

### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2004

#### **CITY COMMISSION AND MAYOR**

Mayor Michael D. Ledy Commissioner G. Thomas McNeish Commissioner Phillip R. Jarvis

#### **CITY MANAGER**

Warren Porter

#### CITY CLERK/DIRECTOR OF FINANCE

Diane Rosecrans

#### **CITY TREASURER/FINANCE OFFICER**

Anne Jarrett

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

#### **TABLE OF CONTENTS**

Page	
	INTRODUCTORY SECTION:
i - 1	Letter of Transmittal
i - 5	GFOA Certificate of Achievement
i - 6	Organizational Chart
i - 7	Principal Officials
	FINANCIAL SECTION:
A - 1	Independent Auditors' Report
A - 3	Management's Discussion and Analysis
	Basic Financial Statements:
	Government-wide Financial Statements:
A - 11	Statement of Net Assets
A - 12	Statement of Activities
	Fund Financial Statements:
	Governmental Funds:
A - 15	Balance Sheet
A - 16	Reconciliation of the Balance Sheet to the Statement of Net Assets
A - 17	Statement of Revenues, Expenditures and Changes in Fund Balances
A - 18	Reconciliation of the Statement of Revenues, Expenditures, and
	Changes in Fund Balances to the Statement of Activities
A - 19	Statement of Revenues, Expenditures, and Changes in Fund Balance
	Budget and Actual - Budgetary Basis for the General Fund
	Proprietary Funds:
A - 20	Statement of Net Assets
A - 24	Statement of Revenues, Expenses, and Changes in Fund Net Assets
A - 26	Statement of Cash Flows
	Fiduciary Funds:
A - 30	Statement of Fiduciary Net Assets
A - 31	Statement of Changes in Fiduciary Net Assets
A - 32	Notes to the Financial Statements
	Supplemental Information:
B - 1	Nonmajor Governmental Funds:
B - 4	Combining Balance Sheets
B - 8	Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
	Budgeted Nonmajor Special Revenue Funds:
B - 12	Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
	Budgetary Basis
B - 19	Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
	Budgetary Basis for the Debt Service Fund

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

#### **TABLE OF CONTENTS**

Page	
B - 20	Nonmajor Capital Projects Funds: Schedule of Revenues, Expenditures, and Changes in Fund Balance - From Inception Theatre Benefit District Project
B - 21	Bliss Street Drainage Project, Phase II
B - 22	2002 General Obligation Maintenance and Improvements Bond
B - 23	The Fairways Benefit District Projects
C - 1	Nonmajor Enterprise Funds:
C - 2	Combining Statement of Net Assets
C - 3	Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
C - 4	Combining Statement of Cash Flows
	Budgeted Enterprise Funds:
C - 5	Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Budgetary Basis
D - 1	Internal Service Funds:
D - 2	Combining Statement of Net Assets
D - 4	Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
D - 6	Combining Statement of Cash Flows
D - 8	Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
E - 1	Fiduciary and Agency Funds
	Agency Funds:
E - 2	Combining Statement of Changes in Assets and Liabilities
<b>-</b> 0	Fiduciary Fund - Private Purpose Trust:
E - 3	Combining Balance Sheet
E - 4	Combining Statement of Changes in Fiduciary Net Assets
	Capital Assets Used in the Operation of Governmental Funds:
F - 1	Schedule by Source
F - 2	Schedule by Function and Activity
F - 3	Schedule of Changes by Function and Activity
	Nonmajor Component Unit - Business-type Winfield Housing Authority
G - 1	Combining Statement of Net Assets
G - 2	Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
C 2	Nonmajor Component Unit - Governmental-type Winfield Public Library
G - 3 G - 4	Combining Balance Sheet  Combining Schedule of Revenues Expenditures and Changes in Fund Balance
\7 <b>- 4</b>	COMMUNICACIDE OF DEVENUES EXDENOINTES AND CHANGES IN FUND DAISHOE

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

#### **TABLE OF CONTENTS**

Page	
	STATISTICAL SECTION:
H - 1	Table 1 General Governmental Expenditures by Function - Last Ten Fiscal Years
H - 2	Table 2 General Governmental Revenues by Sources - Last Ten Fiscal Years
H - 3	Table 3 Proprty Tax Levies and Collections - Last Ten Fiscal Years
H - 4	Table 4 Assessed and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years
H - 5	Table 5 Property Tax Rates and Tax Levies - Direct and Overlapping Governments - Last Ten Fiscal Years
H - 6	Table 6 Principal Taxpayers
H - 7	Table 7 Special Assessment Collections - Last Ten Fiscal Years
H - 8	Table 8 Computation of Legal Debt Margin
H - 9	Table 9 Ratio of Net General Obligation Bonded Debt to Assessed Value and Net General Obligation Bonded Debt Per Capita - Last Ten Fiscal Years
H - 10	Table 10 Ratio of Annual Debt Service Expenditures for General Obligation Bonded  Debt to Total General Government Expenditures - Last Ten Fiscal Years
H - 11	Table 11 Computation of Direct and Overlapping Debt
H - 12	Table 12 Revenue Bond Coverage - Utility Funds - Last Ten Fiscal Years
H - 13	Table 13 Debt Coverage Wastewater Fund - Last Ten Fiscal Years
H - 14	Table 14 Demographic Statistics - Last Ten Fiscal Years
H - 15	Table 15 Building Permits and Construction Value - Last Ten Fiscal Years
H - 16	Table 16 Schedule of Insurance Coverages
H - 17	Table 17 Additional Information Required by Bond Covenants
	SINGLE AUDIT SECTION:
I <sub>-</sub> 1	Independent Auditors' Papart on Compliance on and Internal Control over Financial Paparting Resed on a

- I 1 Independent Auditors' Report on Compliance on and Internal Control over Financial Reporting Based on an
   Audit of Financial Statements Performed in Accordance with Government Auditing Standards
- I 2 Independent Auditors' Report on Compliance with Requirements Applicable to each Major Program and
   Internal Control over Compliance in Accordance with OMB Circular A-133
- I 3 Schedule of Expenditures of Federal Awards
- I 4 Schedule of Findings and Questioned Costs







June 22, 2005

To the Citizens of the City of Winfield, Kansas Honorable Mayor and City Commissioners

The Comprehensive Annual Financial Report (CAFR) of the City of Winfield, Kansas for the year ended December 31, 2004, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City and its component units. All disclosures necessary to enable the reader to gain an understanding of the city's financial activities have been included.

Management is responsible for establishing and maintaining an internal control structure designed to ensure that assets of the city are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the valuation of costs and benefits requires estimates and judgments by management.

Kansas statutes require an annual audit of all funds of the City by independent certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for the fiscal year ended December 31, 2004 are free of material misstatement. The firm of Edw. B. Stephenson & Co. has included their opinions in the report. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded that there was a reasonable basis for rendering an unqualified opinion that the statements are presented in conformity with generally accepted accounting principles (GAAP).

In addition to meeting the requirements set forth in State Statutes, the audit was also designed to meet the requirements of OMB Circular A-133. The auditors' reports related specifically to the single audit are included in the Single Audit Section. Information related to this single audit, including the schedule of expenditures from federal awards, findings and recommendations, and auditors' reports on the internal control structure and compliance with applicable laws and regulations are included in the single audit section of this report. The audit for the year ended December 31, 2004, disclosed no reportable conditions, material weaknesses or material violations of laws and regulations.

Generally accepted accounting principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Managements' Discussion and Analysis (MD&A). The letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

#### The Reporting Entity and Its Services

The City of Winfield, incorporated in 1873, has a population of 12,206, and has an incorporated area of 12.35 square miles. Winfield is located in south central Kansas, approximately 35 miles southeast of Wichita, Kansas, and 30 miles north of the Oklahoma border. Winfield serves as the county seat for Cowley County, population 36,423. The other major city in Cowley County is Arkansas City, population 11,788, located twelve miles south of Winfield. Many of the area's employers have work forces consisting of residents of both cities. According to a County profile provided by the Kansas Department of Commerce & Housing, manufacturing and services are the largest sectors of employment in Cowley County.

The City is unique in that it provides a full range of municipal utility services to its citizens, including electric and gas utilities, water, wastewater, and sanitation services. Other municipal services include police and fire protection; construction and maintenance of streets, drainage facilities and other infrastructure; recreation and cultural activities; a municipal golf course, community and industrial development; planning and zoning; building inspection; cemetery maintenance; general administration; and internal support services. In addition, library services and low-income housing are provided by component units of the City. Additional information on the component units can be found in Note 1.A. in the notes to the financial statements.

The City of Winfield operates under a Commission/Manager form of government. One member of the three-member commission is elected annually by the Commission to act as Mayor. The City Manager is appointed by the City Commission and is responsible to them for the management of all City employees and administration of all City affairs. Regular city elections are held in each odd year. The person receiving the largest number of votes is elected to a four-year term and the person receiving the second largest number of votes is elected to a two-year term.

The annual budget serves as the foundation for the city's financial planning and control. All departments submit proposed department budgets to the City Manager each spring, which are used as the starting point for developing a City proposed budget. A final proposed budget is submitted to the City Commission for review in July each year. The council is required to hold public hearings on the proposed budget and to adopt a final budget no later than August 25.

The level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established at an individual fund level, but is monitored by function and activity within an individual fund. The City also maintains an encumbrance accounting system as a tool of budgetary control. Unencumbered appropriations lapse at year end; however, legal encumbrances at year end are carried forward to the subsequent year. As demonstrated by statements and schedules included in the financial section of this report, the city continues to meet its responsibility for sound financial management. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated budget has been adopted. For the general fund, the comparison is presented on page A-19 as part of the basic financial statements. For other funds, the comparison is presented in the combining statements and schedules area of this report, beginning on page B-1.

#### **Factors Affecting Financial Condition**

Historically, the Midwest region lags behind the east and west coasts in times of recession and respectively, lags behind during recovery periods. This trend holds true in Winfield. The local economy is now showing signs of recovery.

Wichita, 35 miles to the north, acts as a major employment center for Cowley County residents, and is the national leader within the aviation industry. Since September 11, 2001, that industry has had widespread layoffs. A portion of the laid-off employees have returned to work, but that sector of the economy still faces challenges. Additionally, the sale of Boeing Wichita's commercial operations to Onex Corp finalized June 2005 adds an unknown variable to the area's recovery.

Creekstone Farms, a Black Angus branded beef operator located in Arkansas City, has announced plans for building expansion in mid 2005, to double its production capacity. The plant currently has a capacity to process 1,000 cattle daily.

Newell-Rubbermaid has invested significant dollars in the past two years into expansions in its Winfield manufacturing facilities, and employees approximately 600 persons.

Local sales tax collections increased over 9% from 2003 to 2004. Year-to-date sales tax revenues are level with 2004 year-to-date collections. City management believes the increase is a combination of an increase in local retail sales and the revision of Kansas sales tax statutes, effective July 1, 2003, that changed the collection of sales tax from 'point of sale' to 'point of delivery'. Kansas statutes now allow the city to begin collection its 1% share on all use tax collections.

A record number of building permits were issued in Winfield in 2004: 207, at a construction value of \$27.6 million. This is a 14% increase in the number of building permits from 2003, and an 18% increase from the prior five year average number of permits.

Cowley First, an economic development partnership between Cowley County and the cities of Arkansas City and Winfield was established in 2004. This entity is dedicated "...to working to assist in expansion and retention of existing businesses, support local entrepreneurs, attract new businesses and industries and expand recreation and tourism opportunities while utilizing Cowley County's prominent business atmosphere, high quality of life and excellent education facilities".

#### **Major Initiatives**

The City initiated \$5.6 million in upgrades to the water treatment plant in late 2003, with completion expected in July 2005. The upgrades were done for compliance with EPA and KDHE federal and state drinking water programs, and include ozone treatment of the water as primary disinfectant. This project is being funded through a twenty-year KDHE loan

Phases 1 and 2 of the \$2.1 million project for drainage and street improvements along Andrews and Bliss Streets, were completed in mid 2003. The two-year project was financed primarily with general obligation bonds.

An ice storm hit the City of Winfield in January of 2002, causing substantial damage to the City's electric distribution system. Electric system rebuild costs are estimated to near \$5 million, and will involve reconstruction of approximately one quarter of the system. FEMA has committed to reimburse the City 75% of those costs, and the construction period is expected to be completed by December 31, 2005. At the end of 2004, approximately \$2.7million had been expended for reconstruction, of which FEMA grants had reimbursed the City \$2.1 million.

The City's Capital Improvements Program (CIP), funded by one-half of local sales tax revenues and contributory transfers from other funds, provides for planned construction projects and improvements to City facilities and infrastructure. CIP also contributes toward debt payments for completed improvements, including the K-360 bypass route completed in 1996, the aquatic center completed in 1998, and improvements to the City flood levee, completed in 1999. In 2003, the CIP fund and general obligation debt financed a new fleet services building, costing \$900 thousand, and numerous improvements to city buildings.

In early 2005, the City entered into a development contract with several Kansas municipalities, with the intent to develop and operate the Kansas Power Pool, part of a long-term solution to the City's electric power needs.

The City broke ground for a 50 acre industrial park area in 2004, and plans for the first manufacturing facility to be built and functional in early 2006.

Winfield City Lake, located twelve miles north of the City, acts as the City's water supply for all Winfield residents. The City increased lake permit fees and water fees the beginning of 2004, a portion of those increases earmarked toward long-term conservation measures of the City lake as a continuing water supply.

#### **Cash Management**

Kansas statutes authorize the City to invest idle funds in time deposits, U.S. Treasury bills or notes, bonds of municipalities of the State of Kansas, repurchase agreements, and the Kansas Municipal Investment Pool (MIP). In 2004, idle funds in excess of very short term needs were invested primarily in certificates of deposit with local banking institutions. The City uses bidding procedures for these investments, which have historically generated higher interest yields than U.S. treasury paper or the Kansas MIP. The City sweeps all idle checking account funds into an overnight repurchase agreement. All deposits are insured by federal depository insurance or collateralized, as required by State statutes.

#### **Risk Management**

The City manages exposure to risk of loss in several ways. The City has contracts with commercial carriers for property insurance, surety bond coverage of officials and employees, and commercial liability coverage for specified situations. The City assumes the risk of loss for general liability not covered by commercial carriers. Funds for these programs are provided through allocations to all covered operations based upon actuarial experience factors and exposure. These funds are maintained in a risk management reserve fund. The City also maintains workers' compensation reserve fund, as authorized by Kansas statutes. The City has historically maintained low workers' compensation experience modification rates; the 2004 and 2005 rates are .60 and .91, respectively. Because of several large workers' compensation claims over the past three years, the workers' compensation reserve fund balance has dropped

significantly, a balance of \$265 thousand at December 31, 2004. It is the City's intent to build back the reserves in the coming years to provide adequate cash balances.

#### Certificate of Achievement and Acknowledgments

The Certificate of Achievement, awarded by the Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the year ended December 31, 2003. This was the sixth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report could not have been accomplished without the assistance of numerous persons in and out of local government. The firm of Edw. B. Stephenson & Co provided independent audit services. Specific appreciation is expressed to the dedicated staff of the City accounting department. We would also like to thank members of the other City departments who assisted and contributed to this report. Finally, preparation of this report would not be possible without the support of the City Commission. We express special appreciation to them for their leadership in planning and conducting the financial operations of the City in a professional, responsible and progressive manner in the best interests of the residents of Winfield.

Respectfully submitted,

Warren Porter

City Manager

Diane Rosecrans

City Clerk/Director of Finance

City Treasurer/Finance Officer

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Winfield, Kansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2003

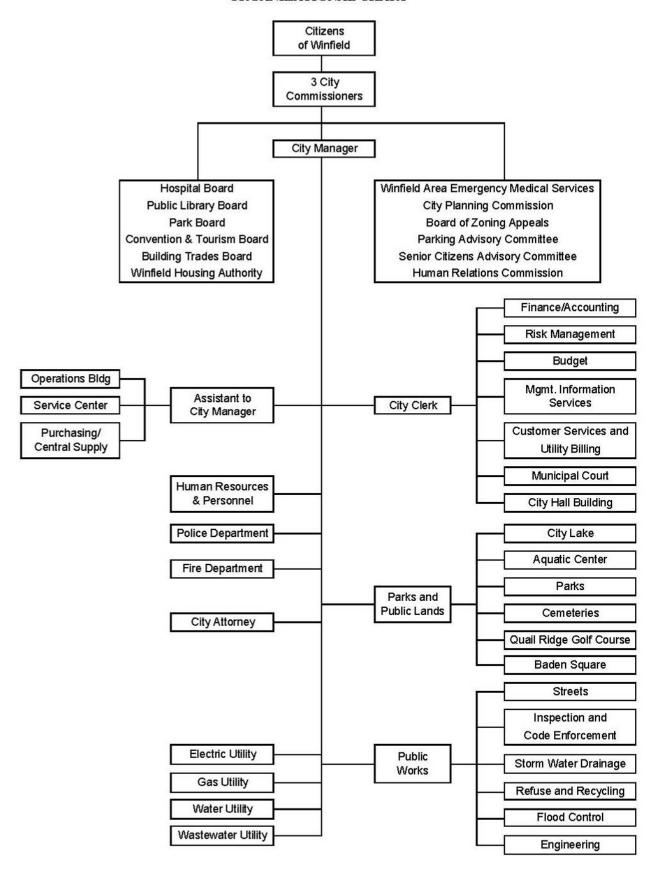
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

TO THE WITTEN STATES OF THE WI

aney L. Zielle
President

**Executive Director** 

#### CITY OF WINFIELD, KANSAS ORGANIZATIONAL CHART



#### LIST OF PRINCIPAL OFFICIALS

#### **DECEMBER 31, 2004**

Mayor Michael D. Ledy

City Commissioner Phillip R. Jarvis

City Commissioner G. Thomas McNeish

City Manager Warren Porter

City Attorney William Muret

Assistant to the City Manager Gary Mangus

City Clerk/Director of Finance Diane Rosecrans

City Treasurer/Finance Officer Anne Jarrett

Fire Chief Curtis Wilson

Police Chief Jerry DeVore

Director of Public Works/Engineering Russell A. Tomevi

Staff Engineer Robert Hellon

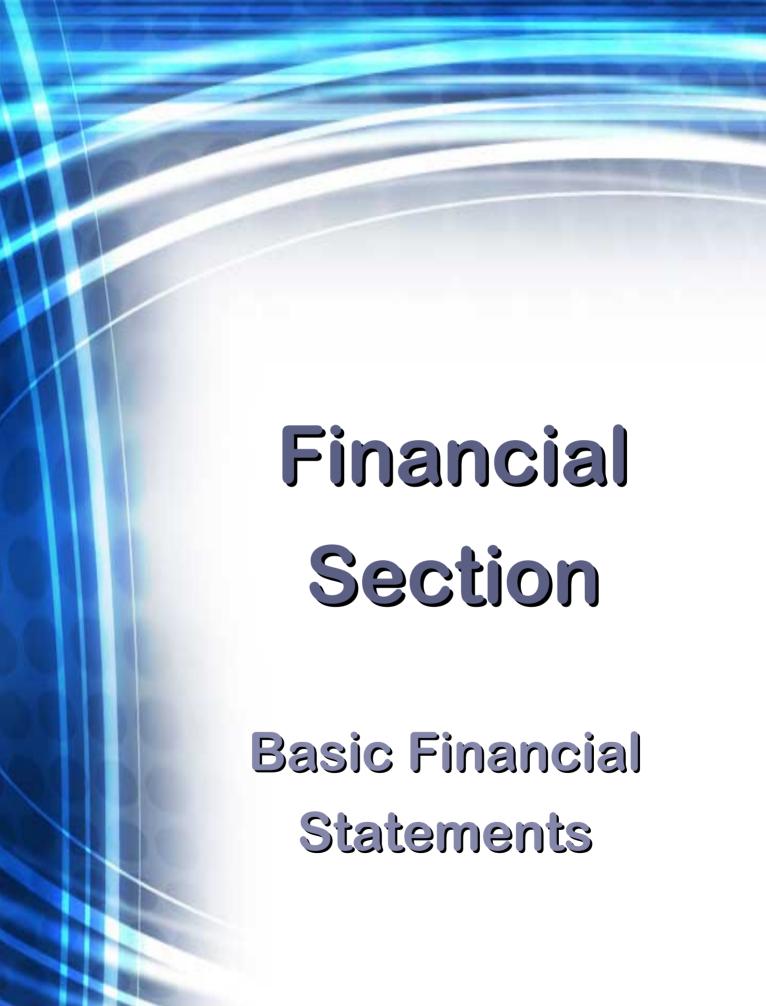
Municipal Judge Thomas D. Herlocker

Director of Electric and Water Utilities Colin M. Whitley

Director of Gas and Wastewater Utilities George A. Bronson

Director of Parks and Public Lands Mark Olney





#### EDW. B STEPHENSON & CO.

## CERTIFIED PUBLIC ACCOUNTANTS

EDW. B. STEPHENSON (1905-1985)

> JAMES R. DOBBS (1927-1997)

HARRY L. SHETLAR, JR. (1931-2000)

MORRIS W. JARVIS (1935-1999)

N.DEAN BRADBURY (1936-2005)

#### **PARTNERS**

LOREN L. PONTIOUS, C.P.A.

MAURICE P. ROBERTS, C.P.A.

AARON R. IVERSON, C.P.A.

#### STAFF ACCOUNTANTS

LEROY D. CAMMERER
EMILI D MOORE
TAMMY R. SPENCER

1002 Main Street Winfield, Kansas 67156 620-221-9320 FAX 620-221-9325

#### INDEPENDENT AUDITORS' REPORT

To the City Commissioners City Building Winfield, Kansas 67156

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Winfield, Kansas, as of and for the year ended December 31, 2004, which collectively comprise the City's basic financial statements, as listed in the Table of Contents. These financial statements are the responsibility of the City of Winfield, Kansas' management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Winfield Housing Authority, which represents 70 percent and 28 percent, respectively, of the assets and revenues of the component units. Those financial statements of the Winfield Housing Authority were reviewed by us, and we issued a report expressing limited assurance that there are no material modifications that should be made to the statements in order for them to be in conformity with accounting principles generally accepted in the United States of America.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the Kansas Municipal Audit Guide; and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the limited assurance report as stated in the first paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Winfield, Kansas, as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated April 26, 2005, on our consideration of the City of Winfield's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information, as listed in the Table of Contents, are not a required part of the basic financial statements of the City of Winfield but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Winfield, Kansas basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables listed in the Table of

Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Winfield, Kansas. The accompanying schedule of expenditures of federal awards is presented for the purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements of the City of Winfield, Kansas. The combining and individual nonmajor fund financial statements and schedules and the Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, subject to the exceptions noted in the preceding disclaimer and qualification, are fairly presented in all material respects in relation to the basic financial statements, taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we express no opinion on such information.

Edw. B. Stephenson & Co. Winfield, Kansas

Winfield, Kansas April 26, 2005

#### Management's Discussion and Analysis

The following discussion and analysis of the City of Winfield's financial performance provides an overview of the City financial activities for the fiscal year ended December 31, 2004. The management discussion and analysis is presented in conjunction with the transmittal letter at the front of this report and the City of Winfield's financial statements, which follow this section.

#### Financial Highlights for 2004

- ✓ The City's total net assets increased \$1.02 million during the fiscal year ending 2004.
- ✓ The cost of governmental activity was \$9.4 million. The amount paid by taxpayers through either property taxes or sales taxes was \$4.7 million, or 50 percent
- ✓ The general fund, on a current financial resource basis, reported \$211 thousand in expenditures and other uses in excess of revenue and other financing resources.
- ✓ At the end of the fiscal year, unreserved fund balance for the general fund was \$427,191, or 5.8 percent of the total general fund expenditures (including transfers out). Total fund balance represents 6.4 percent of that same amount of expenditures
- ✓ The City's total debt increased by \$3.4 million during the current fiscal year. \$4.8 million in KDHE loans for water plant improvements (a business-type activity) was the key factor in this increase.

#### **Overview of the Financial Statements**

The Comprehensive Annual Financial Report consists of four sections: Introductory, financial, statistical, and single audit. The City of Winfield's financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The supplementary information is provided in addition to the basic financial statements, and is located in the sections titled Supplemental information and Statistical Section.

The City presents two kinds of statements, each providing a different snapshot of the City's finances. The reporting focus is on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City's overall financial status. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both perspectives allow the user to address relevant questions, broaden the basis of comparison and enhance the city's accountability.

#### **Government-wide Financial Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets will serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating, absent extraordinary events.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets (current year's revenues and expenses) are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in the statement of activities for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The Statement of Net Assets and the Statement of Activities are divided into three types of activities:

- Governmental activities are principally supported by taxes and intergovernmental revenues. Most of the City's basic services are reported in governmental activities: police, fire, public works and stormwater drainage, cemetery, parks and recreation, health, and general administration.
- Business-type activities are functions that are intended to recover all or a portion of their costs through user fees and charges. They include these City activities: electric production and distribution, gas distribution, water purification and distribution, refuse collection, wastewater collection and treatment, and municipal golf course

 Component units – The Winfield Public Library and the Winfield Public Housing Authority are presented as components units of the City of Winfield.

The government-wide financial statements can be found on pages A-11 through A-13 of this report.

#### **Fund Financial Statements**

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Winfield, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements provide more information about the City's most significant funds – not the City as a whole. All of the funds of the city of Winfield can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, with the exception of the stormwater drainage enterprise fund (it is included as a governmental activity in the government-wide financial statements). Governmental fund financial statements focus on cash flows and other financial assets that can be readily converted to cash and are available in the near future to finance the City's programs. The differences between the short-term view of governmental fund statements and the long-term view of the governmental activities on the entity-wide financial statements are provided in reconciliations on pages A-16 and A-18. Primary differences are the impact of accounting for capital assets and their long-term financing. The basic fund financial statements can be found on pages A-15 through A-28 of this report.

The City of Winfield maintains 24 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Improvements Fund, and the Debt Service Fund, all considered to be major funds. Information from the other 21 governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements beginning on page B-1.

The City of Winfield adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund on page A-19 to demonstrate compliance with the appropriated budget.

Proprietary funds – account for services for which the City charges customers and include both enterprise and internal services funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information. Enterprise funds account for electric, gas, water, refuse, wastewater, stormwater, and golf course operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the city's various functions. Internal service funds account for the City's management services, fleet management, technology, purchasing and inventory, and self-insurance programs. Because internal services benefit both governmental and business-type functions, the assets and activities of the internal service funds have been allocated between governmental and business-type activities in the government-wide financial statements.

Proprietary funds report the same types of information as the government-wide financial statements, however in greater detail. The proprietary fund financial statements provide separate information for the electric, gas, water, wastewater, and golf course funds, all of which are considered to be major funds of the City. The nonmajor funds are consolidated into an aggregated presentation on the proprietary fund financial statements, as are the internal service funds. Individual fund data for proprietary funds (enterprise and internal service funds) can be found on pages C-1 through D-10 of this report.

Fiduciary funds report on activities for which the City is the trustee, or fiduciary, and like proprietary funds, present information based on the full accrual basis of accounting. Fiduciary funds include funds that are not available to support the City's own programs. The City's responsibility is to ensure that the assets reported in these funds are used for the intended purposes only. Activities conducted in a fiduciary capacity are excluded from the city's government-wide finanical statements because the City is prohibited from using fiduciary assets to finance its operations. The basic fiduciary fund financial statements can be found on pages A-30 and A-31 of this report.

- Notes to the financial statements provide information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements immediately follow the basic financial statements.
- Other Information In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information in relation to the municipal golf course, found on page H-17. The combining statements referred to earlier in connection with nonmajor funds follow the notes to the financial statements.

#### Financial Analysis of City as a Whole

**Net assets of the primary government -** In accordance with GASB Statement No. 34, the City is presenting comparative government-wide information for the prior period.

•

City of Winfield, Kansas Net Assets As of December 31, 2004 (with comparative totals for December 31, 2003 (in thousands of dollars) Table 1

		Governme	nt <u>al Ac</u>	tivities		Business-ty	/р <u>е Ас</u>	tivities	To	ernment		
		2004		2003		2004	2003		2004		2003	
Cash and investments	\$	5,017	\$	5,063	\$	7,911	\$	7,852	\$	12,928	\$	12,915
Other assets		4,223		4,937		4,857		4,899		9,080		9,836
Capital assets		23,533		22,671		51,401		46,990		74,934		69,661
Total assets		32,773		32,671		64,169		59,741		96,942		92,412
Long-term liabilities		9,695		10,693		15,150		11,887		24,845		22,580
Other liabilities		5,911		4,816		3,915		3,761		9,826		8,577
Total liabilities		15,606		15,509		19,065		15,648		34,671		31,157
Net assets:												
Capital assets, net of deb	t	13,224		12,499		34,933		33,869		48,157		46,368
Restricted		2,837		3,224		306		1,239		3,143		4,463
Unrestricted		1,106		1,439		9,865		8,985		10,971		10,424
Total net assets	\$	17,167	\$	17,162	\$	45,104	\$	44,093	\$	62,271	\$	61,255

The City's net assets increased \$1.02 million during the fiscal year ending 2004. Approximately 77% of the City's net assets reflect investment in capital assets (e.g. land, buildings, improvements, equipment), less any outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently the capital assets are not available for future spending. An additional portion of these assets (5 percent) represents resources that are subject to external restrictions on how they may be spent. The unrestricted portion of total net assets is \$11 million (18 percent), available to meet the city's ongoing obligations to citizens and creditors.

Governmental activities - The governmental activities portion of unrestricted net assets totals \$1.1 million, or 6.5 percent of total governmental activities net assets. Capital assets, net of related debt, comprise 77 percent of total governmental activities net assets.

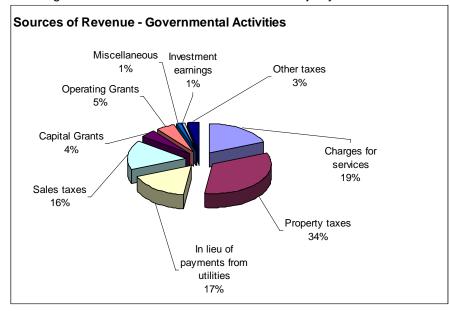
Business-type activities – The business-type activities portion of unrestricted net assets total \$9.9 million, or 22 percent of total business-type activities net assets. Capital assets, net of related debt, comprise 77 percent of the total, and the remaining 2 percent are restricted net assets.

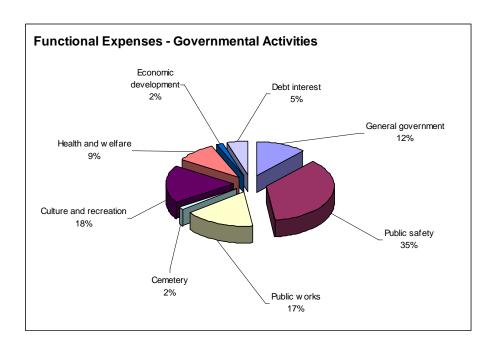
Table 2, below, summarizes total City revenues and expenses for the fiscal year ending December 31, 2004.

City of Winfield, Kansas **Changes in Net Assets** As of December 31, 2004 (with comparative totals for December 31, 2003) (in thousands of dollars)

	Governmenta	al Activ	/ities	Business-ty	pe Activ	/ities		vernment		
_	2004		2003	2004		2003		2004		2003
Revenues				 						
Program revenues:										
Charges for services \$	,	\$	1,769	\$ 27,908	\$	27,879	\$	29,703	\$	29,648
Operating grants and contributions	453		663	-		-		453		663
Capital grants and contributions	423		273	525		631		948		904
General revenues:								-		-
Property taxes	3,127		2,997	-		-		3,127		2,997
Sales taxes	1,542		1,379	-		-		1,542		1,379
Franchise fees	188		141	-		-		188		141
Other taxes	127		133	-		-		127		133
In lieu of payments from utilities	1,567		1,561	-		-		1,567		1,561
Miscellaneous income	130		486	-		(701)		130		(215)
Investment interest	85		127	 170		211		255		338
Total revenues	9,437		9,529	 28,603		28,020		38,040		37,549
Expenses										
General government	1,113		1,041	-		-		1,113		1,041
Public safety	3,386		3,357	-		-		3,386		3,357
Public works	1,555		1,373	-		-		1,555		1,373
Cemetery	143		139	-		-		143		139
Culture and recreation	1,658		1,662	-		-		1,658		1,662
Health and welfare	881		780	-		-		881		780
Economic development	163		168	-		-		163		168
Interest on debt	456		447	-		-		456		447
Electric	-		-	17,397		15,995		17,397		15,995
Gas	-		-	5,086		5,114		5,086		5,114
Water	-		-	1,709		1,734		1,709		1,734
Refuse	-		-	1,104		1,118		1,104		1,118
Wastewater	-		-	1,716		1,705		1,716		1,705
Golf course	-		-	 657		673		657		673
Total expenses	9,355		8,967	27,669		26,339		37,024		35,306
Excess before transfers	82		562	934		1,681		1,016		2,243
Transfers	(77)		(340)	 77		340		-		-
Increase in net assets \$	5	\$	222	\$ 1,011	\$	2,021	\$	1,016	\$	2,243

Governmental activities - As indicated above, governmental activities net assets increased \$5,000 during 2004. Key elements include an increase of \$287 thousand in tax revenues, an increase of \$388 thousand in governmental expenditures, and a decrease of \$263 thousand in net transfers to business-type activities. Enterprise infrastructure improvements financed with governmental revenues account for the majority of the net transfers.

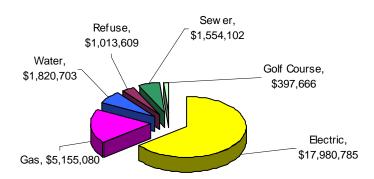




Revenues for the governmental activities are derived from several major sources, as the Sources of Revenue Chart above shows. \$3.1 million, or 31 percent of the City's 2004 revenue, came from property taxes. 'Other taxes' includes alcohol beverage, franchise, and transient guest taxes. The City charges the electric, gas, water, and refuse funds 'in lieu of' franchise fees, a set percentage of gross revenues, similar to what would be assessed third-party utility companies supplying services to Winfield citizens. Capital grants and contributions included public safety grants and infrastructure contributions. Operating grants included public works dollars through the State of Kansas.

Public safety expense represents the largest governmental expense, \$3.4 million, or 35 percent of the City's total governmental expenses of \$9.4 million.

**Business-type activities -** The City operates six utilities and a municipal golf course. Combined, the electric and gas utilities account for 83 percent of the total business-type activity charges.



**Program Revenues - Business Type Activities** 

Highlights in the business-type activities area include:

- The electric utility expended \$342 thousand of capital grant dollars in 2004, part of a multi-year reconstruction project of the electric distribution system damaged in a 2002 ice storm.
- Wastewater rates increased \$.15/1,000 gallons water usage at the beginning of 2004. The increase is earmarked for future debt payments, financing prior years' wastewater treatment plant improvements.
- 95% of a \$6.2 million water treatment plant construction project occurred in 2004. The City will begin using ozone as part of the water treatment process when the project is complete in 2005. The project is being financed through a twenty year loan from the Kansas Public Water Supply revolving loan program.

- Water rates increased in January and May of 2004, with two additional increases scheduled in 2005. The rate increases were necessary to fund future debt retirement for the water treatment plant and other water system improvements.
- Similar to prior years, the municipal golf course operated at a net loss of \$257 thousand in 2004. Cash flows from golf course revenues are not adequate to meet the debt payments, and the City transfers surplus funds from other proprietary funds annually to cover the gap. In 2004, golf course debt principal and interest amounted to \$363 thousand, and \$380 thousand was transferred from the electric fund to the golf course fund.
- Refuse rates are scheduled to increase in six increments during the period January 2005 to July 2007, to recover increased landfill charges from the City's solid waste customers.

#### **Financial Analysis of the Government's Funds**

As noted earlier, the City of Winfield uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds** - The focus of the City of Winfield's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Winfield's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the fiscal year ending December 31, 2004, the City's governmental funds reported a combined ending fund balance of \$3.9 million, a decrease of \$447 thousand in comparison with the prior year. Approximately 70% of this total amount, \$2.7 million, constitutes unreserved fund balance, available for spending at the City's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate encumbrances of the prior period, fund required debt reserves, fund inventory levels, and fund specific capital projects. The \$447 thousand decrease in fund balance is primarily due to increased general fund expenditures and capital projects.

**General Fund -** The general fund is the major operating and taxing fund for the City of Winfield. At the close of 2004, the general fund balance had decreased \$211 thousand. Excluding transfers to and from the general fund, overall general fund expenditures increased 5.7 percent, while revenues increased only 3.9 percent. Revenue highlights include:

- The City continued its long-standing history to maintain a stable mill levy. Property tax collections fell short of projected revenues by 7 percent. Property tax exemptions to major industries accounted for the brunt of the property tax drop.
- Sales tax collections exceeded projected revenues by 9 percent. The City attributes the increase primarily to changes in the state sales tax and use tax laws, shifting from source to destination-based taxation rules.
- o In 2004, the City increased the 'in lieu of' franchise fees to the general fund, paid from these funds: electric from 6.5% to 6.6%, gas from 5.5% to 5.6%, and water from 5.0% to 5.2%. In addition, the City elected to forego 'in lieu of' fees from the refuse fund.

**Capital Improvements Funds** - Included in the governmental funds are the capital projects funds. Major capital projects in 2004 included:

- o Completion of Phase I of the Andrews/Bliss Streets asphalt and stormwater drainage improvements.
- The beginning of infrastructure improvements on land purchased for additional industrial park development
- Various city building improvements.
- Water, street, and sewer infrastructure construction began in late 2003 and will be complete in early 2005 for a new housing development, The Fairways. Special assessment debt will be issued for this project in 2006.
- Water, street, and sewer infrastructure construction projects were substantially completed in 2004 for an eight-plex movie theater located at Strother Field Industrial Park. Strother Field is jointly owned by the cities of Winfield and Arkansas City. Special assessment debt will be issued for this project in a future year.

**Debt Service Fund -** The debt service fund had a total fund balance of \$265 thousand at year end, down \$117 thousand from the prior year. All of the debt service fund's fund balance is designated for future payments of debt service.

#### **General Fund Budgetary Highlights**

Actual revenue sources did not meet the expectations of the original 2004 budget. Highlights of those deficiencies are discussed above under 'General Fund'. Reacting to those deficiencies, the City internally reduced the original 2004 budgeted expenditures, for management purposes, but did not amend the legally adopted budget. Under Kansas statutes, a legally adopted budget is required to be amended only when a fund's total expenditures increase over the original budget. In the general fund, the decrease amounted to an approximate 4 percent cutback from original budget. The City monitored position vacancies and other expenses closely during 2004. Other than a 2.0 percent COLA wage increase for employees in 2004, the City as a whole avoided increasing expenditures over prior year levels. In addition, several capital project and equipment replacement requests were deferred to future years. The City's unencumbered fund balance in the general fund at December 31, 2004 was \$160,711, equivalent to 2.5% of the 2004 general fund expenditures.

#### **Capital Assets**

At the end of 2004, the City had \$69.7 million invested, net of depreciation, in a broad range of capital assets used in both governmental and business-type activities, summarized below:

City of Winfield, Kansas
Assets, Net of Depreciation
As of December 31, 2004
(with comparative totals for December 31, 2003)
(in thousands of dollars)

	_ (	Governmer	ntal A	ctivities	E	Business-ty	/ре А	ctivities	Total Primary Government				
	2004		2003		2004		2003		2004		2003		
Land Infrastructure/	\$	2,068	\$	1,714	\$	821	\$	821	\$	2,889	\$	2,535	
other improvements		10,866		10,953		29,394		28,633		40,260		39,586	
Construction		827		112		5,231		482		6,058		594	
Buildings and													
improvements		7,424		7,626		7,240		7,636		14,664		15,262	
Equipment		2,348		2,266		8,715		9,418		11,063		11,684	
Total		23,533		22,671		51,401		46,990		74,934		69,661	

Government-wide capital assets, net of depreciation, increased 7.5% during 2004. In the governmental activities, construction in progress increased more than \$700 thousand at the end of 2004 because of the Fairways infrastructure projects. Construction in progress on the water treatment plant amounting to \$5.0 million at the end of 2004 accounts for the substantial increase in construction in progress in the business-type activities. The City capitalized approximately \$1 million of electric distribution infrastructure and \$477 thousand of gas infrastructure in 2004. Other major capital projects are summarized in earlier paragraphs. Additional information regarding the City of Winfield's capital assets can be found in note 7, page A-42 of this report.

#### **Long-term Debt**

At the end of 2004, the City had total long-term debt of \$24.5 million. Of this debt, \$24.0 million is backed by the full faith and credit of the government, although the City's intent is to use sales tax and utility revenue sources to repay \$12.6 million of that \$24.0 million.

Statutes limit the amount of general obligation debt the City may issue to 30 percent of its total assessed valuation. The current debt limitation for the City is \$21.7 million, which is significantly higher than the general obligation outstanding debt of \$10,990,000.

Table 4

#### City of Winfield, Kansas Long-term Debt, net of Deferred Costs As of December 31, 2004 (with comparative totals for December 31, 2003)

(in thousands of dollars)

<u>-</u>	Govern Acti	al 		Busines Activ	,,		Total Primary Government				
_	2004		2003		2004		2003	2004		2003	
General obligation bonds \$	8,897	\$	9,855	\$	_	\$	_	\$	8,897	\$	9,855
Sales tax revenue bonds	860		1,020		-		-		860		1,020
Temporary notes	1,195		0		-		0		1,195		0
Utility revenue bonds	0		-		-		605		0		605
Certificate of participation	405		434		2,650		2,950		3,055		3,384
KDHE utility loans	0		-		13,047		8,673		13,047		8,673
Capital leases	334		101		771		1,089		1,105		1,190
Debt to other governments	266		298		<u>-</u>		-		266		298
Total \$	11,957	\$	11,708	\$	16,468	\$	13,317	\$	28,425	\$	25,025

During 2004, the City issued \$1.2 million in temporary notes to finance two benefit district projects. \$4.8 million was borrowed from the State of Kansas for the water treatment plant improvements. The City also agreed to purchase land for a future industrial park through a \$271 thousand capital lease agreement.

Additional information on the City's long-term debt can be found in Note 10, pages A-44 through A-49 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

Some encouraging signs of economic recovery became visible in 2004. Building permits hit a record high for the City in 2004. The following factors were considered in preparing the City's budget for the 2005 fiscal year:

- The State of Kansas has continued its elimination of demand transfers to cities during 2004, and will do again in 2005.
- Limited growth in total controlled revenues.
- Economic development, maintaining infrastructure, and maintaining essential services' levels, are all factors considered in preparation of the 2006 budget, and revising the 2005 budget.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Winfield's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, P.O. Box 646, Winfield, KS 67156.

### STATEMENT OF NET ASSETS DECEMBER 31, 2004

			Prim	ary Governmen	t			
	Gov	ernmental	В	usiness-type			C	omponent
	A	ctivities		Activities		Total		Units
Assets								
Pooled cash and investments	\$	5,017,223	\$	7,911,057	\$	12,928,280	\$	332,113
Receivables:								
Taxes		2,904,233		-		2,904,233		-
Special assessments		456,101		-		456,101		-
Accounts		182,261		3,206,253		3,388,514		904
Investment in land held for resale		13,026		-		13,026		-
Due from other governmental agencies		540,979		-		540,979		14,761
Due from primary government		-		-		-		15,782
Due from component units		83,632		-		83,632		-
Inventories and prepaid assets		42,563		1,382,789		1,425,352		14,653
Cash and investments, restricted		-		200,910		200,910		-
Deposits		_		6,000		6,000		36,237
Capital assets, not being depreciated		2,894,409		6,051,874		8,946,283		52,776
Capital assets, net of accumulated depreciation		0,638,100		45,348,706		65,986,806		2,005,951
Investment in joint venture	_	-		61,099		61,099		_,,
Total assets	3	2,772,527		64,168,688	_	96,941,215		2,473,177
		_,,		0.,.00,000		00,011,210		
Liabilities								
Accounts payable		571,324		2,153,097		2,724,421		16,038
Accrued interest payable		145,174		150,373		295,547		
Grant funds received in advance		- 10,17		99,641		99,641		_
Long-term liabilities				00,011		00,011		
Due within one year		2,463,126		1,511,755		3,974,881		10,454
Due in more than one year		9,493,827		14,955,942		24,449,769		73,177
Due within one year to primary government		9,490,027		14,955,942		24,443,703		73,177
Due in more than one year to primary government	nt.	_		_		_		_
Accrued compensated absences	IL	201,251		193,899		395,150		3,914
Unearned revenue				193,099		,		3,914
		2,730,930		40.004.707		2,730,930		400.500
Total liabilities	1	5,605,632		19,064,707		34,670,339		103,583
Not Accets								
Net Assets		0.004.440		04 000 000		40 457 045		4 075 007
Invested in capital assets, net of related debt	1	3,224,149		34,932,896		48,157,045		1,975,097
Restricted for:		050 050				050.050		07.407
Capital projects		658,652		-		658,652		87,437
Special revenue - nongrant		2,089,432		<u>-</u>		2,089,432		6,051
Federal and state grant funds		3,776		99,641		103,417		-
Debt service		79,000		200,910		279,910		-
Sales tax deposit		-		6,000		6,000		-
Endowment - nonexpendable		6,000		-		6,000		-
Unrestricted net assets		1,105,886		9,864,534		10,970,420		301,009
Total net assets	\$ 1	7,166,895	\$	45,103,981	\$	62,270,876	\$	2,369,594

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2004

						Prog	gram Revenues			
Functions/Programs		_	-	Charge		G	Operating rants and	Capital Grants and		
Functions/Programs		Expenses		Servic	es		ntributions	Contributions		
Primary government:										
Governmental activities:										
General government	\$	1,113,430	\$	46	4,967	\$	-	\$	12,357	
Public safety		3,385,535		18	8,427		-		165,562	
Public works/stormwater		1,554,939		12	7,639		452,869		-	
Cemetery		143,665		3	7,050		-		-	
Culture and recreation		1,657,742		31	6,582		-		244,764	
Health and welfare		880,651		65	9,910		-		-	
Economic development		163,517			-		-		-	
Interest on debt		455,805			-		-		-	
Total governmental activitie	s	9,355,284		1,79	4,575		452,869		422,683	
Business-type activities:										
Electric		17,397,059		17,97	7,388		-		488,217	
Gas		5,085,711		5,15	4,458		-		11,068	
Water		1,709,083		1,81	3,087		-		25,820	
Refuse		1,104,161		1,01	1,891		-		-	
Wastewater		1,716,201		1,55	2,929		-		-	
Golf course		656,842		39	7,666		-		-	
Total business-type activitie	s	27,669,057			7,419		-		525,105	
Total primary government	\$	37,024,341	\$	29,70	1,994	\$	452,869	\$	947,788	
Component Units:										
Winfield Public Library	\$	_	\$		_	\$	-	\$	_	
Winfield Housing Authority	•	_	7		_	*	-	*	_	
Total component units		_			_	-	_		_	
. 3.0 30	_		_							

General revenues:

Property taxes

Sales taxes

Investment earnings

Transient guest taxes

Franchise taxes

Alcohol beverage taxes

Miscellaneous

Payments from City of Winfield

In lieu of transfer payments from utilities

Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning

Prior period adjustments

Net assets - beginning, restated

Net assets - ending

Net (Expense) Revenue and Changes in Net Assets

			Sovernment		Changes in Net A		
G	overnmental		ess-type		Component		
	Activities	Act	ivities		Total	_	Units
\$	(636,106)	\$	-	\$	(636,106)	Ş	-
	(3,031,546)		-		(3,031,546)		-
	(974,431)		-		(974,431)		-
	(106,615)		-		(106,615)		-
	(1,096,396)		-		(1,096,396)		-
	(220,741)		-		(220,741)		-
	(163,517)		-		(163,517)		-
	(455,805)		<u>-</u>		(455,805)	_	-
	(6,685,157)				(6,685,157)	_	-
	_	1	,068,546		1,068,546		<u>-</u>
	_	,	79,815		79,815		
	_		129,824		129,824		
	_		(92,270)		(92,270)		
	_		(163,272)		(163,272)		
	_		(259,176)		(259,176)		
	-		763,467	-	763,467	_	,
	(6,685,157)		763,467		(5,921,690)	_	
						_	
	-		-		-		(389,111
	-		-		-	_	78,791
	-				-	_	(310,320
	3,126,752				3,126,752		
	1,542,114		-		1,542,114		
	85,195		170,268		255,463		5,769
	65,553				65,553		3,708
	188,149		_		188,149		,
	61,998		_		61,998		
	130,604		_		130,604		
	-		_		-		383,275
	1,566,880		_		1,566,880		000,27
	(76,950)		76,950		-,000,000		,
	6,690,295		247,218		6,937,513	_	389,044
	5,138	1	,010,685		1,015,823	_	78,724
	13,296,532	46	,631,434		59,927,966	_	2,290,870
	3,865,225		,538,138)		1,327,087		,,
	17,161,757		,093,296	_	61,255,053	_	2,290,870
\$	17,166,895	\$ 45	,103,981	\$	62,270,876		\$ 2,369,594

[THIS PAGE LEFT INTENTIONALLY BLANK]

#### GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2004

Annata	General Fund			Debt Service Fund	lm	Capital provements Fund	G	Other overnmental Funds	Total Governmental Funds		
Assets	Φ.	000 540	Φ	005.400	Φ	550 407	Φ	0.705.000	Φ	0.000.454	
Pooled cash and investments	\$	329,518	\$	265,196	\$	550,407	\$	2,785,330	\$	3,930,451	
Receivables: Taxes		1 022 002		615 602				1EE 6E7		2 004 222	
Special assessments		1,832,893 1,194		615,683 456,101		-		455,657		2,904,233 457,295	
Accounts		42,305		456,101		-		133,954		457,295 176,259	
Due from other governmental		42,303		-		-		133,934		170,239	
agencies		_		575,518		_		49,093		624,611	
Advances to other funds		31,368		575,516		_		49,093		31,368	
Investment in land held		31,300		_		_		_		31,300	
for resale		13,026		_		_		_		13,026	
Total assets	\$	2,250,304	\$	1,912,498	\$	550,407	\$	3,424,034	\$	8,137,243	
10141 433013	Ψ	2,200,00+	Ψ	1,512,450	Ψ	330,407	Ψ	0,424,004	Ψ	0,107,240	
Liabilities											
Accounts and wages payable	\$	162,329	\$	_	\$	24,353	\$	302,343	\$	489,025	
Deferred revenue	Ψ	1,660,784	Ψ	1,647,302	Ψ	24,000	Ψ	455,657	Ψ	3,763,743	
Total liabilities		1,823,113		1,647,302		24,353		758,000		4,252,768	
Total habilities		1,023,113		1,047,302		24,000		730,000		4,232,700	
Fund Balances											
Reserved for:											
Encumbrances		6,480		-		56,555		94,838		157,873	
Capital outlay		· -		-		469,499		323,207		792,706	
Advances to other funds		31,368		-		· -		· -		31,368	
Debt service		· -		167,462		-		-		167,462	
Unreserved:											
Designated for subsequent											
year expenditures-special											
revenue funds		389,343		97,734		-		2,020,682		2,507,759	
Undesignated, reported in											
special revenue funds		-		-		-		221,307		221,307	
Undesignated, reported in											
permanent fund		-		-		-		6,000		6,000	
Total fund balances		427,191		265,196		526,054		2,666,034		3,884,475	
Total liabilities and											
fund balances	\$	2,250,304	\$	1,912,498	\$	550,407	\$	3,424,034	\$	8,137,243	

## GOVERNMENTAL FUNDS RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2004

Total fund balances - Total governmental funds		\$ 3,884,475
Amounts reported for governmental activities in the Statement of Net Assets are different from those reported in the governmental funds above because of the following:		
CAPITAL ASSETS  Capital assets used in governmental activities are not current assets or financial resources and therefore are not reported in the governmental funds. These assets include stormwater drainage infrstructure and consist of:  Land  Construction in progress  Buildings, net of \$1,619,964 accumulated depreciation  Improvements other than buildings, net of \$3,001,663 accumulated depreciation  Machinery and equipment, net of \$4,121,977 accumulated depreciation  Total capital assets	2,064,342 826,817 6,798,095 10,849,563 2,137,935	22,676,752
STORMWATER DRAINAGE  The stormwater utility fund is an enterprise fund of the City, and has been reclassifed to governmental activities in the government-wide statements. Stormwater drainage fees are charged to City utility wastewater customers through consolidated utility bills. The fees are used to partially fund stormwater drainage system facilities and improvements. However, general obligation debt has funded a significant portion of the system.		259,055
BOND ISSUANCE COSTS Issuance costs associated with new debt issued by the City in 2003 were reported as expenditures in the governmental fund when the debt was issued, whereas bond issuance costs are deferred in the statement of net assets. Deferred bond issuance costs are amortized, over the life of the debt issued, as an adjustment to interest expense in the statement of activities.  LONG TERM RECEIVABLES  Because the focus of governmental funds is on short-term financing, some assets will		44,204
not be available to pay for current expenditures. Those assets (i.e. receivables) are offset by deferred revenues in the governmental funds and, therefore, not included in fund balance.  Balances at December 31, 2004 are:  Deferred special assessments  Contractual receivables from other governmental agencies  Total long-term receivables	457,295 575,518	1,032,813
INTERNAL SERVICE FUNDS Internal services funds are used by the city to account for the financing of goods or services provided by one department to other City departments, generally on a cost reimbursement basis. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.		1,574,202
LIABILITIES  Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net assets.		
Balances at December 31, 2004 are: Accrued interest payable Compensated absences Payable to other governmental agencies Certificates of participation payable General obligation and sales tax revenue debt payable Capital leases payable		 (145,174) (158,275) (265,838) (411,547) (10,990,000) (333,772)

Total net assets of governmental activities

\$ 17,166,895

# GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2004

	General Fund		Debt Service Fund		Capital Improvements Fund		Other Governmental Funds		Total Governmental Funds	
Revenues										
Property taxes	\$	1,904,379	\$	703,073	\$	-	\$	519,300	\$	3,126,752
Sales taxes		1,542,114		-		-		-		1,542,114
Special assessments		-		165,447		-		-		165,447
In lieu of taxes from utility funds		1,566,880		-		-		-		1,566,880
Franchise taxes		188,149		-		-		-		188,149
Intergovernmental revenue		311,657		134,477		-		679,841		1,125,975
Licenses and permits		26,451		-		-		-		26,451
Fines and penalties		159,399		-		-		-		159,399
Interest income		11,064		12,556		16,025		49,547		89,192
Use of property		98,912		-		-		-		98,912
Charges for services and sales		466,488		-		-		573,745		1,040,233
Other		58,178		25,000		7,170		56,065		146,413
Total revenues	_	6,333,671		1,040,553		23,195		1,878,498		9,275,917
Expenditures										
Current operations:										
General government	\$	932,643	\$	_	\$	41,927	\$	84,465	\$	1,059,035
Public safety	*	3,194,793	*	_	*	23,426	*	101,497	*	3,319,716
Public works		-		_		330,653		1,761,166		2,091,819
Cemetery		131,332				,		363		131,695
Culture and recreation		1,040,159		_		51,477		438,739		1,530,375
Health and welfare		58,577		_		-		781,439		840,016
Economic development		21,978		_		64,295		412,619		498,892
Debt service:		21,570				04,200		412,013		430,032
Debt principal payments		9,128		1,080,000		70,403		29,725		1,189,256
Debt interest payments		496		461,305		17,995		3,181		482,977
Capital outlay		430		401,303		17,333		220,272		220,272
Total expenditures		5,389,106		1,541,305		600,176		3,833,466		11,364,053
•		0,000,100		1,041,000		000,170	_	0,000,400	_	11,004,000
Excess (deficiency) of revenues over (under) expenditures		944.565		(500,752)		(576,981)		(1,954,968)		(2,088,136)
, ,		344,503	-	(300,732)		(370,301)		(1,004,000)		(2,000,100)
Other financing sources (uses):										
Transfers in		40,250		444,483		797,937		682,980		1,965,650
Transfers out		(1,303,168)		(100,000)		(470,077)		(35,250)		(1,908,495)
Issuance of temporary notes		-		-		-		1,195,000		1,195,000
Issuance of capital lease		-		-		-		271,080		271,080
Sale of property		107,299						10,922		118,221
Total other financing sources (uses)		(1,155,619)		344,483		327,860	_	2,124,732		1,641,456
Net change in fund balances		(211,054)		(156,269)		(249,121)		169,764		(446,680)
Fund balances, beginning of year		638,245		382,053		775,175		2,527,781		4,323,254
Prior period adjustment		<u> </u>		39,412		<u> </u>		(31,511)		7,901
Fund balances, beginning of year, restated		638,245		421,465		775,175		2,496,270		4,331,155
Fund balances, end of year	\$	427,191	\$	265,196	\$	526,054	\$	2,666,034	\$	3,884,475

# GOVERNMENTAL FUNDS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2004

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Assets of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

Net change in fund balances - total governmental funds \$ (446,680)

Amounts reported for governmental activities in the statement of activities are different because:

I and held for resale:

Basis of land held for resale (35,406)

Capital asset transactions

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets, which meet capitalization requirements, is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay expenditures1,645,122Depreciation(983,347)Loss on retirement of governmental fixed assets(21,653)

Net capital asset transactions 640,122

Revenues

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Fair market value of equipment donated to governmental funds 237,113

Long-term debt

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of debt principal is an expenditures in the governmental funds, but in the Statement of Net Assets, the repayment reduces long-term liabilities.

General obligation bond principal payments1,080,000Capital lease principal payments109,256Long term contractual payments32,082Temporary note proceeds(1,195,000)Capital lease issuance proceeds(271,080)

Accrual of non-current items

The amounts below are included in the statement of activities, but do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

 Inventories/prepaids
 1,107

 Compensated absences
 2,480

 Interest payable
 31,005

 Amortization of debt issuance costs
 (5,474)

 Deferred revenues
 (165,695)

Allocation of internal service funds activity

Internal service funds are used by management to charge the costs of certain activities, such as management services and insurance, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities

(8,692)

5,138

Change in net assets of governmental activities

\_\_\_\_

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	Budget Actual		 Variance		
Revenues and other sources:					
Taxes:					
Property	\$	2,048,270	\$ 1,904,379	\$ (143,891)	
Sales		1,390,000	1,515,877	125,877	
Franchise		190,000	177,312	(12,688)	
Licenses and permits		25,700	26,390	690	
Intergovernmental		309,114	284,060	(25,054)	
Rentals, charges for services and sales		706,250	754,248	47,998	
Fines and penalties		160,400	167,067	6,667	
Interest earnings		30,000	19,728	(10,272)	
Payments in lieu of taxes - utilities		1,658,550	1,566,880	(91,670)	
Transfers from other funds		40,000	40,250	250	
Cancellation of prior year encumbrances		-	352	352	
Total revenues and other sources		6,558,284	6,456,543	(101,741)	
Expenditures and other uses:					
General government:					
Legal		95,779	63,678	32,101	
Administrative		798,202	695,488	102,714	
Cemetery maintenance		138,268	131,332	6,936	
Public safety:					
Police department		1,753,902	1,660,421	93,481	
Fire department		1,512,597	1,518,680	(6,083)	
Building inspection		147,210	103,642	43,568	
Parking		25,997	24,352	1,645	
Culture and recreation:					
City lake		269,132	257,879	11,253	
Park maintenance		579,807	605,707	(25,900)	
Baden Square		208,480	162,333	46,147	
Aquatic facility		175,382	143,085	32,297	
Operating transfers out:		1,254,663	1,303,168	(48,505)	
Total expenditures and other uses		6,959,419	 6,669,765	 289,654	
Revenues and other sources over					
(under) expenditures and other uses		(401,135)	(213,222)	187,913	
Unencumbered fund balance, Jan 1		401,135	373,933	(27,202)	
Unencumbered fund balance, Dec 31	\$	_	\$ 160,711	\$ 160,711	

## PROPRIETARY FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2004

	Enterprise Funds					
		Electric Utility Fund		Gas Utility Fund		Water Utility Fund
Assets						
Current assets						
Pooled cash and investments	\$	5,156,267	\$	663,260	\$	498,411
Utility billing receivables, net		489,170		186,961		2,270
Accounts receivable, net		57,052		7,404		414,144
Inventories and prepaid assets		65,950		176,762		
Total current assets		5,768,439		1,034,387		914,825
Noncurrent assets						
Restricted assets - cash and investments						
Capital assets						
Land		375,709		6,300		8,801
Buildings and improvements		3,367,508		-		460,310
Improvements other than buildings		21,923,796		6,643,860		8,832,268
Construction in progress		70,861		-		5,159,809
Machinery, equipment, other		16,073,042		902,649		554,463
Less accumulated depreciation	(	(21,392,844)		(3,130,240)		(3,712,346)
Net capital assets		20,418,072		4,422,569		11,303,305
Other assets						
Sales tax deposit		-		-		-
Advances to internal service funds		2,360,851		510,133		227,942
Investment in joint venture		_		-		-
Unamortized loss on refunding		-		-		-
Unamortized issuance costs		10,241		-		-
Total other assets		2,371,092		510,133		227,942
Total noncurrent assets		22,789,164		4,932,702		11,531,247
Total assets		28,557,603		5,967,089		12,446,072

See accompanying notes to financial statements

			Ente	rprise	Funds			
,	Wastewater	Qı	ıail Ridge		Other	Total		
	Utility	Go	If Course		Enterprise	Enterprise	Int	ernal Service
	Fund		Fund		Funds	 Funds		Funds
\$	343,810	\$	10,151	\$	505,625	\$ 7,177,524	\$	1,820,305
	29,638		-		17,977	726,016		1,994,663
	1,155		6,145		250	486,150		4,232
	2,598					 245,310		1,180,041
	377,201		16,296		523,852	 8,635,000		4,999,241
	_		200,788		122	200,910		_
			200,700		122	 200,310		
	23,355		399,949		3,503	817,617		6,500
	5,943,240		514,636		44,673	10,330,367		1,679,356
	9,419,725	2	2,346,358		2,534,262	51,700,269		74,073
	337		-		-	5,231,007		-
	2,134,251		365,036		1,014,164	21,043,605		1,505,212
	(5,224,360)	(	1,857,778)		(924,232)	(36,241,800)		(1,553,622)
	12,296,548		1,768,201		2,672,370	 52,881,065		1,711,519
								0.000
	- 74 402		-		- 50.067	2 224 696		6,000
	74,493		-		58,267	3,231,686 61,099		-
	-		- 112,331		61,099	112,331		-
	-		,		-	•		-
_	74 402		35,590		110 266	 45,831		6,000
-	74,493		147,921		119,366	 3,450,947		6,000
	12,371,041		2,116,910		2,791,858	 56,532,922		1,717,519
	12,748,242		2,133,206		3,315,710	 65,167,922		6,716,760

(Continued)

## PROPRIETARY FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2004

	Enterprise Funds							
		Electric		Gas		Water		
		Utility		Utility		Utility		
		Fund		Fund		Fund		
Liabilities								
Current liabilities								
Accounts payable	\$	826,605	\$	632,597	\$	465,883		
Accrued interest payable		33,624		-		37,686		
Current portion of long-term debt		811,504		-		83,209		
Unearned revenues		93,391		-		-		
Total current liabilities		1,765,124		632,597		586,778		
N. C. L.								
Noncurrent liabilities								
State of Kansas KDHE loans payable		<u>-</u>		-		7,226,159		
Capital leases/certificates payable		515,520		-		-		
Payable from restricted assets		-		-		-		
Deferred gain on refunding bonds		8,679		-		-		
Accrued compensated absences		65,776		29,768		25,320		
Advances from other funds		-		-		-		
Total noncurrent liabilities		589,975		29,768		7,251,479		
Total liabilities		2,355,099		662,365		7,838,257		
Net Assets								
Invested in capital assets		<u>-</u>		4,422,569		_		
Invested in capital assets, net of related debt		19,091,047		-,,		3,993,954		
Restricted by debt covenants		-		_		-		
Restricted for capital projects		93,391		_		_		
Unrestricted		7,018,066		882,155		613,861		
	_		_		_			
Total net assets	\$	26,202,504	\$	5,304,724	\$	4,607,815		

See accompanying notes to financial statements

**Enterprise Funds** 

			Enterp	orise	Funds				
	Wastewater Quail Ridge Other				Total				
	Utility	y Golf Course Enterpris					Enterprise	In	ternal Service
	Fund		Fund		Funds		Funds		Funds
\$	36,832	\$	10,920	\$	44,447	\$	2,017,284	\$	218,111
	62,350		16,481		232		150,373		-
	329,341		301,616		10,000		1,535,670		-
	-				6,250		99,641		-
	428,523		329,017		60,929	3,802,968			218,111
	5,408,413		-		-		12,634,572		-
	-		1,720,630		9,878		2,246,028		-
	-		200,788		122		200,910		-
	-		-		- 8,679			-	
	10,590		7,334		12,135 150,923			85,952	
	-		-		-		-		3,263,053
	5,419,003		1,928,752		22,135		15,241,112		3,349,005
	5 0 17 5 CG		2 257 760		83,064		19,044,080		3,567,116
	5,847,526	· ·	2,257,769		03,004		19,044,000		3,307,110
	_		_		2,336,245		6,758,814		1,711,519
	6,558,793		(454,833)		316,125		29,505,086		-
	-		200,788		122		200,910		-
	-		-		6,250		99,641		-
	341,923		129,482		573,904		9,559,391		1,438,125
\$	6,900,716	\$	(124,563)	\$	3,232,646		46,123,842	\$	3,149,644
٨؞٨	iustment to sense	lidata	cortain internal ac	nvice f	und activities		1,575,439		
	•		certain internal se				(2,595,300)		
			ater drainage fund vernment-wide St	_	vernmental activities	\$	45,103,981		
10	iai iiei asseis pel	uie go	veriment-wide St	ateme	THE OF INEL ASSELS	Ψ	70,100,301		(Concluded)
									(5511014404)

# PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2004

	Enterprise Funds					
	_	Electric		Gas		Water
		Utility		Utility		Utility
Operating revenues		Fund		Fund		Fund
Charges for services and sales	\$	17,803,692	\$	5,133,242	\$	1,789,437
Other		177,093		21,838		31,266
Total operating revenues		17,980,785		5,155,080		1,820,703
Operating expenses						
Services and supplies		14,700,342		4,641,192		1,323,430
Payments in lieu of franchise fees		1,183,507		289,278		94,094
Depreciation		1,434,527		155,241		199,997
Total operating expenses		17,318,376		5,085,711		1,617,521
Operating income (loss)		662,409		69,369		203,182
Non-operating revenues (expenses)						
Interest income		122,788		24,141		7,072
Loss on joint venture		-		-		-
Interest expense		(78,683)		-		(91,562)
Other		1,890		(622)		(7,616)
Total non-operating revenues (expenses)		45,995		23,519		(92,106)
Income (loss) before contributions						
and transfers		708,404		92,888		111,076
Capital contributions and operating transfers:						
Capital contributions		493,031		11,424		25,820
Transfers in - cash		-		-		-
Transfers out - cash		(394,700)		(6,000)		(15,055)
Transfers in - capital assets						
Transfers out - capital assets		-		-		(79)
Change in net assets		806,735		98,312		121,762
Total net assets - beginning		25,395,769		5,206,412		4,486,053
Total net assets - ending	\$	26,202,504	\$	5,304,724	\$	4,607,815

See accompanying notes to financial statements

**Enterprise Funds** 

	Wastewater	C	Quail Ridge		Other	Total			
	Utility	G	olf Course		Enterprise		Enterprise	Int	ternal Service
	Fund		Fund		Funds		Funds		Funds
\$	1,550,778	\$	397,530	\$	1,126,199	-	\$ 27,800,878	\$	2,897,377
	3,324		136		12,794		246,451		1,424,288
	1,554,102		397,666		1,138,993		28,047,329		4,321,665
	916,720		407,327		1,055,396		23,044,407		4,218,376
	-		-		-		1,566,879		-
	608,078		157,484		127,336		2,682,663		145,822
	1,524,798		564,811		1,182,732		27,293,949		4,364,198
	29,304		(167,145)		(43,739)		753,380		(42,533)
	7,999		1,770		11,166		174,936		36,182
	-		-		(1,718)		(1,718)		
	(191,403)		(92,031)		(1,259)		(454,938)		-
	(1,173)		-		-		(7,521)		(7,866)
	(184,577)	-	(90,261)	-	8,189	_	(289,241)		28,316
	, ,				<u>,                                      </u>	_			•
	(155,273)		(257,406)		(35,550)	_	464,139		(14,217)
	89		39,088		6,940		576,392		-
	100,000		379,700		-		479,700		-
	-		(5,100)		(25,000)		(445,855)		(66,000)
			, ,		-		-		75,224
	(1,163)		-		-		(1,242)		(8,983)
	(56,347)		156,282		(53,610)		1,073,134		(13,976)
	6,957,063		(280,845)		3,286,256		45,050,708		3,163,620
\$	6,900,716	\$	(124,563)	\$	3,232,646	9	46,123,842	\$	3,149,644
Adjustment to consolidate certain internal service fund activities  1,575,439  Reclassification of stormwater drainage fund to governmental  7 (2,595,300)  Total net assets per the government-wide Statement of Net Assets									

# PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2004

	Enterprise Funds					
		Electric Utility Fund		Gas Utility Fund		Water Utility Fund
Cash flows from operating activities						
Payments to suppliers	\$	(12,527,301)	\$	(3,861,383)	\$	(655,390)
Payments to employees		(1,840,649)		(669,814)		(663,431)
Payments of claims		-		-		-
Internal activity-receipts to other funds		-		-		-
Internal activity-receipts from other funds		(1,183,507)		(289,279)		(94,094)
Receipts from customers		17,883,672		5,151,489		1,804,672
Other receipts (expenses)		157,707		21,752		31,257
Net cash provided by operating activities		2,489,922		352,765		423,014
Cash flows from noncapital financing activities						
Advances from (to) other funds		(155,765)		(37,986)		(10,332)
Operating subsidies and transfers from (to) other funds		(394,700)		(6,000)		(15,055)
Net cash used by noncapital financing activities		(550,465)		(43,986)		(25,387)
Cash flows from capital and related financing activities		(225, 222)				(70.050)
Debt payments - principal		(605,000)		-		(79,853)
Debt payments - interest		(30,250)		-		(92,946)
Issuance of debt		-		-		4,671,489
Transfers (to) from other funds for debt payments		-		-		-
Transfers (to) from other funds for capital acquisition		-		-		-
Capital lease and cert of part payments - principal		(376,409)		-		-
Capital lease and cert of part payments - interest		(77,232)		-		-
Sale of assets		1,950		499		173
Capital contributions		(145,103)		11,068		25,820
Capital grant proceeds		338,619				-
Acquisition of capital assets		(1,395,800)		(477,377)		(4,431,533)
Net cash used by capital and related financing activities		(2,289,225)		(465,810)		93,150
Cash flows from investing activities Installment sale payments - principal		_		_		_
Interest income		122,788		24,141		7,072
Net cash provided from investing activities		122,788		24,141		7,072
Net increase (decrease) in cash and cash equivalents		(226,980)		(132,890)		497,849
Balances - beginning of the year (includes \$209,048 in restricted accounts)		5,383,247		796,150		562
Balances - end of the year (includes \$200,910 in restricted accounts)	\$	5,156,267	\$	663,260	\$	498,411

**Enterprise Funds** 

			Enterpr	ise F	unas				
	Wastewater Utility Fund		Quail Ridge Golf Course Fund		Other Enterprise Funds		Total Enterprise Funds	Ir	nternal Service Funds
\$	(410,829)	\$	(176,697)	\$	(616,483)	\$	(18,248,083)	\$	(2,982,946)
Ψ	(495,105)	Ψ	(234,293)	Ψ	(444,841)	Ψ	(4,348,133)	Ψ	(2,047,737)
	(100,100)		(=0 :,=00)		-		-		(355,420)
	_		-		_		_		(27,731,015)
	-		-		-		(1,566,880)		5,197,217
	1,549,262		395,397		1,125,350		27,909,842		27,592,884
	3,330				16,923		230,969		62,147
	646,658		(15,593)		80,949	_	3,977,715		(264,870)
	(9,191)		_		(5,983)		(219,257)		219,258
	(3,131)		374,600		(25,000)		(66,155)		213,230
-	(9,191)		374,600		(30,983)		(285,412)		219,258
	(=, = ,			-	(==,===)		<u> </u>		-,
	(318,861)		-		-		(1,003,714)		-
	(194,868)		-		-		(318,064)		-
	-		-		-		4,671,489		-
	100,000		-		-		100,000		-
	-		-		-		-		(66,000)
	-		(255,948)		(10,000)		(642,357)		-
	-		(107,384)		(1,375)		(185,991)		-
	24		-		-		2,646		3,164
	-		-		-		(108,215)		-
	-		-		6,250		344,869		-
	(257,625)		(9,000)		(9,410)		(6,580,745)		(58,965)
	(671,330)		(372,332)		(14,535)	_	(3,720,082)		(121,801)
	-		-		2,267		2,267		-
	7,999		1,770		11,166		174,936		36,181
	7,999		1,770		13,433		177,203		36,181
	(25,864)		(11,555)		48,864		149,424		(131,232)
	369,674		222,494		456,883		7,229,010		1,951,537
\$									
Ψ	J <del>-</del> J,010	Ψ	210,333	Ψ	505,747	Ψ	1,010,404	Ψ	(Continued)
									(Continued)

# PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2003

			Ente	rprise Funds		
	Electric Utility Fund			Gas Utility Fund		Water Utility Fund
Reconciliation of Operating Income to Net	Cash Pr	ovided (Used)	by Op	perating Acti	vities	
Operating income (loss)	\$	662,409	\$	69,369	\$	203,182
Adjustments to reconcile operating income to net cash provided by operating activities:						
Depreciation Changes in assets and liabilities:		1,434,527		155,241		199,997
Receivables, net Inventories/ prepaids		60,595 -		18,160 126,600		15,226 -
Compensated absences Accounts and other payables		3,608 328,783		1,568 (18,173)		(3,521) 8,130
Total adjustments		1,827,513		283,396		219,832
Net cash provided (used) by operating activities	\$	2,489,922	\$	352,765	\$	423,014
Noncash Transactions						
Assets contributed from (to) other funds		4,814		267		(79)

See accompanying notes to financial statements

Loss on joint venture

			Enterpr	ise Fu	ınds			
1	<b>Wastewater</b>	(	Quail Ridge		Other	Total		
	Utility	G	Solf Course		Enterprise	Enterprise	Inte	ernal Service
	Fund		Fund		Funds	 Funds		Funds
\$	29,304	\$	(167,145)	\$	(43,739)	\$ 753,380	\$	(42,533)
	608,078		157,484		127,336	2,682,663		145,822
	(1,600) (390) 166 11,100		(2,268) - (1,205) (2,459)		4,822 - (1,482) (5,988)	94,935 126,210 (866) 321,393		(138,828) (5,207) 2,617 (226,741)
	617,354		151,552		124,688	3,224,335		(222,337)
\$	646,658	\$	(15,593)	\$	80,949	\$ 3,977,715	\$	(264,870)
	(1,074)		39,088		11,202 (1,942)	54,218 (1,942)		(11,049) -

(Concluded)

# **CITY OF WINFIELD**

# FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS DECEMBER 31, 2004

	Private-Purpose Trust	Agency Funds
Assets Pooled cash and investments	\$ 101,294	44,225
Total assets	101,294	44,225
Liabilities Accounts payable		44,225
Net Assets	\$ 101,294	\$ -

See accompanying notes to financial statements

# **CITY OF WINFIELD**

# FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2004

	Priv	ate-Purpose Trust
Additions Interest Income	\$	5,191
Other		5,000
Total additions		10,191
Deductions  Bad debt written off  Expenditures		49,011 10,900
Total deductions		59,911
Change in net assets		(49,720)
Net assets - beginning of the year		151,014
Net assets - end of the year	\$	101,294

See accompanying notes to financial statements

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004 INDEX

- 1. Summary of Significant Accounting Policies
  - A. Reporting Entity
  - B. Government-Wide and Fund Financial Statements
  - C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation
  - D. Pooled Cash and Temporary Investments
  - E. Property Taxes and Other Receivables
  - F. Revenue Recognition for Proprietary Funds
  - G. Special Assessments Receivable
  - H. Inventories, Advances, and Prepaid Expenses
  - I. Restricted Assets
  - J. Capital Assets
  - K. Payments in Lieu of Franchise Fees
  - L. Compensated Absences
  - M. Statement of Cash Flows
  - N. Estimates
  - O. Deficit Net Assets Balance
- 2. Budgetary Control
- 3. Budget/GAAP Reconciliation
- 4. Compliance with Kansas Statues
- 5. Pooled Cash and Investments
- 6. Receivables
- 7. Changes in Capital Assets
- 8. Depreciation Allocations
- 9. Temporary Notes
- 10. Long-Term Debt
  - A. Capitalized Lease Obligations
  - B. Refunding Certificates of Participation
  - C. General Obligation Bonds Payable
  - D. Sales Tax Bonds Payable
  - E. KDHE Loans Payable
  - F. Other Long-Term Debt
  - G. Changes in Long-Term Debt
  - H. Revenue Bond Reserve Requirements
  - I. Conduit Debt Obligations
- 11. Leases
  - A. Long-Term Operating Leases
- 12. Inter-fund Transfers
- 13. Interfund Receivables/Payables

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004 INDEX

- 14. Net Assets and Fund Balances
  - A. Net Assets
  - B. Reserves and Designations of Fund Balances
- 15. Prior Period Adjustments
- 16. Defined Benefit Pension Plan
- 17. Risk Management
  - A. Risk Management Reserve
  - B. Workers' Compensation Reserve
  - C. Health Insurance Reserve
  - D. Short Term Disability Reserve
- 18. Claims and Judgments
- 19. Capital Projects
- 20. Contingencies and Commitments
  - A. Electric Purchase Commitments
  - B. Gas Purchase Commitments
  - C. Legal Matters
  - D. Gas Litigation

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### 1. Summary of Significant Accounting Policies

The City of Winfield, Kansas was founded in 1869. Located in the northern half of Cowley County, Winfield has a population of 12,016 living within an area of 12 square miles. The City operates under a charter adopted February 2, 1873, and a Commission/ Manager form of government.

#### A. Reporting Entity

The accompanying financial statements present the financial activity of the City, which is the primary government presented, along with the financial activities of its component units, entities for which the City is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

#### 1) Blended Component Unit

Blended component units, although legally separate entities, are, in substance, part of the government's operations. Winfield Area Emergency Medical Service (WAEMS) operates the local area ambulance service and is governed by the City Commission. The City Commission has contracted with William Newton Memorial Hospital to oversee the daily operations of the emergency medical service. WAEMS is treated as a governmental fund of the City.

#### 2) Discretely Presented Component Units

Winfield Public Library - operates the City's public library. The library has its own financing levy under Kansas Statues, and the Library tax levy is included in the total City tax levy. Library tax distributions are paid to the City, and the City in turn distributes to the Library. The City appoints all Library Board members, and the City must approve acquisition or disposition of real property by the Library Board.

Winfield Housing Authority - operates the City's housing projects. The City created the Winfield Housing Authority as its agent in 1978, under K.S.A 17-2340. The City has delegated to the Housing Authority the power to operate and manage the low-rent housing projects of the City. The City of Winfield is financially accountable for the Housing Authority, and appoints all Housing Authority board members. The Housing Authority is on a June 30 fiscal year end. Data included in these financial statements are for the fiscal year ended June 30, 2004. The financial statements of the Winfield Housing Authority for this period were reviewed, not audited.

All component units of the City are considered to be nonmajor funds. Complete financial statements of the individual component units can be obtained from their respective administrative offices listed below:

Winfield Public Library Winfield Housing Authority 605 College 1417 Pine Terrace Winfield, KS 67156 Winfield, KS 67156

#### 3) Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control. The participants retain (a) an on-going financial interest or, (b) an on-going financial responsibility. The City participates in the following joint ventures:

Strother Field Airport and Industrial Park – The Cities of Winfield and Arkansas City, Kansas entered into an interlocal agreement to create the Strother Field Commission. Commissioners from both cities comprise the Strother Field governing body, and the two cities jointly own Strother Field. The cities provide no financial support to Strother Field. Separate audited financial statements are available from Strother Field Airport and Industrial Park. Below is selective information pulled from the December 31, 2004 Strother Field audited financial statements:

Operating revenues	\$ 621,151
Operating expenses	429,432
Nonoperating rev/exp	3,870
Transfers to grant funds	(56,523)
Net operating income	191,719
Net working capital	395,063
Total equity	395,063
Total assets (excluding capital assets)	621,387

Arkansas City/Winfield Recycling Center – The Cities of Winfield and Arkansas City, Kansas entered into an interlocal agreement to jointly purchase and operate a recycling center. Records are maintained by the City of Winfield; both cities share equally in the costs and recycling revenues. No financial statements are prepared for this joint venture. Further financial information can be obtained through the City of Winfield, 200 E. 9<sup>th</sup>, Winfield, KS 67156. Below is a summary of 2004 revenues and expenses for the recycling center.

Recycling revenues	\$ 68,448
Recycling expenses	63,707
Depreciation expense	6,459

#### 4) Related Organizations

A related organization is an organization for which a primary government is accountable because that government appoints a voting majority of the Board, but is not financial accountable.

William Newton Memorial Hospital – The City Commission is responsible for appointing the Board members of the Hospital, but the City's accountability for this organization does not extend beyond making appointments.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported discretely from the legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include [1] charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and [2] grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues and recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Sales tax and other taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Special assessments receivable that are not due within the current fiscal period and not susceptible to accrual are recorded as deferred revenue. All other revenue items are considered to be measurable and available only when cash is received.

The following major governmental funds are reported:

The <u>General fund</u> is the principal fund of the City that accounts for all financial transactions not accounted for in other funds. The majority of current operating expenditures of the City, other than proprietary fund activities, are financed through revenues received by the General fund. Its revenues consist primarily of taxes, investment income, licenses and permits, intergovernmental shared revenues, charges for services, fines, and payments in lieu of taxes from both city-owned and external utilities. General fund expenditures represent the general administration costs of government, and public safety (fire, police, and buildings inspection), parks and recreational facilities, and cemetery maintenance.

The <u>Debt Service fund</u> accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The <u>Capital Improvements fund</u> accounts for many of the major capital improvements of the city (other than those financed in proprietary funds), financed primarily through one-half of the local sales tax revenues, issuance of general obligation bonds, and other City transfers.

The City reports the following major proprietary funds:

The <u>Electric Utility fund</u> accounts for the operation and maintenance of the City's electric generation and distributions system. The city purchases electricity, and maintains a 65 KW generation capacity. Electric service is provided to more than 8,200 meters both within the city and in surrounding areas, and sold wholesale to two other cities

The <u>Gas Utility fund</u> accounts for the operation and maintenance of the City's gas distribution system. The City purchases natural gas, and provides service to approximately 5,500 meters.

The <u>Water Utility fund</u> accounts for the operation and maintenance of the City's water treatment plant and the water distribution system. The Winfield City Lake provides an adequate quality water supply of water to Winfield citizens, providing water to approximately 5,300 meters. The City also provides water to five rural water districts and two neighboring towns.

The <u>Wastewater Utility fund</u> accounts for the operation and maintenance of the City's wastewater collection system and wastewater treatment plant. The City collects and treats effluent of City residents, providing service throughout the City to approximately 5,000 households.

The <u>Quail Ridge Golf Course fund</u> accounts for the operation and maintenance of the City-owned, four-star rated, 18-hole golf course. The course was constructed in 1991. Approximately 25,700 rounds were played on the course in 2004.

The City also reports the following fund types:

A *permanent fund* is used to report an endowment restricted to the perpetual care of municipal cemeteries.

<u>Capital project funds</u> are used to account financial resources used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

<u>Internal service funds</u> are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis and to account for the City's self-insurance activities.

<u>Agency funds</u> are used to report resources held by the City in a custodial capacity for remittance of fiduciary resources to individuals, private organizations or other governments.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financials statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes between the City's enterprise funds

and the general fund. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include [1] charges to customers or applicants for goods, services, or privileges provided, [2] operating grants and contributions, and [3] capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. Principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these criteria are reported as nonoperating revenues and expenses.

#### D. Pooled Cash and Temporary Investments

Cash resources of the individual funds are combined to form a pool of cash and temporary investments. In addition to City-owned money-market and checking accounts, investments of the pooled accounts consist primarily of certificates of deposits and repurchase agreements. Interest income is allocated to the appropriate funds, based on the ratio of each individual fund cash balance to the total cash balance.

#### E. Property Taxes and Other Receivables

In accordance with State statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and are levied and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the County Treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due and receivable until the ensuing year. At December 31, such taxes are a lien on the property and are recorded as taxes receivable, net of anticipated delinquencies, with a corresponding amount recorded as deferred revenue on the balance sheet of the appropriate funds. It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the year and, further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

Recognized State-shared taxes represent payments received during the current fiscal period, and amounts collected or due to the State on behalf of the City at year-end.

Federal and state grant aid is reported as revenue when the related reimbursable expenditures are incurred. Unrestricted aid is reported as revenue in the fiscal year the entitlement is received.

#### F. Revenue Recognition for Proprietary Funds

The proprietary funds follow the policy of recognizing revenue on sales when services are rendered. The electric, gas, water, refuse, wastewater, and stormwater drainage utilities recognize revenues for unbilled services. All users, including other City departments, are charged for services provided by the respective proprietary funds. Account receivable represent uncollected charges (both billed and unbilled) at December 31, net of amounts estimated to be uncollectible.

#### G. Special assessments receivable

State statutes require projects financed in part by special assessments to be financed through the issuance of general obligation bonds, which are secured by the full faith, and credit of the City. Special assessments paid prior to the issuance of general obligation bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of general obligation bonds are recorded as revenue in the debt service fund. State statutes allow levying additional ad valorem property taxes in the City's debt service fund to finance delinquent special assessments receivable, if necessary. Special assessments receivable are accounted for within the debt service fund. Special assessments are levied over a ten-year period and the annual installments are due and payable with annual ad valorem property taxes. Delinquent assessments against property benefited by special assessments constitute a lien against such property. When assessments are two years in arrears, they may be collected by foreclosure. At December 31, the special assessment taxes levied are a lien on the property and are recorded as special assessments receivable in the debt service fund with a corresponding amount recorded as deferred revenue.

#### H. Inventories, Advances, and Prepaid Expenses

Inventories and prepaid expenses that benefit future periods, other than those recorded in the proprietary fund types, are recorded as expenditures during the year of purchase. A perpetual inventory is maintained in the Central Stores Fund. Cash advances from the general, electric, gas, water, sewer, and service center financed this fund's creation. Inventories are stated at the lower of cost or market, cost being determined by the average unit cost method.

#### I. Restricted Assets

The City has outstanding certificates of participation debt in the golf course and refuse funds. In conjunction with this debt, outside trustees hold cash and investments on behalf of the City in restricted accounts, to be used only for payment of principal and interest.

#### J. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$500, and dependent on the type of asset. Donated capital assets are recorded at their estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of an asset are not capitalized.

With the implementation of GASB Statement 34, the City has recorded all its public domain (infrastructure) capital assets placed in service after January 1, 1980, which includes roads, bridges, curbs and gutters, streets and sidewalks, and drainage systems.

Interest incurred during the construction phase of capital assets of business-type assets are included as part of the capitalized value of the assets constructed. During 2004, the City capitalized \$54,643 of net interest costs in the water fund, part of the water plant improvements project.

Major outlays for capital assets and improvements are capitalized as projects are completed. For proprietary funds, interest costs incurred to bring certain assets to the condition and location necessary for their intended use are capitalized as part of the historical cost of acquiring the assets.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

	Asset	Life (Years)
For all funds:	Buildings and improvements Eqiupment Vehicles Meters	40-50 5-15 8 20-30
Specific to governmental activ	rities:	
openio to governmentar dell'	Asphalt and concrete streets Sidewalks and curb and gutter Park and recreational infrastructure	40-50 40-50 20-30
Specific to business-type activ	vities:	
Electric utility	Electric generation plants Transformers Electric poles Conductors and related equipment	30-35 15-20 25 35
Gas utility	Gas lines and infrastructure	40-75
Water utility	Water treatment plant Water lines and infrastructure	30-50 30-65
Sewer utility	Sewer lines and infrastructure Lift stations	50-75 25

#### K. Payments in Lieu of Franchise Fees

The electric, gas, and water utilities pay monthly in lieu of franchise fees monthly to the general fund, in amounts ranging from 5.2% to 6.6% of gross sales. The percentages are determined annually by the City and included in the annual budget.

#### L. Compensated Absences

All permanent full-time employees of the City are eligible for vacation benefits in varying annual amounts. For those employees with less than 10 years employment service for the City, vacation days are accumulated at the rate of 1 day for each month of employment, with a maximum of eighteen days. If employed 10 years or more, the rate is 1 ½ days per month, with a maximum of 24 days. Sick leave is accumulated at the rate of 1 day per month, regardless of the length of employment, with the accumulated carryover not to exceed 90 days. There is no liability for unpaid accumulated sick leave since the City does not pay accumulated sick leave to employees separating from service. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee terminations and retirements.

#### M. Statement of Cash Flows

The reporting entity defines cash and cash equivalents used in the statement of cash flows as all cash and temporary investments (both restricted and unrestricted).

#### N. Estimates

Preparation of financial statements in conformity with GAAP requires making estimates and assumptions that affect: [1] the reported amounts of assets and liabilities, [2] disclosures such as contingencies, and [3] the reported amounts of revenues and expenditures or expenses included in the financial statements. Actual results could differ from those estimates.

#### O. Deficit Net Assets Balance

The Quail Ridge Golf Course Fund has a deficit net assets balance of (\$124,563) at December 31, 2004. The City provides operating transfers of surplus cash from other funds to supplement the golf course operations and debt payments as necessary.

#### 2. Budgetary Control

Applicable Kansas Statutes require that annual budgets be legally adopted for all funds (including proprietary funds) unless exempted by a specific statute. Funds exempted from legally adopted budgets include all capital project funds (including capital projects of proprietary funds); two special revenue funds: Winfield Area EMS fund (a blended component unit) and the equipment reserve fund; all fiduciary funds; and two internal service funds: the central stores fund and the A/R financing fund. Controls over spending in funds that are not subject to legal budgets are maintained by the use of internal spending limits established by management, federal regulations, or other statutes. K.S.A. 79-2926 et seq. provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- [1] Preparation of the budget for the succeeding calendar year on or before August 1 of each year.
- [2] Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5 of each year. A minimum of ten days' notice of public hearing, published in local newspaper, on or before August 15 of each year.
- [3] Adoption of the final budget on or before August 25 of each year.

K.S.A. 79-2927 requires that all money to be raised by taxation and from all other sources for the ensuing budget year must be appropriated. The law does not permit an appropriation for sundry or miscellaneous purposes in excess of ten percent of the total. The budget for each fund with tax levies may include a non-appropriated balance not to exceed five percent of the total of each fund.

Kansas statutes prohibit creating expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. In accordance with Kansas statutes, the legal level of control for the city is established at the individual fund level, also permitting the transfer of budgeted amounts from one object or purpose to another within the same fund. All annual appropriations lapse at the end of the year, except for outstanding encumbrances, which carry over to the following fiscal year. Kansas statutes permit original budgets to be increased for previously unbudgeted increases in revenue other than ad valorem property taxes. The City must first publish a notice of hearing to amend the budget. Ten days after publication, a public hearing is held and the governing body may amend the budget at that time. Budgetary data presented in the financial statements represent the revised

A - 39

budgeted amounts and includes the following expenditures revision for increases in revenue other than ad valorem property taxes:

	Original		Amended
Internal Service Fund	Budget	Increase	Budget
Management Service Fund	\$2,198,853	\$150,000	\$2,348,853

#### 3. Budget/GAAP Reconciliation

Budgets are prepared on a basis (budgetary basis) different from generally accepted accounting principles (GAAP basis). For budgeting, revenues are recognized when received. Expenditures include cash disbursements, payables, and encumbrances (purchase orders, contracts, and other commitments). Encumbrances are reflected as a reservation of fund balance (GAAP) as opposed to the equivalent of expenditures (budgetary). Adjustments necessary to convert the net change in fund balances and the ending fund balances from GAAP basis to budgetary basis for the general fund is as follows:

	Net change in fund balance
5	(0011071)
Fund balance - GAAP basis Accrued revenue:	(\$211,054)
December 31, 2004	(215,609)
December 31, 2003	182,543
Assets held for resale	
December 31, 2004	(13,026)
December 31, 2003	48,432
Encumbrances:	
December 31, 2004	(6,480)
December 31, 2003	1,972
Budgetary basis	(\$213,222)

#### 4. Compliance with Kansas Statutes

Management is aware of the no instances of noncompliance with Kansas statutes during the year ended December 31, 2004.

#### 5. Pooled Cash Deposits and Investments

At year end, the reporting entity's deposits and investments were comprised of the following:

	Primary	Component	
	Government	Units	Total
Cash on hand	\$ 1,850	\$ -	\$ 1,850
Bank deposits	11,426,502	332,113	11,758,615
Deposits held by third-party trustees, restricted	200,910	-	200,910
Overnight repurchase agreement	1,645,446		1,645,446
Total	\$ 13,274,708	\$ 332,113	\$ 13,606,821
Reconciliation to Statement of Net Assets:			
General fund			\$ 329,518
Capital project funds			389,117
Capital improvements fund			550,407
Special revenue funds			2,390,213
Debt service fund			265,196
Permanent fund			6,000
Enterprise funds			7,177,524
Internal service funds			1,820,305
Total pooled cash and investments			12,928,280
Enterprise funds - restricted			200,910
Total primary government			13,129,190
Fiduciary funds			145,518
Component units			332,113
Grant Total			\$ 13,606,821

#### Cash deposits

State law (K.S.A. 9-1402) requires that collateral be pledged equal to or greater than 100 percent of the market value of the reporting entity's deposits. All City deposits with financial institutions are fully insured or collateralized by securities held by a third-party in the City's name.

#### Investments

State law (K.S.A. 12-1675—12-1677) allow monies, not otherwise regulated by statute, to be invested in:

- a. Temporary notes of the City of Winfield
- b. Time deposits, open accounts or certificates of deposits with maturities of not more than four years
- c. Repurchase agreements with commercial banks, state or federally chartered savings and loan associations, which have offices located in the City
- d. U.S. treasury bills or notes with maturities not exceeding four years
- e. U.S. government-agency securities with a maturity of not more than four years that do not have any more interest rate risk than U.S. government obligations or similar maturities
- f. The municipal investment pool fund operated by the State Treasurer

State law (K.S.A. 10-131) allows investment of the proceeds of bonds and temporary notes in the following, in addition to those stated above:

- a. U.S. Government and agency obligations
- b. Time deposits with banks and trust companies
- c. FNMA, FHLB and FHLMC obligations
- d. Collateralized repurchase agreements
- e. Mutual funds with portfolios consisting entirely of obligations of the U.S. government, U.S. Government agencies, FNMA, FHLB, and FHLMC
- f. Certain Kansas municipal bonds

The City's investments include the following:

- Overnight repurchase agreement, valued at cost. The investments underlying the repurchase agreement are fully collateralized by securities held by a third-party trustee in the City's name.
- Funds restricted for debt payment of certain certificates of participation amounting to \$200,910 are invested by trustees in allowable mutual funds and held under trust indentures.

#### 6. Receivables

#### A. Utility Receivables

The City operates six utilities. Each month, utilities receivables of each of these enterprise funds are "sold", for the estimated net amount collectible, to the Accounts Receivable Financing Fund. Unbilled receivables, that have not been sold to the Accounts Receivable Financing Fund at the end of the year, are reflected in the respective funds as accounts receivable. Below is a summary of the receivables included in the Accounts Receivable Financing Fund and the next unbilled receivables included in the utility funds at December 31, 2004:

Utility receivables, accounts receivable financing fund	\$ 2,595,514
Less provision for uncollectible accounts	(600,851)
Net	 1,994,663
Net unbilled utility receivables, individual utility funds	 726,016
Total utility receivables, net of provision for uncollectible accounts	\$ 2,720,679

#### B. Long-term Receivables

The City entered in several interlocal agreements in prior years with other local governmental entities, related to debt financing and repayment arrangements. The City included project costs of these entities in general obligation bond issues, and the interlocal agreements provide for repayment of the principal, interest, and issuance costs to the City over set time periods.

Because the receivables are not considered to be available to liquidate liabilities of the current period, the debt service fund reports deferred revenue in connection with these transactions.

Below is a summary of the receivables as of December 31, 2004:

	Total	[1]Winfield	[2]Winfield	[3]Strother	City of		
	Payments	Public	Recreation	Field Ind	Arkansas	Cowley	
	Due	Library	Commission	Park	City	County	
2005	\$ 130,982	\$ 10,454	\$ 37,578	\$ 57,950	\$ 15,000	\$ 10,000	
2006	127,437	10,454	35,983	56,000	15,000	10,000	
2007	123,841	10,454	34,387	54,000	15,000	10,000	
2008	120,246	10,454	32,792	52,000	15,000	10,000	
2009	41,650	10,454	31,196	-			
2010	10,454	10,454	-	-			
2011	10,454	10,454	-	-			
2012	10,454	10,454					
	\$ 575,518	\$ 83,632	\$ 171,936	\$ 219,950	\$ 60,000	\$ 40,000	

- [1] Winfield Public Library is a discrete component unit of the City, and is reflected on the government-wide Statement of Net Assets as 'Due From Component Units'
- [2] Winfield Recreation Commission is a discrete component unit of the local school district.
- [3] Strother Field Industrial Park is jointly owned with the City of Arkansas City, described further in note 1.A.3.

#### 7. Changes in Capital Assets

Capital asset activity of the primary government for the year ended December 31, 2004 was as follows:

		Balance						Balance
	January 1 Additions Deletions		Transfers			December 31		
Governmental activities[1]:							_	
Capital assets, not being depreciated	l:							
Land	\$	1,714,444	\$ 271,078	\$ -	\$	82,070	\$	2,067,592
Construction in progress		111,611	1,042,823	-		(327,617)		826,817
Total capital assets, not being								
depreciated	\$	1,826,055	\$ 1,313,901	\$ 	\$	(245,547)	\$	2,894,409
Capital assets, being depreciated:								
Buildings	\$	9,206,257	\$ 51,479	\$ -	\$	-	\$	9,257,736
Other improvements/infrastructure		13,683,194	188,228	-		16,841		13,888,263
Machinery and equipment		6,610,761	464,685	 (244,085)		181,156		7,012,517
Total capital assets, being depreciated		29,500,212	704,392	(244,085)		197,997		30,158,516
Less accumulated depreciation for:								
Buildings		(1,579,745)	(255,044)	-		-		(1,834,789)
Infrastructure		(2,729,899)	(291,704)	-		-		(3,021,603)
Machinery and equipment		(4,345,522)	(509,509)	216,916		(25,909)		(4,664,024)
Less accumulated depreciation		(8,655,166)	(1,056,257)	216,916		(25,909)		(9,520,416)
Total capital assets, being				 				
depreciated, net	\$	20,845,046	\$ (351,865)	\$ (27,169)	\$	172,088	\$	20,638,100

		Balance								Balance
		January 1	January 1 Additions		[	Deletions Transfers			December 31	
Business activities[1]:										
Capital assets, not being depreciated	:									
Land	\$	820,867	\$	-	\$	-	\$	-	\$	820,867
Construction in progress		482,217		4,867,847		<u>-</u>		(119,057)		5,231,007
Total capital assets, not being										
depreciated	\$	1,303,084	\$	4,867,847	\$		\$	(119,057)	\$	6,051,874
Capital assets, being depreciated:										
Buildings	\$	11,140,230	\$	-	\$	-	\$	29,814	\$	11,170,044
Other improvements/infrastructure		47,640,612		1,931,988		(488,597)		119,057		49,203,060
Machinery and equipment		21,862,739		271,429		(366,421)		19,168		21,786,915
Total capital assets, being depreciated		80,643,581		2,203,417		(855,018)		168,039		82,160,019
Less accumulated depreciation for:										
Buildings		(3,504,477)		(425,516)		-		-		(3,929,993)
Infrastructure		(19,008,229)		(1,289,277)		488,597		-		(19,808,909)
Machinery and equipment		(12,444,023)		(1,006,264)		350,738		27,153		(13,072,396)
		(34,956,729)		(2,721,057)		839,335		27,153		(36,811,298)
Total capital assets, being										
depreciated, net	\$	45,686,852	\$	(517,640)	\$	(15,683)	\$	195,192	\$	45,348,721

[1] Stormwater drainage capital assets were recharacterized from business-type activities to governmental activities on the government-wide statements in 2004. The January 1, 2004 capital asset amounts above reflect the change. Below is a summary of the stormwater drainage capital assets at December 31, 2003 that were recharacterized:

	Balance			
	12-31-03			
Capital assets, being depreciated:		·		
Other improvements/infrastructure	\$	2,527,322		
Machinery and equipment		9,296		
Total capital assets, being depreciated		2,536,618		
Less accumulated depreciation for:				
Infrastructure		(170,105)		
Machinery and equipment		(2,692)		
		(172,797)		
Total capital assets, being				
depreciated, net	\$	2,363,821		

#### 8. Depreciation allocations

Depreciation expense was charged to function/programs of the primary government, as follows:

Governmental activities:	•	450 504
General government	\$	159,534
Public safety		255,411
Public works		263,823
Cemetery		22,470
Cutlure and recreation		313,980
Health and welfare		41,039
Total depreciation expense - governmental activities	\$	1,056,257
Business-type activities:		1,474,024
Gas		159,515
Water		205,503
Refuse		95,376
Wastewater		624,820
Golf course		161,819
Total depreciation expense - business-type activities	\$	2,721,057

#### 9. Temporary Notes

Kansas law permits the issuance of temporary notes to finance certain capital improvement projects which will be refinanced with general obligation bonds. Prior to the issuance of the temporary notes, the City must take the necessary legal steps to authorize the issuance of general obligation bonds. Temporary notes issued may not exceed the aggregate amount of bonds authorized, are interest bearing and have a maturity date not later than four years from the date of issuance. The City issued \$1,195,000 in temporary notes in 2004 to finance benefit district projects. Below is a summary of the City's temporary note activity in 2004:

		Issuance	Maturity
	Amount	Date	Date
Temporary notes 2004-1	\$ 775,000	Mar. 1, 2004	Sept. 1, 2005
Temporary notes 2004-2	\$ 420,000	Dec. 30, 2004	Dec. 30, 2005

#### 10. Long-Term Debt

#### A. Capitalized Lease Obligations

The City has entered into lease agreements as lessee for financing the purchase of several assets. Such leases qualify as capital leases for accounting purposes and, accordingly, have been recorded at the present value of the minimum payments at the date of lease inception. The total cost of those assets being purchased through capital leases amount to \$363,497 of governmental activities assets and \$1,462,555 of business-type activities assets. Below is a listing of the capital leases payable at December 31, 2004:

	Interest	Balance	
	Rate	De	cember 31
Governmental activities			
Street sweeper	3.30	\$	62,692
Land	6.00		271,080
Total governmental activities		\$	333,772
Business-type activities			
Recycling building	5.50	\$	20,000
Electric utility trucks	3.60		135,100
Mower	6.90		8,421
Cooling tower improvements	4.78		598,085
Total business-type activities		\$	761,606

The annual debt service requirements to maturity for capital lease obligations are as follows:

Year	Government activities		Business-type activities				
Ending							
Dec 31		Principal	 Interest		Principal	Int	erest
2005	\$	51,242	\$ 17,779	\$	751,606	\$	35,002
2006		53,518	15,502		10,000		550
2007		22,999	13,115		-		-
2008		24,418	11,697				-
2009		25,924	10,190		-		-
2010-2014		155,671	24,902		-		-
	\$	333,772	\$ 93,185	\$	761,606	\$	35,552

#### B. Certificates of Participation

The City issued \$3,605,000 in certificates of participation on March 15, 2003. Below is a summary of the certificates outstanding at December 31, 2004.

	Interest Rate		Balance December 3	
Governmental activities: Recreation complex	2.00-3.40	_ =	\$	411,547
Business-type activities: Electric generators Quail Ridge golf course	2.00-4.00 2.00-4.00	_		593,841 2,214,613
Total business-type activities		_	\$	2,808,454

The annual debt service requirements to maturity for the refunding certificates of participation are as follows:

Year Ending	Governmental Activities					
December 31		Total		Principal	I	nterest
2005	\$	88,399	\$	78,484	\$	9,915
2006		88,398		80,069		8,329
2007		88,398		81,894		6,504
2008		88,397		84,180		4,217
2009		88,398		86,920		1,478
2010-2011		-		-		-
	\$	441,990	\$	411,547	\$	30,443

Year Ending	Business-type Activities					
December 31		Total		Principal		Interest
2005	\$	451,193	\$	371,516	\$	79,677
2006		452,091		379,930		72,161
2007	451,617		451,617 388,107			63,510
2008		448,543		395,821		52,722
2009		452,842		413,080		39,762
2010-2011		894,169		860,000		34,169
	\$	3,150,455	\$	2,808,454	\$	342,001

#### C. General Obligation Bonds Payable

General obligation bonds outstanding at December 31, 2004 are as follows:

			Final	
		Interest	Maturity	Total
		Rate	Date	 12/31/04
1)	Series 1998-A GO	3.60-5.00	2008	 980,000
2)	Series 1999A - GO	4.70-6.25	2019	2,675,000
	Series 2001A GO	3.95-5.65	2011	345,000
3)	Series 2002A GO	3.00-4.10	2012	570,000
	Series 2002B GO refunding	3.00-4.10	2015	1,820,000
	Series 2003A GO	2.00-4.00	2018	 2,545,000
	Total GO bonds			\$ 8,935,000

1) \$1,250,000 of the 1998A general obligation bond issue was to finance an economic development grant. In conjunction with this grant, the City entered into an interlocal agreement with the City of Arkansas City, Kansas and Cowley County, Kansas. The agreement states Arkansas City will pay the City of Winfield \$15,000 for ten consecutive years (\$150,000), and Cowley County will pay the City of Winfield \$10,000 for ten consecutive years (\$100,000), as their shares of funding the grant.

Another portion of the 1998A general obligation issue, \$500,000, was used to make public water supply system improvements at Strother Field. The City of Winfield entered into an interlocal agreement with Strother Field Airport/Industrial Park (a related organization) whereby Strother Field will reimburse the City \$500,000 over the term of the bond issue.

- 2) \$300,000 of the 1999A general obligation issue proceeds was used for building improvements for a Cityowned building leased to the Winfield Recreation Commission. The City of Winfield entered into an interlocal agreement with the Winfield Recreation Commission, whereby the Commission will reimburse the City \$300,000 over a ten year period.
- 3) \$85,000 of the 2002A general obligation issues proceeds was used for building improvements at the Winfield Public Library. The City of Winfield entered into an interlocal agreement with the Winfield Public Library, whereby the Library will reimburse the City \$85,000 over a ten year period. The remaining \$600,000 of the 2002A issue was for several city building and infrastructure maintenance projects.

See Note 6.B. for details on the receivable balances related to these debt issues.

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending			
Dec 31	Total	Principal	Interest
2005	1,298,313	940,000	358,313
2006	1,289,611	965,000	324,611
2007	1,240,938	950,000	290,938
2008	1,177,653	920,000	257,653
2009	908,328	685,000	223,328
2010-2014	3,478,354	2,740,000	738,354
2015-2019	1,952,970	1,735,000	217,970
	\$ 11,346,167	\$ 8,935,000	\$ 2,411,167

#### D. Sales Tax Bonds Payable

At December 31, 2004, the City had the following sales tax bonds outstanding:

			Final		
		Interest	Maturity	Go	vernmental
		Rate	Date		Activities
1)	Series 1998B	3.70-5.50	2008	\$	270,000
2)	Series 2002 refunding	2.50-3.70	2010		590,000
	Total Sales tax bonds			\$	860,000

- 1) The Series 1998-B bonds are general obligations of the City. Principal and interest shall be paid from revenues derived from sales tax collections, and if not so paid, from ad valorem taxes which may be levied without limitation as to rate or amount upon all the taxable tangible property within the territorial limits of the City. The City's intent is to use sales tax revenues to pay off this debt.
- 2) The Series 2002 refunding bonds are special obligations of the City, payable solely from amounts received from a citywide one-half cent local option sales tax and a debt service reserve fund established for the payment of the bonds. The taxing power of the City is not pledged to the payment of the bonds or the interest thereon.

Annual debt service requirements to maturity for sales tax revenue bonds are as follows:

Year Ending				
Dec 31	Total		Principal	 Interest
2005	198,925	\$	170,000	\$ 28,925
2006	198,765		175,000	23,765
2007	203,085		185,000	18,085
2008	196,720		185,000	11,720
2009	125,125		120,000	5,125
2010	25,925		25,000	 925
	\$ 948,545	\$	860,000	\$ 88,545

#### E. KDHE Loans Payable

At December 31, 2004, the City had the following loans outstanding with the Kansas Department of Health and Environment:

			Final		
		Interest Maturity		Business-type	
		Rate	Date	A	ctivities
	Wastewater treatment plant improvements	3.26	2018	\$	5,737,754
1)	Water treatment plant improvements	3.78	2025		5,135,181
	Water distribution system improvements	4.16	2022		2,174,188
				\$	13,047,123

1) The City has loan authorization to borrow an amount not to exceed \$6,205,000 from the State of Kansas' Drinking Water Loan Fund. The loan is federally funded, to assist public water supply systems in financing infrastructure costs needed to achieve compliance with the federal 1996 amendments to the Safe Water Drinking Act. City water treatment plant improvements began construction in late 2003. At December 31, 2004, the City had expended \$5,056,028 in project construction costs, plus \$79,153 in capitalized interest. This project is expected to be completed in late 2005.

The City's loan agreements with KDHE pledge the wastewater and water systems revenues as security for payment of the principal and interest amounts. In addition, the agreements direct the City to levy ad valorem taxes without limitation for debt repayment, if the systems' revenues are insufficient. The City's intent is to generate adequate systems' revenues to meet debt payments.

Annual debt service requirements to maturity for KDHE loans are as follows:

Year Ending				
Dec 31	Total	Principal		Interest
2005	\$ 882,472	\$ 412,550	_	469,922
2006	867,023	492,164		374,859
2007	1,062,965	628,238		434,727
2008	1,062,966	650,701		412,265
2009	1,062,967	673,975		388,992
2010-2014	5,314,833	3,749,486		1,565,347
2015-2019	4,801,105	3,953,356		847,749
2020-2024	2,400,589	2,120,623		279,966
2025	 376,439	 366,030		10,409
	\$ 17,831,359	\$ 13,047,123	\$	4,784,236

#### F. Other Long-term Debt

The City has interlocal agreements with the City of Arkansas City, Kansas related to two joint projects – construction of a county-wide animal shelter and extension of water and sewer services for business expansion. The agreements provide for the City of Winfield to make annual payments to Arkansas City for an agreed-upon share of the costs. The City's general fund provides funding for these payments.

Below is a summary of these liabilities at December 31, 2004:

	Go	Governmental				
		Activities				
Animal shelter	\$	208,831				
Water/sewer extensions		57,007				
	\$	265,838				

The contractual payments to maturity of these interlocal agreements are as follows:

Year Ending								
Dec 31	 Total							
2005	\$ 32,233							
2006	32,331							
2007	32,352							
2008	32,431							
2009	32,497							
2010-2013	 103,994							
	\$ 265,838							

#### G. Changes in Long-Term Debt

Long-term liability activity for the year ended December 31, 2004 is as follows:

	Balance				F	Payments/		Balance		Due within	
		January 1		Additions	Refundings		December 31		on	e year	
Governmental Activities											
General obligation bonds	\$	9,855,000	\$	-	\$	920,000	\$	8,935,000	\$	940,000	
Deferred issuance costs		(48,037)		-		(3,833)		(44,204)		(3,833)	
Sales tax revenue bonds		1,020,000		-		160,000		860,000		170,000	
Refunding cert of participation		481,950		-		70,403		411,547		78,484	
Temporary notes		-		1,195,000		-		1,195,000		1,195,000	
Capital leases		101,545		271,080		38,853		333,772		51,242	
Interlocal agreement debt		297,920		-		32,082		265,838		32,233	
Total long-term liabilities -											
governmental activities	\$	11,708,378	\$	1,466,080	\$	1,217,505	\$	11,956,953	\$	2,463,126	
		_		_				_			
Business-type Activities											
Electric revenue refdg bond	\$	605,000	\$	-	\$	605,000	\$	-	\$	-	
KDHE loans		8,673,478		4,772,359		398,714		13,047,123		412,550	
Refunding cert of participation		3,123,050		-		314,597		2,808,453		371,516	
Capital leases		1,089,366		-		327,760		761,606		751,606	
Deferred refunding gain		10,067		-		1,389		8,678		1,389	
Deferred refunding loss		(130,304)		-		(17,973)		(112,331)		(17,973)	
Deferred issuance costs		(53,165)		<u>-</u>		(7,333)		(45,832)		(7,333)	
Total long-term liabilities -											
business-type activities	\$	13,317,492	\$	4,772,359	\$	1,622,154	\$	16,467,697	\$	1,511,755	

#### H. Revenue Bond Reserve Requirements

Revenue bond covenants related to the issuance of sales tax revenue bonds provides for specific deposits to debt service and other related bond reserve accounts. At December 31, 2004 the City met all reserve requirements. Below is a summary of the required reserves at December 31, 2004:

	ncipal and est reserve	Replacement Reserve			
Governmental activities:					
Sales tax revenue 2002 refunding bond	\$ 41,063	\$	79,000		
Sales tax revenue 1998B bond	25,245		-		

#### I. Conduit Debt Obligations

From time to time the City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. These are secured by the property financed and are payable solely from payments received on the

underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. At December 31, 2004, there were six series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$10,522,573.

#### 11. Leases

#### A. Long-Term Operating Leases

The City leases certain equipment and real estate under long-term non-cancelable operating leases from third-party vendors. Below is a summary of the non-cancelable minimum future rental payments:

Year Ending	Gov	ernmental/	Business-type				
December 31		ctivities	Activities				
2005	\$	21,026	\$	14,400			
2006		21,026		14,400			
2007		21,026		8,400			
2008		3,375		8,400			
2009		3,375		8,400			
2010-2011				14,700			
Total minimum future rentals	\$	69,828	\$	68,700			

#### 12. Inter-fund Transfers

The City had both cash and capital asset transfers between various funds during 2004. Below is a summary of 2004 inter-fund cash operating transfers:

		Transfers to										
			Е	ond and		Capital	N	Nonmajor		Q	uail Ridge	
Transfers from		General		Interest	Imp	provements	Go	vernmental	Sewer	G	olf Course	Totals
Primary Government:												
General	\$		\$	-	\$	757,936	\$	545,230	\$ -	\$	-	\$ 1,303,166
Bond and Interest		-		-		-		-	100,000		-	100,000
Capital Improvements		40,000		384,483		-		6,078	-		-	430,561
Nonmajor Governmental		250		60,000		-		-	-		-	60,250
Electric		-		-		-		15,000	-		379,700	394,700
Gas		-		-		-		6,000	-		-	6,000
Water		-		-		-		15,055	-		-	15,055
Golf course		-		-		-		5,100	-		-	5,100
Nonmajor enteprise funds		-		-		25,000		-	-		-	25,000
Internal Service						15,000		51,000	-		-	 66,000
Total Reporting Entity	\$	40,250	\$	444,483	\$	797,936	\$	643,463	\$ 100,000	\$	379,700	\$ 2,405,832

Below is a summary of inter-fund capital asset transfers, net of depreciation:

	Transfe	ers to											
			N	onmajor					Qι	ıail Ridge		Internal	
_	Gener	al	Gov	ernmental	 Electric	 Gas	S	ewer	Go	If Course	;	Service	 Totals
Transfers from													
General \$	;	-	\$	6,659	\$ -	\$ -	\$	-	\$	5,565	\$	-	\$ 12,224
Capital Improvements	144	,731		91,971	-	-		-		32,784		14,993	284,479
Nonmajor Government	a 150	,651		-	4,736	-		-		-		55,957	211,344
Gas		-		-	-	-		89		-		-	89
Water		-		-	79	-		-		-		-	79
Sewer		68		-	-	356		-		739		-	1,163
Internal Service	4	,709				-				-		-	4,709
Total Reporting Entity	295	,450	\$	98,630	\$ 4,815	\$ 356	\$	89	\$	39,088	\$	70,950	\$ 509,378

Transfers of capital assets to and from governmental funds and business-type funds are reflected as net transfers on the government-wide Statement of Activities. However, transfers of capital assets to or from business-type activities and governmental activities are reflected as 'transfers out' or 'capital contributions' in the Statement of Revenues, Expenses and Changes in Fund Net Assets of the proprietary funds, and are not reflected in the Statement of Revenues, Expenditures and Changes in Fund Balances of the governmental funds.

#### 13. Interfund Receivables/Payables

The City utilizes three internal service funds to account for utilities billings, centralized inventories, and fleet management inventories. Advances from the general fund and the enterprise utility funds were used to create the internal service funds. These advances are considered to be long-term, and the intent is not to repay these amounts within one year. Below is a summary of the advances to the internal service funds:

	Interfund vances from	Interfund Advances to			
Governmental funds:	_		_		
General Fund	\$ 31,368	\$	-		
Stormwater drainage	1,702		-		
Business-type funds:					
Electric	2,360,851		-		
Gas	510,133		-		
Water	227,942		-		
Sewer	 74,493				
Subtotal	3,206,489				
Nonmajor business-type funds:					
Refuse	56,564				
Subtotal	56,564		<u>-</u>		
Internal Service funds:					
Central inventory	-		1,192,390		
Fleet management	-		70,000		
Utility receivables financing			2,000,663		
Subtotal	-		3,263,053		
Total	\$ 3,263,053	\$	3,263,053		

#### 14. Net Assets and Fund Balances

#### A. Net Assets

Net Assets are the excess of all the City's assets over all its liabilities, regardless of fund. Net Assets are divided into three captions under GASB Statement 34. These captions apply only to Net Assets, which are determined only at the Government-wide level, and are described below:

Invested in Capital Assets, net of related debt describes the portion of Net Assets which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets.

Restricted describes the portion of Net Assets which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the City cannot unilaterally alter. These principally include debt service requirements and legal restrictions as to use of the funds.

Unrestricted describes the portion of Net Assets that is not restricted as to use.

#### B. Reserves and Designations of Fund Balances

Reserved fund balance is reported to denote portions of fund balance that are either legally restricted to a specific future use or not available for appropriation or expenditures. The following reservations of fund balance are used by the City: [1] reserved for encumbrances – used to segregate a portion of fund balance for expenditures upon vendor performance; [2] reserved for inventory – used to segregate a portion of fund balance to indicate that inventories do not represent available or spendable resources, and [3] reserved for advances to other funds – used to segregate a portion of fund balance to indicate that the advance to internal service inventory fund does not represent available or spendable resources.

Designations of fund balances are not legally required segregations, but segregate unreserved fund balance for a specific purpose.

#### 15. Prior Period Adjustments

#### A. Government-wide financial statements

Reclassification of stormwater drainage fund

The stormwater drainage fund, an enterprise utility fund of the City, was reclassified as a government-type activity in the 2004 government-wide financial statements. Stormwater drainage fees are charged and collected through City utility bills. The fees are used to partially fund stormwater drainage projects, considered to be public works projects. Other funding for stormwater drainage improvements is through general obligation debt. Below is a summary of the stormwater drainage fund's assets, liabilities and net assets reclassified:

Assets	
Cash and temporary investments	\$ 183,621
Receivables	2,009
Capital assets, net of	
accumualted depreciation	2,363,821
Advances to internal service funds	534
Total assets	2,549,985
Liabilities:	
Accounts payable	11,847
Net Assets:	
Invested in capital assets	2,363,821
Unrestricted	174,317
Total net assets	\$ 2,538,138

#### Deferred Revenues

On the December 31, 2003 Statement of Net Assets, governmental activities' deferred revenues were overstated \$1,319,186, and net assets were understated by that same amount. The amount consists of \$609,191 of special assessment receivables, and \$709,996 of long-term receivables from other governments. The beginning net assets were increased on the government-wide Statement of Activities to reflect this change.

#### **B.** Governmental Funds

The December 31, 2003 Governmental Funds Balance Sheet reflects a \$31,511 receivable in the Gasoline Tax fund, a nonmajor special revenue fund. The receivable correctly belongs to the City's debt service fund. In addition, the receivable was understated by \$7,901 at December 31, 2003. The beginning fund balances of those two funds are restated on the governmental funds' Statement of Revenues, Expenditures and Changes in Fund Balances.

#### 16. Defined Benefit Pension Plan

**Plan description**. The City of Winfield participates in the Kansas Public Employees Retirement System (KPERS) and the Kansas Police and Firemen's Retirement System (KP&F). Both are cost sharing multiple-employer defined benefit pension plans as provided by K.S.A. 74-4901, et seq. KPERS and KP&F provide retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS and KP&F issue a publicly available financial report that includes financial statements and require supplementary information. Those may be obtained by writing to KPERS (400 SW 8<sup>th</sup> Avenue, Suite 200, Topeka, KS 66603-3925) or by calling 1-800-228-0366.

Funding policy - K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The KPERS employer rate established for the period January 1, 2004 through June 30, 2004 is 3.22%, and 3.82% for the period July 1, 2004 through December 31, 2004. The City of Winfield employer contributions to KPERS for the years ended December 31, 2004, 2003, and 2002 were \$182,795, \$171,852, and \$159,102, respectively, equal to the required contributions for each year. The KP&F employer rate established for fiscal years beginning in 2004 is 9.47%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which is determined separately for each participating employer. The City of Winfield contributions to KP&F for the years ended December 31, 2004, 2003, and 2002, were \$285,517, \$257,441, and \$281,052, respectively, equal to the required contributions for each year.

#### 17. Risk Management

The City's insurance coverage consists of both self-insurance and policies maintained with various carriers. The City uses four internal service funds to address four risk areas – general risk management, workers' compensation, health insurance, and short-term disability insurance. The City records liabilities for known claims and estimated liabilities incurred but not reported at year-end. These claims are reflected under accounts payable and accrued liabilities in the internal service funds.

#### A. Risk Management Reserve

Established in 1987 according to the provisions of K.S.A. 12-2615, this fund provides for paying for deductibles, excess liability losses, uninsured losses, and insurable losses not otherwise covered. Insurance deductibles vary by type of property insurance coverage. Funding, when determined necessary, of the risk management reserve fund is provided by annual contributions from other city functions that have an insurable risk, based on actuarial computations provided by an insurance consultant. During 2004, the City purchased commercial insurance coverage for all substantial areas of risk, including property loss, auto liability, boiler and machinery, general and public officials' liability. Individual funds paid their portions of insurance policy premiums, reflected as expenditures or expenses in those funds.

The following is a summary in changes of liability activity under the plan for 2004 and the prior two years:

	2004			2003	 2002
Liability balance, beginning	\$	500	\$	3,980	\$ 25,807
Claims incurred		86,091		81,278	1,877,187
Less insurance/other reimbursements		(42,918)		(6,839)	(828,663)
Total costs incurred		43,673		78,419	 1,074,331
Less claims paid		(42,618)		(77,919)	 (1,070,351)
Liability balance, ending	\$	1,055	\$	500	\$ 3,980

#### B. Worker's Compensation Reserve

The workers' compensation program is a partially self-funded program covering substantially all full-time and part-time employees of the City. Funding is provided by annual contributions from other city functions that have an insurable risk, based on actuarial computations provided by an insurance consultant. The City has insurance coverage for excess claims, summarized below:

All employees	\$350,000
Employers' liability limit	1,000,000
Aggregate retention	545,000

The following represents the changes in the liability activity under the plan for 2004 and the prior two years:

	 2004	 2003	 2002
Liability balance, beginning	\$ 296,746	\$ 65,750	\$ 1,055
Claims incurred	80,198	576,622	262,576
Less insurance coverage reimbursements	 (2,465)	 (4,372)	 (1,566)
Total costs incurred	374,479	638,000	262,065
Less claims paid	 (314,995)	 (341,254)	 (196,315)
Liability balance, ending	\$ 59,484	\$ 296,746	\$ 65,750

#### C. Health Insurance Reserve

The City created the health insurance reserve in 1993, the purpose to accumulate monies to eventually fund a partially self-insured health insurance program. Funds accumulated may be used to pay excess losses, health claims, partial payments of health insurance premiums for employees, and other miscellaneous health insurance related expenses. Annual funding is provided by contributions from other funds, as determined by management in the budgeting process. In 2003, the City began paying all health insurance premiums through this reserve fund, and contributions were made from other funds to partially replenish the cash balances. The following is a summary of the liability activity under the plan for 2004 and the prior two years:

	2004		2003		2002	
Liability balance, beginning	\$ -	\$	-	\$	-	
Health insurance premiums charged to fund	1,242,899		1,160,992		77,692	
Health insurance premiums paid	(1,242,899)		(1,160,992)		(77,692)	
Liability balance, ending	\$ -	\$		\$	-	

#### D. Short Term Disability Reserve

This reserve was created in 1997 to provide financial assistance to regular employees following sixty days of continuous disability. The benefit amounts to 50% of pre-disability weekly gross earnings up to a maximum weekly benefit of \$650, and is payable to an employee for a maximum of twenty-six weeks immediately following completion of the sixty-day waiting period. An employee may receive this benefit for a maximum of fifty-two weeks over his/her career with the City. The following is a summary of the liability activity under the plan for 2004 and the prior two years:

	 2004		2003		2002	
Liability balance, beginning	\$ -	\$	-	\$	-	
Claims incurred	7,080		1,199		-	
Less claims paid	 (7,080)		(1,199)			
Liability balance, ending	\$ -	\$		\$	-	

#### 18. Claims and Judgments

As noted in 1.L., the City is contingently liable for accumulated sick pay that is not vested. At December 31, 2004, this sick pay accumulation amounted to \$1,560,624.

#### 19. Capital Projects

At December 31, 2004, the uncompleted construction projects, for which the City has bond authorization and funding, are as follows:

	Amount		EX	Project		Construction	
Construction projects:	Authorized		To-Date		at 12-31-04		
City buildings improvements projects							
(financed with 2002 GO bond)	\$	786,400	\$	690,951	\$	4,747	
The Fairways Benefit District - streets		464,000		413,387		18,630	
The Fairways Benefit District - water		143,000		75,068		8,900	
The Fairways Benefit District - sewer		321,000		282,834		7,650	
The Fairways Benefit District - streetlights		29,000		26,853		-	
Theatre Benefit District - water, streets							
and sewer		391,864		359,710		12,466	
Bliss Street Drainage Project, Phase II		840,000		39,516		60,794	
Water plant improvements	[1]	5,640,000		5,258,417		647,574	

<sup>[1]</sup> This project is being financed with a loan through the State of Kansas' Drinking Water Loan Fund. The City obtained an increase in the loan authorization to \$6,205,000 in 2005 to cover additional project costs to be incurred.

#### 20. Contingencies and Commitments

#### A. Electric Purchase Commitments

The City has entered into participation energy and supplemental energy contracts with Oklahoma Municipal Power Authority (OMPA) and Kansas Municipal Energy Agency (KMEA) for the purchase of electricity for resale.

#### OMPA Electric Purchase Contract

The City is committed to purchase 9 megawatts of capacity per month from OMPA, at a fixed capacity charge of \$10.32/kW. The City also has a reserve option to purchase 38 megawatts of supplemental energy per month from OMPA. The monthly reservation cost was \$1.49/kW in year 2000. Energy and supplemental energy charges vary. The OMPA contract term is through December 31, 2013.

#### KMEA Electric Purchase Contract

The City is a participant city of KMEA, a municipal energy agency of the State of Kansas. In 1982, each of six cities entered into a Nearman Power Sales contract with the agency. The Nearman contract requires payment on a "take-or-pay" basis for each participant's entitlement share of power and energy from the Nearman project. The City of Winfield holds a 33.33% entitlement share. Under certain conditions beyond the control of the City, such as loss of load, the entitlement share may be reduced. Monthly payments of \$43,000 per month are being paid to KMEA, into a Power Supply fund, for the future acquisition of an adequate, economical and reliable supply of electric power and energy for the City. At December 31, 2004, the balance of the City's share of the Power Supply fund was \$1,526,733.

The City is committed to the demand purchase of 12.5 megawatts of electricity monthly from KMEA, at a fixed rate of \$5.75/KW. Energy costs are variable. The contract is in force through May 31, 2022.

The City has an additional agreement with KMEA for a demand amount of 6 megawatts for the months of May through October annually, and 4 megawatts for the remaining months, at a fixed rate of \$8.38/KW. The contract period is May 1, 2000 through April 30, 2010.

#### Kansas Power Pool

The City will become a member of the Kansas Power Pool (KPP), a municipal energy agency, in January of 2005. KPP was created to provide economic benefits to it's member cities, through coordination of collective electrical resources, facilities and loads.

#### **B.** Gas Purchase Commitments

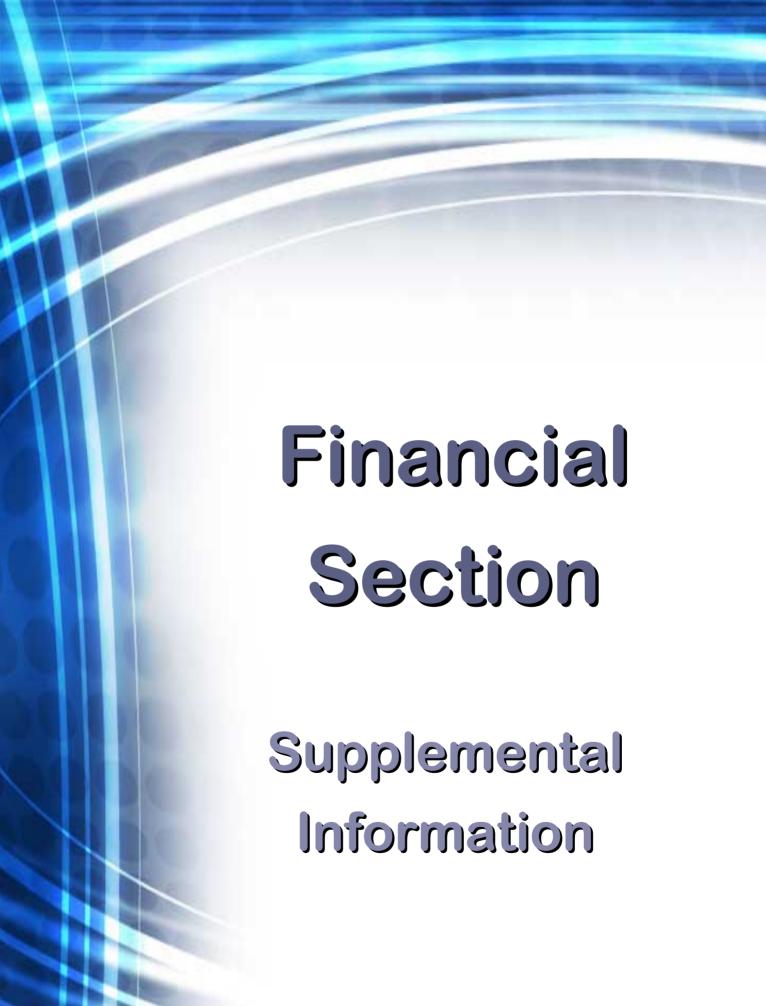
As of December 31, 2004, the City had an outstanding fixed price contract with its primary natural gas supplier for delivery of 240,000 MMBtu of gas during the months January through March, 2005, at set prices ranging from \$6.10 to \$6.36 per MMBtu. Total value of the contracts amounted to \$1.5 million.

#### C. Legal Matters

The City generally follows the practice of recording liabilities resulting from claims and legal actions only when it is probable that a liability has been incurred and the amount can be reasonably estimated. The City is defending its interest in various legal actions and claims against the City presently pending involving various miscellaneous claims, including workers' compensation claims. The ultimate liability that might result from the final resolution of the above matters is not presently determinable. In the opinion of management and its legal counsel, the probability of material aggregate liabilities resulting from these claims will not have an adverse material effect on the City's financial statements.

#### D. Gas Litigation

The city joined together with seventeen other municipalities in 2003 to file a civil action suit under the federal antitrust laws for overcharges in natural gas prices incurred by municipal gas systems that have taken place in the last four years and projected to continue into the future. The complaint was filed against five major natural gas companies. At December 31, 2004, the lawsuit was underway, with no monetary developments to disclose.



#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special Revenue Funds are used to account for specific revenues that are legally restricted by either the City Commission or by outside entities for expenditures for specific purposes.

Flood Control – Maintenance and improvement costs of the flood levee are paid from this fund.

<u>Special Parks and Recreation</u> – Park and park equipment upgrades are paid from this fund. K.S.A. 79-49a102 requires one-third of the 10% gross receipts tax on the sale of alcoholic liquor be deposited into this fund for park enhancements.

<u>Special Alcohol Program</u> – Transfers are made from this fund to the City's D.A.R.E. Program fund. K.S.A. 79-49a102 requires one-third of the 10% gross receipts tax on the sale of alcoholic liquor to be deposited into this fund for expenses of drug and alcohol education, treatment, or prevention programs.

<u>Law Enforcement Trust</u> – K.S.A. 65-4173 requires the City to deposit the net proceeds of sales of forfeited property and moneys related to controlled substances activities to be deposited into a separate fund. Appropriations from this fund are not to be used to meet normal operating expenses of the police department. The statute defines allowable expenditures.

<u>Senior Citizen Facility</u> – Senior Citizen Center expenses are paid from this fund. Funds are received from the Cowley Council on Aging for this purpose.

<u>Special Liability</u> – City and City employee legal defense costs and various uninsured risk costs may be paid from this fund. Under K.S.A. 75-6110, the City levies property taxes to provide funding for this purpose.

<u>Law Enforcement, Ambulance, and Fire Fighting Equipment</u> – Law enforcement, ambulance and fire fighting equipment purchases may be paid from this fund. Kansas statutes authorize the City to levy property taxes to provide funding for this purpose.

<u>Gasoline Tax</u> – Street and highway-related maintenance expenses are paid from this fund. The State of Kansas gasoline tax allotments are the primary funding source, and must be used for this purpose.

<u>Industrial Development</u> – Industrial and economic development related expenses are paid from this fund. Kansas statutes authorize the City to levy property taxes to provide funding for this purpose.

<u>Tourism and Convention</u> – Local tourism and convention promotional expenses are paid from this fund. Transient guest taxes are the primary funding source, received through the State of Kansas.

<u>Cemetery Improvement</u> – Cemetery operations and maintenance expenses may be paid from this fund. One-third of the sales proceeds of each cemetery space and "pre-need" payments are the primary funding sources.

<u>Library</u> – Property taxes are levied for library operations. The City receives these collections from Cowley County, and remits to the Winfield Public Library, to be used for library operations.

<u>Library Employee Benefits</u> - Property taxes are levied for library employee benefits. The City receives these collections from Cowley County, and remits to the Winfield Public Library, to be used for library employee benefits. These include FICA, retirement, workers' compensation, health insurance, and unemployment insurance.

<u>Equipment Reserve</u> - Transfers from other funds are accumulated to this fund, to provide for future equipment purchases.

#### NONMAJOR GOVERNMENTAL FUNDS (continued)

<u>Fairgrounds Improvements</u> – Cowley County Fairgrounds maintenance and improvement expenses may be paid from this fund. Fairgrounds facilities usage fees are the primary funding source.

<u>Special Improvements</u> – This fund acts as a revolving fund to provide working capital to finance the initial costs of projects eventually paid for through special assessments to property owners in a benefit district.

<u>Water Quality</u> – Created in 2004 to provide funding for programs to protect the upstream quality of water flowing into the Winfield City Lake, the primary water source for the City of Winfield. A portion of annual lake permit fees and two cents for every one-thousand gallons of water usage billed provide the revenue sources for this fund.

<u>Winfield Area EMS</u> – This blended component unit provides City ambulance services. Primary funding sources include City and County contributions and charges for services.

<u>Baden Hall Restoration</u> – The City owns Baden Hall, a building to be renovated in Baden Square. Private contributions from citizens and St. John Alumni, designated for the renovation of Baden Hall, have been accumulated in this fund. Renovations are planned in the near future.

#### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of major facilities, and for building and general improvements of city-owned structures and facilities, other than those financed by special revenue and enterprise funds.

<u>Theatre Benefit District Project</u> – Streets, sewer and water infrastructure for a new theatre located at Strother Field Industrial Park is being funded through temporary notes of the City of Winfield. Special assessments will repay 100% of the project and debt issuance costs to the City.

Bliss Street Drainage Project, Phase II – In 2004, the City began the second phase of street and stormwater drainage improvements in the Bliss Street area of the City.

<u>2002 Maintenance Bond Issue</u> – The City issued \$786,400 in general obligation debt in 2002 and 2003 to finance numerous city-owned building improvements.

<u>The Fairway Projects</u> – The Fairway is a new housing development area near the municipal golf course. The City is providing streets, sewer and water infrastructure through this fund.

#### **Permanent Fund**

<u>Cemetery Endowment</u> – This endowment from a citizen prohibits the use of the principal, and only the investment earnings can be used for cemetery improvements.

[THIS PAGE LEFT INTENTIONALLY BLANK]

#### Nonmajor Governmental Funds Combining Balance Sheet December 31, 2004

			Sp	ecial							
			Special	;	Special		Law		Senior		
	Flood	P	arks and		Alcohol	Enfo	rcement		Citizen	Sp	oecial
	Control	R	ecreation	P	rogram	•	Trust		Facility	Lia	ability
\$	223,336	\$	73,973	\$	4,547	\$	650	\$	2,886	\$ 7	793,793
	-		-		-		-		-		116
	-		-		-		-		-		-
	-		5,023		5,023		-		-		-
\$	223,336	\$	78,996	\$	9,570	\$	650	\$	2,886	\$ 7	793,909
				-		·					
•		•	4.5-7	•	4.050	•		•	00	•	000
\$	-	\$	157	\$	1,252	\$	-	\$	62	\$	300
									-		116
_			157		1,252				62		416
	_		6.380		_		_		_		_
	-		-		-		-		-		-
	169,500		72,459		8,318		650		2,824	7	762,475
_	53,836						-		-		31,018
	223 336		78 830		8 318		650		2 824	7	793,493
_	220,000		70,000		0,010		000	-	2,024		00,400
\$	223,336	\$	78,996	\$	9,570	\$	650	\$	2,886	\$ 7	793,909
	_	\$ 223,336 \$ 223,336 \$ 223,336 \$ - - 169,500 53,836 223,336	Flood Process Research	Flood Control         Special Parks and Recreation           \$ 223,336         \$ 73,973           -         -           -         5,023           \$ 223,336         \$ 78,996           \$ -         157           -         -           -         6,380           -         -           169,500         72,459           53,836         -           223,336         78,839	Flood Control         Special Parks and Recreation         Special Parks and Park	Flood Control         Special Parks and Recreation         Special Alcohol Program           \$ 223,336         \$ 73,973         \$ 4,547           -         -         -           -         5,023         5,023           \$ 223,336         \$ 78,996         \$ 9,570           \$ -         157         1,252           -         -         -           -         6,380         -           -         -         -           169,500         72,459         8,318           53,836         -         -           223,336         78,839         8,318	Flood Control         Parks and Recreation         Alcohol Program         Enforce           \$ 223,336         \$ 73,973         \$ 4,547         \$	Flood Control         Special Parks and Recreation         Special Alcohol Program         Law Enforcement Trust           \$ 223,336         \$ 73,973         \$ 4,547         \$ 650           -         -         -         -           -         5,023         5,023         -           \$ 223,336         \$ 78,996         \$ 9,570         \$ 650           \$         -         -         -           -         157         1,252         -           -         -         -         -           -         6,380         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -     <	Flood Control         Special Parks and Recreation         Special Alcohol Program         Law Enforcement Trust           \$ 223,336         \$ 73,973         \$ 4,547         \$ 650         \$	Flood Control         Special Parks and Recreation         Special Alcohol Program         Law Enforcement Trust         Senior Citizen Facility           \$ 223,336         \$ 73,973         \$ 4,547         \$ 650         \$ 2,886           -         -         -         -         -           -         5,023         5,023         -         -           \$ 223,336         \$ 78,996         \$ 9,570         \$ 650         \$ 2,886           \$         -         -         -         -         -           -         -         -         -         -         -           \$ 223,336         \$ 78,896         \$ 9,570         \$ 650         \$ 2,886         -           -         -         -         -         -         -         -         -           -         -         1,252         -         62         -	Flood Control         Special Parks and Recreation         Special Alcohol Program         Law Enforcement Trust         Senior Citizen Facility         Special Facility         Special Citizen Facility         Special Citizen Facility         Special Fac

Special Rev	enue Funds	S
-------------	------------	---

	Special Revenue Funds							
Law Enforce., Ambulance Fire Equip.	Gasoline Tax	Industrial Development	Tourism and Convention	Cemetery Improvement	Library	Library Employee Benefits		
\$ 58,207 90,092	\$ 137,523 - -	\$ 42,796 28,818	\$ 130,147 - 1,080	\$ 79,216 - -	\$ 226 317,631	\$ 12 19,000		
\$ 148,299	15,737 \$ 153,260	\$ 71,614	19,534 \$ 150,761	\$ 79,216	\$ 317,857	\$ 19,012		
\$ - 90,092	\$ 13,544 	\$ 8 28,818	\$ 3,565 	\$ - -	\$ 226 317,631	\$ 12 19,000		
90,092	13,544	28,826	3,565	_	317,857	19,012		
4,615	4,738 -	-	:	:	:	-		
53,592	134,978	42,788	101,418 45,778	79,216 	<u>-</u>	<u>.</u>		
58,207	139,716	42,788	147,196	79,216		<u> </u>		
\$ 148,299	\$ 153,260	\$ 71,614	\$ 150,761	\$ 79,216	\$ 317,857	\$ 19,012		

(Continued)

#### Nonmajor Governmental Funds Combining Balance Sheet December 31, 2004

				Spec						
-		Equipment Reserve		irgrounds provements		Special provements		Water Quality		Winfield Area EMS
ASSETS										
Pooled cash and										
investments	\$	138,162	\$	34,317	\$	21,061	\$	20,281	\$	421,257
Taxes receivable		-		-		-		-		-
Accounts receivable		-		29		-		-		132,845
Due from other governmental agencies	_	3,776			_		_		_	
Total assets	\$	141,938	\$	34,346	\$	21,061	\$	20,281	\$	554,102
LIABILITIES AND FUND BALANCES Accounts payable Deferred revenues	\$	5,967 -	\$	8,663 -	\$	<u>-</u>		- -	\$	12,067
Total liabilities		5,967		8,663						12,067
Fund balances:										
Reserved for encumbrances		50,518		11,374		_		_		_
Reserved for capital outlay		-				_		_		_
Reserved for advances to other funds Unreserved:		-		-		-		-		-
- Designated for subsequent				44.000		45.000		00.004		E 40 00E
- year expenditures		- 05 452		14,309		15,839		20,281		542,035
- Undesignated		85,453			_	5,222		<u>-</u>		
Total fund balances		135,971		25,683		21,061		20,281		542,035
Total liabilities										
and fund balances	\$	141,938	\$	34,346	\$	21,061	\$	20,281	\$	554,102

Rev	Special enue Funds			Capital Pro			Funds			Pe	rmanent Fund			
В	aden Hall estoration		Theatre Benefit District	Blis	ss Street	200	02 Mtnce nd Issue	The Fairway Benefit District			emetery dowment	-		TOTALS
\$	207,823	\$	279,427 - -	\$	8,244 - -	\$	95,449 - -	\$	5,997 - -	\$	6,000 - -		\$	2,785,330 455,657 133,954
\$	207,823	\$	279,427	\$	8,244	\$	95,449	\$	5,997	\$	6,000	-	\$	49,093 3,424,034
\$	_	\$	248,137	\$	8,244	\$	_	\$	139	\$	_		\$	302,343
		_			-				-			=	Ψ 	455,657
			248,137		8,244		_		139			_		758,000
	- 207,823 -		12,466 18,824 -		- - -		4,747 90,702		- 5,858 -		:			94,838 323,207
	-		-		-		-		-		-			2,020,682
_	207,823		31,290		<u> </u>		95,449		5,858		6,000	-		2,666,034
\$	207,823	\$	279,427	\$	8,244	\$	95,449	\$	5,997	\$	6,000	=	\$	3,424,034

(Concluded)

# Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances FOR THE YEAR ENDED DECEMBER 31, 2004

	Special Revenue Funds											
		Special	Special	Law	Senior							
	Flood	Parks and	Alcohol	Enforcement	Citizen							
	Control	Recreation	Program	Trust	Facility							
Revenues												
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -							
Intergovernmental revenues	-	20,666	20,666	1,904	4,000							
Charges for services	_		-	-	-							
Interest	5,026	1,366	82	61	126							
Other		17,353	9,506	216	2,380							
Total revenues	5,026	39,385	30,254	2,181	6,506							
Expenditures												
General government	-	-	-	-	-							
Public safety	-	-	36,129	7,914	-							
Public works	25,360	-	-	-	-							
Cemetery	-	-	-	-	-							
Culture and recreation	-	28,137	-	-	8,464							
Health and welfare	-	-	-	-	-							
Economic development	-	-	-	-	-							
Capital lease principal paid	-	-	-	-	-							
Capital lease principal paid Capital lease interest paid	-	-	_	-	-							
	25,360	28,137	36,129	7,914	9.464							
Total expenditures	-				8,464							
Revenues over (under) expenditures	(20,334)	11,248	(5,875)	(5,733)	(1,958)							
Other financing sources (uses)												
Transfers in	6,078	10,000	-	-	-							
Transfers out	-	-	-	-	-							
Issuance of temporary notes	-	-	-	-	-							
Issuance of capital lease	-	-	-	-	-							
Sale of property		·	· <del></del>									
Total other financing sources (uses)	6,078	10,000	·									
Excess (deficiency) of revenues and												
other sources over (under)												
expenditures and other uses	(14,256)	21,248	(5,875)	(5,733)	(1,958)							
Fund balances, January 1	237,592	57,591	14,193	6,383	4,782							
Prior period adjustment												
Fund balances, January 1, restated	237,592	57,591	14,193	6,383	4,782							
			-		·							
Fund balances, December 31	\$ 223,336	\$ 78,839	\$ 8,318	\$ 650	\$ 2,824							

Special Liability	Law Enforce. Ambulance Fire Equip.	Gasoline Tax	Industrial Development	Tourism and Convention	Cemetery Improvement	Library	Library Employee Benefits
155	\$ 102,830	\$ -	\$ 32,803	\$ -	\$ -	\$ 361,925	\$ 21,587
-	-	452,869	-	65,553	-	-	
-	-	-	-	2,720	3,825	-	
16,645	1,231	2,339	660	6,570	1,688	-	•
1,576		2,255		518	700		-
18,376	104,061	457,463	33,463	75,361	6,213	361,925	21,587
84,465	-	-	-	-	-	-	-
-	57,454	-	-	-	-	-	-
-	-	589,686	-	-	-	-	
-	-	-	-	-	363	-	
-	-	-	-	-	-	361,925	21,587
-	-	-	-		-	-	-
-	-	-	345,155	67,464	-	-	•
-	-	- 29,725	-	-	-	-	-
	_	3,181	_	_	_	_	
84,465	57,454	622,592	345,155	67,464	363	361,925	21,587
(66,089)	46,607	(165,129)	(311,692)	7,897	5,850	- 001,020	21,007
(00,000)	,	(100,120)	(0::,002)	.,001			
_	_	269,400	61,000	-	-	-	
-	(35,000)	-	-	-	(250)	-	
-	-	-	-	-	-	-	-
-	-	-	271,080	-	-	-	-
		3,744	7,178				
	(35,000)	273,144	339,258		(250)		
(66,089)	11,607	108,015	27,566	7,897	5,600	-	
859,582 -	46,600 -	63,212 (31,511)	15,222	139,299 -	73,616 -	-	,

15,222

42,788

139,299

147,196

73,616

\$ 79,216 \$

859,582

\$ 793,493

46,600

\$ 58,207

31,701

139,716

(Continued)

Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances
FOR THE YEAR ENDED DECEMBER 31, 2004

Special Revenue Funds

_	Equipment Reserve	Fairgrounds mprovements	Special Improvements	Water Quality	Winfield Area EMS
Revenues	_		_	_	_
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenues	114,183	-	-	-	
Charges for services	-	13,028	-	-	554,172
Interest	3,278	645	444	216	4,644
Other	21,561				
Total revenues	139,022	13,673	444	216	558,816
Expenditures					
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Public works	-	-	4,623	-	-
Cemetery	-	-	-	-	-
Culture and recreation	-	18,626	-	-	-
Health and welfare	-	-	-	3,558	777,881
Economic development	-	-	-	-	-
Capital outlay	178,097	-	-	-	-
Capital lease principal paid	-	-	-	-	-
Capital lease interest paid	-	-	-	-	-
Total expenditures	178,097	18,626	4,623	3,558	777,881
Revenues over (under) expenditures	(39,075)	(4,953)	(4,179)	(3,342)	(219,065
Other financing sources (uses)					
Operating transfers in	16,100	-	-	23,623	257,263
Operating transfers out	-	-	-	-	-
Issuance of temporary notes	-	-	-	-	-
Issuance of capital lease	-	-	-	-	-
Sale of property		<u> </u>			
Total other financing sources (uses)	16,100	-	-	23,623	257,263
Excess (deficiency) of revenues and	·				
other sources over (under)					
expenditures and other uses	(22,975)	(4,953)	(4,179)	20,281	38,198
Fund balances, January 1	158,946	30,636	25,240	_	503,837
Prior period adjustment	-				
Fund balances, January 1, restated	158,946	30,636	25,240		503,837
Fund balances, December 31	\$ 135,971	\$ 25,683	\$ 21,061	\$ 20,281	\$ 542,035
i una salances, December 51	Ψ 100,071	Ψ 20,000	Ψ 21,001	Ψ 20,201	Ψ 072,000

Special Revenues Funds					Capital Pro		Pe	ermanent Fund					
	den Hall storation	B&B T Proj		Bliss Street Drainage II		2002 Mtnce Bond Issue		The Fairway Projects		Cemetery Endowment		 TOTALS	
\$	-	\$	-	\$	_	\$	-	\$	-	\$	_	\$ 519,300	
	-		-		-		-		-		-	679,841	
	-		-		-		-		-		-	573,745	
	4,526		-		-		-		-		-	49,547	
	-		-		-		-		-			 56,065	
	4,526											 1,878,498	
	_		_		_		_		_		_	84,465	
	-		-		-		-		-		-	101,497	
	-	35	9,710		39,516		-		742,271		-	1,761,166	
	-		-		-		-		-		-	363	
	-		-		-		-		-		-	438,739	
	-		-		-		-		-		-	781,439	
	-		-		-		-		-		-	412,619	
	-		-		-		42,175		-		-	220,272	
	-		-		-		-		-		-	29,725	
	-		-		-		-				-	 3,181	
	-	35	9,710		39,516		42,175		742,271		-	 3,833,466	
	4,526	(35	9,710)		(39,516)		(42,175)		(742,271)			 (1,954,968)	
	-		-		39,516		-		-		-	682,980	
	-		-		-		-		-		-	(35,250)	
	-	39	1,000		-		-		804,000		-	1,195,000	
	-		-		-		-		-		-	271,080	
					-		-					 10,922	
	-	39	1,000		39,516		-		804,000			 2,124,732	
	4,526	3	1,290		_		(42,175)		61,729		_	169,764	
	-,3	·	,				( , )		- ,			,	
	203,297		-		-		137,624		(55,871)		6,000	2,527,781	
	<u> </u>						<del>-</del>					 (31,511)	
	203,297						137,624		(55,871)		6,000	 2,496,270	
\$	207,823	\$ 3	1,290	\$	-	\$	95,449	\$	5,858	\$	6,000	\$ 2,666,034	

(Concluded)

# BUDGETED NONMAJOR SPECIAL REVENUE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	FL	OOD CONTRO	<u>L</u>	SPECIAL PARKS AND RECREATION						
	Budget	Actual	Variance	Budget	Actual	Variance				
Revenues and other sources										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
Intergovernmental revenues			-	27,114	21,463	(5,651)				
Interest	4,600	5,026	426	500	1,366	866				
Other	=	124	124	20,000	17,444	(2,556)				
Temporary Note Proceeds	- 070	- 0.70	-	40.000	40.000	-				
Transfers from other funds	6,078	6,078	<u> </u>	10,000	10,000					
Total revenues and										
other sources	10,678	11,228	550	57,614	50,273	(7,341)				
Expenditures and other uses										
Personal services	-	-	-	-	-	-				
Contractual services	18,500	2,200	16,300	-	908	(908)				
Materials and supplies	-	5,680	(5,680)	-	-	-				
Other	-	13	(13)	-	-	<u>-</u>				
Capital outlay	15,000	5,191	9,809	61,105	32,522	28,583				
Transfers to other funds	404 405	-	-	-	-	-				
Contingency	181,405		181,405	44,444		44,444				
Total expenditures										
and other uses	214,905	13,084	201,821	105,549	33,430	72,119				
Revenues and other sources										
over (under) expenditures	(204 227)	(4 OEC)	202 274	(47.025)	16.042	64 770				
and other uses	(204,227)	(1,856)	202,371	(47,935)	16,843	64,778				
Unencumbered fund balance,										
January 1	214,973	225,192	(10,219)	53,212	50,593	(2,619)				
Unencumbered fund balance,										
December 31	\$ 10,746	\$ 223,336	\$ 212,590	\$ 5,277	\$ 67,436	\$ 62,159				

SP	ECIAL	_ ALC	OHOL PR	ROGE	RAM	LAW ENFORCEMENT TRUST							SENIOR CITIZENS FACILITY						
Budg	jet		Actual	\	/ariance	!	Budget		Actual	V	ariance		Budget		Actual	v	/ariance		
	,114 ,250 ,500 -	\$	21,463 82 9,506 -	\$	(5,651) (168) 7,006	\$	1,500 - - -	\$	1,904 61 216 -	\$	1,904 61 (1,284) -	\$	2,250 50 3,500 -	\$	4,000 126 2,380 -	\$	1,750 76 (1,120)		
29	,864		31,051		1,187		1,500		2,181		681_		5,800		6,506		706		
5	,930 - ,000 - - - ,200		33,795 - 171 1,308 856 -		(3,865) - 4,829 (1,308) (856) - 1,200		2,000 - - - - 5,914		- - 7,914 - - -		- (5,914) - - - 5,914		8,200 450 1,140 - 1,325		7,324 - 1,140 - -		876 450 - - 1,325		
36	,130		36,130				7,914		7,914		<u>-</u>		11,115		8,464		2,651		
`	,266) ,529		(5,079) 8,374		1,187 845		(6,414) 6,810		(5,733) 6,383		681 (427)		(5,315) 5,901		(1,958) 4,782		3,357		
\$ 1	,263	\$	3,295	\$	2,032	\$	396	\$	650	\$	254	\$	586	\$	2,824	\$	2,238		

(Continued)

## BUDGETED NONMAJOR SPECIAL REVENUE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

LAW ENFORCEMENT, AMBULANCE, **SPECIAL LIABILITY** AND FIRE EQUIPMENT Budget Variance Variance Actual Budget Actual Revenues and other sources \$ \$ Taxes 114 \$ 156 42 110,465 102,830 (7,635)Intergovernmental revenues Interest 18,000 16,645 (1,355)2,000 1,232 (768)1,576 Other 1,576 480 480 **Temporary Note Proceeds** Transfers from other funds Total revenues and other sources 18,114 18,377 263 112,465 104,542 (7,923)Expenditures and other uses Personal services Contractual services 4,000 2,831 1,169 Materials and supplies Other 90,254 81,635 8,619 Capital outlay 109,247 52,874 56,373 Transfers to other funds 35,000 35,000 Contingency 738,654 738,654 **Total expenditures** and other uses 832,908 84,466 748,442 144,247 87,874 56,373 Revenues and other sources over (under) expenditures and other uses (814,794)(66,089)748,705 (31,782)16,668 48,450 Unencumbered fund balance, January 1 856,439 859,582 3,143 38,995 36,924 (2,071)Unencumbered fund balance, December 31 41,645 7,213 53,592 46,379 793,493 \$ 751,848

	GAS	OLINE TA	X		INDUSTRIAL DEVELOPMENT						TOURISM AND CONVENTION						
Budget		Actual		Variance		Budget		Actual		/ariance		Budget		Actual		Variance	
- 483,424 7,000	\$	453,410 2,340	\$	(30,014) (4,660)	\$	35,358 - 1,000	\$	32,803 - 660	\$	(2,555) - (340)	\$	63,000 3,000	\$	63,980 2,720	\$	980 (280)	
3,000		8,285 -		5,285 -		1,000 - -		7,178		7,178 -		6,000 -		7,908		1,908	
269,400		269,400				21,000		61,000		40,000		<del>-</del>					
762,824		733,435		(29,389)		57,358		101,641		44,283		72,000		74,608		2,608	
364,373 171,965		336,234 149,447		28,139 22,518		- 60,300		- 36,074		- 24,226		1,618 67,500		818 34,494		800 33,006	
84,050 500		75,619 25,365		8,431 (24,865)		12,850		11,428		1,422		1,250 22,681		990 26,562		260 (3,881)	
150,000 25,000		33,706		116,294 25,000		-		26,573		(26,573)		3,500		3,500		-	
50,000			_	50,000		926				926		75,968	_			75,968	
845,888		620,371		225,517		74,076		74,075		1		172,517		66,364		106,153	
(83,064)		113,064		196,128		(16,718)		27,566		44,284		(100,517)		8,244		108,761	
112,768		6,178		(106,590)		16,718		15,222		(1,496)		109,143		118,338		9,195	
29,704	\$	119,242	\$	89,538	\$		\$	42,788	\$	42,788	\$	8,626	\$	126,582	\$	117,956	

(Continued)

# BUDGETED NONMAJOR SPECIAL REVENUE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	CEMET	ERY IMPROVE	VEMENTS LIBRARY			
	Budget	Actual	Variance	Budget	Actual	Variance
Revenues and other sources						
Taxes	\$ -	\$ -	\$ -	\$ 388,931	\$ 361,925	\$ (27,006)
Intergovernmental revenues	-	-	=	-	=	-
Interest	1,800	1,688	(112)	-	-	-
Other	8,200	4,725	(3,475)	-	-	-
Temporary Note Proceeds	-	-	-	-	-	-
Transfers from other funds						
Total revenues and						
other sources	10,000	6,413	(3,587)	388,931	361,925	(27,006)
Expenditures and other uses						
Personal services	-	-	=	-	=	-
Contractual services	-	-	<del>-</del>	-	-	-
Materials and supplies	-	363	(363)	<u>-</u>	-	<u>-</u>
Other	-	-	-	388,987	361,925	27,062
Capital outlay	-	-	=	-	=	-
Transfers to other funds	-	-		-	=	-
Contingency	80,000	250	79,750			
Total expenditures						
and other uses	80,000	613	79,387	388,987	361,925	27,062
Revenues and other sources over (under) expenditures						
and other uses	(70,000)	5,800	75,800	(56)	-	56
Unencumbered fund balance,						
January 1	76,031	73,416	(2,615)	56		(56)
Unencumbered fund balance,	<b>,</b>					
December 31	\$ 6,031	\$ 79,216	\$ 73,185	<u>\$ -</u>	\$ -	<u>\$ -</u>

LIBRA	ARY	EMP BEN	EFITS	<u> </u>	FAIRGROUNDS IMPROVEMENTS		ENTS		
 Budget		Actual	v	ariance		Budget	 Actual		/ariance
\$ 23,000	\$	21,587	\$	(1,413)	\$	-	\$ -	\$	-
- - -		- - -		- - -		50 6,000	645 13,027		595 7,027
 <u>-</u>	_	<u>-</u>		<u>-</u>		<u>-</u>	 <u>-</u>		<u>-</u>
 23,000		21,587		(1,413)		6,050	 13,672		7,622
-		- -		-		- -	-		- -
23,000		21,587		1,413		-	30,000		(30,000)
 <u>-</u>		<u>-</u>		- - -		30,000	 		30,000
23,000		21,587		1,413		30,000	 30,000		<u>-</u>
-		-		-		(23,950)	(16,328)		7,622
 		<u>-</u>				28,737	 30,607		1,870
\$ -	\$	-	\$	_	\$	4,787	\$ 14,279	\$	9,492

(Continued)

# BUDGETED NONMAJOR SPECIAL REVENUE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	SPECIAL IMPROVEMENTS			rs	WATER QUALITY							
		Budget		Actual		Variance		Budget		Actual	\	/ariance
Revenues and other sources												
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Intergovernmental revenues		-		-		-		-		-		-
Interest		1,000		444		(556)		100		216		116
Other		-		-		-		-		-		-
Temporary Note Proceeds		-		-		-		-		-		-
Transfers from other funds		-				-		38,600		23,623		(14,977)
Total revenues and												
other sources		1,000	_	444		(556)		38,700		23,839		(14,861)
Expenditures and other uses												
Personal services		_		_		_		_		_		_
Contractual services		_		4,623		(4,623)		_		3,375		(3,375)
Materials and supplies		-		-		-		_		76		(76)
Other		-		_		-		_		107		(107)
Capital outlay		-		_		-		_		-		-
Transfers to other funds		-		-		-		_		-		-
Contingency		30,000				30,000		38,700				38,700
Total expenditures												
and other uses		30,000		4,623		25,377		38,700		3,558		35,142
Revenues and other sources over (under) expenditures												
and other uses		(29,000)		(4,179)		24,821		-		20,281		20,281
Unencumbered fund balance, January 1		36,652	_	25,240		(11,412)						
Unencumbered fund balance,	,											
December 31	\$	7,652	\$	21,061	\$	13,409	\$		\$	20,281	\$	20,281

(Concluded)

#### DEBT SERVICE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	Budget		Actual	Variance			
Revenues and other sources:							
Taxes:							
Property	\$ 754,809	\$	703,073	\$	(51,736)		
Special assessments	186,135		165,447		(20,688)		
Other revenues:							
Interest income	16,000		12,557		(3,443)		
Payments from other governmental entities,							
debt payment shares	134,478		134,477		(1)		
Other	-		64,412		64,412		
Transfers in	355,445		444,483		89,038		
Total revenues and other sources	1,446,867		1,524,449		77,582		
Expenditures and other uses:							
Bond interest payments	461,305		461,305		-		
Bond principal payments	1,080,000		1,080,000		-		
Transfer to other fund for debt payment	100,000		100,000		-		
Other	-		-		-		
Contingency	244,550		-		244,550		
Total expenditures and other uses	1,885,855		1,641,305		244,550		
Revenues and other sources over							
(under) expenditures and other uses	(438,988) (116,856)			322,132			
Unencumbered fund balance, Jan 1	533,311		382,053		(151,258)		
Unencumbered fund balance, Dec 31	\$ 94,323	\$ 265,197 \$			170,874		

#### Nonmajor Capital Projects Fund Theatre Benefit District Project

## Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2004

	Prior <u>Years</u>		 Current Year	_	Total to Date		Project thorization
Expenditures: Improvement projects	\$		\$ 359,710	\$	359,710	\$	391,864
Other financing sources (uses) Temporary note proceeds Total other financing sources (uses)	): 	<u>-</u>	391,000 391,000	_	391,000 391,000	_	391,864 391,864
Net change in fund balances		-	31,290		31,290	\$	
Fund balance-beginning of year			 				
Fund balance - end of year	\$	<u>-</u>	\$ 31,290	\$	31,290		

#### Nonmajor Capital Projects Fund Bliss Street Drainage Project, Phase II

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2004

	Prior ears	 Current Year	t	Total o Date	Au	Project othorization
Expenditures: Improvement projects	\$ 	\$ 39,516	\$	39,516	\$	840,000
Other financing sources (uses): General obligation bond proceeds Other financing Total other financing sources (uses)	- - -	39,516 39,516		39,516 39,516	_	745,000 95,000 840,000
Net change in fund balances	-	-		-	\$	
Fund balance-beginning of year		 				
Fund balance - end of year	\$ 	\$ -	\$	-		

### Nonmajor Capital Projects Fund 2002 General Obligation Maintenance and Improvements Bond

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2004

	Prior Years	Current Year	Total to Date	Project Authorization	
Revenues:					
Interest income	\$ 144	\$ -	\$ 144	\$ 144	
State reimbursements	147,876		147,876	147,876	
	148,020	_	148,020	148,020	
Expenditures:			-		
Bond issue costs	12,512	-	12,512	12,512	
Improvement projects	778,442	42,174	820,616	916,066	
	790,954	42,174	833,128	928,578	
Deficiency of revenues under expenditures	(642,934)	(42,174)	(685,108)	(780,558)	
Other financing sources (uses	):				
Bond proceeds	786,400	-	786,400	786,400	
Transfers out	(5,842)		(5,842)	(5,842)	
Total other financing sources (uses)	780,558		780,558	780,558	
Net change in fund balances	137,624	(42,174)	95,450	\$ -	
Fund balance-beginning of year		137,624			
Fund balance - end of year	\$ 137,624	\$ 95,450	\$ 95,450		

#### Nonmajor Capital Projects Fund The Fairways Benefit District Projects

## Schedule of Revenues, Expenditures, and Changes in Fund Balances From Inception and for the Year ended December 31, 2004

	Prior Years	Current Year	Total to Date	Project Authorization
Expenditures: Improvement projects	\$ 55,871	\$ 742,271	\$ 798,142	\$ 957,000
Other financing sources (uses Temporary note proceeds Other financing Total other financing sources (uses)	): 	804,000	804,000 	804,000 153,000 957,000
Net change in fund balances	(55,871)	61,729	5,858	\$ -
Fund balance-beginning of year		(55,871)		
Fund balance - end of year	\$ (55,871)	\$ 5,858	\$ 5,858	

#### NONMAJOR ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the City Commission is to finance or recover the costs of providing goods or services to the general public on a continuing basis primarily through user charges; or the City Commission has decided that periodic determination of net income is appropriate for accountability purposes.

**Refuse** - The Refuse Fund is used to account for revenues and expenses related to the operation and maintenance of the refuse collection and recycling programs operated by the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and capital improvements. In addition, a pro-rata portion of administration, utility billings, and collection expenses are charged to this fund from the management services fund.

<u>Stormwater Drainage</u> – This fund was established in 1996 as a way to fund major drainage projects throughout the City. Stormwater drainage fees are charged to city utility customers through the utility bills.

#### NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2004

	Refuse	Stormwater Drainage	Total
Assets			
Current assets			
Cash and temporary investments	\$ 244,797	\$ 260,828	\$ 505,625
Utility billing receivables, net	15,285	2,692	17,977
Accounts receivable, net	250		250
Total current assets	260,332	263,520	523,852
Noncurrent assets:			
Restricted asset: cash and temporary investments	122		122
Capital Assets:			
Land	3,503	-	3,503
Buildings	44,673	-	44,673
Improvements other than buildings	-	2,534,262	2,534,262
Machinery, equipment, other	1,004,868	9,296	1,014,164
Less accumulated depreciation	(716,919)	(207,313)	(924,232)
Net capital assets	336,125	2,336,245	2,672,370
Total noncurrent assets	336,247	2,336,245	2,672,492
Other assets			
Advances to internal service funds	56,565	1,702	58,267
Investment in joint venture	61,099	· <u>-</u>	61,099
Total other assets	117,664	1,702	119,366
Total assets	714,243	2,601,467	3,315,710
Liabilities			
Current liabilites			
Accounts payable	38,280	6,167	44,447
Accrued interest payable	232	-	232
Accrued compensated absences	12,135	-	12,135
Unearned revenues	6,250	-	6,250
Current portion of capital lease payable	10,000	-	10,000
Total current liabilities	66,897	6,167	73,064
Noncurrent liabilities			
Capital leases	9,878	-	9,878
Payable from restricted assets	122	-	122
Total noncurrent liabilities	10,000	-	10,000
Total liabilities	76,897	6,167	83,064
Net Assets			
Invested in capital assets	-	2,336,245	2,336,245
Invested in capital assets, net of related debt	316,125	,, -	316,125
Restricted by debt covenants	122	-	122
Restricted for capital projects	6,250	-	6,250
Unrestricted	314,849	259,055	573,904
Total net assets	\$ 637,346	\$ 2,595,300	\$ 3,232,646

# NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2004

	Refuse	Stormwater Drainage	Total		
Operating revenues					
Charges for services and sales	\$ 1,000,815	\$ 125,384	\$ 1,126,199		
Other	12,794		12,794		
Total operating revenues	1,013,609	125,384	1,138,993		
Operating expenses					
Services and supplies	1,010,082	45,314	1,055,396		
Depreciation	92,820	34,516	127,336		
Total operating expenses	1,102,902	79,830	1,182,732		
Operating income (loss)	(89,293)	45,554	(43,739)		
Non-operating revenues (expenses)					
Interest income	6,498	4,668	11,166		
Loss on joint venture	(1,718)	-	(1,718)		
Interest expense	(1,259)		(1,259)		
Total non-operating revenues (expenses)	3,521	4,668	8,189		
Net income (loss) before transfers	(85,772)	50,222	(35,550)		
Transfers out - cash	(25,000)	_	(25,000)		
Capital contributions		6,940	6,940		
Change in net assets	(110,772)	57,162	(53,610)		
Total net assets - beginning	748,118	2,538,138	3,286,256		
Total net assets - ending	\$ 637,346	\$ 2,595,300	\$ 3,232,646		

#### NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2004

		Refuse		ormwater rainage		Total
Cash flows from operating activities						
Payments to suppliers	\$	(565,489)	\$	(50,994)	\$	(616,483)
Payments to employees		(444,841)		-		(444,841)
Receipts from customers		1,000,649		124,701		1,125,350
Other receipts		16,923				16,923
Net cash provided by operating activities		7,242		73,707		80,949
Cash flows from noncapital financing actvities						
Advances to other funds		(4,815)		(1,168)		(5,983)
Transfer to other funds		(25,000)		-		(25,000)
Net cash used by noncapital financing activities		(29,815)		(1,168)		(30,983)
Cash flows from capital and related financing activities						
Capital lease payments - principal		(10,000)		-		(10,000)
Capital lease payments - interest		(1,375)		-		(1,375)
Capital grant proceeds		6,250		-		6,250
Acquisition of capital assets		(9,410)				(9,410)
Net cash used by capital and related financing activities		(14,535)		-		(14,535)
Cash flows from investing activities						
Installment sale receipts - principal		2,267		-		2,267
Interest income		6,498		4,668		11,166
Net cash provided from investing activities		8,765		4,668		13,433
Net decrease in cash and cash equivalents		(28,343)		77,207		48,864
Balances - beginning of the year (Includes \$121 in restricted accou	nt <u>s)</u>	273,262		183,621		456,883
Balances - end of the year (includes \$122 in restricted accounts)	\$	244,919	\$	260,828	\$	505,747
Reconciliation of Operating Income to Net C	ash Pr	ovided (Used)	by Ope	erating Activit	ies	
Operating income (loss)	\$	(89,293)	\$	45,554	\$	(43,739)
Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation		92,820		34,516		127,336
Changes in assets and liabilities:						
Receivables, net		5,505		(683)		4,822
Compensated absences		(1,482)		- (F 690)		(1,482)
Accounts and other payables	-	(308)		(5,680)		(5,988)
Total adjustments		96,535		28,153		124,688
Net cash provided (used) by operating activities	\$	7,242	\$	73,707	\$	80,949
Noncash Transactions						
Loss on joint venture		(1,942)				(1,942)
Capital assets contributed from other funds		4,262		6,940		(1,942) 11,202
Suprice additional of the funda		7,202		0,040		11,202

# BUDGETED ENTERPRISE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	ELECTRIC						
	Budget	Actual	Variance				
Revenues and other sources Charges for services Interest income Other State and federal grants Reimbursement of expenditures	\$ 18,370,000 90,000 69,600 650,000 65,000	\$ 17,809,406 120,199 156,074 338,619 201,024	\$ (560,594) 30,199 86,474 (311,381) 136,024				
Transfers from other funds		201,024	130,024				
Total revenues and other sources	19,244,600	18,625,322	(619,278)				
Expenditures and other uses							
Personal services	1,983,875	1,859,664	124,211				
Contractual services	1,743,723	1,817,751	(74,028)				
Materials and supplies	249,000	245,888	3,112				
Other	213,159	218,474	(5,315)				
Purchased power and fuel	11,559,000	11,120,320	438,680				
Capital outlay	1,784,845	1,322,829	462,016				
Debt service	853,765	1,088,910	(235,145)				
In lieu of franchise taxes	1,194,050	1,183,507	10,543				
Transfers to other funds	156,875	394,700	(237,825)				
Contingency	1,555,390		1,555,390				
Total expenditures							
and other uses	21,293,682	19,252,043	2,041,639				
Revenues and other sources over (under) expenditures							
and other uses	(2,049,082)	(626,721)	1,422,361				
Unencumbered fund balance, January 1	3,113,766	4,372,657	(1,258,891)				
Unencumbered fund balance, December 31	\$ 1,064,684	\$ 3,745,936	\$ 2,681,252				

	GAS				٧	VATER	
Original  Budget Actual		 Variance		Budget		Actual	Variance
\$ 6,000,000 30,000 12,000	\$ 5,113,503 24,141 17,761	\$ (886,497) (5,859) 5,761	\$	1,600,000 10,000 22,000	\$	1,794,340 7,072 27,385	\$ 194,340 (2,928) 5,385
 15,000 -	16,810	 1,810 -		22,000		29,969 -	 7,969
 6,057,000	5,172,215	 (884,785)		1,654,000		1,858,766	 204,766
694,185 527,728 26,400	676,661 580,038 21,035	17,524 (52,310) 5,365		688,485 544,404 105,900		666,467 576,876 82,169	22,018 (32,472) 23,731
38,090 3,975,000 181,500	34,795 3,445,817 232,331	3,295 529,183 (50,831)		61,185 - 113,900		42,794 - 62,287	18,391 - 51,613
330,000 147,875 637,221	289,279 6,000 -	 40,721 141,875 637,221		172,799 80,000 58,725 83,500		172,799 94,094 15,055	 56,700 82,875 83,500
 6,557,999	5,285,956	1,272,043		1,908,898		1,712,541	306,356
(500,999)	(113,741)	387,258		(254,898)		146,225	511,122
 828,899	143,380	 685,519		350,339		319,935	 (30,404)
\$ 327,900	\$ 29,639	\$ (298,261)	\$	95,441	\$	466,160	\$ 480,718

(Continued)

# BUDGETED ENTERPRISE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	REFUSE				WASTEWATER							
	Budget		Actual		Variance		Budget		Actual		Variance	
Revenues and other sources Charges for services Interest income Other	\$ 1,090,000 8,000 32,32	)	927,417 6,158 71,057	\$	(162,583) (1,842) 38,736 6,250	\$	1,543,000 9,500 4,000	\$	1,540,051 7,999 2,493	\$	(2,949) (1,501) (1,507)	
FEMA reimbursements Reimbursement of expenditur Transfers from other funds	res 38,500	) 	6,250 18,266 -		(20,234)		200 100,000		880 100,000		680	
Total revenues and other sources	1,168,82		1,029,148	_	(139,673)	_	1,656,700		1,651,423	_	(5,277)	
Expenditures and other uses												
Expenditures and other uses Personal services Contractual services Materials and supplies Other Purchased power and fuel Capital outlay Debt service In lieu of franchise taxes Transfers to other funds Contingency  Total expenditures and other uses	471,810 542,586 16,500 15,050 152,500 22,750 54,500 43,126 74,126	3 3 3 1 1 1 3 3	447,113 530,593 10,614 31,776 - 163,544 22,750 - - - 1,206,390	_	24,697 11,995 5,886 (16,723) - (11,044) - 54,500 43,125 74,126	_	544,534 387,263 67,250 36,339 - 160,700 513,729 - 131,112		499,003 399,492 52,625 31,609 - 187,085 513,729 - - -	_	45,531 (12,229) 14,625 4,730 - (26,385) - - 131,112	
Revenues and other sources over (under) expenditures and other uses	(224,13 <sup>,</sup>	)	(177,242)		46,889		(184,227)		(32,120)		152,107	
Unencumbered fund balance, January 1	293,779	<u> </u>	234,719		(59,060)		276,274		337,942		61,668	
Unencumbered fund balance, December 31	\$ 69,648	<u>\$</u>	57,477	\$	(12,171)	\$	92,047	\$	305,822	\$	213,775	

 STOR	RMW	ATER DRA	INAC	SE		QUAIL	. RID	GE GOLF C	OUR	SE
 Budget		Actual		/ariance		Budget	_	Actual		Variance
\$ 108,940 4,800	\$	123,532 4,668	\$	14,592 (132)	\$	413,300 5,000 750	\$	395,397 1,770	\$	(17,903) (3,230) (750)
-		-		-		-		-		-
 <u>-</u>		<u>-</u>		<u>-</u>		500 370,000		379,700		(500) 9,700
 113,740		128,200		14,460		789,550		776,867		(12,683)
_		_		_		231,960		234,413		(2,453)
57,500		42,642		14,858		89,340		86,778		2,562
42,750		21,576		21,174		79,350		79,887		(537)
200		-		200		3,850		7,553		(3,703)
-		-		-		-	-	-		-
2,000		-		2,000		22,552 354,780		22,552 354,780		-
-		-		-		334,700		334,700		-
-		-		-		5,667		-		5,667
 91,781		-		91,781		5,286	_	<del>-</del>		5,286
 194,231		64,218		130,013		792,785		785,963		6,822
(80,491)		63,982		144,473		(3,235)		(9,096)		(5,861)
 170,761		171,774		1,013		3,235		9,113		5,878
\$ 90,270	\$	235,756	\$	145,486	\$	<u>-</u>	\$	17	\$	17

(Concluded)

[THIS PAGE LEFT INTENTIONALLY BLANK]

#### INTERNAL SERVICE FUNDS

The Internal Service Funds are used to account for services performed by one governmental department to other departments of the City on a cost-reimbursement basis, and for risk financing activities.

<u>Management Services</u> – The Management Services Fund is a cost center for the City engineering, management information systems, utility billing, and general administration departments' expenses. These expenses are charged to other City funds based on several criteria and ratios.

<u>Service Center</u> – The Service Center Fund is a cost center for the City operations building and its equipment and for the service center department activities. The building and equipment maintenance costs are charged to other City funds on square footage. The service center charges other departments based on usage.

<u>Central Stores</u> – The Central Stores Fund acts as a central inventory. Cash advances from several funds supplied the initial cash required to purchase inventory stock. When inventory is issued, the cost of the inventory issued is charged to the receiving fund. Funds utilizing the central store inventory include electric, gas, water, refuse, wastewater, service center, and general.

<u>Accounts Receivable Financing</u> - The Accounts Receivable Financing Fund acts as a central billing site for the City's utility billings. Utility receivables of each of the six City utility funds are "sold", for the estimated net amount collectible, to the Account Receivable Financing Fund after each billing cycle.

<u>Risk Management Reserve</u> – The Risk Management Reserve Fund pays for deductibles, excess liability losses, uninsured losses, and insurable losses not otherwise covered by commercial insurance. Funding is provided by annual contributions from other city funds that have an insurable risk, based on actuarial computations provided by an insurance consultant. The City purchases commercial insurance coverage for all substantial areas of risk, including property loss, auto liability, boiler and machinery, general and public officials' liability. Individual funds pay their portions of insurance policy premiums that are recorded as expenditures/expenses in those funds.

<u>Workers' Compensation Reserve</u> – The Workers' Compensation Reserve Fund accounts for all workers' compensation-related claims, judgments, and expenses. The City's workers' compensation program is a partially self-funded program covering substantially all full-time and part-time employees of the City. Funding is provided by annual contributions from other city functions that have an insurable risk, based on actuarial computations provided by an insurance consultant. The City has insurance coverage for excess claims, which varies by employee positions.

<u>Health Insurance Reserve</u> – The Health Insurance Reserve Fund was created to eventually fund a partially self-insured health insurance program. The fund currently is used to partially pay employee health insurance premiums.

<u>Short Term Disability Reserve</u> – The Short Term Disability Reserve Fund provides up to twenty-six weeks of financial assistance to City full-time employees following sixty days of continuous disability.

## INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2004

	Management Services		Operations Center			Central Stores		Accounts Receivable Financing
Assets								
Current assets								
Cash and temporary investments	\$	92,683	\$	27,508	\$	126,505	\$	41,912
Utility billing receivables, net		-		-		-		1,994,663
Accounts receivable, net		4,041		-		-		-
Inventories				85,125		1,094,916		
Total current assets	96,724			112,633		1,221,421		2,036,575
Noncurrent assets								
Capital assets								
Land		_		6,500		_		_
Buildings and improvements		235,576		1,443,780		_		-
Improvements other than building	s	-		74,073		-		-
Machinery, equipment, other		1,115,550		389,662		-		-
Less accumulated depreciation		(915,771)		(637,851)		-		-
Net capital assets		435,355		1,276,164		-		-
0.1								
Other assets								0.000
Sales tax deposit		-		-		-		6,000
Total assets	\$	532,079	\$	1,388,797	\$	1,221,421	\$	2,042,575
Liabilities								
Current liabilites								
Accounts and claims payable	\$	70,855	\$	20,710	\$	23,936	\$	41,912
Total current liabilities		70,855		20,710		23,936		41,912
Noncurrent liabilities								
Advances from other funds		-		70,000		1,192,390		2,000,663
Accrued compensated absences		75,202		10,750		-		
Total noncurrent liabilities		75,202	_	80,750		1,192,390		2,000,663
Total liabilities		146,057		101,460		1,216,326		2,042,575
Not Accate								
Net Assets Invested in capital assets		435,355		1 276 164				
Unrestricted		(49,333)		1,276,164 11,173		5,095		-
	_		_		_		_	
Total net assets	\$	386,022	\$	1,287,337	\$	5,095	\$	

ľ	Risk ⁄lanagement		Workers' mpensation	ı	Health Insurance		Short-Term Disability		
	Reserve		Reserve		Reserve		Reserve		Total
\$	1,085,906	\$	210,682	\$	106,418	\$	128,691	\$	1,820,305
	-		-		· -		· -		1,994,663
	-		191		-		-		4,232
	-		-		-		-		1,180,041
	1,085,906		210,873		106,418		128,691		4,999,241
									_
	-		_		-		_		6,500
	-		-		-		-		1,679,356
	-		-		-		-		74,073
	-		-		-		-		1,505,212
	-		-		-		-		(1,553,622)
	_		_		-		_		1,711,519
_	-								6,000
\$	1,085,906	\$	210,873	\$	106,418	\$	128,691	\$	6,716,760
Ψ	1,000,000	Ψ	210,070	Ψ_	100,410	Ψ	120,001	Ψ	0,7 10,700
_		_		_		_			
\$	1,055	\$	59,485	\$	158	\$		\$	218,111
	1,055		59,485		158		-		218,111
	-		-		-		-		3,263,053
	-		-		-		-		85,952
	-		-		-		-		3,349,005
_	1,055		59,485		158		-		3,567,116
	-		-		-		-		1,711,519
	1,084,851		151,388		106,260		128,691		1,438,125
\$	1,084,851	\$	151,388	\$	106,260	\$	128,691	\$	3,149,644
_		_		_				_	

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2004

	anagement Services		Operations Center	Central Stores		Accounts Receivable Financing		
Operating revenues Charges for services Other	\$ 2,315,097 17,538	\$	507,182 297	\$	-	\$	75,098 -	
Total operating revenues	 2,332,635		507,479				75,098	
Operating expenses Administration	2,225,092		466,565		-		75,098	
Claims Depreciation	- 85,646		- 60,176		-		-	
Total operating expenses	 2,310,738		526,741		-		75,098	
Operating income (loss)	 21,897		(19,262)					
Non-operating revenues (expenses) Interest income Other	- (8,411)		- 545		-		-	
Total non-operating revenues (expenses)	 (8,411)		545		-		-	
Net income (loss) before operating transfers	 13,486	_	(18,717)					
Transfers out - cash Transfers in - capital assets Transfers out - capital assets Net transfers	 (61,000) 52,037 - (8,963)		(5,000) 23,187 (8,983) 9,204		- - -		- - -	
Change in net assets	 4,523		(9,513)		<u>-</u>		<u>-</u>	
Total net assets - beginning	 381,499		1,296,850		5,095			
Total net assets - ending	\$ 386,022	\$	1,287,337	\$	5,095	\$	_	

N	Risk Management Reserve		Workers' Compensation Reserve		Health Insurance Reserve		Short-Term Disability Reserve			Totals
\$		\$		\$		\$			\$	2 007 277
Ф	- 42,917	Ф	- 48,238	Ф	- 1,297,490	Ф	- 17,808		Ф	2,897,377 1,424,288
	42,917		48,238		1,297,490		17,808			4,321,665
	,		,		.,,,,,,,,		11,000			.,
			_		1,242,899		_			4,009,654
	- 77,627		124,015		1,242,099		7,080			208,722
			-		_		- 7,000			145,822
	77,627		124,015		1,242,899		7,080			4,364,198
	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·				·			
	(34,710)		(75,777)		54,591		10,728			(42,533)
	(04,710)		(10,111)		0-1,001		10,720			(12,000)
	24,260		7,527		1,744		2,651			36,182
			-				-			(7,866)
	24,260		7,527		1,744		2,651			28,316
			,		,	_	,			,
	(10,450)		(68,250)		56,335		13,379			(14,217)
										(00.000)
	-		-		-		-			(66,000)
	_		-		-		_			75,224 (8,983)
							<u> </u>			241
					_					
	(10,450)		(68,250)		56,335		13,379			(13,976)
	·		•							•
	1,095,301		219,638		49,925		115,312			3,163,620
\$	1,084,851	\$	151,388	\$	106,260	\$	128,691		\$	3,149,644

#### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2004

	ľ	Management Services	(	Operations Center		Central Stores		Accounts Receivable Financing
Cash flows from operating activities					_			
Payments to suppliers	\$	(471,766)	\$	(179,083)	\$	(1,006,288)	\$	-
Payments to employees		(1,740,713)		(299,944)				-
Payments of claims		-		-		-		-
Internal activity-receipts to other funds		<u>-</u>		<u>-</u>		- -		(27,731,015)
Internal activity-receipts from other funds		2,315,097		507,182		1,013,867		-
Receipts from customers		- 16 650		207		-		27,592,884
Other receipts  Net cash provided (used) by operating activities	_	16,658 119,276	_	297 28,452	_	7,579		(138,131)
iver cash provided (used) by operating activities		119,270		20,432		7,579		(130,131)
Cash flows from noncapital financing activities Advances from other funds		<u>-</u>				81,500		137,758
Cash flows from capital and related financing activitie	00							
Transfers (to) from other funds	63							
for capital acquisition		(61,000)		(5,000)		_		_
Sale of capital assets		1,526		1,638		_		_
Acquisition of capital assets		(29,789)		(29,176)		-		_
Net cash used by capital and related financing activities		(89,263)	_	(32,538)	_			
, ,		, ,		, , ,				
Cash flows from investing activities								
Interest income			_	-		-		-
Net increase (decrease) in cash and cash equivalents	6	30,013		(4,086)		89,079		(373)
Balances - beginning of year		62,670		31,594		37,426		42,285
Balances - end of year	\$	92,683	\$	27,508	\$	126,505	\$	41,912
Reconciliation of Operating Income to	o Ne		ded		Ор	erating Activi	ities	
Operating income (loss)		21,897	_	(19,262)	_	<del>-</del>		
Adjustments to reconcile operating income to net cash provided (used) by operating activities:  Depreciation		85,646		60,176		-		-
Changes in assets and liabilities:								
Receivables, net		(879)		-		-		(137,758)
Inventories		-		(9,016)		3,809		-
Compensated absences		2,581		36				- (070)
Accounts and other payables		10,031	_	(3,482)	_	3,770		(373)
Total adjustments		97,379		47,714	_	7,579		(138,131)
Net cash provided (used) by operating activities	\$	119,276	\$	28,452	\$	7,579	\$	(138,131)
Noncash Transactions Capital assets contributed to other funds Capital assets contributed from other funds		(2,066) 54,102		(8,983) 23,187		-		-

 Risk lanagement Reserve		Workers' mpensation Reserve		Health Insurance Reserve	Short-Term Disability Reserve		 Totals
\$ (33,900) - (43,173)	\$	(49,028) - (312,247)	\$	(1,242,881)	\$	(7,080)	\$ (2,982,946) (2,047,737) (355,420)
- - 42,918		45,773 - 2,274		1,297,490		17,808	(27,731,015) 5,197,217 27,592,884 62,147
 (34,155)	-	(313,228)		54,609		10,728	 (264,870)
							219,258
		-					210,200
-		-		-		-	(66,000)
-		-		-		-	3,164 (58,965)
 				<del>-</del>			(121,801)
							, , ,
24,260		7,526		1,744		2,651	36,181
 		.,020	_	.,			 
(9,895)		(305,702)		56,353		13,379	(131,232)
 1,095,801		516,384		50,065		115,312	1,951,537
\$ 1,085,906	\$	210,682	\$	106,418	\$	128,691	\$ 1,820,305
 (34,710)		(75,777)		54,591		10,728	 (42,533)
-		-		-		-	145,822
		(191) - -		-		- - -	(138,828) (5,207) 2,617
 555		(237,260)		18		-	 (226,741)
 555		(237,451)		18		-	(222,337)
\$ (34,155)	\$	(313,228)	\$	54,609	\$	10,728	\$ (264,870)
- -		- -				- -	(11,049) 77,289

# BUDGETED INTERNAL SERVICE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

		MANAGEMENT SERVICES				OPERATIONS CENTER			
	Budget	Amended Budget	Actual	Variance to Amended Budget	Budget	Actual	Variance		
Revenues and other sources									
Interfund contributions Interest income	\$ 2,185,967	\$ 2,335,967	\$ 2,315,097	\$ (20,870)	\$ 521,858	\$ 507,182	\$ (14,676)		
Other	4,000	4,000	5,971	1,971	500	2,452	1,952		
Reimbursement of expenditure	s 3,000	3,000	12,213	9,213					
Total revenues and									
other sources	2,192,967	2,342,967	2,333,281	(9,686)	522,358	509,634	(12,724)		
Expenditures and other uses									
Personal services	1,686,840	1,836,840	1,759,789	77,051	308,130	302,406	5,724		
Contractual services	292,537	292,537	310,072	(17,535)	134,024	130,717	3,307		
Materials and supplies	121,640	121,640	116,582	5,058	41,850	37,732	4,118		
Other	32,920	32,920	31,791	1,129	200	9,450	(9,250)		
Capital outlay	10,000	10,000	38,522	(28,522)	5,000	26,531	(21,531)		
Transfers to other funds	49,030	49,030	61,000	(11,970)	33,100	5,000	28,100		
Contingency	5,886	5,886		5,886	554		554		
Total expenditures									
and other uses	2,198,853	2,348,853	2,317,756	31,097	522,858	511,836	11,022		
Revenues and other sources over (under) expenditures									
and other uses	(5,886)	(5,886)	15,525	21,411	(500)	(2,202)	(1,702)		
Unencumbered fund balance, January 1	5,886	5,886	1,846	(4,040)	500	6,934	6,434		
Unencumbered fund balance, December 31	\$ -	\$ -	\$ 17,371	\$ 17,371	\$ -	\$ 4,732	\$ 4,732		

#### RISK MANAGEMENT WORKERS' COMPENSATION Variance Budget Budget Variance Actual Actual \$ \$ \$ \$ 40,769 45,773 5,004 (5,740) 30,000 24,260 22,000 7,527 (14,473)42,916 42,916 3,000 2,273 (727) 30,000 67,176 37,176 65,769 55,573 (10,196)2,000 2,000 90,000 187,172 (97,172) 151,664 77,627 74,037 130,288 60,069 (70,219)76,037 150,069 153,664 77,627 317,460 (167,391) (123,664) (10,451)113,213 (84,300) (261,887) (177,587) 1,001,083 1,095,302 572,320 463,083 (109,237) 94,219 877,419 \$ 1,084,851 \$ 207,432 488,020 \$ 201,196 (286,824)

D - 9

(Continued)

# BUDGETED INTERNAL SERVICE FUNDS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	HEALTH INSURANCE RESERVE			RVE	SHORT-TERM DISABILITY RESERVE							
		Budget		Actual		Variance		Budget		Actual		Variance
Revenues and other sources Interfund contributions Interest income Other Reimbursement of expenditures	\$	1,510,458 1,300 - -	\$	1,297,490 1,744 -	\$	(212,968) 444 - -	\$	18,640 2,800 - -	\$	17,808 2,651 -	\$	(832) (149) - -
Total revenues and other sources		1,511,758		1,299,234		(212,524)	-	21,440		20,459		(981)
Expenditures and other uses										7.000		(7.000)
Personal services Contractual services		-		-		-		-		7,080		(7,080)
Materials and supplies		_		-		-						
Other		1,498,570		1,242,899		255,671		-		-		-
Capital outlay		-		-		· -		-		-		-
Transfers to other funds Contingency		-		<u> </u>		<u>-</u>		<u>-</u>		-		-
Total expenditures												
and other uses		1,498,570		1,242,899		255,671		-		7,080		(7,080)
Revenues and other sources over (under) expenditures												
and other uses		13,188		56,335		43,147		21,440		13,379		(8,061)
Unencumbered fund balance, January 1		79,042		49,925		(29,117)		117,203		115,313		(1,890)
Unencumbered fund balance, December 31	\$	92,230	\$	106,260	\$	14,030	\$	138,643	\$	128,692	\$	(9,951)

(Concluded)

#### FIDUCIARY AND AGENCY FUNDS

#### **Private Purpose Trust Fund**

<u>CDBG Economic Development Loan</u> - to account for the receipt and disbursement of CDBG loan proceeds to a local manufacturing corporation.

#### **Agency Funds**

Claims – acts as a clearing account for all City checks written.

<u>Sales Tax</u> – to account for sales tax collected, to be remitted to State of Kansas.

<u>Fire Insurance Escrow</u> - to account for insurance proceeds being held pending the completion of repairs on a fire damaged home in the City.

<u>Sales Tax Refund Escrow</u> - to accumulate utility funds' sales tax refunds, prior to final State of Kansas decisions regarding certain sales tax claims.

# AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE YEAR ENDED DECEMBER 31, 2004

	Balance January 1 2004	Additions	Deductions	Balance December 31 2004	
Claims					
Assets: Cash and temporary investments	\$ 7,929	\$ 37,946,633	\$ 37,941,870	\$ 12,692	
Liabilities: Accounts payable	\$ 7,929	\$ 37,946,633	\$ 37,941,870	\$ 12,692	
Sales Tax					
Assets: Cash and temporary investments	\$ 5,665	\$ 140,917	\$ 143,966	\$ 2,616	
Liabilities: Accounts payable	\$ 5,665	\$ 140,917	\$ 143,966	\$ 2,616	
Fire Insurance Escrow					
Assets: Cash and temporary investments	\$ -	\$ 21,900	\$ -	\$ 21,900	
Liabilities: Accounts payable	\$ -	\$ 21,900	<u>\$ -</u>	\$ 21,900	
Sales Tax Refund Escrow Assets: Cash and					
temporary investments	\$ -	\$ 7,017	\$ -	\$ 7,017	
Liabilities: Accounts payable	\$ -	\$ 7,017	\$ -	\$ 7,017	
Totals - All Agency Funds Assets: Cash and					
temporary investments	\$ 13,594	\$ 38,116,467	\$ 38,085,836	\$ 44,225	
Liabilities: Accounts payable	\$ 13,594	\$ 38,116,467	\$ 38,085,836	\$ 44,225	

### FIDUCIARY FUND - PRIVATE PURPOSE TRUST COMBINING BALANCE SHEET DECEMBER 31, 2004

	CDBG Economic Dev Loan
Assets	<u> </u>
Pooled cash and investments Accounts receivable	\$ 101,294 
Liabilities	101,294
Accounts payable	<u>\$ -</u>
Net assets Held in trust for State of Kansas	\$ 101,294

### FIDUCIARY FUNDS- PRIVATE PURPOSE TRUST STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2004

		CDBG Economic Dev Loan
Additions		
Interest	\$	5,191
CDBG loan payments		13,450
Other		5,000
Total revenues		23,641
Deductions		
CDBG loan principal payments		13,450
Bad debts		49,011
Administrative expenses		10,900
		73,361
Change in net assets		(49,720)
Net assets held in trust for State of Kansas - beginning	_	151,014
Net assets held in trust for State of Kansas - ending	\$	101,294

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY SOURCE DECEMBER 31, 2004

Governmental funds capital assets	2004		
Land	\$	2,064,342	
Buildings		8,418,059	
Improvements other than buildings		11,316,964	
Machinery and equipment		6,250,616	
Construction in progress		826,817	
Total governmental funds capital assets	\$	28,876,798	
Investment in governmental funds capital assets by sourc	e:		
General fund	\$	21,164,058	
Special revenue funds		6,593,060	
Capital projects funds		826,818	
Donations		292,862	
Total governmental funds capital assets	\$	28,876,798	

This schedule presents only the capital asset balances related to governmental funds, including infrastructure

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY DECEMBER 31, 2004

Function and Activity	Land	Buildings	Improvements Other Than Buildings	Machinery and Equipment	Construction in Progesss	Total
General government:						
Attorney	\$ -	\$ -	\$ -	\$ 16,244	\$ -	\$ 16,244
Administrative/other	591,991	3,560,508	171,422	139,405	-	4,463,326
Total general government	591,991	3,560,508	171,422	155,649		4,479,570
Public safety:						
Police	-	205,716	_	709,030	_	914,746
Fire	-	485,411	_	1,952,838	_	2,438,249
Inspection	-	, -	-	18,952	_	18,952
Total public safety	-	691,127	-	2,680,820	-	3,371,947
Highways and streets:	-	15,425	6,900,657	1,419,737	-	8,335,819
Health and welfare	-	42,514	-	-	-	446,288
Culture and recreation	1,465,956	4,045,229	4,235,182	1,452,226	-	11,198,593
Cemetery	6,395	63,255	9,703	138,410	-	217,763
Construction in progress					826,818	826,818
Total governmental funds capital assets	\$ 2,064,342	\$ 8,375,544	\$ 11,316,964	\$ 5,846,842	\$ 826,818	\$ 28,876,798

This schedule presents only the capital asset balances related to governmental funds, including infrastructure.

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY FOR THE YEAR ENDED DECEMBER 31, 2004

Function and Activity	Governmental Funds Capital Assets Jan 1, 2004	Additions	Deductions	Transfers	Governmental Funds Capital Assets Dec 31, 2004
,					
General government:					
Attorney	\$ 15,788	\$ 456	\$ -	\$ -	\$ 16,244
Other	4,100,427	271,080	(3,548)	95,367	4,463,326
Total general					
government	4,116,215	271,536	(3,548)	95,367	4,479,570
Public safety:					
Police	839,643	82,440	(46,455)	39,119	914,747
Fire	2,242,892	111,638	(9,701)	93,420	2,438,249
Inspection	19,315	-	(363)	-	18,952
Total public safety	3,101,850	194,078	(56,519)	132,539	3,371,948
,		<del></del>		· · · · · ·	· · · · · · · · · · · · · · · · · · ·
Highways and streets	8,231,024	20,389	-	84,405	8,335,818
Health and welfare	442,753	3,535	-	-	446,288
Culture and recreation	10,906,045	344,337	(65,750)	13,872	11,198,504
	• •	•	, ,	,	, ,
Cemetery	228,167	10,500	(19,610)	(1,294)	217,763
				(a.a., a)	
Under construction	111,611	1,042,823		(327,527)	826,907
Total management of free	4.				
Total governmental fun		¢ 4.007.400	<b>ሮ</b> (4.4E.4ΩΖ\	ф (O.600)	Ф 00 076 700
capital assets	\$ 27,137,665	\$ 1,887,198	\$ (145,427)	\$ (2,638)	\$ 28,876,798

This schedule presents only the capital asset balances related to governmental funds, including infrastructure.

[THIS PAGE LEFT INTENTIONALLY BLANK]

#### NONMAJOR COMPONENT UNIT - BUSINESS-TYPE COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2004

#### **WINFIELD HOUSING AUTHORITY**

Assets	
Current assets	
Cash and temporary investments	\$ 265,013
Accounts receivable, net	15,665
Prepaids and materials inventory	 14,653
Total current assets	 295,331
Capital Assets:	
Land	52,776
Buildings	2,529,078
Machinery, equipment, other	148,826
Less accumulated depreciation	(1,318,816)
Net capital assets	 1,411,864
Other assets	
Restricted cash	30,600
Utility deposits	 5,637
Total other assets	 36,237
Total assets	\$ 1,743,432
Liabilities	
Current liabilites	
Accounts payable	14,013
Accrued compensated absences	 3,914
Total liabilities	 17,927
Net Assets	
Invested in capital assets	1,411,865
Restricted for capital projects	45,361
Unrestricted	268,279
Total net assets	\$ 1,725,505

# NONMAJOR COMPONENT UNIT - BUSINESS-TYPE COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS DECEMBER 31, 2004

#### **WINFIELD HOUSING AUTHORITY**

Operating revenues	
Rental income	\$ 155,342
Other	4,027
Total operating revenues	159,369
Operating expenses	
Services and supplies	146,177
Depreciation	 59,183
Total operating expenses	 205,360
Operating loss	 (45,991)
Non-operating revenues (expenses)	
Interest income	4,221
HUD grants	124,730
Other	 50
Total non-operating revenues (expenses)	 129,001
Change in net assets	83,010
Total net assets - beginning	 1,642,495
Total net assets - ending	\$ 1,725,505

### NONMAJOR COMPONENT UNIT - GOVERNMENTAL TYPE COMBINING BALANCE SHEET DECEMBER 31, 2004

#### **WINFIELD PUBLIC LIBRARY**

Assets	
Cash and temporary investments	\$ 67,100
Accounts receivable, net	15,782
Total assets	\$ 82,882
Liabilities	
Accounts payable	\$ 2,025
Fund balance	 80,857
Total liabilities and fund balance	\$ 82,882

# NONMAJOR COMPONENT UNIT - GOVERNMENTAL TYPE COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2004

#### **WINFIELD PUBLIC LIBRARY**

Revenues	
Property taxes	\$ 383,275
Intergovernmental revenue	26,364
Fines and penalties	3,617
Interest income	1,548
Charges for services and sales	9,555
Other	 5,000
Total revenues	429,359
Expenditures	
Culture and recreation:	
Personal services	235,839
Contractual services	102,382
Commodities	58,927
Capital outlay	4,145
Other	 19,551
Total expenditures	 420,844
Excess (deficiency) of revenues over (under) expenditures	8,515
Fund balance, beginning of year	 72,342
Fund balance, end of year	\$ 80,857



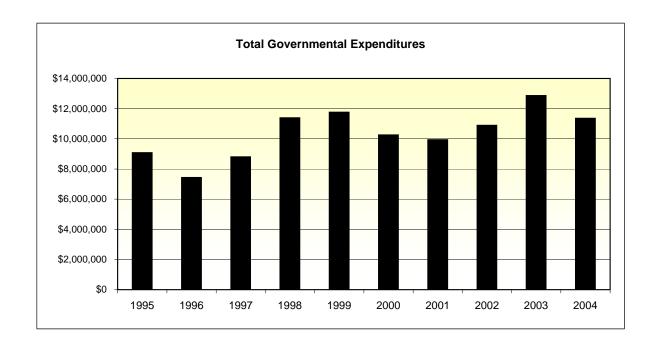
# GENERAL GOVERNMENT EXPENDITURES BY FUNCTION [1] LAST TEN FISCAL YEARS

Fiscal	General	Public	Public	Culture and	Debt	Employee	Capital	Economic	Health	
Year	Government	Safety	Works	Recreation	Service	Benefits	Outlay	Development	and welfare	Total
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
1995	876,950	1,933,852	1,245,219	764,757	843,017	626,281	2,279,140	30,421	475,332	9,074,969
1996	794,398	1,964,487	989,951	787,991	936,476	645,883	584,722	115,465	619,264	7,438,637
1997	879,091	1,839,320	1,356,379	815,515	1,094,089	700,973	1,515,719	137,165	464,552	8,802,803
1998	811,927	2,021,120	1,422,949	941,998	1,872,308	698,058	1,671,921	1,352,558	594,843	11,387,682
1999	832,145	2,202,707	900,180	1,145,442	1,294,801	730,539	3,996,971	90,333	568,128	11,761,246
2000	763,164	2,658,366	998,889	1,242,483	1,428,396	783,718	1,719,190	137,856	525,183	10,257,245
2001	941,539	2,495,235	1,104,022	1,565,758	1,437,051	763,684	910,040	149,727	574,882	9,941,938
2002	974,591	2,647,989	772,363	1,331,801	1,430,419	812,755	1,983,662	146,171	788,974	10,888,725
2003	1,084,095	3,154,017	1,150,330	1,336,361	1,432,568	***	3,819,259	167,920	724,297	12,868,847
2004	1,190,730	4,097,597	2,091,819	1,530,375	1,672,233	***	220,272	498,892	62,135	11,364,053

<sup>\*\*\*</sup> Employee benefits fund was closed out in 2002. For 2003 forward, employee benefit expenditures are included in each function

Source: Audited City financial records

[1] includes General, Special Revenue, Capital Projects, and Debt Service funds

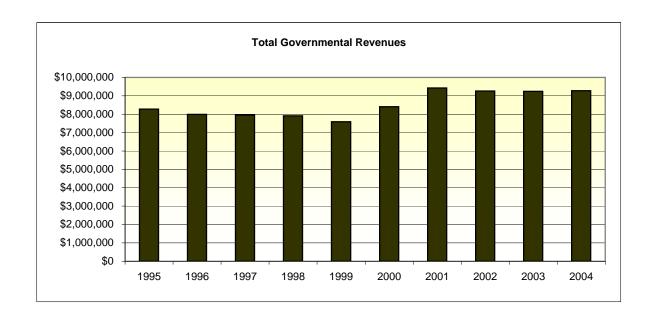


# GENERAL GOVERNMENT REVENUES BY SOURCES [1] LAST TEN FISCAL YEARS

Fiscal Year	Taxes (including special assess- ments)	Inter- Govern- mental	Licenses and Permits	Fines and Forfeitures	Charges for Services	Utilities in lieu of Taxes	Other	Total
	\$	\$	\$	\$	\$	\$	\$	\$
1995	4,252,283	1,601,159	9,355	116,708	585,064	1,108,321	602,699	8,275,589
1996	4,252,376	1,189,769	8,149	110,927	630,955	1,193,786	607,637	7,993,599
1997	4,405,705	974,029	9,168	98,419	622,996	1,147,357	694,910	7,952,584
1998	4,486,725	763,297	7,400	108,117	752,821	1,144,009	647,613	7,909,982
1999	4,308,058	954,021	17,965	126,425	818,023	898,019	464,368	7,586,879
2000	4,583,041	1,237,512	7,044	116,286	805,250	953,541	703,968	8,406,642
2001	4,754,300	1,670,131	7,128	158,944	896,255	1,194,195	740,806	9,421,759
2002	4,725,344	1,313,125	8,345	166,004	955,399	1,302,919	785,408	9,256,544
2003	4,665,223	1,358,166	28,279	158,459	1,021,526	1,560,510	451,547	9,243,710
2004	5,022,462	1,125,975	26,451	159,399	1,139,145	1,566,880	235,605	9,275,917

Source: Audited City financial records

[1] includes General, Special Revenue, Capital Projects, and Debt Service funds

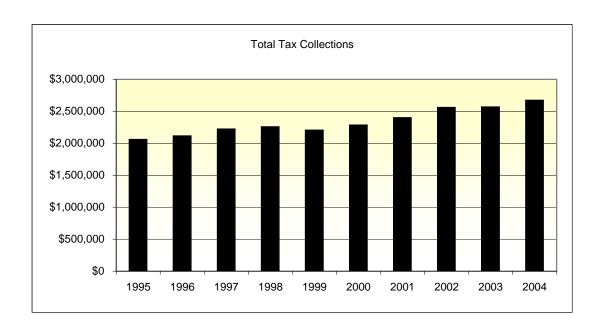


# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy*	Current Tax Collections	Percentage of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Total Collections As % of Levy
	\$	\$		\$	\$	
1995	2,053,196	2,018,272	98.30%	41,758	2,060,030	100.33%
1996	2,120,850	2,086,491	98.38%	27,698	2,114,189	99.69%
1997	2,235,427	2,202,057	98.51%	18,895	2,220,952	99.35%
1998	2,295,262	2,265,247	98.69%	(8,228)	2,257,019	98.33%
1999	2,191,077	2,152,149	98.22%	51,489	2,203,638	100.57%
2000	2,401,650	2,266,870	94.39%	17,941	2,284,811	95.14%
2001	2,530,011	2,343,414	92.62%	57,082	2,400,496	94.88%
2002	2,543,972	2,524,432	99.23%	35,273	2,559,705	100.62%
2003	2,857,163	2,537,557	88.81%	30,174	2,567,731	89.87%
2004	2,925,990	2,584,062	88.31%	87,855	2,671,917	91.32%

<sup>\*</sup> Tax levy year is year prior to collections. Above data is reflected by year of collection.

Source: Audited City financial records

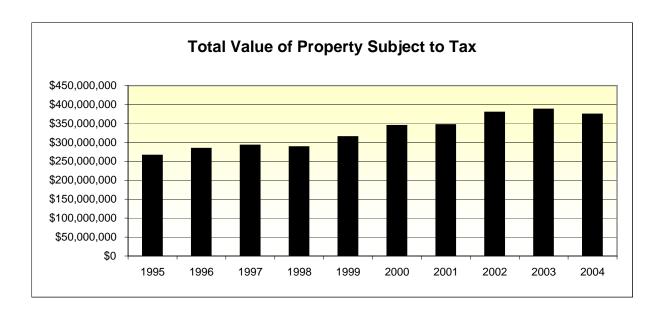


# ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	Real Pro	operty [1]	Personal l	sonal Property [2] To		Total	Ratio of
Fiscal	Assessed	Estimated	Assessed	Estimated	Assessed	Estimated	Assessed
Year	Value	Actual Value	Value	Actual Value	Value	Actual Value	To Actual
	\$	\$	\$	\$	\$	\$	
1995	32,262,596	217,343,110	12,109,133	48,280,075	44,371,729	265,623,185	16.70%
1996	34,024,967	230,100,674	12,925,076	54,009,928	46,950,043	284,110,602	16.53%
1997	35,908,900	246,075,665	11,664,515	46,457,846	47,573,415	292,533,511	16.26%
1998	36,473,175	251,878,693	9,236,433	36,470,132	45,709,608	288,348,825	15.85%
1999	39,128,311	271,992,490	10,325,585	42,690,760	49,453,896	314,683,250	15.72%
2000	41,914,244	290,233,985	12,176,813	53,992,738	54,091,057	344,226,723	15.71%
2001	43,495,039	303,641,610	10,329,072	42,978,168	53,824,111	346,619,778	15.53%
2002	46,643,389	323,212,250	13,922,927	56,337,003	60,566,316	379,549,253	15.96%
2003	48,286,562	332,451,490	13,598,595	55,024,643	61,885,157	387,476,133	15.97%
2004	48,639,513	335,616,550	9,336,459	38,736,995	57,975,972	374,353,545	15.49%

<sup>[1]</sup> Includes real property subject to property taxes and utilities properties. Excludes exempt properties.

Source: Cowley County Clerk and Appraiser Offices



<sup>[2]</sup> Includes personal property subject to property taxes (excludes motor vehicles)

# PROPERTY TAX RATES AND TAX LEVIES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

# TAX RATES PER \$1,000 VALUATION FOR DIRECT AND OVERLAPPING GOVERNMENTS

Tax Year*	City of Winfield	USD 465	State	Community College	Area Voc. Technical School	Cowley County	Total
1995	47.796	65.749	1.500	19.313	2.370	24.923	161.651
1996	47.671	66.341	1.500	19.226	2.525	25.204	162.467
1997	48.242	64.046	1.500	18.968	2.473	26.192	161.421
1998	47.938	54.925	1.500	19.804	2.054	27.026	153.247
1999	48.434	53.251	1.500	20.648	2.114	28.293	154.240
2000	46.772	54.257	1.500	19.967	-	30.793	153.289
2001	47.308	54.451	1.500	16.936	-	32.270	152.465
2002	47.175	53.487	1.500	17.627	-	32.073	151.862
2003	47.281	56.358	1.500	17.561	-	32.491	155.191
2004	47.107	55.957	1.500	17.423	-	34.797	156.784

<sup>\* &</sup>quot;Year" is year in which tax is levied; collections are received in the year following.

Source: Cowley County Clerk's Office

# TOP TEN PRINCIPAL PROPERTY TAX TAXPAYERS 2004

Taxpayer	Product or Service		Assessed Valuation[1]	Percentage of Total Assessed Value
Newell-Rubbermaid	Plastics Manufacturer	\$	6,477,725	10.695%
General Electric Engine	Engine Repair		1,513,595	2.499%
Winfield Economic Dev Inc.	Economic Development, Leasing		1,136,281	1.876%
Southwestern Bell	Telephone Utility		926,194	1.529%
Dillons	Grocery Store		684,650	1.130%
Galaxy Tool Corporation	Molds Manufacturer		508,083	0.839%
Union Pacific	Railrod		434,672	0.718%
The State Bank	Banking Institution		416,293	0.687%
Wal-Mart	Discount Retail		378,950	0.626%
Quail Ridge Medical Arts	Medical clinic		359,300	0.593%
		To	otal	21.193%

Source: C Cowley County Appraiser's Office

<sup>[1]</sup> Includes valuation within City of Winfield only.

# SPECIAL ASSESSMENTS BILLINGS AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year	Current Assessments Due	Assessments Collected	_	Percent Collected
	\$	\$		
1995	165,379	232,769	[1]	140.749%
1996	235,706	227,002		96.307%
1997	224,522	175,563	[2]	78.194%
1998	286,694	172,580	[2]	60.197%
1999	274,958	166,004	[2]	60.374%
2000	285,438	206,195	[2]	72.238%
2001	254,800	191,641	[2]	75.212%
2002	241,902	169,549	[2]	70.090%
2003	165,303	147,444		89.196%
2004	173,576	165,447		95.317%

<sup>[1]</sup> Land sold with multiple years' delinquent special assessments.

Source: Cowley County Treasurer and Clerk Offices, audited City financial records

<sup>[2]</sup> Special assessments not paid on 64 lots in these years. City of Winfield foreclosed on these properties in 2001 and 2002. The City has sold the majority of the lots in 2003 and 2004, and plans to complete all sales in 2005. On a portion of the foreclosed lots, the special assessments were 'forgiven', and the lot sales price was increased to recover a portion of the City infrastructure investment.

# COMPUTATION OF LEGAL DEBT MARGIN DECEMBER 31, 2004

Assessed Valuation for Bonded Debt	\$ 72,396,427
Current Debt Limit (30% of Assessed Valuation; K.S.A. 10-308)	21,718,928
Existing G.O. Bonded Debt, subject to legal debt margin [2]	9,205,000
Less: Assets in Debt Service Funds	265,197
Total Amount Applicable to Debt Limit	8,939,803
Legal Debt Margin	12,779,125
Existing Percentage of Debt Limit	41.16%

- (1) Includes real property, personal property, state assessed utilities, and motor vehicle valuations.
- (2) Includes \$270,000 1998-B sales tax general obligation bonds payable. City intent is to pay off this debt with sales tax revenue collections.

Source: Cowley County Clerk office and City records.

# RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

	Population	Assessed	Gross General Obligation	Less Special Assessments	Less Debt to be	Less Debt Service Fund	Net Bonded	Net Bonded Debt	Ratio Net Bonded Debt to Assessed
Year	[1]	Value [2]	Bonded Debt [3]	Portion [4]	Funds [5]	Available	Debt	Per Capita	Valuation
		\$	\$	\$	\$	\$	\$		
1995	11,731	53,657,085	3,128,000	749,388	437,858	606,517	1,334,237	114	2.49%
1996	11,743	56,415,382	5,473,780	1,477,844	1,676,437	804,098	1,515,401	129	2.69%
1997	12,090	57,311,187	4,782,000	1,286,517	1,605,566	669,536	1,220,381	101	2.13%
1998	11,804	53,740,744	6,514,000	1,570,823	1,499,277	714,856	2,729,044	231	5.08%
1999	11,947	57,908,108	8,916,000	1,374,223	2,862,839	638,665	4,040,273	338	6.98%
2000	12,206	63,478,942	8,083,000	1,181,194	2,591,063	429,574	3,881,169	318	6.11%
2001	12,158	63,591,303	7,745,000	971,961	1,831,519	444,278	4,497,242	370	7.07%
2002	12,214	70,731,262	7,900,000	775,638	1,757,268	443,876	4,923,218	403	6.96%
2003	12,016	72,063,516	9,855,000	609,191	1,209,995	382,053	7,653,761	637	10.62%
2004	12,016	72,396,427	8,935,000	362,141	520,807	265,197	7,786,855	648	10.76%

- [1] Source: Kansas Secretary of State
- [2] Includes real property, personal property, state assessed utilities, and motor vehicle valuations
- [3] Outstanding debt balance does not include the \$270,000 1998-B Sales Tax General Obligation Bond City intent is to pay with sales tax revenue. Also does not include \$13,047,123 KDHE loan balances. City intent is to pay with sewer and water charges.
- [4] Special assessments to be collected in future years, to pay off the portion of general obligation debt that financed the improvements being assessed.
- [5] The City is annually transferring \$100,000 of sales tax dollars from the Capital Improvements Fund into the Bond and Interest Fund to pay for a substantial portion of the aquatic center. These transfers began in 1997, and will continue through 2005. Also, through interlocal agreements, five governmental entities are contributing funds annually to pay for debt proceeds used to finance those entities' projects.

Source: Cowley County Clerk's Office, City records

### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT TOTAL GENERAL GOVERNMENT EXPENDITURES LAST TEN FISCAL YEARS

Year	Principal Paid [1]	Interest Paid [1]	Total Debt Service	General Expenditures [2]	Ratio of Debt Service to General Expenditures
	\$	\$	\$	\$	
1995	464,497	106,632	571,129	9,074,969	6.29%
1996	467,802	84,642	552,444	7,438,637	7.43%
1997	488,512	199,344	687,856	8,802,803	7.81%
1998	519,731	167,996	687,727	11,387,682	6.04%
1999	579,978	217,919	797,897	11,761,246	6.78%
2000	614,978	333,594	948,572	10,257,245	9.25%
2001	600,485	343,299	943,784	9,941,938	9.49%
2002	435,578	327,074	762,652	10,888,725	7.00%
2003	630,679	365,699	996,378	12,868,847	7.74%
2004	657,053	372,493	1,029,546	11,364,053	9.06%

<sup>[1]</sup> Net of Special Assessments portion and portion paid by other entities

Source: City financial statements

<sup>[2]</sup> From Table 1

# COMPUTATION OF DIRECT AND OVERLAPPING DEBT DECEMBER 31, 2004

Governmental Unit Overlapping Debt:	 Net Debt Outstanding (1)	Percent Applicable to City	 City Share of Debt
Unified School District #465	\$ 24,960,000	64%	\$ 15,974,400
Cowley County College [1]	6,935,000	30%	2,080,500
Cowley County	160,000	30%	48,000
Overlapping Debt			18,102,900
Direct Debt:			
City of Winfield [2]	7,786,855	100%	 7,786,855
Total			\$ 25,889,755

Source: U.S.D. #465, Cowley County Clerk, City audited financial records

<sup>[1]</sup> Excludes revenue bond balance that will be paid through user fees.

<sup>[2]</sup> Excludes debt balances that will be paid from proprietary funds, special assessment debt with governmental commitment, debt to be repaid by other municipal entities, and sales tax bond issues, which will be paid with sales tax revenues.

# REVENUE BOND COVERAGE UTILITY FUNDS LAST TEN FISCAL YEARS

#### **ELECTRIC FUND**

	Gross	Operating	Net Revenue Available for	Debt Se	ervice Requireme	nts [3]	Debt Service
Year	Revenues [1]	Expenses [2]	Debt Service	Principal	Interest	Total	Coverage
	\$	\$	\$	\$	\$	\$	
1995	12,639,767	9,817,810	2,821,957	325,000	297,950	622,950	4.53
1996	13,860,088	10,349,462	3,510,626	345,000	276,825	621,825	5.65
1997	13,428,333	11,084,330	2,344,003	450,000	224,308	674,308	3.48
1998	15,385,566	12,732,118	2,653,448	1,224,000	206,308	1,430,308	1.86
1999	14,853,750	12,799,560	2,054,190	480,000	152,623	632,623	3.25
2000	16,382,420	14,934,210	1,448,210	970,288	168,935	1,139,223	1.27
2001	17,178,455	15,226,913	1,951,542	1,022,408	133,789	1,156,197	1.69
2002	17,212,189	14,096,286	3,115,903	566,640	137,786	704,426	4.42
2003	18,247,543	14,409,634	3,837,909	939,366	147,000	1,086,366	3.53
2004	18,103,573	15,883,849	2,219,724	981,409	107,482	1,088,891	2.04

#### **WATER UTILITY FUND**

	Gross	Operating	Net Revenue Available for	Debt Se	ervice Requiremen	ts [3]	Debt Service
Year	Revenues [1]	Expenses [2]	Debt Service	Principal	Interest	Total	Coverage
	\$	\$	\$	\$	\$	\$	
1995	1,329,476	1,120,406	209,070	80,000	34,725	114,725	1.82
1996	1,398,417	992,911	405,506	85,000	31,445	116,445	3.48
1997	1,282,785	953,828	328,957	85,000	27,705	112,705	2.92
1998	1,465,931	1,159,642	306,289	90,000	23,710	113,710	2.69
1999	1,353,225	1,109,022	244,203	95,000	19,210	114,210	2.14
2000	1,490,405	1,153,735	336,670	95,000	12,560	107,560	3.13
2001	1,502,693	1,225,446	277,247	100,000	22,404	122,404	2.27
2002	1,381,987	1,423,040	(41,053)	65,000	2,427	67,427	(0.61)
2003	1,461,658	1,432,727	28,931	385,661	94,840	480,501	0.06
2004	1,827,775	1,417,524	410,251	79,853	92,946	172,799	2.37

<sup>[1]</sup> Total revenues include interest income, exclude capital grants and contributions.

Source: Audited City financial statements.

<sup>[2]</sup> Total operating expense exclusive of depreciation.

<sup>[3]</sup> Includes principal payments and interest expense on revenue bonds, capital leases, KDHE loans, and Certificates of participation.

# REVENUE BOND COVERAGE WASTEWATER FUND LAST TEN FISCAL YEARS

#### **WASTEWATER FUND**

			Net Revenue				Debt
	Gross	Operating	Available for	Debt Ser	vice Requiremer	nts [3]	Service
Year	Revenues [1]	Expenses [2]	Debt Service	Principal	Interest	Total	Coverage
	\$	\$	\$	\$	\$	\$	
1995	792,844	679,232	113,612	54,435	16,386	70,821	1.60
1996	951,411	583,347	368,064	56,838	9,498	66,336	5.55
1997	1,217,008	533,203	683,805	71,637	9,537	81,174	8.42
1998	1,267,118	636,481	630,637	62,365	106,908	169,273	3.73
1999	1,283,214	684,360	598,854	286,541	172,080	458,621	1.31
2000	1,388,831	806,588	582,243	284,947	211,947	496,894	1.17
2001	1,443,937	752,821	691,116	289,381	240,094	529,475	1.31
2002	1,474,287	836,742	637,545	298,892	211,589	510,481	1.25
2003	1,535,358	900,699	634,659	308,715	201,659	510,374	1.24
2004	1,562,101	916,720	645,381	318,861	194,868	513,729	1.26

Source: City financial statements.

<sup>[1]</sup> Total revenues include interest income.

<sup>[2]</sup> Total operating expense exclusive of depreciation.

<sup>[3]</sup> Includes principal payments and interest expense.

#### **CITY OF WINFIELD**

# DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

		Per Capita	School	Unemployment
Year	<b>Population</b>	Income [1]	Enrollment [2]	Rate[3]
1995	11,731	17,502	2,609	5.4%
1996	11,743	18,359	2,662	4.8%
1997	12,090	19,124	2,823	4.8%
1998	11,804	20,054	2,684	5.9%
1999	11,947	20,666	2,622	3.7%
2000	12,206	22,258	2,642	4.8%
2001	12,158	22,258	2,814	3.9%
2002	12,214	22,258	2,790	7.0%
2003	12,016	22,258	2,514	6.3%
2004	12,016	23,524	2,470	5.6%

Sources:

Population - From Table 9.

- [1] Per Capita Income The U.S. Bureau of Economic Analysis, Regional Economic Information System. per Capita income reflected is for Cowley County. Total population of Cowley County is 36,291, per 2000 U.S. Census Bureau
- [2] School Enrollment U.S.D. #465. Includes public school system only. Non-weighted FTE.
- [3] Unemployment Rate U.S. Bureau of Labor Statistics, at Texas A&M Annual average for all of Cowley County.

### **CITY OF WINFIELD**

# BUILDING PERMITS AND CONSTRUCTION VALUE LAST TEN FISCAL YEARS

	Building Permits				
Fiscal	N	Valuation	_ `		
Year	Number	(in thousand	S)		
1994	166	\$ 5,9	88		
1995	148	8,1	58		
1996	121	7,9	55		
1997	82	13,8	14		
1998	108	7,9	000		
1999	119	8,8	22		
2000	126	10,4	32		
2001	153	10,1	88		
2002	185	14,5	30		
2003	182	7,8	91		
2004	207	27,5	79		

Source: City records

#### SCHEDULE OF INSURANCE COVERAGES December 31, 2004

Policy
Period

	Period							
	From				Coverage			
Insurance Company	То	Туре	Coverage	Premium	 Amount	_	Aggregate	Deductible
Employers Reinsurance Corp.	6/25/2004 6/25/2005	Workers' Compensation	All City Employees Employers' liability limit	\$53,887.00	\$ Statutory	\$	545,415 1,000,000	350,000
Employers Mututal	4/1/2004	Property-Replacement	Building/contents, 90% coins.	\$104,342.00	39,523,811			1,000
	4/1/2005	Cost	Lights, 90% coins.	\$911.00	403,245			1,000
			Golf course (bus. income), 50% coins.	\$994.00	200,000			1,000
			Extra exp, per location	\$3,828.00	250,000			
Employers Mututal	4/1/2004 4/1/2005	Auto liability - all City rolling stock	Liability and U.M. Specified perils Comprehensive Collision Garage keeper's liability Hired/borrowed vehicles	\$44,705.00 \$2,307.00 \$12,368.00 \$21,357.00 \$71.00 \$245.00	20,000 20,000 20,000			100 250 500 250 100/500
			Endorsements	\$5,977.00				
Federal Ins. Co - Chubb	9/22/2004 9/22/2005	Boiler and machinery	Blanket	\$47,273.00	20,000,000			varies
Employers Mututal	4/1/2004 4/1/2005	General liability	Each occurance limit Products completed	\$57,362.00	500,000 500,000		1,000,000 1,000,000	500
Employers Mutual	4/1/2004 4/1/2005	Employee benefits	Benefits	\$450.00	500,000		500,000	1,000
U.S. Risk Underwriters, Inc.	9/22/2004 9/22/2005	Public officials liability	Each wrongful act- Winfield Housing Auth.	\$2,938.32	1,000,000		1,000,000	5,000
Employers Mutual	4/1/2004 4/1/2005	Public officials liability	Linebacker-law enforcement	\$11,869.00	1,000,000		1,000,000	3,000
Great American Alliance Ins.	10/26/2004 10/26/2005		Underground storage tanks	\$472.00	500,000		1,000,000	10,000
Employers Mutual	11/1/2004 continuous	Public officials bond	City treasurer	\$300.00	100,000			
Farmers Alliance Mutual Ins.	9/19/2004 4/1/2005	Public officials bond	All city employees	\$795.00	500,000		100,000	
American Reliable Ins. Co.	4/17/2004 4/17/2005	Flood	Grandstands	\$3,101.00	500,000			4,000
Employers Mutual	4/1/2004 4/1/2005	Contractors equip Property Property Floater	Contractors equipment Telephone system Golf Cars, Mowers	\$10,770.00 \$611.00 \$1,981.00	1,889,516 94,000 165,120			1,000 500/5,000 1,000
Employers Mutual	4/1/2004 4/1/2005	General liability Auto liability	Rural Fire Dist #7	\$250.00 \$97.00	500,000 500,000		500,000 500,000	-
Source: City records		Linebacker		\$1,856.00	1,000,000		1,000,000	1,500

### ADDITIONAL INFORMATION REQUIRED BY BOND COVENANTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **Golf Course - Customers Served**

 Number of customers served

 12-31-04
 12-31-03

 Green fees
 25,712
 26,377

 Cart fees - club
 13,072
 13,043

 Cart fees - private
 8,073
 6,385

Source: (City records

[THIS PAGE LEFT INTENTIONALLY BLANK]



#### EDW. B STEPHENSON & CO.

# CERTIFIED PUBLIC ACCOUNTANTS

EDW. B. STEPHENSON (1905-1985)

> JAMES R. DOBBS (1927-1997)

HARRY L. SHETLAR, JR. (1931-2000)

MORRIS W. JARVIS (1935-1999)

N.DEAN BRADBURY (1936-2005)

#### **PARTNERS**

LOREN L. PONTIOUS, C.P.A. MAURICE P. ROBERTS, C.P.A. AARON R. IVERSON, C.P.A.

#### STAFF ACCOUNTANTS

LEROY D. CAMMERER EMILI D MOORE TAMMY R. SPENCER INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Commissioners City Building Winfield, Kansas 67156

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, and the aggregate remaining fund information of the City of Winfield, Kansas, as of and for the year ended December 31, 2004, which collectively comprise the City of Winfield, Kansas' basic financial statements and have issued our report thereon dated April 26, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; Kansas Municipal Audit Guide; and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City of Winfield's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Winfield's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the general purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the City Commission of the City of Winfield, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Edw. B. Stephenson & Co. Winfield, Kansas April 26, 2005

1002 Main Street Winfield, Kansas 67156 620-221-9320

FAX 620-221-9325

### EDW. B STEPHENSON & CO.

# CERTIFIED PUBLIC ACCOUNTANTS

EDW. B. STEPHENSON

JAMES R. DOBBS (1927-1997)

HARRY L. SHETLAR, JR. (1931-2000)

MORRIS W. JARVIS (1935-1999)

N.DEAN BRADBURY (1936-2005)

#### **PARTNERS**

LOREN L. PONTIOUS, C.P.A.

MAURICE P. ROBERTS, C.P.A.

AARON R. IVERSON, C.P.A.

#### STAFF ACCOUNTANTS

LEROY D. CAMMERER
EMILI D MOORE
TAMMY R. SPENCER

1002 Main Street Winfield, Kansas 67156 620-221-9320 FAX 620-221-9325

#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the City Commissioners City Building Winfield, Kansas 67156

We have audited the compliance of the City of Winfield, Kansas, with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2004. The City of Winfield's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City of Winfield's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; Kansas Municipal Audit Guide; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Winfield's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Winfield's compliance with those requirements.

In our opinion, the City of Winfield, Kansas, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2004

#### Internal Control Over Compliance

The management of the City of Winfield, Kansas, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City of Winfield's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the City Commission of the City of Winfield, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Edw. B. Stephenson & Co. Winfield, Kansas April 26, 2005

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2004

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Program Amount	Federal Expenditures
Federal Emergency Management Agency			
Passed Through State of Kansas, Adjutant General Kansas Division of Emergency Management Public Assistance Grants-Disaster #1402	83.544	4,485,182	304,121
Office of Domestic Preparedness			
Assistance to Firefighters Grant Program			
EMW-2003-FG-06028	97.044	60,930	52,150
Assistance to Firefighters Grant Program			
EMW-2004-FG-11303	97.044	42,273	3,766
U.S. Department of Housing and Urban Development  Passed Through Kansas Department of Commerce and Housing  Small Cities Community Development Block Grant  Emergency Shelter Grant S-00-DC 20-0001 2002-27	14.231	5,953	3,184
Emergency Shelter Grant S-01-DC 20-0001 2003-28	14.231	8,211	2,519
U.S. Department of Transportation Passed Through State of Kansas, Adjutant General Kansas Division Hazardous Materials Emergency Preparedness Training and Planning Grant	20.703	924	924
Passed Through State of Kansas, Dept of Transportation Safety Incentive Grant for Use of Seatbelts	20.604	6,000	4,001
Environmental Protection Agency Passed through the Kansas Department of Health and Environment, Kansas Public Water Supply Loan Fund Project #2233	66.468	5,640,000	4,796,956
Office of Justice Programs, Bureau of Justice Assistance, Department of Justice 2004 Bulletproof Vest Grant Partnership Program	16.607	2,376	1,903
Office of Justice Programs, Bureau of Justice Assistance, Department of Justice			
Passed Through Kansas Criminal Justice Coordinating Council Byrne Formula Grant 05-BYRNE-07	16.579	11,963	11,963
Total expenditures of federal awards			\$ 5,181,487

#### Schedule is prepared under generally accepted accounting principles.

Loans Outstanding: In addition to the federal expenditures listed above, the City of Winfield had the following loan balances outstanding at December 31, 2004:

outstanding at December 31, 200 i.	CFDA Number	Original Balance	Amount Outstanding
Environmental Protection Agency, passed through the Kansas Department of Health and Environment, Kansas Water Pollution Control Revolving Fund Loan Project C20 1271 01	66.458	\$ 7,525,091	\$ 5,737,754
Environmental Protection Agency, passed through the Kansas Department of Health and Environment, Kansas Public Water Supply Fund KPWSLF Project C20 1281	66.468	2,330,986	2,174,187
Environmental Protection Agency, passed through the Kansas Department of Health and Environment, Kansas Public Water Supply Fund Project #2233	66.468	-	5,135,181

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2004

#### SUMMARY OF AUDIT RESULTS A.

- The auditors' report expresses an unqualified opinion on the basic financial statements of the City of 1. Winfield, Kansas.
- 2. No reportable conditions relating to the audit of the financial statements are reported in the "Independent Auditors' Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards."
- No instances of noncompliance material to the financial statements of the City of Winfield, Kansas 3. were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal award programs are reported in the "Independent Auditors' Report on Compliance with Requirements Applicable to each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133".
- 5. The auditors' report on compliance for the major federal award programs for the City of Winfield, Kansas, expresses an unqualified opinion on all major federal programs.
- 6. Audit findings, if applicable, that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this Schedule.
- 7. The programs tested as major programs included:

Federal Emergency Management Agency	CFDA No.
Emergency Management Public Assistance Grants	83.544

**Environmental Protection Agency** Kansas Public Water Supply Loan Fund

66,468

- The threshold for distinguishing Types A and B Programs was \$300,000. 8.
- 9. The City of Winfield, Kansas did not qualify as a low-risk auditee.

#### B. FINDINGS-FINANCIAL STATEMENT AUDIT

None

C. FINDINGS AND QUESTIONED COSTS-MAJOR FEDERAL AWARD PROGRAMS AUDIT

None