohol and Drug Safety Action</u> – Assessment fees collected by the municipal court in accordance with K.S.A. 8-1008, for alcohol or drug related charges, are deposited into this fund. Moneys are to be used only for court expenses involved in administering the provisions of the statute.

<u>Energy Manager Grant</u> – The City received a two year Energy Manager's Grant in 2010, through the Kansas Corporation Commission (KCC) and the Federal Department of Energy. The purpose of the grant is to provide financial assistance for hiring an energy manager and for outreach and education in the community. This fund tracks the grant revenues and expenditures.

# Capital Project Funds

Capital project funds are used to account for the acquisition and construction of major facilities, and for building and general improvements of city-owned structures and facilities, other than those financed by special revenue and enterprise funds.

<u>Country Club Villa</u> – The city authorized initial costs for streets and sewer line construction to this housing development in 2008. The project was postponed late in 2008, at the developer's request, and remains on hold.

<u>KLINK 2010/2011 Project</u> – A street resurfacing project on a main trafficway of the city was completed in 2010. KDOT paid for 50% of the project, and the balance was financed by the city through general obligation bonds.

# Permanent Fund

<u>Cemetery Endowment</u> – This endowment from a citizen prohibits the use of the principal, and only the investment earnings can be used for cemetery improvements.

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# Nonmajor Governmental Funds Combining Balance Sheet December 31, 2011

						Special Re	venue	Funds			
				Special	:	Special		Law			Senior
		Flood	Parks and		-	Alcohol	Enf	orcement	_	Water	Citizen
ASSETS		Control	R	ecreation	F	rogram		Trust	Pro	eservation	 Facility
Pooled cash and investments Taxes receivable	\$	59,551 -	\$	79,221 -	\$	2,425 -	\$	4,763 -	\$	47,661 -	\$ 9,056 -
Due from other governmental agenci Total assets	es \$	- 59,551	\$	- 79,221	\$	- 2,425	\$	4,763	\$	- 47,661	\$ - 9,056
LIABILITIES AND FUND BALANCES											
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	2,409	\$ -
Due to other funds		-		-		-		-		-	-
Deferred revenues		-				-		-		-	 -
Total liabilities						-				2,409	 -
Fund balances											
Nonspendable:		-		-		-		-		-	-
Restricted for:											
Court programs		-		-		-		-		-	-
Culture/recreation		-		79,221		-		-		-	-
Drug/alcohol programs		-		-		2,425		-		-	-
Tourism development		-		-		-		-		-	-
Energy grant		-		-		-		-		-	-
Equipment acquisition		-		-		-		-		-	-
Legal/uninsured liabilities		-		-		-		-		-	-
Levee maintenance		59,551		-		-		-		-	-
Library		-		-		-		-		-	-
Police/public safety		-		-		-		4,763		-	-
Committed for:											
Capital improvements		-		-		-		-		-	-
Cemetery improvements		-		-		-		-		-	-
Fairgrounds improvements		-		-		-		-		-	-
Streets maintenance		-		-		-		-		-	-
Water quality programs		-		-		-		-		45,252	-
Assigned for:											
Capital projects		-		-		-		-		-	-
Senior citizens programs		-		-		-		-		-	 9,056
Total fund balances		59,551		79,221		2,425		4,763		45,252	 9,056
Total liabilities											
and fund balances	\$	59,551	\$	79,221	\$	2,425	\$	4,763	\$	47,661	\$ 9,056
			_						_		

	Special Liability	ecial Streets d Highway	ndustrial velopment	ourism and onvention	irgrounds rovements		rug Task Force		Cemetery provement
\$	290,609 117,851	\$ 162,514 -	\$ - 11,944	\$ 113,222 -	\$ 78,742 -	\$	9,192 -	\$	86,750 -
\$	408,460	\$ 15,279 177,793	\$ - 11,944	\$ - 113,222	\$ - 78,742	\$	- 9,192	\$	- 86,750
\$	1,088	\$ 7,999	\$ _	\$ 5,039	\$ _	\$	558	\$	-
	- 117,851	 -	 - 11,944	 -	 -	·	-		-
	118,939	 7,999	 11,944	 5,039	 		558		
	-	-	-	-	-		-		-
	-	-	-	-	-		-		-
	-	-	-	-	-		-		-
	-	-	-	108,183 -	-		-		-
	۔ 289,521	-	-	-	-		-		
	-	-	-	-	-		-		
	-	-	-	-	-		8,634		
	-	-	-	-	-		-		-
	-	-	-	-	78,742		-		86,750
	-	169,794 -	-	-	-		-		-
	-	-	-	-	-		-		
	- 289,521	 - 169,794	 -	 - 108,183	 - 78,742		- 8,634		86,750
_	408,460	\$ 177,793			\$	_		_	

(Continued)

# Nonmajor Governmental Funds Combining Balance Sheet December 31, 2011

_	Special Revenue Funds									
	Public Library			quipment Reserve	Imp	Special provements		en Hall oration		rants and ntributions
ASSETS										
Pooled cash and investments Taxes receivable	\$	10,094 440,323	\$	74,514 -	\$	41,601 -	\$	-	\$	23,586 -
Due from other governmental agencies Total assets	\$	- 450,417	\$	- 74,514	\$	- 41,601	\$	-	\$	23,586
LIABILITIES AND FUND BALANCES										
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	455
Due to other funds		-		-		-		-		-
Deferred revenues		440,323		-		-		-		-
Total liabilities		440,323		-		-		-		455
Fund balances										
Nonspendable:		-		-		-		-		-
Restricted for:										
Court programs		-		-		-		-		-
Culture/recreation		-		-		-		-		-
Drug/alcohol programs Tourism development		-		-		-		-		-
Energy grant		-		-		-		-		-
Equipment acquisition		-		74,514		-		_		23,131
Legal/uninsured liabilities		-		-		-		-		- 20,101
Levee maintenance		-		-		-		-		-
Library		10,094		-		-		-		-
Police/public safety		-		-		-		-		-
Committed for:										
Capital improvements		-		-		41,601		-		-
Cemetery improvements		-		-		-		-		-
Fairgrounds improvements Streets maintenance		-		-		-		-		-
Water quality programs		-		-		-		-		-
Water quality programs		-		-		-		-		-
Assigned for:										
Capital projects		-		-		-		-		-
Senior citizens programs				-						
Total fund balances		10,094		74,514		41,601				23,131
Total liabilities										
and fund balances	\$	450,417	\$	74,514	\$	41,601	\$	-	\$	23,586

	Special Rev	venue	Funds		Capital Pro	oiect Fu	nds	Pe	rmanent Fund	
	Icohol &		Energy		Country		INK			
D	rug Safety		Manager	C	Club Villa	201	0/2011	Ce	emetery	
	Action		Grant	lr	nprovmts	Street	Improv	En	dowment	 TOTALS
\$	4,276	\$	1,487	\$	-	\$	-	\$	6,000	\$ 1,105,264
	-		-		-		-		-	570,118
	-		27,744		-		-		-	43,023
\$	4,276	\$	29,231	\$	-	\$	-	\$	6,000	\$ 1,718,405
\$	-	\$	1,289	\$	-	\$	-	\$	-	\$ 18,837
	-		26,813		42,980		-		-	69,793
	-		-		-		-		-	 570,118
	-		28,102		42,980		_			 658,748
	-		-		-		-		6,000	6,000
	4,276		-		-		-		-	4,276
	-		-		-		-		-	79,221
	-		-		-		-		-	2,425
	-		-		-		-		-	108,183
	-		1,129		-		-		-	1,129
	-		-		-		-		-	97,645
	-		-		-		-		-	289,521
	-		-		-		-		-	59,551
	-		-		-		-		-	10,094
	-		-		-		-		-	13,397
	-		-		-		-		-	41,601
	-		-		-		-		-	86,750
	-		-		-		-		-	78,742
	-		-		-		-		-	169,794
	-		-		-		-		-	45,252
	_		_		(42,980)		_		_	(42,980)
	-		-		(42,300)		-		-	(42,980 <i>)</i> 9,056
	1 276		1 120		(12 000)				6 000	
	4,276		1,129		(42,980)				6,000	 1,059,657
\$	4,276	\$	29,231	\$	-	\$	-	\$	6,000	\$ 1,718,405

(Concluded)

# Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances FOR THE YEAR ENDED DECEMBER 31, 2011

			Special Rev	venue Funds		
	Flood Control	Special Parks and Recreation	Special Alcohol Program	Law Enforcement Trust	Water Preservation	Senior Citizen Facility
Revenues						
Property taxes	\$ -	\$-	\$-	\$ -	\$-	\$-
Intergovernmental revenues	-	21,256	21,256	-	-	4,000
Charges for services	-	14,350	-	-	-	-
Interest	173	177	8	8	149	32
Other	10,960	11,575	2,500	4,460		2,540
Total revenues	11,133	47,358	23,764	4,468	149	6,572
Expenditures						
General government	-	-	-	-	-	-
Public safety	-	-	25,728	528	-	-
Public works	5,238	-	-	-	-	-
Cemetery	-	-	-	-	-	-
Culture and recreation	-	10,563	-	-	-	9,140
Health and welfare	-	-	-	-	40,350	-
Economic development	-	-	-	-	-	-
Debt service:					-	
Capital lease principal paymer		-	-	-	-	-
Capital lease interest payment	s -			-	-	-
Total expenditures	5,238	10,563	25,728	528	40,350	9,140
Revenues over (under)						
expenditures	5,895	36,795	(1,964)	3,940	(40,201)	(2,568)
Other financing sources (uses)						
Transfers in	-	-	-	-	58,654	500
Transfers out	(10,958)	(9,042)			(30,537)	
Total other financing						
sources (uses)	(10,958)	(9,042)			28,117	500
Net change in fund balances	(5,063)	27,753	(1,964)	3,940	(12,084)	(2,068)
Fund balances, January 1	64,614	51,468	4,389	823	57,336	11,124
Fund balances, December 31	\$ 59,551	\$ 79,221	\$ 2,425	\$ 4,763	\$ 45,252	\$ 9,056

		5	Specia	l Revenue Fur	ds				
 Special Liability	ecial Streets Id Highway	ndustrial velopment	Tourism and Convention			rgrounds rovements	Di	rug Task Force	emetery provement
\$ 137,443	\$ - 421,517	\$ 15,373	\$	- 81,501 1,965	\$	- - 11,443	\$	- 15,000	\$ - - 10,002
 983 660	 - 538 1,708	 - 72 -		299 10,953		204 18,000		- 37 6,871	 230 600
 139,086	 423,763	 15,445		94,718		29,647		21,908	 10,832
191,995 - -	- - 645,856	-		- -		- -		- 26,697 -	- - -
- -	-	- - -		- -		- 19,163 -		- - -	6,360 - -
-	-	72,118		103,565		-		-	-
 -	 35,012 4,159	 -		-		-		-	 -
 191,995	 685,027	 72,118		103,565		19,163		26,697	 6,360
 (52,909)	 (261,264)	 (56,673)		(8,847)		10,484		(4,789)	 4,472
 -	 285,000 (75,000)	 26,652 -		-		-		-	 17
 	 210,000	 26,652							 17
(52,909)	(51,264)	(30,021)		(8,847)		10,484		(4,789)	4,489
 342,430	 221,058	 30,021		117,030		68,258		13,423	 82,261
\$ 289,521	\$ 169,794	\$ 	\$	108,183	\$	78,742	\$	8,634	\$ 86,750

(Continued)

# Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances FOR THE YEAR ENDED DECEMBER 31, 2011

		s	pecial	Revenue Fun	ds			
	Public Library	quipment Reserve		Special provements		len Hall toration	Grants and Contributions	
Revenues								
Property taxes	\$ 513,910	\$ -	\$	-	\$	-	\$	-
Intergovernmental revenues	-	-		-		-		-
Charges for services	-	-		-		-		-
Interest	-	9		114		247		58
Other	 -	 -		-		-		11,785
Total revenues	 513,910	 9		114		247		11,843
Expenditures								
General government	-	-		-	2	48,000		-
Public safety	-	-		-		-		8,064
Public works	-	-		-		-		-
Cemetery	-	-		-		-		-
Culture and recreation	503,816	-		-		-		-
Health and welfare	-	-		-		-		-
Economic development	-	-		-		-		-
Debt service:								
Capital lease principal payments	-	-		-		-		-
Capital lease interest payments	-	 -		-		-		-
Total expenditures	 503,816	 -		-	2	48,000		8,064
Revenues over (under)								
expenditures	10,094	 9		114	(2	.47,753)		3,779
Other financing sources (uses)								
Transfers in	-	74,504		-		-		-
Transfers out	 -	 -		-				-
Total other financing								
sources (uses)	 	 74,504		-		-		-
Net change in fund balances	10,094	74,513		114	(2	247,753)		3,779
Fund balances, January 1	 	 1		41,487	2	47,753		19,352
Fund balances, December 31	\$ 10,094	\$ 74,514	\$	41,601	\$	-	\$	23,131

Α	Icohol & ug Safety	venue Funds Energy Manager	Capital Projects Funds Country KLINK Club Villa 2010/2011		Permanent Fund Cemetery	
	Action	Grant	Improvmts	Street Improv	Endowment	TOTALS
\$	_	\$-	\$-	\$-	\$-	\$ 666,726
Ψ	_	پ 79,744	Ψ	Ψ	Ψ	644,274
	-	-	-	-	-	37,760
	9	127	-	-	17	3,491
	-	-	-	-	-	82,612
	9	79,871	-	-	17	1,434,863
	-	78,742	-	-	-	518,737
	-	-	-	-	-	61,017
	-	-	-	-	-	651,094
	-	-	-	-	-	6,360
	-	-	-	-	-	542,682
	-	-	-	-	-	40,350
	-	-	-	-	-	175,683
	-	-	-	-	-	35,012
	-	-	-	-	-	4,159
	-	78,742	-	-		2,035,094
				·		,000,001
	9	1,129			17	(600,231)
	210					445,537
	210	_		(32,519)	(17)	(158,073)
				(02,010)		(100,070)
	210	-	-	(32,519)	(17)	287,464
	219	1,129	-	(32,519)	-	(312,767)
	4,057		(12 090)	22 540	6 000	1 272 424
	4,007		(42,980)	32,519	6,000	1,372,424
\$	4,276	\$ 1,129	\$ (42,980)	<u>\$</u> -	\$ 6,000	\$ 1,059,657
						(Concluded)

# DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2011

	Budget		Actual		Variance
Revenues and other sources:					
Taxes:					
Property	\$ 686,620		702,705	\$	16,085
Special assessments	207,845		207,926		81
Other revenues:					
Interest income	2,500		698		(1,802)
Payments from other governmental entities,					
debt payment shares	31,437		31,437		-
Transfers in	 1,316,346		1,287,689		(28,657)
Total revenues and other sources	 2,244,748		2,230,455		(14,293)
Expenditures and other uses:					
Debt interest payments	702,883		561,452		141,431
Debt principal payments	1,562,177		1,635,038		(72,861)
Transfer to other fund for debt payment	100,000		-		100,000
Neighborhood Revitalization	 6,497		6,453		44
Total expenditures and other uses	 2,371,557		2,202,943		168,614
Revenues and other sources over					
(under) expenditures and other uses	(126,809)		27,512		154,321
Unencumbered fund balance, Jan 1	 142,159		131,214		(10,945)
Unencumbered fund balance, Dec 31	\$ 15,350	\$ 158,726		\$	143,376

# Nonmajor Capital Projects Fund Country Club Villas Water, Streets and Drainage Improvements

# Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2011

	Prior Years	Current Year	Total to Date	Project Authorization
Expenditures: Improvement projects	<u>\$ 42,980</u>	<u>\$ -</u>	\$ 42,980	\$ 177,000
Other financing sources (uses): Total other financing sources (uses)		<u>-</u>		
Net change in fund balances	(42,980)	-	-	\$ (177,000)
Fund balance-beginning of year		(42,980)	(42,980)	
Fund balance - end of year	\$ (42,980)	\$ (42,980)	\$ (42,980)	

# Nonmajor Capital Projects Fund KLINK 2010/2011 Street Improvements

# Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2011

	Prior Years		Current Year		Total to Date		Project Authorization	
Expenditures: Improvement projects	<u>\$</u> 34	48,648	\$		\$	348,648	\$	452,000
Other financing sources (uses): Debt proceeds interest income General obligation bond proceeds Debt issuance costs KDOT KLINK funds Transfer to bond and interest fund Total other financing sources (uses)	16	155 12,637 (1,192) 59,567 31,167	_	- - - (32,519) (32,519)	_	155 212,637 (1,192) 169,567 (32,519) 348,648	_	- 252,000 - 200,000 - 452,000
Net change in fund balances		32,519		(32,519)		-	\$	
Fund balance-beginning of year		-	<u>م</u>	32,519	<u>م</u>			
Fund balance - end of year	\$	32,519	\$	-	\$	-		

# NONMAJOR ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the City Commission is to finance or recover the costs of providing goods or services to the general public on a continuing basis primarily through user charges; or the City Commission has decided that periodic determination of net income is appropriate for accountability purposes.

<u>Refuse</u> - The Refuse Fund is used to account for revenues and expenses related to the operation and maintenance of the refuse collection and recycling programs operated by the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and capital improvements. In addition, a pro-rata portion of administration, utility billings, and collection expenses are charged to this fund from the management services fund.

<u>Stormwater Drainage</u> – The stormwater drainage fund was established in 1996 to fund major drainage projects throughout the City. Stormwater drainage fees are charged to city utility customers through the utility bills.

<u>Quail Ridge Golf Course</u> - Quail Ridge Golf course is an eighteen hole golf course owned and operated by the City. The golf course revenues consist of memberships, rounds fees, cart rentals, and driving range fees.

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# NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET ASSETS December 31, 2011

	Refuse	Stormwater Drainage	Quail Ridge Golf Course	Total
Assets				
Current assets				
Cash and temporary investments	\$ 716,699	\$ 161,891	\$ 14,125	\$ 892,715
Utility billing receivables, net	125,787	15,762	-	141,549
Inventories	-	-	28,191	28,191
Total current assets	842,486	177,653	42,316	1,062,455
Capital Assets:				
Land	3,503	-	399,949	403,452
Buildings	60,157	-	514,636	574,793
Improvements other than buildings	-	4,791,897	2,535,025	7,326,922
Machinery, equipment, other	1,146,804	14,823	478,419	1,640,046
Less accumulated depreciation	(950,882)	(606,134)	(2,775,251)	(4,332,267)
Net capital assets	259,582	4,200,586	1,152,778	5,612,946
Other assets				
Advances to internal service funds	7,620	_	_	7,620
Deferred bond issuance costs	7,020	5,651	_	5,651
Investment in joint venture	45,817	5,001	_	45,817
Total other assets	53,437	5,651		59,088
				· · · ·
Total assets	1,155,505	4,383,890	1,195,094	6,734,489
Liabilities				
Current liabilites				
Accounts payable	32,556	-	20,909	53,465
Accrued interest payable	-	2,907	-	2,907
Current portion of compensated absences	16,012	-	6,807	22,819
Current portion of long-term debt	-	83,755	-	83,755
	48,568	86,662	27,716	162,946
Noncurrent liabilities				
General obligation refunding bonds payable	-	352,286	-	352,286
Deferred premium on refunding bonds	-	3,199	-	3,199
Accrued compensated absences	12,148	-	-	12,148
Net OPEB obligation	11,980	-	5,520	17,500
-	24,128	355,485	5,520	385,133
Total liabilities	72,696	442,147	33,236	548,079
Net Assets				
Invested in capital assets, net of related debt	259,582	3,761,346	1,152,778	5,173,706
Unrestricted	823,227	180,397	9,080	1,012,704
Total net assets	\$ 1,082,809	\$3,941,743	\$1,161,858	\$ 6,186,410

# NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2011

	Refuse	Stormwater Drainage	Quail Ridge Golf Course	Total
Operating revenues				
Charges for services and sales	\$ 1,384,184	\$ 149,476	\$ 457,582	\$ 1,991,242
Other	10,103	285	1,822	12,210
Total operating revenues	1,394,287	149,761	459,404	2,003,452
Operating expenses				
Services and supplies	1,190,713	43,842	586,897	1,821,452
Depreciation	54,458	70,147	166,076	290,681
Total operating expenses	1,245,171	113,989	752,973	2,112,133
Operating income (loss)	149,116	35,772	(293,569)	(108,681)
Non-operating revenues (expenses)				
Interest income	2,025	494	_	2,519
Loss on joint venture	(767)		_	(767)
Amortization of debt issuance costs	(101)	(577)	(5,917)	(6,494)
Interest expense	(453)	(9,006)	(3,517)	(12,976)
Other	(985)	-	-	(985)
Total non-operating revenues (expenses)	(180)	(9,089)	(9,434)	(18,703)
Net income (loss) before transfers	148,936	26,683	(303,003)	(127,384)
Capital contributions and transfers:				
Transfers - Payments in lieu of franchise fees	(64,846)	_	_	(64,846)
Transfers in	- (01,010)	-	363,300	363,300
Transfers out - cash		(20,000)		(20,000)
Change in net assets	84,090	6,683	60,297	151,070
Total net assets - beginning	998,719	3,935,060	1,101,561	6,035,340
Total net assets - ending	\$ 1,082,809	\$ 3,941,743	\$ 1,161,858	\$ 6,186,410

### NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2011

	Refus		ormwater Drainage	Quail Ridge Golf course	Total
Cash flows from operating activities					
Payments to suppliers		5,771) \$	(79,880)	(313,507)	\$ (1,209,158)
Payments to employees		,763)	-	(259,637)	(634,400)
Receipts from customers Other receipts	1,383	6,771 6,584	149,077 285	457,170 1,822	1,990,018 8,691
Net cash provided by operating activities		0,821	69,482	(114,152)	155,151
		,02.		(,	
Cash flows from noncapital financing actvities					
Transfer to other funds		-	(20,000)	-	(20,000)
Transfer from Other funds		-	-	363,300	363,300
Internal activity-payments in lieu of franchise fees	(64	,846)	-	-	(64,846)
Net cash used by noncapital financing activities	(64	,846)	(20,000)	363,300	278,454
Cash flows from capital and related financing activities					
Debt payments - interest	```	,513)	(9,142)	(7,034)	(17,689)
Debt payments - principal	(40	,995)	(82,496)	(351,685)	(475,176)
Bond proceeds		-	-		-
Bond issuance costs Proceeds from sale of capital assets		-	-		-
Acquisition of capital assets	(26	- (,926)	-	(86,678)	- (113,604)
Net cash used by capital and related financing activities		, <u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>	(91,638)	(445,397)	(606,469)
	(00		(01,000)	(110,001)	(000,100)
Cash flows from investing activities					
Interest income		.,025	494		2,519
Net cash provided from investing activities	2	.,025	494		2,519
Net decrease in cash and cash equivalents	67	7,566	(41,662)	(196,249)	(170,345)
Balances - beginning of the year (includes \$200,000 in restricted assets)	649	,133	203,553	210,374	1,063,060
Balances - end of the year	\$ 716	<u>,699</u> \$	161,891	14,125	\$ 892,715
Reconciliation of Operating Income	to Net Cash I	Provided (Use	ed) by Operati	ing Activities	
Operating income (loss)	\$ 149	,116 \$	35,772	(293,569)	\$ (108,681)
Adjustments to reconcile operating income to					
net cash provided by operating activities: Depreciation	54	,458	70,147	166,076	290,681
Changes in assets and liabilities:		,100	10,111	100,010	200,001
Receivables, net		(412)	(398)	-	(810)
Inventories/Prepaids		-	-	12,025	12,025
Compensated absences		,406)	-	(1,595)	(3,001)
Net OPEB obligations		,281	-	1,345	5,626
Accounts and other payables		5,216)	(36,039)	1,566	(40,689)
Total adjustments	50	,705	33,710	179,417	263,832
Net cash provided (used) by operating activities	<u>\$</u> 199	9,821 \$	69,482	(114,152)	\$ 155,151
Noncash Transactions					
Loss on joint venture		(767)	-	-	(767)
Amortization of premium on bond issuance		-	(577)	_	(577)
Amortization of deferred (loss) gain on debt defeasance			(0)	(4,494)	(4,494)
Amortization of debt issue costs				(1,424)	(1,424)

# BUDGETED ENTERPRISE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2011

	ELECTRIC						
		Amended		Variance from			
	Budget	Budget	Actual	Amended Budget			
Revenues and other sources							
Charges for services	\$ 21,738,000	\$ 21,738,000	\$ 23,956,334	\$ 2,218,334			
Interest income	20,000	20,000	5,729	(14,271)			
Other	50,600	50,600	136,131	85,531			
Reimbursement of expenditures	50,000	50,000	73,345	23,345			
Transfers from other funds							
Total revenues and							
other sources	21,858,600	21,858,600	24,171,539	2,312,939			
Expenditures and other uses							
Personal services	1,925,308	1,925,308	1,884,487	40,821			
Contractual services	733,177	733,177	634,948	98,229			
Materials and supplies	1,785,754	1,785,754	1,777,671	8,083			
Other	16,200	16,200	8,492	7,708			
Purchased power and fuel/resale	15,030,000	16,507,141	16,427,228	79,913			
Capital outlay	524,700	549,200	502,707	46,493			
Debt service	95,181	95,181	95,181	-			
In lieu of franchise taxes	1,495,920	1,495,920	1,608,915	(112,995)			
Transfers to other funds	598,300	598,300	766,552	(168,252)			
Total expenditures							
and other uses	22,204,540	23,706,181	23,706,181	-			
Revenues and other sources over (under) expenditures							
and other uses	(345,940)	(1,847,581)	465,358	2,312,939			
Unencumbered fund balance,							
January 1	521,459	521,459	611,958	(90,499)			
Unencumbered fund balance,							
December 31	\$ 175,519	\$ (1,326,122)	\$ 1,077,316	\$ 2,403,438			

	GAS			WA	ATER	
				Amended		Variance from
Budget	Actual	Variance	Budget	Budget	Actual	Amended Budget
\$ 6,519,000	\$ 5,008,662	\$(1,510,338)	\$ 2,268,500	\$ 2,268,500	\$ 2,333,218	\$ 64,718
8,000	4,659	(3,341)	-	-	-	-
4,250	1,204	(3,046)	15,400	15,400	17,765	2,365
10,000	7,699	(2,301)	15,000	15,000	26,704	11,704
	-	-			631,000	631,000
6,541,250	5,022,224	(1,519,026)	2,298,900	2,298,900	3,008,687	709,787
711,215	636,354	74,861	784,488	784,488	808,555	(24,067)
119,274	44,761	74,513	233,313	233,313	193,831	39,482
562,318	540,599	21,719	695,027	695,027	673,983	21,044
3,900	1,218	2,682	27,100	27,100	17,433	9,667
4,145,000	2,775,421	1,369,579	-	-	-	-
113,000	61,816	51,184	142,700	507,104	573,320	(66,216)
-	-	-	657,876	657,876	-	657,876
390,000	287,564	102,436	123,888	123,888	747,032	(623,144)
276,000	770,400	(494,400)				
6,320,707	5,118,133	1,202,574	2,664,392	3,028,796	3,014,154	14,642
		,,				,
220,543	(95,909)	(316,452)	(365,492)	(729,896)	(5,467)	724,429
183,405	238,503	(55,098)	(409,260)	(409,260)	(159,440)	(249,820)
\$ 403,948	\$ 142,594	\$ (261,354)	\$ (774,752)	\$ (1,139,156)	\$ (164,907)	\$ 974,249

# BUDGETED ENTERPRISE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2011

	WASTEWATER							
	Budget	Actual	Variance					
Revenues and other sources								
Charges for services	\$ 1,825,100	\$ 1,913,215	\$ 88,115					
Interest income	-	71	71					
Other	6,125	5,259	(866)					
Reimbursement of expenditures	500	1,211	711					
Transfers from other funds	100,000		(100,000)					
Total revenues and								
other sources	1,931,725	1,919,756	(11,969)					
Expanditures and other uses								
Expenditures and other uses Personal services	573,293	570,666	2,627					
Contractual services	316,464	287,572	28,892					
Materials and supplies	250,000	247,575	2,425					
Other	650	765	(115)					
Purchased power and fuel/resale	-	-	-					
Capital outlay	151,585	138,392	13,193					
Debt service	566,235	563,102	3,133					
In lieu of franchise taxes	-	-	-					
Transfers to other funds								
Total expenditures								
and other uses	1,858,227	1,808,072	50,155					
Revenues and other sources								
over (under) expenditures								
and other uses	73,498	111,684	38,186					
Unencumbered fund balance,								
January 1	48,574	(55,305)	(103,879)					
Unencumbered fund balance,	¢ 100.070	¢ 50.070	¢ (65 000)					
December 31	\$ 122,072	\$ 56,379	\$ (65,693)					

# INTERNAL SERVICE FUNDS

The Internal Service Funds are used to account for services performed by one governmental department to other departments of the City on a cost-reimbursement basis, and for risk financing activities.

<u>Management Services</u> – The Management Services Fund is a cost center for the City engineering, management information systems, utility billing, and general administration departments' expenses. These expenses are charged to other City funds based on several criteria and ratios.

<u>Service Center</u> – The Service Center Fund is a cost center for the City operations building and its equipment and for the service center department activities. The building and equipment maintenance costs are charged to other City funds on square footage. The service center charges other departments based on usage.

<u>Accounts Receivable Financing</u> – Prior to 2008, the account receivable financing fund acted as a central billing area for the City's utility billings. As of the end of 2009, the fund holds only delinquent utility receivable balances, which were billed prior to 2008. As the delinquent balances are collected, this fund balance will decrease, and eventually be closed. The City implemented new utility billing software in 2008, and the utility funds now individually track their receivables.

<u>Risk Management Reserve</u> – The Risk Management Reserve Fund pays for deductibles, excess liability losses, uninsured losses, and insurable losses not otherwise covered by commercial insurance. Funding is provided by annual contributions from other city funds that have an insurable risk, based on actuarial computations provided by an insurance consultant. The City purchases commercial insurance coverage for all substantial areas of risk, including property loss, auto liability, boiler and machinery, general and public officials' liability. Individual funds pay their portions of insurance policy premiums that are recorded as expenditures/expenses in those funds.

<u>Workers' Compensation Reserve</u> – The Workers' Compensation Reserve Fund accounts for all workers' compensation-related claims, judgments, and expenses through Sept 24, 2011. At this time, the City purchased workers' compensation insurance to cover all future claims. The City's workers' compensation program was a partially self-funded program covering substantially all full-time and part-time employees of the City. Funding has been provided by annual contributions from other city functions that have an insurable risk, based on actuarial computations provided by an insurance consultant.

<u>Health Insurance Reserve</u> – The Health Insurance Reserve Fund was created to eventually fund a partially self-insured health insurance program. The fund currently is used to pay a portion of employee health insurance premiums.

<u>Short Term Disability Reserve</u> – The Short Term Disability Reserve Fund provides up to twentysix weeks of financial assistance to City full-time employees following sixty days of continuous disability.

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2011

	Management Services		 Operations Center	R	ccounts eceivable inancing
Assets					
Current assets	•				
Cash and temporary investments	\$	58,238	\$ 46,127	\$	-
Utility billing receivables, net		15,797	-		46,165
Accounts receivable, net		4,529	-		-
Prepaids		-	-		-
Inventories		23,063	 119,491		-
Total current assets		101,627	 165,618		46,165
Noncurrent assets					
Capital assets			0 500		
Land		-	6,500		-
Buildings and improvements		297,677	1,681,058		-
Improvements other than buildings		-	101,836		-
Machinery, equipment, other		1,337,361	412,056		-
Less accumulated depreciation	(	1,176,578)	 (1,014,391)		-
Net capital assets		458,460	 1,187,059		-
Total assets	\$	560,087	\$ 1,352,677	\$	46,165
Liabilities					
Current liabilites					
Accounts and claims payable	\$	54,771	\$ 43,629	\$	-
Interest payable		165	-		-
Current portion of compensated absence	S	88,704	9,724		-
Current portion of long term debt		17,306	-		-
Total current liabilities		160,946	 53,353		-
Noncurrent liabilities					
Accrued compensated absences		114,703	_		-
Net OPEB obligation		48,109	7,193		-
Advances from other funds		, _	70,000		46,165
Total noncurrent liabilities		162,812	 77,193		46,165
Total liabilities		323,758	 130,546		46,165
Net Assets					
Invested in capital assets		-	1,187,059		-
Invested in capital assets, net of related debt		441,154	-		-
Unrestricted (deficit)		(204,825)	 35,072		-
Total net assets	\$	236,329	\$ 1,222,131	\$	-

Risk Management Reserve		Workers' Compensation Reserve		Health Insurance Reserve		hort-Term Disability Reserve	 Total		
\$	1,053,903 - 1,700	\$	98,224 - 14,508	\$	27,485 - -	\$ 205,351 - -	\$ 1,489,328 61,962 20,737		
	- - 1,055,603		87,019 		110,821 _ 138,306	 - - 205,351	 197,840 142,554 1,912,421		
	- - -		- - -		- - -	- - -	6,500 1,978,735 101,836 1,749,417 (2,190,969)		
\$		\$	- - 199,751 -	\$	- - 138,306	\$ 	\$ <u>(2,190,309)</u> 1,645,519 3,557,940		
\$	11,190 - - - 11,190	\$	104,428 - - - 104,428	\$	- - - -	\$ - - - -	\$ 214,018 165 98,428 17,306 329,917		
	- - - - 11,190		- - - 104,428		- - - -	 - - - - -	 114,703 55,302 116,165 286,170 616,087		
\$	- 1,044,413 1,044,413	\$	95,323 95,323	\$	- 138,306 138,306	\$ 205,351 205,351	\$ 1,187,059 441,154 1,313,640 2,941,853		

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2011

	Management Services	Operations Center	Accounts Receivable Financing
Operating revenues			
Charges for services	\$ 2,393,064	\$ 477,425	\$-
Other	145,742	1,161	
Total operating revenues	2,538,806	478,586	
Operating expenses			
Administration	2,503,390	449,981	-
Claims	-	-	-
Depreciation	98,450	49,954	-
Total operating expenses	2,601,840	499,935	
Operating income (loss)	(63,034)	(21,349)	
Non-operating revenues (expenses) Interest income	-	-	-
Interest Expense	(1,095)	-	-
Total non-operating revenues (expenses)	(1,095)		
Net income (loss) before			
operating transfers	(64,129)	(21,349)	
Transfers in - fixed assets	482	357	-
Net transfers	482	357	-
Change in net assets	(63,647)	(20,992)	-
Total net assets - beginning	299,976	1,243,123	
Total net assets - ending	\$ 236,329	\$ 1,222,131	<u>\$</u> -

N	Risk Ianagement Reserve	Workers' Compensation Reserve		Health Insurance Reserve		Short-Term Disability Reserve			Totals		
\$	- 200,629	\$	- 101,889	\$	- 1,481,159	\$	-	:	\$	2,870,489 1,930,580	
	200,629		101,889		1,481,159			_		4,801,069	
	36,402 161,438 -		22,904 147,192 - 170,096		1,460,984		- - -	_		4,473,661 308,630 148,404	
	197,840 2,789		(68,207)		1,460,984 20,175			-		4,930,695 (129,626)	
	2,773		560 -		228		563 -	-		4,124 (1,095)	
	2,773		560		228		563	_		3,029	
	5,562		(67,647)		20,403		563	-		(126,597)	
	-		-		-		-	-		839 839	
	5,562		(67,647)		20,403		563			(125,758)	
	1,038,851		162,970		117,903		204,788	_		3,067,611	
\$	1,044,413	\$	95,323	\$	138,306	\$	205,351	=	\$	2,941,853	

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS December 31, 2011

	Management Services	Operations Center	Accounts Receivable Financing	
Cash flows from operating activities				
Payments to suppliers	\$ (1,084,649)	\$ (231,970)	\$-	
Payments to employees	(1,411,380)	(224,720)	-	
Payments of claims	-	-	-	
Internal activity-receipts from other funds	2,393,064	477,424	-	
Receipts from customers	-	-	7,766	
Other receipts	142,691	1,162	7 700	
Net cash provided (used) by operating activities	39,726	21,896	7,766	
Cash flows from noncapital financing activities				
Transfers (to) from other funds	-	-	-	
Advances (to) from other funds		-	(7,766)	
Net cash used by noncapital financing activities			(7,766)	
			(1,100)	
Cash flows from capital and related financing activities				
Capital lease principal payments	(16,678)	-	-	
Capital lease interest payments	(1,285)	-	-	
Acquisition of capital assets	(42,324)	(3,885)	-	
Net cash used by noncapital financing activities	(60,287)	(3,885)	-	
Cash flows from investing activities				
Interest income	-			
Net increase (decrease) in cash and cash equivalents	(20,561)	18,011	-	
Balances - beginning of year	78,799	28,116		
Balances - end of year	\$ 58,238	\$ 46,127	\$-	

# Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities

Operating income (loss)	 (63,034)	 (21,349)	 -
Adjustments to reconcile operating income			
to net cash provided (used)			
by operating activities:			
Depreciation	98,450	49,954	-
Changes in assets and liabilities:			
Receivables, net	(3,051)	-	7,766
Inventories	(3,591)	(22,282)	-
Compensated absences	1,313	(1,879)	-
Net OPEB obligations	15,076	1,912	-
Prepaids	-	-	-
Accounts and other payables	 (5,437)	 15,540	 -
Total adjustments	 102,760	 43,245	 7,766
Net cash provided (used) by operating activities	\$ 39,726	\$ 21,896	\$ 7,766
Noncash Transactions			
Capital asset transfers out	\$ 482	\$ 357	\$ -

Risk Management Reserve			Workers' ompensation Reserve		Health Insurance Reserve		Short-Term Disability Reserve	Totals		
\$	(36,402)	\$	(109,923)	\$	(1,464,482)	\$	-	\$	(2,927,426)	
Ψ	-	Ŷ	(100,020)	Ŷ	(1,101,102)	Ŷ	-	Ŷ	(1,636,100)	
	(152,848)		(120,837)		-		-		(273,685)	
	-				1,481,159		-		4,351,647	
	-		-		-		-		7,766	
	200,629		99,193		-		-		443,675	
	11,379		(131,567)		16,677				(34,123)	
	-		-		-		-		-	
	-		-		-		-		(7,766)	
	-		-		-		-		(7,766)	
	-		-		-		-		(16,678)	
	-		-		-		-		(1,285)	
	-		-		-		-		(46,209)	
	-		-				-		(64,172)	
							-			
	2,773		560		228		563		4,124	
	14,152		(131,007)		16,905		563		(101,937)	
	1,039,751		229,231		10,580		204,788		1,591,265	
	1,053,903	\$	98,224	\$	27,485	\$	205,351	\$	1,489,328	
	2,789		(68,207)		20,175				(129,626)	
	-		-		-		-		148,404	
	-		(2,696)		-		-		2,019	
	-		-		-		-		(25,873)	
	-		-		-		-		(566)	
	-		-		-		-		16,988	
	-		(87,019)		(3,498)		-		(90,517)	
	8,590		26,355		-		-		45,048	
	8,590		(63,360)		(3,498)				95,503	
5	11,379	\$	(131,567)	\$	16,677	\$	-	\$	(34,123)	
6	-	\$	-	\$	-	\$	-	\$	839	

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### FIDUCIARY AND AGENCY FUNDS

### **Agency Funds**

<u>Payroll Clearing</u> – acts as a clearing account for all City payroll transactions.

Sales Tax – to account for sales tax collected, to be remitted to State of Kansas.

<u>Fire Insurance Proceeds</u> - to account for insurance proceeds being held pending the completion of repairs on a fire damaged home in the City.

### AGENCY FUNDS COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2011

				F	ire	
	I	Payroll	Sales	Insu	rance	
	C	learing	 Тах	Proc	ceeds	 Total
Assets						
Pooled cash and investments	\$	17,140	\$ (17,096)	\$	-	\$ 44
Other receivables			 53,464			 53,464
Total assets		17,140	 36,368			 53,508
Liabilities						
Accounts payable		17,140	 36,368		-	 53,508
Total liabilities		17,140	 36,368		-	 53,508
Net Assets	\$		\$ 	\$	-	\$ _

### AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE YEAR ENDED DECEMBER 31, 2011

	Balance January 1 2011	Additions	Deductions	Balance December 31 2011
Pooled cash and investments				
Payroll clearing	\$ 15,510	\$ 12,173,312	\$ 12,171,682	\$ 17,140
Sales tax	54,627	841,683	913,406	(17,096)
Fire insurance proceeds	-	10,000	10,000	-
Total pooled cash and investments	70,137	13,024,995	13,095,088	44
Other receivables				
Payroll clearing	-	-	-	-
Sales tax	-	841,683	788,219	53,464
Fire insurance proceeds	-	-	-	
Total other receviables		841,683	788,219	53,464
Total Assets	\$ 70,137	\$ 13,866,678	\$ 13,883,307	\$ 53,508
Accounts payable				
Payroll clearing	\$ 15,510	\$ 12,173,312	\$ 12,171,682	\$ 17,140
Sales tax	40,680	841,683	845,995	36,368
Fire insurance proceeds	-	10,000	10,000	-
Total accounts payable	56,190	13,024,995	13,027,677	53,508
Total Liabilities	\$ 56,190	\$ 13,024,995	\$ 13,027,677	\$ 53,508

### CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY SOURCE DECEMBER 31, 2011

Governmental funds capital assets	_	2011
Land	\$	1,900,214
Buildings		8,642,917
Improvements other than buildings		16,665,047
Machinery and equipment		8,156,462
Construction in progress		39,662
Total governmental funds capital assets	\$	35,404,302
Investment in governmental funds capital assets by source:		
General fund	\$	19,755,705
Special revenue funds		15,063,240
Construction project funds		38,914
Donations		546,443
Total governmental funds capital assets	\$	35,404,302

This schedule presents only the capital asset balances related to governmental funds, including infrastructure.

#### CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY DECEMBER 31, 2011

Function and Activity	Land Buildings		Improvements Other Than Land Buildings Buildings		Construction in Progesss	Total
General government:						
Administrative/other	\$ 80,667	\$ 3,606,844	\$ 372,474	\$ 180,811	\$ -	\$ 4,240,796
Total general governmen	t 80,667	3,606,844	372,474	180,811		4,240,796
Public safety:						
Police	-	205,716	57,010	1,128,013	-	1,390,739
Fire	-	574,610	-	3,210,630	-	3,785,240
Public parking	171,124	-	31,497	27,286	-	229,907
Inspection	-	-	-	53,471	-	53,471
Total public safety	171,124	780,326	88,507	4,419,400	-	5,459,357
Highways and streets:	734,596	15,425	13,073,874	1,181,149	-	15,005,044
Culture and recreation	912,427	4,177,067	3,119,432	2,210,254	-	10,419,180
Cemetery	1,400	63,255	10,760	164,848	-	240,263
Construction in progress					39,662	39,662
Total governmental funds capital assets	<u>\$ 1,900,214</u>	\$ 8,642,917	<u>\$ 16,665,047</u>	\$ 8,156,462	\$ 39,662	\$ 35,404,302

This schedule presents only the capital asset balances related to governmental funds, including infrastructure.

### CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY FOR THE YEAR ENDED DECEMBER 31, 2011

Function and Activity	Governmental Funds Capital Assets Jan 1, 2011	Additions	Deductions	Transfers	Governmental Funds Capital Assets Dec 31, 2011
General government:					
Attorney	3,279	-	-	-	3,279
Other	4,059,372	211,322	(46,340)	13,911	4,238,265
Total general					
government	4,062,651	211,322	(46,340)	13,911	4,241,544
Public safety:					
Police	1,421,265	81,710	(75,591)	(36,645)	1,390,739
Fire	3,714,010	62,144	(4,757)	13,843	3,785,240
Public Parking	229,907	-	-	-	229,907
Inspection	53,296	1,084	(909)	-	53,471
Total public safety	5,418,478	144,938	(81,257)	(22,802)	5,459,357
Public works/streets	14,923,094	93,334	(10,984)	(400)	15,005,044
Culture and recreation	10,450,942	59,931	(100,019)	8,326	10,419,180
Cemetery	226,341	23,202	(9,675)	395	240,263
Under construction	38,914			-	38,914
Total governmental func capital assets	<b>is</b> \$35,120,420	532,727	(248,275)	(570)	35,404,302

This schedule presents only the capital asset balances related to governmental funds, including infrastructure.

### NONMAJOR COMPONENT UNIT COMBINING STATEMENT OF NET ASSETS - BUSINESS TYPE ACTIVITY JUNE 30, 2011

### WINFIELD HOUSING AUTHORITY

### Assets

Assets	
Current assets	
Cash and temporary investments	\$ 335,523
Accounts receivable, net	950
HUD Grants receivable	107,446
Interest receivable	73
Prepaids and materials inventory	21,047
Total current assets	
Total current assets	465,039
Capital Assets:	
Capital assets not be depreciated	52,776
Decpreciable capital assets	3,154,352
Less accumulated depreciation	(1,718,753)
Net capital assets	1,488,375
	.,
Other assets	
Utility deposits	12,317
Total other assets	12,317
Total assets	1,965,731
	.,
Liabilities	
Current liabilites	
Accounts payable	29,523
Accrued compensated absences	6,085
Accided compensated absences	0,000
Total liabilities	35,608
	00,000
Net Assets	
Invested in capital assets	1,488,375
Restricted for capital projects	107,446
Unrestricted	334,302
Total net assets	\$ 1,930,123

### NONMAJOR COMPONENT UNIT - BUSINESS-TYPE COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED JUNE 30, 2011

### WINFIELD HOUSING AUTHORITY

Operating revenues	
Rental income	\$ 202,689
Other	966
Total operating revenues	203,655
Operating expenses	
Services and supplies	200,130
Depreciation	87,419
Total operating expenses	 287,549
Operating loss	(83,894)
Non-operating revenues	
Interest income	3,165
HUD Capital Improvement Grants	72,883
Other	 300
Total non-operating revenues	 76,348
Change in net assets	(7,546)
Total net assets - beginning	 1,937,669
Total net assets - ending	\$ 1,930,123

### NONMAJOR COMPONENT UNITS COMBINING STATEMENT OF NET ASSETS - BUSINESS TYPE ACTIVITY DECEMBER 31, 2011

### WINFIELD AREA EMERGENCY MEDICAL SERVICES (WAEMS)

Assets	
Current assets	
Accounts receivable, net	\$108,090
Total current assets	 108,090
Capital Assets:	
Machinery, equipment	505,685
Less accumulated depreciation	(443,276)
Net capital assets	62,409
	170 400
Total assets	 170,499
Liabilities	
Current liabilites	
Deficit cash	15,386
Accounts payable	23,706
Accrued compensated absences	24,343
Total liabilities	 63,435
Net Assets	
Invested in capital assets	62,409
Unrestricted	 44,655
Total net assets	\$ 107,064

### NONMAJOR COMPONENT UNIT - BUSINESS-TYPE COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2011

### WINFIELD AREA EMERGENCY MEDICAL SERVICES (WAEMS)

Operating revenues	
Charges for services	\$ 680,313
Other governmental contributions	273,782
Total operating revenues	954,095
Operating expenses	
Services and supplies	912,192
Depreciation	 25,203
Total operating expenses	937,395
Net operating income	 16,700
Non-operating revenues	
Interest income	67
Total non-operating revenues	67
Change in net assets	16,767
Total net assets - beginning	90,297
Total net assets - ending	\$ 107,064

### NONMAJOR COMPONENT UNIT - GOVERNMENTAL TYPE COMBINING BALANCE SHEET DECEMBER 31, 2011

### WINFIELD PUBLIC LIBRARY

Assets Cash and temporary investments	\$ 366,450
Total assets	 366,450
Liabilities Accounts payable	5,286
Fund balance	361,164
Total liabilities and fund balance	\$ 366,450

### NONMAJOR COMPONENT UNIT - GOVERNMENTAL TYPE COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2011

### WINFIELD PUBLIC LIBRARY

Revenues	
Property taxes	\$ 499,085
Intergovernmental revenue	5,478
Fines and penalties	7,469
Interest income	3,615
Charges for services and sales	6,749
Other	57,252
Total revenues	579,648
Expenditures	
Culture and recreation:	
Personal services	307,469
Contractual services and materials	157,047
Capital outlay	14,336
Other	11,105
Debt service	18,625
Total expenditures	 508,582
Excess (deficiency) of revenues over (under) expenditures	71,066
Fund balance, beginning of year	284,359
Prior year adjustment	5,739
Fund balance, beginning of year, adjusted	 290,098
Fund balance, end of year	\$ 361,164

# STATISTICAL Section

# STATISTICAL SECTION

The Statistical Section presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the city's overall financial health.

**Financial trends** information helps the readers understand how the City's financial performance and well-being have changed over time.

**Revenue capacity** information is intended to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.

**Debt capacity** schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and economic indicators** are offered to help the reader understand the environment within which the city's financial activities take place and to help make comparisons across time.

**Operating information** about the City and its resources Is provided to help the reader understand how the city's financial information relates to the services provided and the activities the City performs.

### Net Assets by Component, Last Nine Fiscal Years

(accrual basis of accounting)

	Fiscal Year							
		2003		2004		2005		2006
Governmental activities								
Invested in capital assets,								
net of related debt	\$	15,253,792	\$	13,224,149	\$	12,278,113	\$	11,238,825
Restricted		281,192		1,836,860		2,488,485		2,757,530
Unrestricted		299,686		1,105,886		1,861,083		4,191,024
Total governmental activities								
net assets	\$	15,834,670	\$	16,166,895	\$	16,627,681	\$	18,187,379
Business-type actvities								
Invested in capital assets,								
net of related debt	\$	,,	\$	34,932,896	\$	36,087,472	\$	37,790,830
Restricted		1,239,303		306,551		202,003		202,297
Unrestricted		8,984,381		9,864,534		8,518,189		7,513,229
Total business-type activities								
net assets	\$	44,093,296	\$	45,103,981	\$	44,807,664	\$	45,506,356
Primary government								
Invested in capital assets,								
net of related debt	\$	,,	\$	48,157,045	\$	48,365,585	\$	49,029,655
Restricted		1,520,495		2,143,411		2,690,488		2,959,827
Unrestricted		9,284,067		10,970,420		10,379,272		11,704,253
Total primary government	•	50 007 000	•	04.070.070	•	04 405 045	•	~~~~~~
net assets	\$	59,927,966	\$	61,270,876	\$	61,435,345	\$	63,693,735

Note: The city began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

Table 1

				F	iscal Year		
_	2007		2008		2009	2011	
\$	13,588,751	\$	16,604,943	\$	18,467,441	15,221,844	16,091,925
	1,984,745		1,697,377		744,041	1,100,540	1,001,143
	3,851,314		1,613,399		1,747,071	4,814,451	4,296,353
\$	19,424,810	\$	19,915,719	\$	20,958,553	21,136,835	21,389,421
\$	37,500,763	\$	38,069,991	\$	39,034,768	39,238,338	38,560,011
Ψ	201,918	Ŷ	200,316	Ψ	200,000	200,000	-
	8,171,934		6,429,463		8,171,269	9,145,650	11,038,264
<u> </u>	45.074.045	¢	44 000 770	<u>^</u>	47 400 007	40,500,000	40 500 075
\$	45,874,615	\$	44,699,770	\$	47,406,037	48,583,988	49,598,275
\$	51,089,514	\$	54,674,934	\$	57,502,209	54,460,182	54,651,936
,	2,186,663	T	1,897,693	r	944,041	1,300,540	1,001,143
	12,023,248		8,042,862		9,918,340	13,960,101	15,334,617
\$	65,299,425	\$	64,615,489	\$	68,364,590	69,720,823	70,987,696

# Changes in Net Assets, Last Nine Fiscal Years (accrual basis of accounting)

				F	- iscal Year		
	 2003		2004	•	2005		2006
Expenses							
Governmental Activities:							
General government	\$ 1,040,783		1,113,430	\$	715,264	\$	1,010,093
Public safety	3,356,623		3,385,535		3,477,184		3,985,164
Public works/stormwater	1,373,515	1	1,554,939		1,712,656		2,147,916
Cemetery	139,508		143,665		156,388		150,677
Culture and recreation	1,662,247	1	1,657,742		1,874,254		1,596,973
Health and welfare	780,187 167,920		880,651		1,182,021 200,051		994,863 130,861
Economic development Interest on debt	447,137		163,517 455,805		369,833		455,814
Total governmental activities expenses	 8,967,920		9,355,284		9,687,651		10,472,361
Total governmental activities expenses	 0,907,920		9,000,204		9,007,001		10,472,301
Business-type activities:							
Electric	14,842,343		6,213,551		19,552,084		22,379,172
Gas	4,823,344		1,796,433		6,662,904		5,210,015
Water	1,663,201		1,614,989		1,905,225		1,833,590
Refuse	1,071,583		1,104,161		1,184,215		1,202,388
Wastewater	1,705,536	1	1,716,201		1,785,474		1,574,041
Golf course	 672,691		656,842		636,572		857,222
Total business-type activities expenses	 24,778,698	20	6,102,177		31,726,474		33,056,428
Total primary government expenses	\$ 33,746,618	\$ 35	5,457,461	\$	41,414,125	\$	43,528,789
Program Revenues							
Governmental activities:							
General government	\$ 429,391	\$	464,967	\$	360,003	\$	344,835
Public safety	220,323		188,427		172,080		261,988
Public works/stormwater	85,118		127,639		158,272		152,111
Cemetery	44,475		37,050		50,338		41,090
Culture and recreation	376,533		316,582		385,571		450,224
Health and welfare	613,792		659,910		694,747		746,312
Operating grants and contributions	662,919		452,869		619,517		503,837
Capital grants and contributions	 420,619		422,683		274,757		1,802,724
Total governmental activities program revenues	2,853,170	2	2,670,127		2,715,285		4,303,121
	 _,,				_, ,		.,,.
Business-type activities:							
Charges for services:	10 100 110	4-	7 077 200		10 004 010		22 004 404
Electric	18,139,113		7,977,388		19,824,019		22,984,484
Gas Water	5,340,838 1,452,037		5,154,458 1,813,087		6,695,359 2,159,641		6,157,572 2,293,376
Refuse	1,012,291		1,011,891		1,129,186		2,293,370
Wastewater	1,526,984		1,552,929		1,536,054		1,522,009
Golf course	407,404		397,666		370,561		567,258
Capital grants and contributions	631,306		525,105		644,724		731,839
Total business-type activities	 001,000		020,100		077,727		701,000
program revenues	 28,509,973	28	3,432,524		32,359,544		35,513,934
Total primary government		<b>.</b> -				-	
program revenues	\$ 31,363,143	\$ 31	1,102,651	\$	35,074,829	\$	39,817,055

Table	2

			Fi	scal Y	/ear	l able 2
2007	 2008		2009		2010	2011
\$ 1,037,652	\$ 1,007,890	\$	1,136,384	\$	1,378,157	\$ 1,284,081
3,961,982	4,799,553		4,363,022		4,486,349	4,493,341
1,475,426	1,750,265		1,511,058		1,391,930	1,392,216
158,684	163,789		142,764		164,665	145,656
1,802,510	2,157,393		1,405,506		1,910,251	2,044,763
1,080,507	313,261		353,557		333,945	341,963
148,996	175,827		165,271		148,777	185,683
558,877	525,663		483,691		500,300	452,192
10,224,634	 10,893,641	•	9,561,253		10,314,374	10,339,89
21,790,211	25,974,432		20,755,104		21,107,926	22,331,17
5,602,811	6,249,824		4,565,950		4,433,654	4,160,674
2,383,522	2,461,897		2,443,606		2,318,531	2,354,597
1,250,860	1,305,321		1,231,637		1,200,127	1,247,376
1,965,895	1,900,444		1,730,487		1,865,241	1,849,088
848,813	939,736		881,196		813,684	762,407
33,842,112	 38,831,654	-	31,607,980		31,739,163	32,705,319
\$ 44,066,746	\$ 49,725,295	\$	41,169,233	\$	42,053,537	\$ 43,045,21
\$ 339,026	\$ 403,991	\$	401,180	\$	662,013	\$ 351,44
196,713	213,522		244,913		223,217	217,36 <sup>-</sup>
152,488	157,989		168,703		149,339	149,76
31,275	43,285		51,560		53,860	70,24
442,341	479,106		520,190		544,552	532,47
816,546	188,322		189,415		189,856	187,63
517,649	469,169		484,355		641,420	553,30
29,610	 2,247,932		594,320		13,286	55,65
2,525,648	 4,203,316		2,654,636		2,477,543	2,117,87
23,993,402	24,141,325		24,760,069		22,771,769	24,623,160
5,804,699	6,586,008		5,501,142		5,455,036	4,955,95
2,163,925	2,053,763		2,040,831		2,134,745	2,375,96
1,408,661	1,468,186		1,379,395		1,401,131	1,394,28
1,497,631	1,645,841		1,672,416		1,809,506	1,942,75
506,487	510,225		508,703		468,167	459,40
572,037	 456,579		199,131		798,404	113,23
35,946,842	 36,861,927		36,061,687		34,838,758	35,864,76
\$ 38,472,490	\$ 41,065,243	\$	38,716,323	\$	37,316,301	\$ 37,982,63

### Changes in Net Assets, Last Nine Fiscal Years

(accrual basis of accounting)

		2003	2004		2005		2006
Net (Expenses)/Revenue							
Governmental activities	\$	(6,114,750) \$	(6,685,157)	\$	(6,972,366)	\$	(6,169,240)
Business-type activities	Ψ	3,731,275	2,330,347	Ψ	633,070	Ψ	2,457,506
Total primary government net expense	<u> </u>	(2,383,475) \$	(4,354,810)	\$	(6,339,296)	\$	(3,711,734)
rotal primary government het expense	φ.	(2,303,475) \$	(4,354,610)	φ	(0,339,290)	φ	(3,711,734)
General Revenues and Other Changes	in	Net Assets					
Governmental activities:							
Taxes							
Property taxes	\$	2,997,374 \$	3,126,752	\$	3,105,420	\$	3,313,225
Sales taxes		1,379,400	1,542,114		1,514,594		1,602,854
Franchise taxes		132,719	188,149		221,656		221,379
Other taxes		141,005	127,551		131,823		136,585
Payments in lieu of taxes		1,560,510	1,566,880		1,815,685		2,033,593
Investment earnings		127,150	85,195		115,247		211,789
Miscellaneous		338,863	130,604		(18,886)		146,328
Special items		-	-		-		-
Transfers		(321,036)	(76,950)		(410,948)		(65,699)
Total governmental activities		6,355,985	6,690,295		6,474,591		7,600,054
Ũ		· ·	· · ·		· · ·		<u> </u>
Business-type activities							
Investment earnings		210,595	170,268		245,094		280,672
Miscellaneous		(700,740)	-		61,868		32,857
In lieu of franchise fees		(1,560,510)	(1,566,880)		(1,815,685)		(2,033,593)
Transfers		321,036	76,950		410,948		65,699
Total business-type activities		(1,729,619)	(1,319,662)		(1,097,775)		(1,654,365)
Total primary government	\$	4,626,366 \$	5,370,633	\$	5,376,816	\$	5,945,689
Change in Net Assets							
Change in Net Assets		•	E 400	¢		¢	1 420 014
Governmental activities		\$	5,138	\$	(497,775)	\$	1,430,814
Business-type activities		<u></u>	1,010,685	¢	(464,705)	¢	803,141
Total primary government		\$	1,015,823	\$	(962,480)	\$	2,233,955

Note: The city began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

					<b>F</b> :		/		Table 2
	2007		2008		2009	scal Y	2010		2011
	2007		2008		2009		2010		2011
\$	(7,698,986)	\$	(6,690,325)	\$	(6,906,617)	\$	(7,836,831)	\$	(8,222,025)
¢	2,104,730	¢	(1,969,727)	¢	4,453,707	\$	3,099,595	\$	3,159,447
\$	(5,594,256)	\$	(8,660,052)	\$	(2,452,910)	<u> </u>	(4,737,236)	<u> </u>	(5,062,578)
\$	3,563,739 1,653,458	\$	3,613,367 1,796,192	\$	3,946,608 1,642,867	\$	3,995,278 1,650,437	\$	4,133,774 1,802,734
	224,057		232,233		208,506		217,851		1,002,734
	136,946		232,233		208,300		127,883		164,781
	2,132,120		2,209,504		2,097,169		1,987,491		2,090,193
	239,348		159,269		67,920		21,433		9,874
	207,280		68,148		107,661		44,392		-
	-		1,976,607		-		-		-
	(25,781)		(693,327)		(238,720)		(29,652)		75,348
	8,131,167	_	9,481,660	_	7,949,451		8,015,113		8,474,611
	369,868		230,619		111,009		36,195		20,381
	-		-		-		-		-
	(2,132,120)		(2,209,504)		(2,097,169)		(1,987,491)		(2,090,193)
	25,781		693,327		238,720		29,652		(75,348)
	(1,736,471)		(1,285,558)		(1,747,440)		(1,921,644)		(2,145,160)
\$	6,394,696	\$	8,196,102	\$	6,202,011	\$	6,093,469	\$	6,329,451
\$	432,181	\$	2,791,335	\$	1,042,834	\$	178,282	\$	252,586
	368,259		(3,255,285)		2,706,267	-	1,177,951		1,014,287
\$	800,440	\$	(463,950)	\$	3,749,101	\$	1,356,233	\$	1,266,873

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### Program Revenues by Function/Program, Last Nine Fiscal Years

		5			
	 2003	2004	2005	2006	2007
Function/Program					 
Governmental activities:					
General government	\$ 576,835	\$ 477,324	\$ 360,515 \$	344,835	\$ 391,329
Public safety	402,290	353,989	485,735	330,675	204,980
Public works/stormwater	737,071	580,508	738,379	2,320,215	625,167
Cemetery	44,475	37,050	50,338	49,360	31,275
Culture and recreation	478,707	561,346	385,571	511,724	456,351
Health and welfare	 613,792	659,910	694,747	746,312	 816,546
Subtotal					
governmental activities	 2,853,170	2,670,127	2,715,285	4,303,121	 2,525,648
Business-type activities:					
Electric	18,738,510	18,465,605	20,388,320	23,639,660	24,414,753
Gas	5,361,197	5,165,526	6,721,047	6,190,388	5,825,189
Water	1,462,241	1,838,907	2,189,376	2,337,223	2,194,318
Refuse	1,012,291	1,011,891	1,154,186	1,257,396	1,408,661
Wastewater	1,528,330	1,552,929	1,536,054	1,522,009	1,597,434
Golf course	 407,404	397,666	370,561	567,258	 506,487
Subtotal					
business-type activities	 28,509,973	28,432,524	32,359,544	35,513,934	 35,946,842
Total primary government	\$ 31,363,143	\$ 31,102,651	\$ 35,074,829 \$	39,817,055	\$ 38,472,490

(accrual basis of accounting)

Note: The city began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

			Program	Rev	enues		
	2008		2009	_	2010		2011
\$	403,991	\$	401,205	\$	710,092	\$	468,445
Ψ	341,770	Ŷ	299,786	Ψ	242,802	Ψ	256,669
	2,684,476		653,058		735,930		571,278
	43,285		52,160		54,310		70,845
	541,472		1,059,012		544,552		563,003
	188,322		189,415		189,856		187,630
	4,203,316		2,654,636		2,477,542		2,117,870
	24,483,928		24,942,711		23,530,926		24,693,816
	6,608,856		5,506,348		5,461,785		4,963,475
	2,092,727		2,052,114		2,167,244		2,398,876
	1,468,186		1,379,395		1,401,131		1,394,287
	1,698,005		1,672,416		1,809,506		1,954,908
	510,225		508,703		468,167		459,404
	36,861,927		36,061,687		34,838,759	1	35,864,766
\$	41,065,243	\$	38,716,323	\$	37,316,301	\$	37,982,636

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### Fund Balances, Governmental Funds, Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2002	2003	2004	2005						
General fund										
Reserved	\$ 158,592	\$ 33,340	\$ 37,848	\$ 20,265						
Unreserved	667,910	604,905	389,343	261,816						
Total general fund	\$ 826,502	\$ 638,245	\$ 427,191	\$ 282,081						
All other governmenal funds										
Nonspendable	\$-	\$-	\$-	\$-						
Restricted	-	-	-	-						
Committed	-	-	-	-						
Assigned	-	-	-	-						
Unassigned	-	-	-	-						
Reserved	1,172,354	693,518	642,062	603,974						
Unreserved, reported in:										
Capital project funds	205,718	703,983	469,499	459,651						
Special revenue funds	2,247,553	2,043,023	2,242,289	1,761,955						
Permanent funds	6,000	6,000	6,000	6,000						
Debt service funds	301,751	238,485	97,734							
Total all other governmental funds	\$ 3,933,376	\$ 3,685,009	\$ 3,457,584	\$ 2,831,580						

Table 4

	Fiscal Year												
	2006		2007		2008		2009		2010		2011		
\$	20,265	\$	20,845	\$	41,336	\$	24,847	\$	28,911	\$	20,265		
	328,229		502,481		331,883		336,688		226,205		418,171		
\$	348,494	\$	523,326	\$	373,219	\$	361,535	\$	255,116	\$	438,436		
\$		\$		\$		\$		\$		\$	6,000		
ψ	-	Ψ	-	Ψ	-	Ψ	-	Ψ	-	Ψ	995,143		
	-		-		-		-		-		422,139		
	-		-		-		-		-				
	-		-		-		-		-		(33,924)		
	-		-		-		-		-		-		
	1,077,822		1,113,485		812,756		517,816		322,885		-		
	732,733		(201,894)		41,825		(716,253)		(42,980)		-		
	1,720,792		1,463,104		1,449,307		1,548,805		1,365,334		-		
	6,000		6,000		6,000		6,000		6,000		-		
	-		133		455		190,846		131,214		-		
\$	3,537,347	\$	2,380,828	\$	2,310,343	\$	1,547,214	\$	1,782,453	\$	1,389,358		

# Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

			Fisca	al Yea	ır	
	2002	_	2003		2004	 2005
Revenues						
Property taxes	\$ 3,012,211		2,997,374	\$	3,126,752	\$ 3,105,420
Sales taxes	1,392,752		1,379,400		1,542,114	1,514,594
Intergovernmental revenue	1,313,125		1,358,166		1,125,975	1,063,211
Charges for services	955,399		1,125,606		1,139,145	1,193,830
Franchise taxes	150,832		141,005		188,149	221,656
Special assessments	169,549		147,444		165,447	108,304
Fines and penalties	166,004		158,459		159,399	152,098
Licenses, fees, and permits	8,345		28,279		26,451	23,816
Investment earnings	167,801		127,332		89,192	109,012
Other revenues	206,902		220,135		146,413	 254,032
Total revenues	7,542,920	)	7,683,200		7,709,037	 7,745,973
Expenditures						
General government	882,102		964,763		1,059,035	712,127
Employee benefits [1]	812,755		-		-	-
Public safety	2,647,989	)	3,154,017		3,319,716	3,603,633
Public works/streets	772,363		1,150,330		2,091,819	971,878
Cemetery	92,489	)	119,332		131,695	142,741
Culture and recreation	1,285,622		1,336,361		1,530,375	1,670,885
Health and welfare	835,153		724,297		840,016	1,132,670
Economic development	146,171		167,920		498,892	206,180
Debt service:						
Debt principal payments	930,400		1,033,354		1,189,256	2,434,725
Debt interest payments	500,019	1	399,214		482,977	452,675
Temporary note principal pymts	-		-		-	-
Temporary note interest pymts			-		-	-
Discount on temporary note			-		-	-
Debt issuance costs			-		-	-
Capital outlay	1,696,947		3,819,259		220,272	701,290
Total expenditures	10,602,010		12,868,847		11,364,053	 12,028,804
Excess of revenues over						
(under) expenditures	(3,059,090	)	(5,185,647)		(3,655,016)	 (4,282,831)
		í — — .		-		
Other Financing						
Sources (Uses)						
Transfers in	1,783,193		1,753,715		1,965,650	2,022,142
Transfers out	(1,573,192	2)	(1,809,390)		(1,908,495)	(1,843,397)
Transfers in - Pymts in lieu						
of franchise fees	1,302,919	)	1,560,510		1,566,880	1,815,684
Issuance of temporary notes	-		-		1,195,000	755,000
Issuance of bonds	3,770,000		3,191,950		-	3,015,000
Issuance of KDOT debt			-		-	-
Issuance of capital lease			92,417		271,080	-
Payments to escrow agent	(3,085,000	)	(481,950)		-	(2,130,000)
Advance payments of specials	-		-		-	-
Insurance recoveries	-		-		-	-
Capital lease proceeds	-		-		-	-
KDOT loan proceeds	-		-		-	-
Debt issuance costs	-		-		-	-
G.O. refunding bond proceeds			-		-	-
G.O. refunding bond premium	-		-		-	-
Sales of property			87,853		118,221	 47,095
Total other financing						
sources (uses)	2,197,920	_	4,395,105		3,208,336	 3,681,524
Net change in fund balances	\$ (861,170	) \$	(790,542)	\$	(446,680)	\$ (601,307)
Debt service as a percentage of noncapital expenditures	16.6%	6	15.8%		17.2%	25.2%
or noncapital experioritutes	10.07	U	15.0%		11.2/0	23.2/0

[1] The City utilized an 'employee benefits' fund in years 1997 through 2002. Employee benefits are allocated to each function in years 2003 and forward .

Table	: 5
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		Fiscal Year				Table 5					
	2006		2007		2008		2009		2010		2011
\$	3,313,225	\$	3,563,739	\$	3,613,367	\$	3,946,608	\$	3,995,277	\$	4,133,774
+	1,602,854	Ŧ	1,653,458	+	1,796,192	•	1,642,867	+	1,650,437	•	1,802,734
	1,114,731		1,059,395		1,228,607		1,130,876		1,209,844		1,107,981
	1,304,633		1,327,286		661,048		625,933		747,203		770,710
	221,379		224,057		232,233		208,506		217,851		197,907
	116,141		175,857		168,392		163,672		206,224		207,926
	181,605		177,248		176,362		160,454		132,875		134,467
	26,695		23,943		56,228		57,929		49,586		70,546
	161,710		177,237		122,941		54,327		16,513		7,318
	85,864		158,596		201,090		351,214		65,241		134,958
	8,128,837		8,540,816		8,256,460		8,342,386		8,291,051		8,568,321
	, ,		, ,				, ,		, ,		
	969,761 -		1,008,833		993,000		1,033,537		1,052,806		1,344,999
	4,778,405		3,915,641		4,556,668		4,310,118		4,362,464		4,311,581
	2,061,131		2,493,546		2,685,567		1,427,589		1,008,716		651,094
	136,395		148,326		152,279		140,513		163,761		160,580
	1,493,300		1,589,068		1,729,654		2,171,340		1,778,099		1,793,269
	923,021		1,037,528		313,261		353,557		333,945		341,963
	136,956		155,244		175,827		165,271		148,777		185,683
	2,224,784		1,570,117		1,466,001		1,242,033		1,328,559		1,794,554
	348,301		452,344		363,499		466,280		482,537		597,363
	-		-		5,280,000		-		-		-
	-		-		168,106		-		-		-
	-		-		8,040		-		-		-
	-		-		41,686		-		-		-
	1,856,253		236,480		305,879		555,840		362,291		443,657
	14,928,307		12,607,127		18,239,467		11,866,078		11,021,955		11,624,743
	(6,799,470)		(4,066,311)		(9,983,007)		(3,523,692)		(2,730,904)	;	(3,056,422)
	2,092,366		2,222,154		2,138,437		1,958,394		2,086,218		2,729,475
	(2,036,628)		(2,180,162)		(2,049,767)		(1,983,495)		(2,101,654)		(1,973,021)
	2,033,593		2,132,120		2,209,504		2,097,169		1,987,491		2,090,193
	2,326,594		-		2,945,000		-		-		-
	1,115,000		-		4,525,000		-		-		-
	800,000		659,701		-		-		-		-
	1,231,360		-		-		-		-		-
	-		-		-		-		(1,144,247)		-
	-		-		162,174		-		-		-
	-		-		-		429,781		-		-
	-		-		-		227,844		-		-
	-		-		-		-		630,970		-
	-		-		-		-		(18,798)		-
	-		-		-		-		1,398,246		-
	-		-		-		-		18,898		-
	9,364		250,810		-		19,186		2,600		-
	7,571,649		3,084,623		9,930,348		2,748,879		2,859,724		2,846,647
\$	772,179	\$	(981,688)	\$	(52,659)	\$	(774,813)	\$	128,820	\$	(209,775)
	22.3%		18.9%		12.0%		17.9%		17.5%		21.6%

### Assessed Value and Estimated Actual Value of Taxable Property, Last Ten Fiscal Years

(in thousands of dollars)

Table 6

Fiscal Year	Real Property	Personal Property	[a] Utilities	Motor Vehicles	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value as a Percentage of Actual Taxable Value
2002	44,901	13,923	1,742	10,165	70,731	47.175	508,997	13.90%
2003	46,522	13,669	1,694	10,178	72,063	47.281	445,311	16.18%
2004	46,697	9,622	1,657	10,286	68,262	47.107	527,998	12.93%
2005	49,812	10,858	1,620	10,255	72,545	47.010	454,766	15.95%
2006	50,824	10,172	1,856	10,150	73,002	51.184	468,263	15.59%
2007	53,474	11,277	1,795	10,468	77,014	50.471	485,868	15.85%
2008	55,940	7,697	1,652	10,421	75,710	52.640	485,765	15.59%
2009	56,560	7,446	1,663	10,083	75,752	54.552	478,410	15.83%
2010	56,166	6,855	1,733	9,731	74,485	56.746	475,007	15.68%
2011	55,746	6,462	1,872	9,741	73,821	56.466	422,422	17.48%

Source: Cowley County Clerk, Treasurer, and Appraiser Offices

Notes: Property in Cowley County is reassessed annually. Commercial property is assessed at 25% of actual value, and residential at 11.5%.

[a] includes oil and gas. Beginning in 2007, certain types of personal property were removed from the tax rolls.

### Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years

(rate per \$1,000 pf assessed dollars)

				Overlapping Rates						
Year	Basic Rate	General Obligation Debt Svce	Total Direct Rate	[a] USD 465	[b] State of Kansas	[b] Community College	[b] Cowley County			
2002	36.502	10.673	47.175	53.487	1.500	17.627	32.073			
2003	36.620	10.661	47.281	56.358	1.500	17.561	32.491			
2004	36.487	10.620	47.107	55.957	1.500	17.423	34.797			
2005	35.685	11.325	47.010	56.239	1.500	18.425	36.754			
2006	40.778	10.406	51.184	58.327	1.500	18.595	39.035			
2007	40.487	9.984	50.471	56.222	1.500	19.932	40.876			
2008	40.893	11.747	52.640	60.679	1.500	19.976	42.270			
2009	45.363	9.189	54.552	59.346	1.500	20.226	42.064			
2010	47.096	9.650	56.746	62.251	1.500	20.219	43.036			
2011	46.816	9.650	56.466	63.096	1.500	20.013	43.420			

Source: Cowley County Clerk's office

Notes: The city's property tax rates are set annually by the City commission. Rates for debt service are set based on each year's requirements. Overlapping rates are those of local and county governments that apply to property owners within the City of Winfield.

### Principal Property Taxpayers Current Year and Nine Years Ago

Table 8

			2011			2002	
Taxpayer	-	Assessed aluation [1]	Rank	Percentage of Total City Taxable Assessed Value [a]		Rank	Percentage of Total City Taxable Assessed Value [a]
Newell Rubbermaid	\$	3,966,805	1	6.19%	\$ 9,983,716	1	16.48%
Walmart		2,471,560	2	3.86%	376,391	6	0.62%
Winfield Economic Development, Inc		1,134,895	3	1.77%	1,195,143	2	1.97%
Union Pacific Railroad		737,354	4	1.15%			
General Electric Company [2]		691,686	5	1.08%			
Dillons		646,975	6	1.01%	547,225	5	0.90%
Galaxy Tool		542,322	7	0.85%	810,449	4	1.34%
Southwestern Bell		468,466	8	0.73%	1,002,429	3	1.66%
Calmar		450,940	9	0.70%			
BNSF		369,185	10	0.58%			

[a] excludes motor vehicle valuation

[1] includes valuation within City of Winfield only

[2] Binney & Smith ceased operations in City in 1998. The facility was sold to Winfield Economic Development, and leased to General Electric.

Source: Cowley County Appraiser's Office

### Property Tax Levies and Collections, Last Ten Fiscal Years

Table 9

	Taxes Levied	Collected w Fiscal Year		Delinquent Taxes	Total Collections to Date		
Year	For Fiscal Year	Amount	Percentage of Levy	Collected By years [a]	Amount	Percentage of Levy	
2002	2,543,972	\$ 2,486,412	97.74%	10,573	2,496,985	98.15%	
2003	2,857,163	\$ 2,567,732	89.87%	15,479	2,583,211	90.41%	
2004	2,925,990	\$ 2,672,634	91.34%	23,717	2,696,351	92.15%	
2005	2,730,930	\$ 2,661,557	97.46%	45,666	2,707,223	99.13%	
2006	2,928,070	\$ 2,774,735	94.76%	50,203	2,824,938	96.48%	
2007	3,224,850	\$ 3,066,776	95.10%	54,037	3,120,813	96.77%	
2008	3,361,313	\$ 3,093,973	92.05%	60,621	3,154,594	93.85%	
2009	3,439,637	\$ 3,390,612	98.57%	65,116	3,455,728	100.47%	
2010	3,571,586	\$ 3,462,827	96.95%	28,492	3,491,319	97.75%	
2011	3,532,436	\$ 3,531,166	99.96%	-	3,531,166	99.96%	

Source: Cowley County Clerk and County Treasurer's office

[a] Delinquent taxes not collected in the fiscal levy year. Amounts reflect cumulative collections of delinquent taxe for each levy year.

### Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

(dollars in thousands)

Table 10

	Governmental Activities										
Year	General Obligation Bonds	Sales Tax Revenue Bonds	Temporary Notes	KDOT Loan	Contractual Debt	Certificates of Parti- cipation	Capital Leases				
2002	8,285	790	-	-	-	-	615				
2003	10,185	690	-	-	297	482	101				
2004	9,205	590	1,195	-	266	412	334				
2005	9,235	485	755	-	234	333	283				
2006	9,365	375	2,335	800	201	253	1,219				
2007	8,300	260	2,335	1,389	169	171	911				
2008	11,730	145	-	1,232	136	87	827				
2009	10,870	25	-	1,702	104	-	992				
2010	11,552	-	-	71	72	-	831				
2011	10,373	-	-	36	39	-	663				

		Busine						
	General	Utility		Certificates		Total	Percentage	
	Obligation	Revenue	KDHE	of Parti-	Capital	Primary	of Personal	Per
Year	Bonds	Bonds	Loans	cipation	Leases	Government	Income	Capita
2002	-	1,185	8,696	-	4,849	24,420	3.0%	2,009
2003	-	605	8,673	3,123	1,089	25,245	2.9%	2,101
2004	-	-	13,047	2,808	762	28,619	3.3%	2,382
2005	-	-	13,397	2,437	10	27,169	3.1%	2,286
2006	-	-	12,898	2,057	-	29,503	2.9%	2,513
2007	-	-	12,242	1,669	-	27,446	2.5%	2,379
2008	-	-	11,563	1,273	-	26,993	2.6%	2,348
2009	-	-	10,911	860	106	25,570	2.3%	2,294
2010	6,618	-	3,937	445	58	23,584	2.1%	1,917
2011	6,197	-	3,499	-	9	20,816	1.8%	1,692

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See Table 15 for personal income and per capita data

### Ratio of General Bonded Debt Outstanding, Last Ten Fiscal Years

(dollars in thousands, except per capita)

Table 11

		General Bond Debt Outstandi			Percentage c	f
Year	General Obligation Bonds	n Temporary Notes	KDOT GO Debt	Total	Actual Taxabl Value of Property [a]	e Per Capita [b]
2002	8,28	5 -	-	8,285	1.63%	681
2003	10,18	5 -	-	10,185	2.29%	848
2004	9,20	5 1,195	-	10,400	1.97%	866
2005	9,23	5 755	-	9,990	2.20%	840
2006	9,36	5 2,335	-	11,700	2.50%	997
2007	8,30	2,335	7	10,642	2.19%	922
2008	11,73	D -	1,232	12,962	2.67%	1,127
2009	10,87	- 0	1,072	11,942	2.50%	1,071
2010	18,17	- 0	71	18,241	3.84%	1,483
2011	[d] 16,57	- 0	36	16,606	3.50%	1,350

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

[a] See T-6 for property value data

[b] Population data can be found in Table 15

[c] In accordance with KSA 10-1116 and KSA 79-5028, KDOT loans constitute 'bonds'

characterization. KDOT debt for street improvements are being repaid as general obligation debt.

[d] Includes \$6,196 thousand of GO debt, that is being repaid from water revenues.

### Direct and Overlapping Governmental Activities Debt As of December 31, 2011

(dollars in thousands)

Jurisdiction	Net General Obligation Bonded Debt Outstanding	Estimated Percentage Applicable to City of Winfield	Amount Applicable to City of Winfield
Direct: [a] City of Winfield	\$ 10,373	100.00%	\$ 10,373
Overlapping: USD #465 Cowley County	\$    20,330 6,340	74.61% 29.61%	\$  15,168 1,877
Total Overlapping Debt	26,670		17,045
Total direct and overlapping debt	\$ 37,043		\$ 27,418

[a] includes portion of GO bonds to be paid through property taxes

Sources: Assessed valuation provided by Cowley County Clerk. Debt outstanding data is provided by each governmental unit.

Percentage of debt applicable to the City of Winfield is based on the proportion that the assessed valuation of the City of Winfield bears to the assessed valuation of the overlapping entity.

### Legal Debt Margin Information, Last Ten Fiscal Years

(dollars in thousands)

Table 13

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Debt limit [1]	\$21,219	\$21,619	\$20,479	\$21,764	\$21,901	\$23,104	\$22,713	\$22,726	\$22,346	\$22,146
Total debt subject to fu faith, credit of city	ll 16,596	18,528	23,447	23,387	25,398	24,267	24,525	22,853	22,178	20,105
Less self- supporting debt [2]	(8,696)	(8,673)	(13,047)	(13,397)	(12,898)	(12,242)	(11,563)	(10,911)	(10,555)	(9,696)
Total net debt applicable to limit	7,900	9,855	10,400	9,990	12,500	12,025	12,962	11,942	11,623	10,409
Legal debt margin	\$13,319	\$11,764	\$ 10,079	\$11,774	\$ 9,401	\$11,079	\$ 9,751	\$ 10,784	\$ 10,723	\$ 11,737
Total net debt applicable to the limit as a percentage of debt limit	37.23%	45.59%	50.78%	45.90%	57.08%	52.05%	57.07%	52.55%	52.01%	47.00%

[1] Under K.S.A. 10-308, the city's outstanding bonded indebtedness cannot exceed 30 percent of assessed valuation of the city.

[2] Principal amount of City's general obligation and state revolving fund debt which is anticipated to be paid from net revenues from the operation of the City's water and sewer systems.

### Pledged-Revenue Coverage, Last Ten Fiscal Years

(dollars in thousands)

Table 14

Electric Revenue Bonds and Certificates of Participation Debt								
Utility Service	Less: Operating	Net Available	Debt Service					
Charges	Expenses [1]	Revenue	Principal	Interest	Coverage			
17,071	14,097	2,974	566	138	4.22			
18,139	14,410	3,729	951	147	3.40			
17,981	15,883	2,098	982	107	1.93			
19,824	19,393	431	812	51	0.50			
22,984	22,692	292	80	15	3.07			
23,993	22,256	1,737	82	13	18.28			
24,141	26,231	(2,090)	84	12	(21.77)			
24,760	21,093	3,667	87	8	38.60			
21,669	20,964	705	90	5	7.42			
24,650	23,879	771	93	1	8.20			
	Utility Service Charges 17,071 18,139 17,981 19,824 22,984 23,993 24,141 24,760 21,669	Utility         Less: Operating           Service         Operating           Charges         Expenses [1]           17,071         14,097           18,139         14,410           17,981         15,883           19,824         19,393           22,984         22,692           23,993         22,256           24,141         26,231           24,760         21,093           21,669         20,964	UtilityLess:NetServiceOperatingAvailableChargesExpenses [1]Revenue17,07114,0972,97418,13914,4103,72917,98115,8832,09819,82419,39343122,98422,69229223,99322,2561,73724,14126,231(2,090)24,76021,0933,66721,66920,964705	UtilityLess:NetServiceOperatingAvailableDebt ServiceChargesExpenses [1]RevenuePrincipal17,07114,0972,97456618,13914,4103,72995117,98115,8832,09898219,82419,39343181222,98422,6922928023,99322,2561,7378224,14126,231(2,090)8424,76021,0933,6678721,66920,96470590	UtilityLess:NetServiceOperatingAvailableDebt ServiceChargesExpenses [1]RevenuePrincipalInterest17,07114,0972,97456613818,13914,4103,72995114717,98115,8832,09898210719,82419,3934318125122,98422,692292801523,99322,2561,737821324,14126,231(2,090)841224,76021,0933,66787821,66920,964705905			

#### Water Revenue Bonds and KDHE Debt

	Utility	Less:	Net			
	Service	Operating	Available	Debt	Debt Service	
Year	Charges	Expenses	Revenue	Principal	Interest	Coverage
2002	2 1,359	1,423	(64)	65	2	(0.96)
2003	3 1,452	1,433	19	77	95	0.11
2004	l 1,821	1,418	403	80	93	2.33
2005	5 2,160	1,708	452	84	88	2.63
2006	6 2,293	1,187	1,106	303	306	1.82
2007	2,164	1,764	400	301	305	0.66
2008	3 2,054	1,810	244	317	289	0.40
2009	2,041	1,819	222	329	276	0.37
2010	) 2,135	1,741	394	342	263	0.65
2011	2,376	2,326	50	421	149	0.09

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

[1] Operating expenses do not include interest/amortization expense, but do include payments in lieu of franchise fees

### Pledged-Revenue Coverage, Last Ten Fiscal Years

(dollars in thousands)

Table 14 (cont.)

		Wastewater KDHE Debt							
Year	Utility Service Charges	Less: Operating Expenses	Net Available Revenue	Debt Se	Coverage				
2001	\$ 1,424	\$ 753	\$ 671	\$ 289	\$ 240	1.27			
2002	1,463	837	626	299	212	1.23			
2003	1,527	901	626	309	202	1.23			
2004	1,554	917	637	319	195	1.24			
2005	1,536	987	549	329	181	1.08			
2006	1,522	767	755	340	170	1.48			
2007	1,498	1,091	407	351	162	0.79			
2008	1,646	1,110	536	363	151	1.04			
2009	1,672	936	736	413	153	1.30			
2010	1,810	1,095	715	434	132	1.26			
2011	1,943	1,729	214	438	125	0.38			

### Quail Ridge Golf Course Certificates of Participation Debt

		Golf Course			Less: Operating		Net Available		Debt Service			
	Year		Fees		Expenses		Revenue		Principal		erest	Coverage
	2001	\$	434	\$	338	\$	96	\$	222	\$	154	0.26
	2002		414		353		61		230		145	0.16
	2003		420		340		80		241		135	0.21
	2004		407		348		59		256		149	0.15
	2005		398		408		(10)		256		68	(0.03)
	2006		371		407		(36)		301		61	(0.10)
	2007		506		655		(149)		307		50	(0.42)
	2008		510		731		(221)		312		41	(0.63)
	2009		509		681		(172)		326		31	(0.48)
	2010		468		615		(147)		325		20	(0.43)
	2011		459		753		(294)		352		7	(0.82)

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

#### Pledged-Revenue Coverage, Last Ten Fiscal Years

(dollars in thousands)

Table 14 (continued)

			Bonds					
	Spe Asses	cial ssment		Debt Ser				
Year	Colle	ctions	Prin	icipal	Inte	rest	Cov	erage
2001	\$	242	\$	107	\$	61		1.44
2002		170		111		55		1.02
2003		147		129		34		0.90
2004		165		128		34		1.02
2005		108		129		30		0.68
2006		116		133		25		0.73
2007		176		112		121		0.76
2008		168		155		68		0.75
2009		164		69		123		0.85
2010		206		186		152		0.61
2011		208		192		145		0.62

#### KDOT Stormwater Revenue Debt

	Stormwater Revenue		Les Opera		N Avai			Debt Se	ervice			
Year	Colle	ctions	Expens	ses [1]	Reve	Revenue Principal		cipal	bal Interest		Coverage	Э
2007	\$	152	\$	47	\$	105	\$	70	\$	28	1.0	7
2008		158		92		66		70		28	0.6	7
2009		149		35		114		73		25	1.1	6
2010		149		61		88		75		23	0.9	0
2011		150		114		36		82		9	0.4	.0

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

[1] Debt service includes total project costs, including city-at-large portion

					Table 15
		Personal	Per		
Year	Population [1]	Income [1] (thousands of dollars)	Capita Personal Income [1]	School Enrollment [2]	Unemployment Rate [3]
2001	12,206	\$ 765,356	\$ 25,022	2,814	3.9%
2002	12,158	808,719	24,576	2,790	7.0%
2003	12,016	866,419	25,431	2,514	6.3%
2004	12,016	864,007	26,292	2,470	6.5%
2005	11,886	873,042	26,942	2,411	5.8%
2006	11,741	1,016,576	29,304	2,403	4.7%
2007	11,539	1,081,637	30,471	2,384	3.4%
2008	11,497	1,051,005	31,713	2,434	5.4%
2009	11,148	1,126,122	30,391	2,475	6.8%
2010	12,301	1,126,122	30,359	2,536	7.1%
2011	12,301	1,126,122	30,359	2,461	6.2%

#### Demographic and Economic Statistics, Last Ten Fiscal Years

[1] Provided by Kansas University Institute for Policy and Social Research and U.S. Burea of Economic Analysis. 2011 information not available as of publication date for per capita

U.S. Burea of Economic Analysis. 2011 information not available as of publication date for per capital personal income, or 2010/2011 personal income figures

[2] Provided by U.S.D. #465. Includes public school system only. Non-weighted FTE.

[3] Kansas Department of Human Resources, Cowley First, end of year

### Principal Employers, Current Year and Nine Years Ago

Table 16

		2011			2002	
			Percentage of Total			Percentage of Total
	Estimated		County	Estimated		County
Employer	Employees	Rank	Employment	Employees	Rank	Employment
General Electric Co	850	1	5.00%	920	1	5.41%
U.S. D. #465	770	2	4.53%	568	3	3.34%
Creekstone Farms Premium Beef	720	3	4.24%	500	4	2.94%
Newell-Rubbermaid	700	4	4.12%	796	2	4.68%
U.S. D. #470	463	5	2.72%	400	5	2.35%
William Newton Memorial Hospital	325	6	1.91%	233	8	1.37%
Calmar, Inc (MeadWestVaco)	275	7	1.62%	206	9	1.21%
South Centeral Medical Center	216	8	1.27%	150	14	0.88%
Kan-Pak	208	9	1.22%	N/A		N/A
Western Industries	207	10	1.22%	159	12	0.94%
Southwestern College	195	11	1.15%	188	11	1.11%
Cowley College	185	12	1.09%	130	45	N/A
City of Winfield	175	13	1.03%	162	10	0.95%
Cowley County	158	14	0.93%	257	7	1.51%
Winfield Correctional Facility	150	15	0.88%	300	6	1.76%
City of Arkansas City	150	16	0.88%	158	13	0.93%
Galaxy Technology	147	17	0.86%	N/A		N/A
Winfield Consumer Products	103	18	0.61%	115	16	0.68%

Source: Kansas Department of Commerce and respective employer representatives

The City of Winfield is located approximately twelve miles from the city of Arkansas Ciy, Kansas (population approx. 12,000). Both cities are located in Cowley County, and many employers have work forces consisting of residents of both cities. Major employers listed above are for the Arkansas City/Winfield populations

# Full-time Equivalent Employees by Function, Last Ten Fiscal Years

Table 17

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General government										
Management services	18	19	15	15	14	14	14	13	13	13
Legal/court	1	1	1	1	2	2	2	2	2	2
Utility billing	6	7	6	6	7	7	7	7	7	7
Engineering	9	8	9	8	8	8	8	8	8	7
Service and operations center	6	6	10	10	10	10	9	9	9	8
Public safety										
Fire	20	20	20	20	20	20	20	20	20	19
Police	29	26	27	29	29	30	28	31	32	31
Public works/stormwater	8	8	7	8	7	7	6	6	6	6
Cemetery	2	2	2	2	2	2	2	2	2	2
Culture and recreation	9	10	10	9	9	9	9	9	9	9
Electric	33	31	31	31	31	29	29	28	29	29
Gas	13	13	13	13	12	12	11	11	10	9
Water	11	11	12	12	12	12	12	13	12	12
Refuse	11	11	10	11	11	11	10	10	10	10
Wastewater	9	8	8	8	9	8	8	8	8	8
Golf course	4	4	4	3	4	4	4	4	4	4
Total	189	185	185	186	187	185	179	181	181	176

Source: City records

#### Operating Indicators by Function/Program, Last Ten Fiscal Years

										Table 18
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General government										
Building permits issued	185	182	204	192	212	185	254	309	381	328
Muncipal court cases	1,510	1,349	1,437	1,381	1,409	1,456	1,418	1,141	908	1,066
Police										
Class I Offenses	710	797	750	908	856	1,016	799	630	610	762
Domestic Violence/DUI/Drug Arrest	244	227	254	292	245	330	301	327	385	276
Accidents	466	451	405	423	354	494	395	408	362	311
Fire										
Total responses	1,624	1,377	1,283	1,441	1,491	1,582	1,530	1,481	1,682	1,723
Parks and recreation										
Aquatic center attendance	20,085	28,276	19,605	21,163	22,344	18,885	18,466	19,931	20,618	20,565
Annual lake permits	N/A	N/A	2,142	2,200	2,285	1,929	1,851	2,315	3,088	2,159
Cemetery										
Cemetery spaces sold	81	60	39	73	82	41	61	85	62	77
Streets maintenance										
Resurfacing, annual in tons	9,379	6,196	1,648	4,460	4,617	4,940	1,343	1,965	4,556	
Electric utility										
MWH sold, annual	277,717	287,160	276,534	276,206	295,879	322,231	306,588	259,957	281,210	277,467
Peak daily consumption, MWH	62,913	63,391	58,596	61,900	66,700	68,700	66,000	59,420	61,132	65,385
Gas Utility										
MCF sold, annual	693,486	704,883	637,359	604,736	546,357	574,357	636,285	576,264	582,502	574,253
Water Utility										
Gallons sold, annual, in thousands	736,246	782,415	752,735	701,406	785,958	691,838	647,747	661,432	688,586	762,729
Refuse (annual tons, in thousands)										
Refuse collected	8,187	8,976	9,150	8,926	8,700	8,375	8,142	7,883	8,170	8,032
Recyclables collected	950	1,103	1,106	1,069	1,166	1,185	1,241	1,176	1,174	1,147
Wastewater Utility										
Sewage treatment, avg daily flow										
(in thousands of gallons)	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500

Sources: City departments

N/A not available from city records

#### Capital Asset Statistics by Function, Last Ten Fiscal Years

									Т	able 19
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units (marked)	17	17	17	17	17	17	17	17	17	17
Fire stations	1	1	1	1	1	1	1	1	1	1
Public works										
Streets (miles)	130	130	130	130	130	130	130	130	130	130
Parks and recreation										
Public park acreage	294	294	294	294	294	294	294	294	294	294
Base/softball diamonds	4	4	5	5	5	5	5	5	5	5
Soccer fields	3	3	6	6	6	6	6	6	6	6
Football fields	1	1	1	1	1	1	1	1	1	1
Electric Utility										
Electric lines (miles) [1]	N/A	N/A	N/A	N/A	N/A	114	114	114	114	114
Gas Utility										
Gas main lines (miles) [1]	N/A	N/A	N/A	N/A	N/A	95	95	95	95	95
Water Utility										
Water main lines (miles) [1]	N/A	N/A	N/A	N/A	N/A	95	95	95	95	95
Fire hydrants [1]	N/A	N/A	N/A	N/A	N/A	535	535	535	535	535
Storage capacity (thousands)	2,750	2,750	2,750	2,750	2,750	2,750	2,750	2,750	2,750	2,750
Refuse										
Collection trucks	5	5	5	5	5	5	5	5	5	5
Wastewater										
Sanitary sewer (miles)	N/A	N/A	N/A	N/A	N/A	71	71	71	71	71
Treatment capacity										
(thousands, per day)	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000

[1] Information on miles of utility infrastructure from prior years not available in reliable consistent form, and not included on this trends page.

N/A not available from city records

Table 16	Aggregate Deductible	φ	2,500 2,500 2,500	5,000	100 250 500 100/500 Varies	Varies	1,000,000 500 1,000,000	500,000 1,000	1,000,000 5,000	1,000,000 3,000	2,000,000 2,500				500	500	500 4,000 1,000 500/5,000
	Coverage Amount A	\$ 00000	70, 938, 846 566, 675 612, 060 200, 000	200,000 36,798,877 10,571,655 50,000 ea loc.	500,000	47,470,532	500,000 500,000	500,000	1,000,000	1,000,000	1,000,000	\$10,600.00	100,000	100,000	500,000	2,394,079	94,000 263,530
	Premium	\$ 81,532 Each Policy Limit Each Empl.	148,792 1,711 9,934 762 226 3 010	55,661	40,571 3,180 16,444 21,036 421 1,049	76,712	55,391	incl w/liab	1,320	12,523	14,032	842	300	1,107	5,070	13,482	564 2,899
	Coverage	All City Employees Employers' liability limit Bodily Injury by Accident Bodily Injury by Disease Bodily Injury by Disease	Building/contents, 90% coins. Lights, 90% coins. Island Park Playground Golf course (bus. income), 50% coins. Golf course Peak Season 80% Replacement Cost	E. 12th Power Plant W. 14th Power Plant Contents	Liability and U.M. Specified perils Comprehensive Collision Hired/borrowed vehicles Endorsements	Blanket	Each occurance limit Products completed	Benefits	Each wrongful act- Winfield Housing Auth.	Linebacker - Directors & Officers	Linebacker - Law Enforcement	Police Dog Canine - Kessy	City treasurer	Employee Theft	Grandstands	Contractors equipment	Telephone system Golf Cars, Mowers
	Туре	Workers' Compensation	Property-Replacement Cost	Property-E 12th & W.14th Power Plants	Auto liability - all City rolling stock	Boiler and machinery	General liability	Employee benefits	Public officials liability	Public officials liability	Public officials liability	Animal Mortality	Public officials bond	Government Crime	Flood	Contractors equip	Property Property Floater
Policy Period	From To	9/24/2011 12/31/2011	4/1/2011 4/1/2012	4/1/2011 4/1/2012	4/1/2011 4/1/2012	9/22/2011 9/22/2012	4/1/2011 4/1/2012	4/1/2011 4/1/2012	9/22/2011 9/22/2012	4/1/2011 4/1/2012	4/1/2011 4/1/2012	5/5/2011 5/5/2012	11/1/2011 11/1/2012	4/1/2011 4/1/2012	4/17/2011 4/17/2012	4/1/2011	4/1/2012
	- Insurance Company	Kansas Eastern Region Insurance Trust	Employers Mututal	Employers Mutual	Employers Mututal	Federal Ins. Co - Chubb	Employers Mututal	Employers Mutual	United States Liability Ins. Co.	Employers Mutual	Employers Mutual	Hartford Fire Insurance Co.	Employers Mutual	Employers Mutual	American Bankers Ins Co. of Florida	Employers Mutual	

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# Other Supplementary Information

		FLOOD CO	ONTROL		SPECIAL PARKS & RECREATION			
	Original Budget	Amended Budget	Actual	Variance from Amended Budget	Budget	Actual	Variance	
Revenues and other sources Taxes	\$-	\$-	\$-	\$-	\$ -	\$-	\$-	
Intergovernmental revenues	\$ -	φ -	\$ -	φ -	<b>،</b> 17,700	ə - 21,256	φ - 3,556	
Interest	- 250	- 250	- 173	(77)	200	177	(23)	
Other	250	230	10,960	10,960	19,562	25,924	6,362	
Transfers from other funds				-	- 19,502	- 20,924	- 0,302	
Total revenues and								
other sources	250	250	11,133	10,883	37,462	47,357	9,895	
					-			
Expenditures and other uses								
Personal services	-	-	-	-	-	-	-	
Contractual services	10,250	10,250	3,972	6,278	-	586	(586)	
Materials and supplies	5,000	5,000	1,266	3,734	-	-	-	
Other Debt Service	-		-	-	-	-	-	
	-		-	-	-	-	-	
Capital outlay	-	2 709	- 10,958	-	30,000	9,976	20,024	
Transfers to other funds	-	3,708	10,956	(7,250)	50,000	9,042	(9,042) 50,000	
Contingency Neighborhood Revitalization	-	-	-	-	50,000	-	- 50,000	
Total expenditures								
and other uses	15,250	18,958	16,196	2,762	80,000	19,604	60,396	
Revenues and other sources over (under) expenditures								
and other uses	(15,000)	(18,708)	(5,063)	13,645	(42,538)	27,753	70,291	
Unencumbered fund balance, January 1	49,392	49,392	64,614	(15,222)	44,822	51,468	6,646	
Unencumbered fund balance, December 31	\$ 34,392	\$ 30,684	\$ 59,551	\$ 28,867	\$ 2,284	\$ 79,221	\$ 76,937	

riance	Va	Actual		Budget		Variance		Actual		udget	В
-	\$	-	\$	-	\$	- 3,556	\$	- 21,256	\$	- 17,700	\$
(42)		8		50		(12)		8		20	
(540)		4,460		5,000		2,500)		2,500		5,000	
(582)		4,468		5,050		1,044		23,764		22,720	
		_				(707)		25,728		25,021	
- (528)		- 528		-		162		25,720		162	
(010)		-		-		545		-		545	
-		-		-		-		-		-	
-		-		-		-		-		-	
-		-		-		-		-		-	
-		-		-		-		-		-	
10,000				10,000		-					
9,472		528		10,000				25,728		25,728	
8,890		3,940		(4,950)		1,044		(1,964)		(3,008)	
(4,227)		823		5,050		1,369		4,389		3,020	
4,663	\$	4,763	\$	100	\$	2,413	\$	2,425	\$	12	\$

SPECIAL ALCOHOL PROGRAM

LAW ENFORCEMENT TRUST

(Continued)

	WAT	ER PRESERV	ATION	SENIO	R CITIZENS F	CILITY		
	Budget	Actual	Variance	Budget	Actual	Variance		
Revenues and other sources								
Taxes	\$ -	\$ -	\$ -	\$-	\$-	\$ -		
Intergovernmental revenues	-	-	-	4,500	4,000	(500)		
Interest	100	149	49	40	32	(8)		
Other	-	1,449	1,449	3,000	2,540	(460)		
Transfers from other funds	62,500	58,654	(3,846)	500	500			
Total revenues and								
other sources	62,600	60,252	(2,348)	8,040	7,072	(968)		
Expenditures and other uses								
Personal services	_	-	-	-	-	-		
Contractual services	31,963	30,342	1,621	8,340	8,340	-		
Materials and supplies	100	1,716	(1,616)	800	800	-		
Other	-	-	-	-	-	-		
Debt Service	-	-	-	-	-	-		
Capital outlay	-	-	-	-	-	-		
Transfers to other funds	30,537	30,537	-	-	-	-		
Contingency	-	-	-	-	-	-		
Neighborhood Revitalization								
Total expenditures								
and other uses	62,600	62,595	5	9,140	9,140			
Revenues and other sources over (under) expenditures								
and other uses	-	(2,343)	(2,343)	(1,100)	(2,068)	(968)		
Unencumbered fund balance, January 1		47,593	47,593	12,077	11,124	(953)		
Unencumbered fund balance, December 31	<u>\$ -</u>	\$ 45,250	\$ 45,250	\$ 10,977	\$ 9,056	\$ (1,921)		

SP	ECIAL LIABILIT	Y	SPECIAL STREETS & HIGHWAY					
Budget	Actual	Variance	Budı Budget	Actual	Variance			
\$ 134,797	\$ 137,443	\$ 2,646	\$-	\$-	\$-			
-	-	-	426,080	421,517	(4,563)			
1,600	984	(616)	800	538	(262)			
-	4,445	4,445	6,575	1,893	(4,682)			
			285,000	285,000				
136,397	142,872	6,475	718,455	708,948	(9,507)			
		-						
-	-	-	366,267	335,163	31,104			
86,480	85,726	754	38,349	34,941	3,408			
-	-	-	236,763	208,467	28,296			
30,000	-	30,000	500	1,037	(537)			
-	-	-	39,170	39,171	(1)			
120,000	105,002	14,998	26,800	56,398	(29,598)			
-		-	75,000	75,000	-			
200,000	-	200,000	-	-	-			
1,264	1,266	(2)						
437,744	191,994	245,750	782,849	750,177	32,672			
(301,347)	(49,122)	252,225	(64,394)	(41,229)	23,165			
317,481	338,645	21,164	112,078	175,052	62,974			
\$ 16,134	\$ 289,523	\$ 273,389	\$ 47,684	\$ 133,823	\$ 86,139			
					(Continued)			

#### **SPECIAL STREETS & HIGHWAY**

(Continued)

	INDUSTRIAL DEVELOPMENT				TOURISM AND CONVENTION			
	Original Budget	Amended Budget	Actual	Variance from Amended Budget	Budget	Actual	Variance	
Revenues and other sources	-	¢ 44.004	¢ 45.070	¢ 540	¢	-	¢	
Taxes	\$ 14,824	\$ 14,824	\$ 15,372	\$ 548	\$ -	\$ -	\$- 501	
Intergovernmental revenues	-	-	-	-	81,000	81,501		
Interest	100	100	72	(28)	525	299	(226)	
Other	-	04.000	-	-	2,225	12,917	10,692	
Transfers from other funds	21,000	21,000	26,652	5,652				
Total revenues and								
other sources	35,924	35,924	42,096	6,172	83,750	94,717	10,967	
				· · · · · · · · · · · · · · · · · · ·				
Expenditures and other uses								
Personal services	-	-	-	-	483	500	(17)	
Contractual services	12,250	31,700	31,376	324	57,769	54,705	3,064	
Materials and supplies	1,000	1,000	75	925	7,234	3,391	3,843	
Other	40,500	40,500	40,536	(36)	29,000	32,254	(3,254)	
Debt Service	-	-	-	-	-	-	-	
Capital outlay	-	-	-	-	15,000	12,714	2,286	
Transfers to other funds	-	-	-	-	-	-	-	
Contingency	-	-	-	-	-	-	-	
Neighborhood Revitalization	128	128	131	(3)				
Total expenditures								
and other uses	53,878	73,328	72,118	1,210	109,486	103,564	5,922	
Revenues and other sources over (under) expenditures						-		
and other uses	(17,954)	(37,404)	(30,022)	7,382	(25,736)	(8,847)	16,889	
Unencumbered fund balance,								
January 1	18,670	18,670	30,022	11,352	110,266	117,030	6,764	
Unencumbered fund balance,	¢ 740	¢ (40.704)	¢	¢ 40.704	¢ 04 500	¢ 400 400	¢ 00.050	
December 31	\$ 716	\$ (18,734)	<u>\$ -</u>	\$ 18,734	\$ 84,530	\$ 108,183	\$ 23,653	

FAIRGROUNDS IMPROVEMENTS				DRUG TASK FORCE					
Budget	Actual Variance		Original Budget	Amended Budget	Actual	Variance from Amended Budget			
\$-	\$-	\$-	\$-		\$-	\$-			
-	-	-	15,000	15,000	15,000	-			
400	204	(196)	100	10	37	27			
14,000	29,443	15,443	5,000	5,000	6,871	1,871			
			<u> </u>						
14,400	29,647	15,247	20,100	20,010	21,908	1,898			
-	-	-	-	-	-	-			
-	-	-	5,500	6,300	3,503	2,797			
-	-	-	9,100 6,000	16,100 7,000	12,272 8,823	3,828 (1,823)			
-	-	-	0,000	7,000	0,025	(1,023)			
-	19,164	(19,164)	1,000	1,000	2,100	(1,100)			
-	-	-	-	-	-	-			
80,000	-	80,000	-	-	-	-			
		<u> </u>	<u> </u>						
80,000	19,164	60,836	21,600	30,400	26,698	3,702			
(65,600)	10,483	76,083	(1,500)	(10,390)	(4,790)	5,600			
74,500	68,258	(6,242)	18,709	18,709	13,423	5,286			
\$ 8,900	\$ 78,741	\$ 69,841	\$ 17,209	\$ 8,319	\$ 8,633	\$ 314			

	CEMETE	RY IMPROVI	EMENTS	PI	PUBLIC LIBRARY				
	Budget	Actual	Variance	Budget	Actual	Variance			
Revenues and other sources	•	•	•						
Taxes	\$ -	\$ -	\$ -	\$ 503,594	\$ 513,910	\$ 10,316			
Intergovernmental revenues	-	-	-	-	-	-			
Interest	375	230	(145)	-	-	-			
Other	8,050	10,602	2,552	-	-	-			
Transfers from other funds		17	17						
Total revenues and									
other sources	8,425	10,849	2,424	503,594	513,910	10,316			
Expenditures and other uses									
Personal services	-	-	-	-	-	-			
Contractual services	-	-	-	-	-	-			
Materials and supplies	3,500	595	2,905	-	-	-			
Other	-	8	(8)	498,870	499,085	(215)			
Debt Service	-	-	-	-	-	-			
Capital outlay	10,000	5,757	4,243	-	-	-			
Transfers to other funds	-	-	-	-	-	-			
Contingency	100,000	-	100,000	-	-	-			
Neighborhood Revitalization				4,724	4,731	(7)			
Total expenditures									
and other uses	113,500	6,360	107,140	503,594	503,816	(222)			
Revenues and other sources over (under) expenditures									
and other uses	(105,075)	4,489	109,564	-	10,094	10,094			
Unencumbered fund balance, January 1	153,213	82,261	(70,952)						
Sanuary I	100,210	02,201	(70,952)						
Unencumbered fund balance,									
December 31	\$ 48,138	\$ 86,750	\$ 38,612	\$ -	\$ 10,094	\$ 10,094			

SPECIAL IMPROVEMENTS			BADEN HALL RESTORATION					
Budget	Actual	Variance	Budget	Actual	Variance			
\$-	\$-	\$-	\$-	\$-	\$-			
- - -	- 114 - -	- 114 - -	2,000 5,000	247 	(1,753) (5,000) 			
	114	114	7,000	247	(6,753)			
- 10,000	-	_ 10,000	-	-	-			
- 10,000	-	- 10,000	-	-	-			
-	-	-	-	-	-			
-	-	-	- 258,290	- 248,000	- 10,290			
-	-	-		,	-			
-	-	-	-	-	-			
10,000	-	10,000	258,290	248,000	10,290			
(10,000)	114	10,114	(251,290)	(247,753)	3,537			
32,120	41,487	9,367	251,290	247,753	(3,537)			
\$ 22,120	\$ 41,601	\$ 19,481	<u>\$ -</u>	\$ 0	\$0			

#### SPECIAL IMPROVEMENTS BADEN HALL RESTORATION

#### BUDGETED NONMAJOR SPECIAL REVENUE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2011

	-				0/4	<u> </u>
	Bu	dget		Actual	Variance	
Revenues and other sources						
Taxes	\$	-	\$	-	\$	-
Intergovernmental revenues		-		-		-
Interest Other		-		9		9
Transfers from other funds		400		- 210		- (190)
		400		210		(190)
Total revenues and						
other sources		400		219		(181)
Expenditures and other uses						
Personal services		-		-		-
Contractual services		-		-		-
Materials and supplies		400		-		400
Other		-		-		-
Debt Service		-		-		-
Capital outlay		-		-		-
Transfers to other funds		-		-		-
Contingency Neighborhood Revitalization		-		-		-
Neighborhood Revitalization						
Total expenditures						
and other uses		400				400
Revenues and other sources						
over (under) expenditures				040		040
and other uses		-		219		219
Unencumbered fund balance,						
January 1		-		4,057		4,057
lineneumbered fired belows						
Unencumbered fund balance, December 31	\$	_	\$	4,276	\$	4,276
	Ψ		Ψ	1,210	Ψ	1,210

#### ALCOHOL AND DRUG SAFETY

(Concluded)

	REFUSE						
	Budget	Actual	Variance				
Revenues and other sources Charges for services Interest income Other Reimbursement of expenditures Transfers from other funds	\$ 1,332,000 5,000 40,097 500 -	\$ 1,379,625 2,025 1,542 5,041 -	\$ 47,625 (2,975) (38,555) 4,541 -				
Total revenues and other sources	1,377,597	1,388,233	10,636				
Expenditures and other uses Personal services Contractual services Materials and supplies Other Capital outlay Debt Service In lieu of franchise taxes Transfers to other funds	544,395 322,500 331,807 1,120 115,700 42,512 65,000	519,039 291,349 296,781 727 100,573 42,508 64,846	25,356 31,151 35,026 393 15,127 4 154 -				
Total expenditures and other uses	1,423,034	1,315,823	107,211				
Revenues and other sources over (under) expenditures and other uses	(45,437)	72,410	117,847				
Unencumbered fund balance, January 1	514,945	613,054	98,109				
Unencumbered fund balance, December 31	\$ 469,508	\$ 685,464	\$ 215,956				

STORM	IWATER DRA	INAGE	QUAIL RIDGE GOLF COURSE							
				Amended						
Budget	Actual	Variance	Budget	Budget	Actual	Variance				
\$ 152,500 1,000	\$ 148,559 494	\$ (3,941) (506)	\$ 450,700 500	\$ 450,700 500	\$ 457,935 -	\$    7,235 (500)				
-	285	285	3,080	3,080	1,056	(2,024)				
			537,300	537,300	563,300	26,000				
153,500	149,338	(4,162)	991,580	991,580	1,022,291	30,711				
-	-	-	336,236	336,236	318,075	18,161				
51,200 59,850	30,499 12,825	20,701 47,025	115,420 155,809	115,420 155,809	87,814 162,572	27,606 (6,763)				
-	-	-	4,814 21,000	4,814 96,295	1,964 88,492	2,850 7,803				
97,849	-	97,849	358,719	358,719	358,719	-				
20,000	111,639	(91,639)								
228,899	154,963	73,936	991,998	1,067,293	1,017,636	49,657				
(75,399)	(5,625)	69,774	(418)	(75,713)	4,655	80,368				
121,254	167,517	46,263	481	481	6	475				
\$ 45,855	\$ 161,892	\$116,037	\$ 63	\$ (75,232)	\$ 4,661	\$ 79,893				

	MANAGEMENT SERVICES				<b>OPERATIONS CENTER</b>					R
	Budget	Actua		Variance		Budget	Actual			Variance
Revenues and other sources Interfund contributions	\$ 2,535,167	\$ 2.393.	062 \$	(142 105)	\$	565.171	\$	477.424	\$	(07 747)
Other	\$ 2,535,167 137,200	\$ 2,393, 142,		5 (142,105) 5,684	φ	1,100	φ	1,162	Φ	(87,747) 62
Other	137,200	142,	004	5,064		1,100		1,102		02
Total revenues and										
other sources	2,672,367	2,535,	946	(136,421)		566,271		478,586		(87,685)
Expenditures and other uses										
Personal services	2,006,614	1,912,	779	93,835		343,103		303,936		39,167
Contractual services	422,267	422,	184	(83)		118,995		92,249		26,746
Materials and supplies	164,773	134,	176	30,597		78,298		70,173		8,125
Other	14,900	17,	554	(2,654)		875		922		(47)
Capital outlay	44,900	28,	950	15,950		25,000		11,284		13,716
Debt Service	17,963	17,	963	-		-		-		-
Contingency	1,000			1,000						
Total expenditures								-		
and other uses	2,672,417	2,533,	606	138,645		566,271		478,564		87,707
Revenues and other sources over (under) expenditures and other uses	(50)	2,	340	2,224		-		22		22
Unencumbered fund balance, January 1	50	\$	72	22		33		29		(4)
Unencumbered fund balance, December 31	<u>\$ -</u>	<u>\$2,</u>	412 \$	2,246	\$	33	\$	51	\$	18