



**CITY OF DES MOINES, IOWA  
ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED  
JUNE 30, 2021**

Annual Comprehensive  
Financial Report  
of the  
City of Des Moines, Iowa

For the Fiscal Year Ended June 30, 2021

Prepared by the  
Department of Finance



CITY OF DES MOINES, IOWA

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# **INTRODUCTORY SECTION**

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February 28, 2022

The Honorable Mayor  
Members of the City Council  
Citizens of Des Moines, Iowa

State law requires that cities, such as Des Moines, publish each fiscal year a complete set of audited financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP), and that their financial condition and transactions be examined by the Auditor of State or by a certified public accountant. This report is published to fulfill that requirement for the fiscal year ended June 30, 2021.

Management assumes full responsibility for the completeness and reliability of the information contained in this report. In order to do so, the City has established a comprehensive framework of internal control that is designed to protect against loss, theft, or misuse of assets and compile reliable information for preparation of the financial statements. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City's financial statement have been audited by RSM US LLP. They have issued an unmodified ("clean") opinion on the City of Des Moines's financial statements for the year ended June 30, 2021. The independent auditor's report is present at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

## Profile of the Government

The City of Des Moines, Iowa was incorporated as a town in 1851 and as a city in 1857. Extending over 80 square miles, it is home to an estimated 215,000 people and the central city of a metropolitan area of approximately 710,000. It is a river city, intersected by the Des Moines and Raccoon Rivers.

Des Moines is the capital of Iowa, and operates under the council-manager-ward form of government. The Mayor and two Council Members are elected at-large, while another four Council Members each represent one of the four wards into which the City is divided. A City Manager, City Clerk and City Attorney are all appointed by the Council.

Des Moines provides a full range of services, including police and fire protection, sanitation services, park and recreational programs and facilities; construction and maintenance of infrastructure including streets, roads, bridges, and a storm water utility; enforcement of building code regulations; traffic control and parking; housing and other community improvements and social services; economic development and library services. The Des Moines Public Library Foundation, which raises funds for the benefit of the City's libraries, and the Des Moines Airport Authority, which runs the airport that serves central Iowa, are discretely presented component units in this report. The Des Moines Independent Community School District, Des Moines Water Works, Des Moines Area Regional Transit, The Des Moines Metropolitan Wastewater Reclamation Authority and Metro Waste Authority – while providing other services to the citizens of Des Moines – do not meet the established criteria for component entities of the City, and thus, are excluded from this report.

The City benefits from strong and diverse neighborhoods and a citizenry deeply involved in its government. The development of 51 recognized neighborhood associations and 25 active boards and commissions strengthen the basic framework of the City's governmental structure. The City Council is required by Chapter 384 of the Code of Iowa to adopt an annual budget on or before March 31 of each year. This annual budget serves as the foundation for the City of Des Moines's financial planning and control. The adopted budget provides appropriations (authority to spend) for program operations for the fiscal year that begins on July 1 and ends on June 30 of the following year. Budget amendments (revisions to the adopted budget) must be prepared and adopted in the same manner as the original budget. State law requires that expenditures be controlled at the program level. The budget is also prepared by department, fund and sub activity levels.

## Local Economy and Living Conditions

Des Moines is the industrial, commercial, financial, trade, transportation, and governmental center of Iowa. The City's insurance industry is the third largest in the world – after London and Hartford – and growing. There are over 200 insurance offices and headquarters located in Iowa employing more than 20,000 people in Des Moines. Insurance activities are part of a strong local economy that is also based in agriculture, manufacturing, technology, education, health care, and other services.

During calendar year 2021, Des Moines continued to receive praise from various outlets. Accolades include:

- Named Among Three “Breakout Cities on the Forefront of America’s Economic Recovery” – [The Wall Street Journal, 2021](#)
- #2 Safest Place to Live in the U.S. – [U.S. News & World Report, 2021](#)
- Top 5 Most Sustainable Metro – [Site Selection Magazine, 2021](#)
- Top 5 Best Place to Raise Kids – [SmartAsset, 2021](#)
- Top 10 City to Live in After the Pandemic – [Today, 2021](#)
- #1 Best Place to Live in the Midwest for High Salaries and Low Cost of Living – [The Ascent, 2021](#)
- Top 10 City Whose Unemployment Rate is Dropping – [WalletHub, 2021](#)
- Top 5 Emerging North American Tech Market – [CBRE, 2021](#)

While Iowa is an agricultural state, the City's economic diversification insulates it from most swings in the farming-based economy. Further, as many of the state's rural communities experience population decreases, the Des Moines metropolitan area continues to grow, with much of the expansion resulting from the relocation of residents to Des Moines from rural areas. The variety of components contributing to the City's economy creates a stability that is apparent from unemployment figures. The City has historically enjoyed a relatively low unemployment rate for each of the last three years: 4.1 percent in 2020, 2.6 percent in 2019, 2.4 percent in 2018.

Additional background data is included in the statistical section of this report.

## Long-term Financial Planning

The City Council and administration routinely consider the long-term view regarding financial matters. Operating budget decisions are based on long-term sustainability. A budget plan considers multi-year trends for all major revenues and expenditures. The City has a detailed Capital Improvement Plan (CIP) that considers the impact of the investment in infrastructure, the associated debt burden, and any changes in operating costs associated with maintaining new assets. The CIP shows funding for current year and five years out.

The below information is a summary of the expected expenditures under the five-year plan from the 2021 CIP:

- Bridge replacements, repairs and maintenance - \$31.6 million
- Fire equipment and station repairs and maintenance - \$22.8 million
- Library building improvements and collection acquisitions - \$6.6 million
- Municipal building replacements and improvements - \$73.6 million
- Park improvements and equipment replacement - \$42.5 million
- Street repairs and maintenance - \$278.6 million
- Parking (on-street and in-ramp) improvements and repairs - \$8.9 million
- Sanitary sewer improvements and repairs - \$22.0 million
- Storm water improvements and repairs - \$91.5 million

### **Relevant Financial Policies**

The City regards General Fund unassigned fund balance as a critical component of fiscal health and has worked to improve this credit metric to continue strong bond rating. City policy for the General Fund unassigned fund balance has changed and now targets a minimum of 15% of annual expenditures, as opposed to 10% previously in place. The June 30, 2021 balance is 29.36% of expenditures, down from 22.53% in 2020.

Enterprise funds are monitored regularly and user fees adjusted to maintain required revenue bond coverage and sufficient working capital balances. The policy for the major enterprise funds is to maintain a working capital balance of 20% of annual expenditures.

The City investment policy is to invest public funds not currently needed in a manner which will provide protection of principal, meet the daily cash flow demands of the City and provide market returns. The primary objectives in priority order are safety of principal, liquidity, and return on investments.

### **Major Initiatives**

The Council has undertaken a new strategic planning process which guides the funding choices in the capital and operating budgets ahead. Pursuit of past Council established goals has resulted in the City successfully moving forward in facilitating downtown development, neighborhood improvements, and environmental sustainability projects. Corporations have started, or have plans in place for, headquarter renovations, new building projects, or plans to locate their headquarters in downtown Des Moines. The largest transportation project, extension of the Southeast Connector eastward from SE 30<sup>th</sup> Street to U.S. Route 65, has used roughly 10 percent of its estimated \$65.3 million budget. Other new development has started along the connector: commercial, residential, hotels and restaurants.

The downtown housing stock remains strong for rental units and owner-occupied condominiums. Desire for downtown residential living continues to increase, turning the downtown into a vibrant “24/7” location. New construction projects continue to take place on the east and west side of the Des Moines River, which divides the downtown. New projects on the edge of the central business district are starting. Council has approved plans or support to match private investment in streetscape and corridor enhancement projects that will provide for beautification and walkability improvements of the areas.

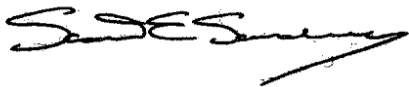
### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Des Moines for its annual comprehensive financial report (ACFR) for the fiscal year ended June 30, 2020. This was the 44<sup>th</sup> consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the government has to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Preparation and publication of the *Annual Comprehensive Financial Report* were the responsibility of a team led by Finance Department Comptroller Tim McCarthy and Deputy Finance Director James Remington. This team consisted of colleagues in the Finance Department, the audit team from RSM US LLP, and many others in the City’s operating departments, particularly the Housing, Engineering, and Community Development Departments. All members of the team have our deep appreciation and respect for their outstanding contributions to this report – both individually and collectively.

Respectfully submitted,



Scott E. Sanders  
City Manager



Nickolas J. Schaul  
Finance Director/Treasurer





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Des Moines  
Iowa**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO



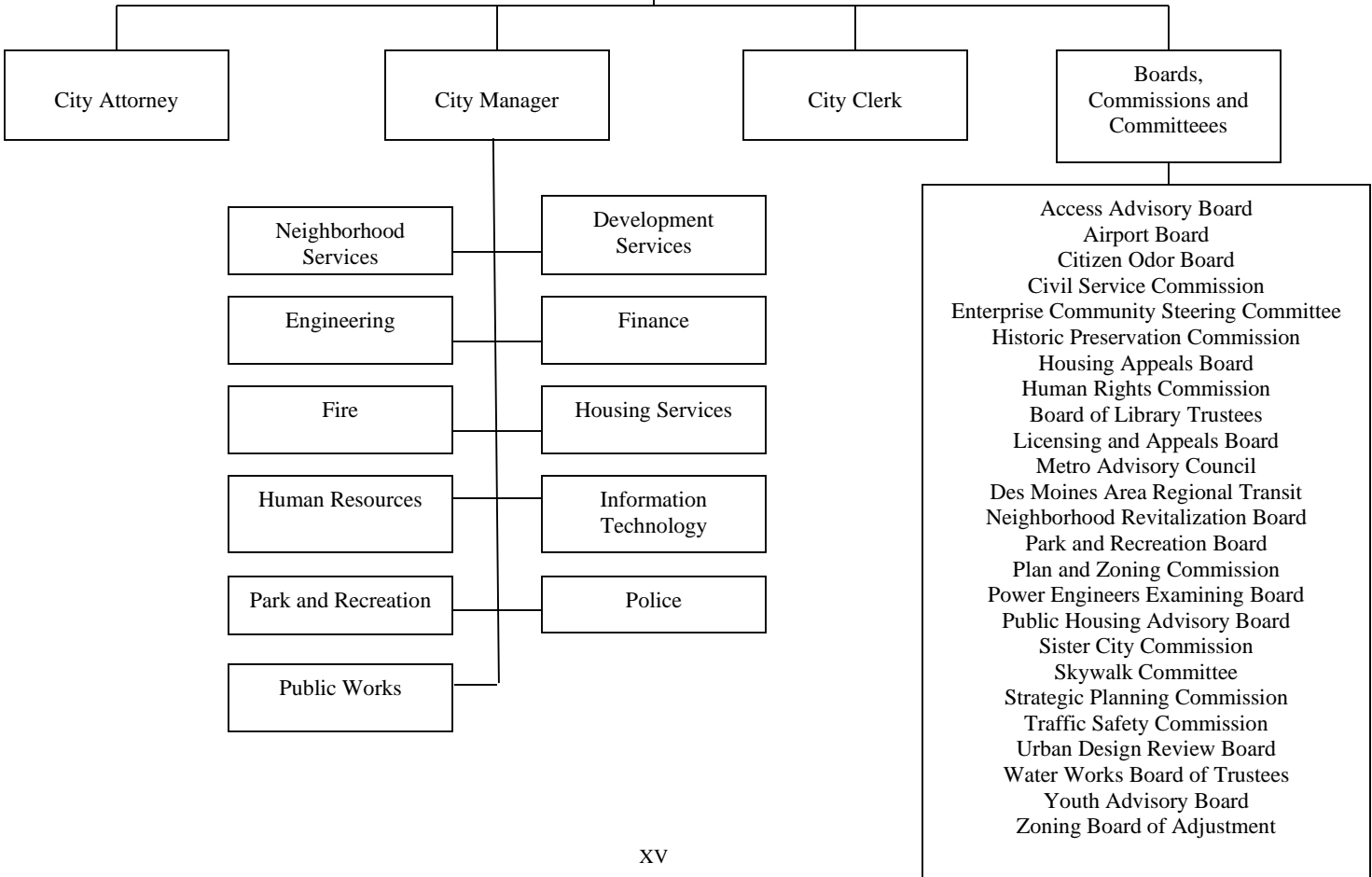
# City of Des Moines, Iowa Table of Organization

**Citizens of Des Moines**

ELECT

**Des Moines City Council**  
 Frank Cownie, Mayor  
 Carl Voss, At-Large  
 Connie Boesen, At-Large  
 Bill Gray, Ward I  
 Linda Westergaard, Ward II  
 Josh Mandelbaum, Ward III  
 Joe Gatto, Ward IV

APPOINTS





**CITY OF DES MOINES, IOWA  
ELECTED AND APPOINTED OFFICIALS  
For the Fiscal Year Ended June 30, 2021**

Elected Officials:

Term Expires

Frank Cownie	Mayor	1/1/2024
Carl Voss	Council Member, At-Large	1/1/2024
Connie Boesen	Council Member, At-Large	1/1/2022
Bill Gray	Council Member, Ward I	1/1/2022
Linda Westergaard	Council Member, Ward II	1/1/2024
Josh Mandelbaum	Council Member, Ward III	1/1/2022
Joe Gatto	Council Member, Ward IV	1/1/2024

Council-Appointed Officials:

Scott Sanders	City Manager
Jeffrey D. Lester	City Attorney
P. Kay Cmelik	City Clerk



**FINANCIAL SECTION**

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## Independent Auditor's Report

RSM US LLP

Honorable Mayor and  
Members of the City Council  
City of Des Moines, Iowa

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Des Moines, Iowa, (the City) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units, the Des Moines Airport Authority and the Des Moines Public Library Foundation, which collectively represent 100% of the assets, net position and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Des Moines Airport Authority and the Des Moines Public Library Foundation is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Des Moines Public Library Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter***

As explained in note 20 of the financial statements, the City adopted GASB State No. 84, *Fiduciary Activities*, which restated beginning net position of the governmental activities, the beginning fund balance of the general fund and beginning net position/fund balance of the aggregate remaining fund information. Our opinions are not modified with respect to this matter.

***Opinions***

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, other postemployment benefit liability and related ratios, the budgetary comparison schedules, the Iowa Public Employees Retirement System pension plan schedules and the Municipal Fire and Police Retirement System of Iowa pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We and the other auditors do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and other schedules listed in the table of contents as supplementary information and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and other schedules listed in the table of contents as supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of other auditors, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The accompanying introductory and statistical sections as listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*RSM US LLP*

Des Moines, Iowa  
February 28, 2022



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2021

This section of the annual financial report presents an overview and analysis of the financial activities of the City of Des Moines for the fiscal year ended June 30, 2021. Readers are encouraged to consider the information presented here in conjunction with additional information furnished in the letter of transmittal and the financial statements which follow.

### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City of Des Moines exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$1,142,253,976 (*net position*). Last year's June 30, 2020 total net position was \$1,070,527,773. The total unrestricted net position of the City was negative (\$66,894,557). This was comprised of unrestricted negative governmental net position (\$90,009,943) and business type activities net position of \$23,115,386.
- At the close of this current fiscal year, the City of Des Moines' governmental funds reported combined ending fund balances of \$227,799,475 an increase of \$60,682,141 in comparison with the prior year. This increase was attributable primarily to an increase in transfers into the Capital Project Fund and additional intergovernmental revenues related to the ongoing COVID-19 pandemic.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$53,371,093 or 29.4 percent of total General Fund expenditures. This represents a \$14,635,385 increase in the unassigned fund balance.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City of Des Moines' basic financial statements. The City of Des Moines' basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Des Moines' finances, in a manner similar to a private-sector business.

The **Statement of Net Position** presents information on all of the City of Des Moines' assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the assets/deferred outflows of resources and liabilities/deferred

inflows of resources reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Des Moines is improving or deteriorating.

The **Statement of Activities** presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Des Moines that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Des Moines include public safety, public works, health and social services, culture and recreation, community and economic development, and general government. The business-type activities of the City of Des Moines include the municipal housing agency, parking facilities system, sanitary sewer system, golf courses, solid waste system, and storm water utility.

The government-wide financial statements include the City of Des Moines itself (known as the *primary government*), as well as the Public Library of Des Moines Foundation, a discretely presented component unit, which raises funds for the benefit of the City's libraries and the Des Moines Airport Authority, a discretely presented component unit, which runs the airport that serves central Iowa. The Des Moines Independent Community School District, the Des Moines Waterworks, Des Moines Area Regional Transit, the Wastewater Reclamation Authority, and Metro Waste Authority provide services to the citizens of Des Moines but do not meet established criteria as component units of the City, and thus, are not included in this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Des Moines, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Des Moines can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

- **Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements,

governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Des Moines maintains 16 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, Tax Increment Fund, Benefit Tax Accounts Fund, Franchise Fee Court Settlement Fund, Local Option Sales Tax Fund, American Rescue Plan Fund and Capital Projects Fund, all of which are considered major funds. Data from the other 8 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

- **Proprietary Funds.** The City of Des Moines maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Des Moines' various functions. The City of Des Moines uses internal service funds to account for the equipment service center, forestry, central services, radio communications, equipment and radio replacement, and group health insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The City of Des Moines maintained six enterprise funds in fiscal year 2021. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Parking Facilities System Fund, Sewer System Fund, Storm Water Utility Fund, and Municipal Housing Agency Fund as these are considered to be major funds of the City of Des Moines. Data from the other two

enterprise funds (Golf Courses Fund and Solid Waste System Fund) are combined into a single, aggregated presentation. Individual fund data for each of these non-major enterprise funds is provided in the form of *combining statements* elsewhere in this report. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

- **Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Des Moines' own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has only one type of fiduciary funds: custodial funds. The total assets held in the fiduciary funds at June 30, 2021 were \$723,564,166 all of which belonged to the Des Moines Metropolitan Wastewater Reclamation Authority (WRA), a custodial fund.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** The City's budgetary comparison schedule is presented as required supplementary information immediately following the notes to the financial statements. The combining statements referred to earlier in connection with non-major governmental funds, non-major enterprise funds, internal service funds, and agency funds are presented immediately following the required supplementary information.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Des Moines, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,142,253,976, at the close of the fiscal year ended June 30, 2021.

By far the largest portion of the City of Des Moines' net position, \$1,106,094,901 or 96.8 percent, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City of Des Moines uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Des Moines' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### City of Des Moines' Net Position

	Governmental Activities 2021	Business-type Activities 2021	Total 2021	Governmental Activities 2020	Business-type Activities 2020	Total 2020
Current and other assets	\$ 549,466,261	\$ 77,764,809	\$ 627,231,070	\$ 436,473,107	\$ 60,090,119	\$ 496,563,226
Capital assets	1,207,542,919	495,403,525	1,702,946,444	1,121,487,963	467,817,596	1,589,305,559
Total assets	<u>1,757,009,180</u>	<u>573,168,334</u>	<u>2,330,177,514</u>	<u>1,557,961,070</u>	<u>527,907,715</u>	<u>2,085,868,785</u>
Total deferred outflow of resources	<u>61,098,163</u>	<u>3,614,516</u>	<u>64,712,679</u>	<u>46,802,055</u>	<u>3,309,520</u>	<u>50,111,575</u>
Noncurrent liabilities	699,230,704	178,898,032	878,128,736	614,385,225	136,007,418	750,392,643
Other liabilities	156,167,451	20,665,676	176,833,127	94,776,793	21,648,249	116,425,042
Total liabilities	<u>855,398,155</u>	<u>199,563,708</u>	<u>1,054,961,863</u>	<u>709,162,018</u>	<u>157,655,667</u>	<u>866,817,685</u>
Total deferred inflow of resources	<u>196,629,630</u>	<u>1,044,724</u>	<u>197,674,354</u>	<u>197,752,767</u>	<u>2,282,533</u>	<u>200,035,300</u>
Net position:						
Net investment in capital assets	763,997,971	342,096,930	1,106,094,901	703,716,716	338,541,335	1,042,258,051
Restricted	92,091,530	10,962,102	103,053,632	44,661,895	10,058,950	54,720,845
Unrestricted	<u>(90,009,943)</u>	<u>23,115,386</u>	<u>(66,894,557)</u>	<u>(50,530,271)</u>	<u>22,678,750</u>	<u>(27,851,521)</u>
Total net position	<u>\$ 766,079,558</u>	<u>\$ 376,174,418</u>	<u>\$ 1,142,253,976</u>	<u>\$ 697,848,340</u>	<u>\$ 371,279,035</u>	<u>\$ 1,069,127,375</u>

**Note:** fiscal 2020 net position in the above table has not been restated. Within the financial statements, opening balances for governmental funds have been restated due to the adoption of GASB Statement No. 84 and a reconsideration of what funds should be treated as fiduciary.

An additional portion of the City of Des Moines' net position, \$103,053,632 (9.0 percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* is a negative net position balance of (\$66,894,557). There is negative unrestricted net position as a result of the GASB 68 pension liability for both IPERS and MFPRSI booked in fiscal 2021. These liabilities represent the City's allocated share of the unfunded portion of these two pension funds. The net pension liability was measured at \$213,409,053 in fiscal 2021, up from \$177,894,533 in fiscal 2020, a difference of \$35,514,520. The business-type activities funds have a positive unrestricted net position. The governmental activities funds have a negative unrestricted net position balance that requires additional future resources to fulfill ongoing obligations to the citizens and creditors of the governmental activities.

At the end of the current fiscal year, the City of Des Moines is able to report positive net position balances in the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The City's total net position increased by \$71,726,203 during the current fiscal year. The net position in governmental activities increased by \$66,830,820, while the net position in business-type activities increased by \$4,895,383.

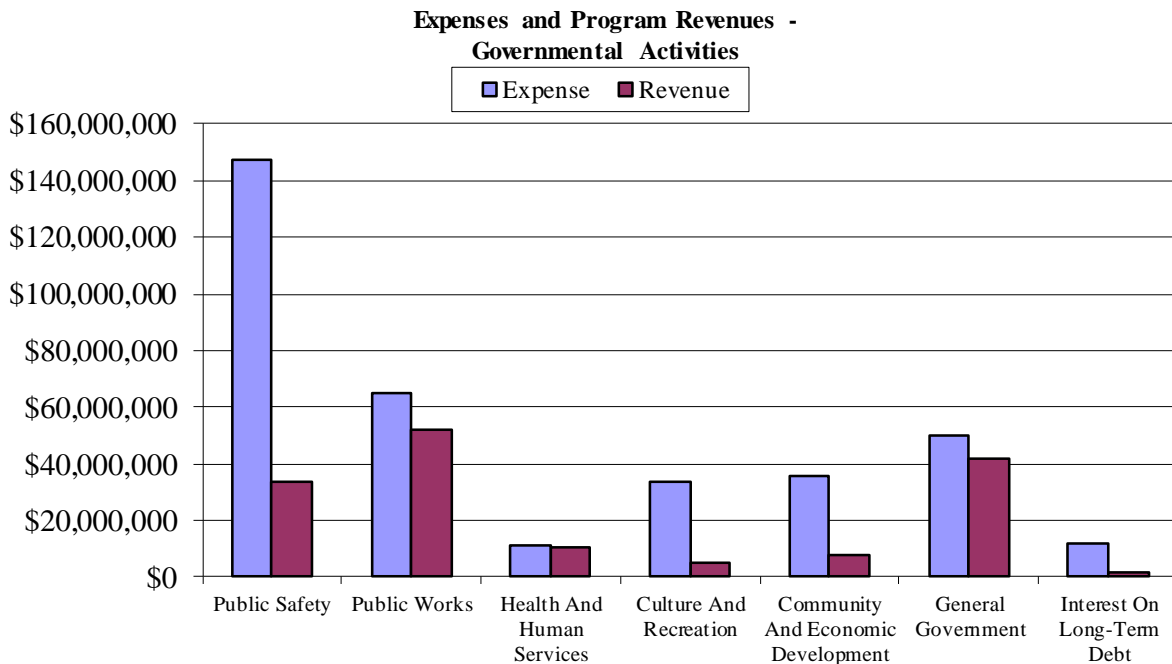
A summary of the City's changes in net position follows. Note that opening balances for fiscal year 2021 have been restated while ending balances for fiscal year 2020 have not been:

City of Des Moines' Changes in Net Position						
	Governmental Activities 2021	Business-type Activities 2021	Total 2021	Governmental Activities 2020	Business-type Activities 2020	Total 2020
Revenues:						
Program revenues:						
Charges for services	\$ 69,578,522	\$ 106,677,387	\$ 176,255,909	\$ 67,274,257	\$ 100,932,299	\$ 168,206,556
Operating grants and contributions	62,925,569	21,173,380	84,098,949	46,587,654	22,062,606	68,650,260
Capital grants and contributions	19,248,477	3,371,016	22,619,493	27,273,638	5,986,598	33,260,236
General revenues:						
Property taxes	184,735,294	---	184,735,294	167,642,731	---	167,642,731
Other taxes	69,882,304	---	69,882,304	65,629,712	---	65,629,712
Other	385,150	191,629	576,779	2,822,723	2,009,646	4,832,369
Total revenues	<u>406,755,316</u>	<u>131,413,412</u>	<u>538,168,728</u>	<u>377,230,715</u>	<u>130,991,149</u>	<u>508,221,864</u>
Expenses:						
Public safety	147,553,966	---	147,553,966	146,897,935	---	146,897,935
Public works	65,268,316	---	65,268,316	59,581,938	---	59,581,938
Health and social services	11,094,869	---	11,094,869	9,902,331	---	9,902,331
Culture and recreation	33,865,746	---	33,865,746	33,393,608	---	33,393,608
Community and economic development	35,885,238	---	35,885,238	26,461,222	---	26,461,222
General government	49,931,107	---	49,931,107	38,695,179	---	38,695,179
Interest on long-term debt	11,539,387	---	11,539,387	12,341,923	---	12,341,923
Parking facilities system	---	10,716,509	10,716,509	---	10,682,504	10,682,504
Sewer system	---	40,043,204	40,043,204	---	41,163,607	41,163,607
Stormwater utility	---	22,158,196	22,158,196	---	19,541,537	19,541,537
Golf	---	676,692	676,692	---	301,658	301,658
Solid waste	---	13,770,043	13,770,043	---	13,499,100	13,499,100
Municipal Housing Agency	---	23,939,252	23,939,252	---	24,325,138	24,325,138
Total expenses	<u>355,138,629</u>	<u>111,303,896</u>	<u>466,442,525</u>	<u>327,274,136</u>	<u>109,513,544</u>	<u>436,787,680</u>
Increase/(decrease) in net position before transfers	51,616,687	20,109,516	71,726,203	49,956,579	21,477,605	71,434,184
Transfers	15,214,133	(15,214,133)	---	(11,657,716)	11,657,716	---
Increase/(decrease) in net position	66,830,820	4,895,383	71,726,203	38,298,863	33,135,321	71,434,184
Net position - beginning	<u>699,248,738</u>	<u>371,279,035</u>	<u>1,070,527,773</u>	<u>659,549,477</u>	<u>338,143,714</u>	<u>997,693,191</u>
Net position - ending	<u>\$ 766,079,558</u>	<u>\$ 376,174,418</u>	<u>\$ 1,142,253,976</u>	<u>\$ 697,848,340</u>	<u>\$ 371,279,035</u>	<u>\$ 1,069,127,375</u>

**Governmental Activities.** Total governmental activities revenue for the fiscal year was \$406,755,316 compared to \$377,230,715 in 2020. The largest single revenue source for the City was property taxes of \$184,735,294. Property taxes increased by \$17,092,563 (10.2 percent) from fiscal 2020. This increase is primarily the result of an increase in assessed property values of approximately 10.8 percent over the prior assessment year. Other taxes for fiscal year 2021 were \$69,882,304 compared to \$65,629,712 for fiscal 2020. The slight overall increase of \$4,252,592 was due to a combination of increases in LOSST revenue offset by other decreased tax revenue due to the COVID-19 pandemic and an overall downturn in investment income. Additionally, fiscal 2021 was the last year in which the City collected Franchise Fees in relation to the Franchise Fee Court Settlement Fund; collections for the year totaled \$768,953.

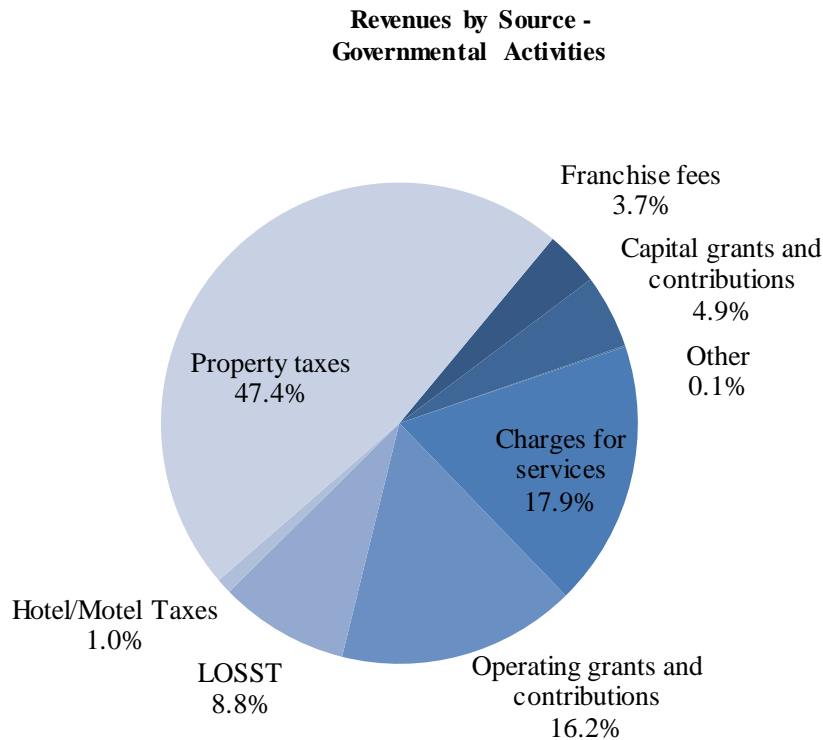
Intergovernmental Revenue was up this year primarily due to increases in Federal grant funding related to the COVID-19 pandemic. Governmental activities increased the City’s net position by \$66,830,820.

Certain revenues are generated that are specific to governmental program activities. These totaled \$151,752,568 in fiscal 2021 compared to \$141,135,549 in fiscal 2020. The graph below shows a comparison between the expenses by governmental activity type and the revenues generated that are specific to those activities:



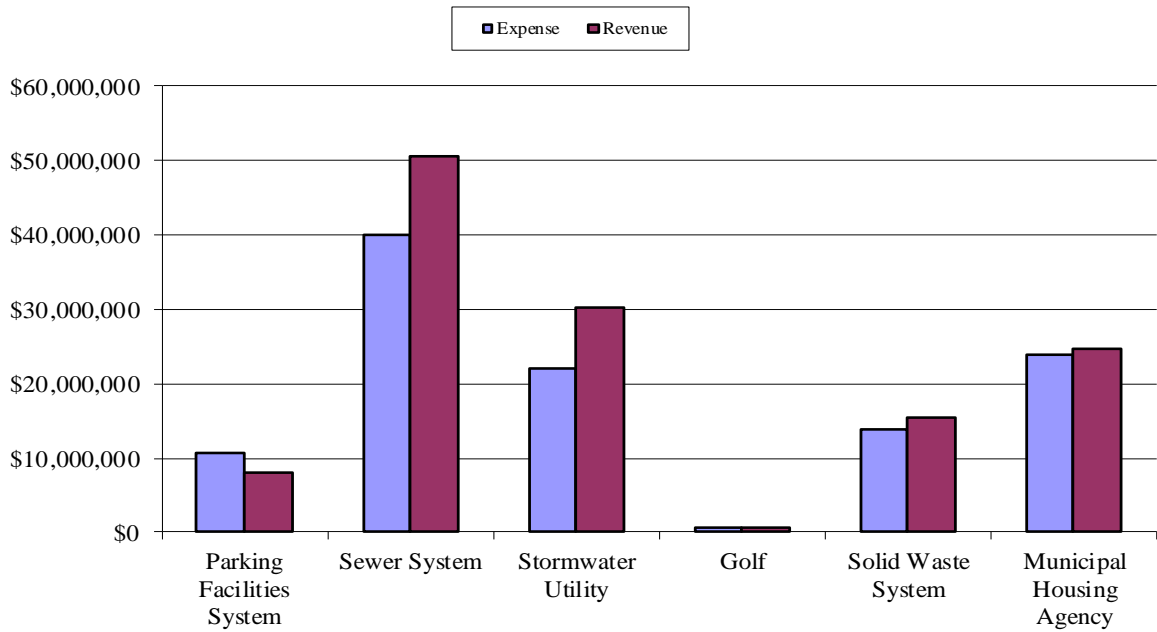
The program expenses shown in the table on the previous page were \$355,138,629 in fiscal year 2021 as compared to \$327,274,136 in fiscal year 2020. The largest factor in the increased costs, aside from inflation, was an increase in grant funding to subrecipients related to the City of Des Moines’ response to the COVID-19 pandemic.

The graph below shows the percentage of the total governmental revenues allocated by each revenue type:



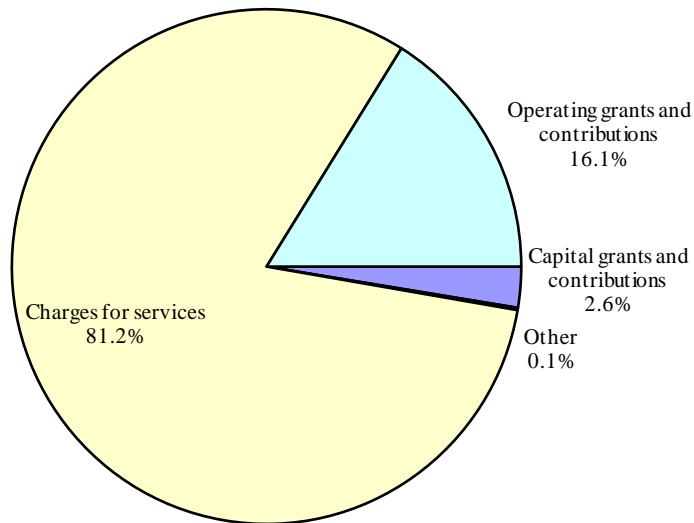
**Business-Type Activities.** Total business-type activities revenue for the fiscal year was \$131,413,412 compared to \$130,991,149 in 2020. All but \$191,629 and \$2,009,646 of this revenue was generated for specific business-type activity expenses in fiscal years 2021 and 2020, respectively. The decrease in non-specific business-type revenue was due primarily to overall economic trends resulting in decreased interest rates on the City of Des Moines’ investments. The graph on the following page shows a comparison between the business-type activity expenditures and program revenues.

**Expenses and Program Revenue -  
Business-type Activities**



The graph below shows the breakdown of revenues by source for the business-type activities:

**Revenues By Source -  
Business-type Activities**



Business-type activities increased the City of Des Moines' net position by \$4,895,383 accounting for the increase, in total, in the government's net position. Key elements of this increase are as follows:

- The Sanitary Sewer Utility increased by \$13,245,198. This increase was primarily due to an operating income of \$11,316,628 resulting from largely flat expenses and an increase in charges for sales and services.
- The Storm Water Utility increased by \$4,469,376. This increase was in line with normal operations.
- The Solid Waste System decreased by \$11,498,157. This decrease was primarily due to a transfer out of bond proceeds in the amount of \$13,660,000 to the Capital Projects Fund.

## **FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

As noted earlier, the City of Des Moines uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City of Des Moines' *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Des Moines' financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Des Moines' governmental funds reported combined ending fund balances of \$227,799,475 an increase of \$60,682,141 in comparison with the prior year. The increase was primarily driven by increases in the General Fund of \$13,811,779, the Local Option Sales Tax Fund of \$10,222,605, and the Capital Projects Fund of \$32,508,073. There were no significant offsetting decreases for fiscal 2021. Fund balance identified as nonspendable totaled \$9,015,562. There were restrictions of \$75,015,811 on the governmental fund balance. Committed fund balance totaled \$92,217,562 and unassigned fund balance totaled \$51,550,540. See footnote 21 for a further breakdown of the classifications of the governmental fund balance.

The General Fund is the chief operating fund of the City of Des Moines. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$53,371,093 while total fund balance was \$60,345,517. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 29.4 percent of total General Fund expenditures, while total fund balance represents 33.2 percent of that same amount.

The fund balance of the City of Des Moines' General Fund increased by \$13,811,779 during the current fiscal year compared to a (\$5,559,047) decrease in 2020. This increase was primarily the result of an increase in revenue of \$16,322,255, a decrease in transfers out of (\$9,012,425) and offset by an increase in expenditures of \$9,861,037. The increase in revenue was primarily due to an increase in intergovernmental revenues of \$11,482,500 which relates mainly to grants for COVID-19 pandemic response.

The Debt Service Fund has a total fund balance of \$14,775,110. The net increase in fund balance during the current year in the Debt Service Fund was \$1,291,244. The relatively small increase for the year was the result of increases in both issuances and payments of debt. The most conspicuous activity for the year was a full repayment of the debt due from the Airport Authority, a component unit of the City of Des Moines.

The Tax Increment Fund (TIF) has a total fund balance of \$17,123,375. The net decrease in fund balance during the current year in the Tax Increment Fund was (\$35,976). The small net change is due to increases in tax collections for the fund being matched by offsetting payments on TIF agreements.

The Benefit Tax Accounts Special Revenue Fund had a total fund balance of \$757,378 at the end of fiscal 2021. The net increase is due primarily to offsetting expenses not keeping pace with slightly increased tax collections.

The Franchise Fee Court Settlement Fund was set up in fiscal 2014 to account for City transactions related to a court ruling. A lawsuit, which became a class action suit, was made against the City for charging franchise fees. The court ruled a portion of the utility fee received by the City between September 2004 and May 2009 had to be returned to those who paid the fee because the City's costs of regulating the gas and electrical utilities were less than the amount collected. To pay the judgment, the City issued general obligation bonds. On March 4, 2014 Des Moines voters approved a referendum to raise the franchise fee by 2.5 percent for about a 7-year period to pay the debt. At the end of the fiscal year, there was no fund balance. Total revenue of \$769,044 was collected in fiscal 2021 and principal of \$2,585,000 and interest and fiscal charges of \$40,283 were paid during the period. On June 8, 2020, the City passed an ordinance repealing the additional 2.5 percent fee and finished paying off the associated debt in fiscal 2021.

The Local Option Sales Tax Fund was set up in fiscal 2020 to account for revenue received under the Local Option Sales and Service Tax passed in March 2019 and effective beginning July 1, 2019. Under the law, 50.0 percent of revenue is to be used for property tax relief while the remaining 50.0 percent may be used for any lawful purpose of the

City. During the year, the fund balance increased by \$10,222,605. This increase is in line with the increase in fund balance during the first year of operation for this fund.

The American Rescue Plan Fund was established in fiscal year 2021 in order to track the receipt and expenditure of federal funds under the American Rescue Plan Act of 2021. The City of Des Moines anticipates total funding under the Act of roughly \$94,800,000, with \$47,412,307 being received in fiscal year 2021 and the remainder in fiscal year 2022. The City is considering the revenue unearned as it had not met the requirements to utilize the funding at year end.

The Capital Projects Fund has a total fund balance of \$85,446,337. The net increase in fund balance during the current year in the Capital Projects Fund was \$32,508,073. This increase was due to an increase of transfers in; primarily of bonds sold to pay for future capital improvements.

**Proprietary Funds.** The City of Des Moines' proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position (deficit) of the Parking Facility System was (\$748,986); those for the Sewer System were \$21,526,922; the Storm Water Utility were \$26,039,182; and those for the Municipal Housing Agency were \$2,728,338. Other factors concerning the finances of these funds have been addressed in the discussion of the City of Des Moines' business-type activities.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets.** The City of Des Moines' investment in capital assets for its governmental and business-type activities as of June 30, 2021, amounts to \$1,702,946,444 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system improvements, machinery and equipment, park facilities, roads, highways, and bridges. The total increase in the City of Des Moines' investment in capital assets for the current fiscal year was 7.2 percent (a 7.6 percent increase for governmental activities and a 5.9 percent increase for business-type activities).

Major capital asset events during fiscal year 2021 included the following:

- \$17.5 million towards the completion of phase 2 of the Municipal Services Center.
- \$1.2 million toward the reconstruction of the Locust Ave Bridge over the Des Moines River.

- \$1.8 million towards rehabilitation of the Court Avenue, SW 1<sup>st</sup> Street and Scott Ave Bridges over the Des Moines River.
- \$6.9 million toward the rehabilitation of the E 30<sup>th</sup> Street Bridge over the railroad lines.
- \$5.1 million toward Hamilton Storm Sewer improvements.
- \$1.8 million toward the construction or reconstruction of recreational trails across the City.
- \$4.7 million toward the construction of Fire Station 11.
- \$3.5 million for repair and replacement of the City's sidewalk system.
- \$11.9 million on various sewer separation projects throughout the City.
- \$4.6 million toward various storm water improvements throughout the City.
- \$10.2 million for Des Moines River flood mitigation improvements.
- \$12.9 million for the City's various on-going street maintenance and reconstruction projects.
- \$1.1 million for maintenance of the City's parking ramps.
- \$4.7 million towards arterial pavement rehabilitation, primarily for the reconstruction of Fleur Drive.

**City of Des Moines' Capital Assets**  
(amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Land	\$ 151,429	\$ 151,311	\$ 23,889	\$ 21,725	\$ 175,318	\$ 173,036
Buildings	250,961	245,374	121,705	119,803	372,666	365,177
Improvements other than buildings	1,363,465	1,311,357	492,946	439,313	1,856,411	1,750,670
Machinery and equipment	102,066	97,599	28,406	29,537	130,472	127,136
Construction in progress	193,580	120,959	71,400	87,042	264,980	208,001
Accumulated depreciation	(853,958)	(805,112)	(242,941)	(229,602)	(1,096,899)	(1,034,714)
<b>Total</b>	<b>\$ 1,207,543</b>	<b>\$ 1,121,488</b>	<b>\$ 495,405</b>	<b>\$ 467,818</b>	<b>\$ 1,702,948</b>	<b>\$ 1,589,306</b>

Additional information on the City of Des Moines' capital assets can be found in note 6 of this report.

**Long-Term Debt.** At the end of the current fiscal year, the City of Des Moines had total bonded debt outstanding of \$563,720,000. Of this amount, \$487,460,000 comprises debt backed by the full faith and credit of the government. The remainder of the City of Des

Moines' debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

**City of Des Moines' Outstanding Debt**  
 General Obligation and Revenue Bonds  
 (amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
General obligation bonds	\$ 468,535	\$ 396,225	\$ 18,925	\$ 6,295	\$ 487,460	\$ 402,520
Revenue bonds	-	22,520	76,260	59,260	76,260	81,780
Total	<u>\$ 468,535</u>	<u>\$ 418,745</u>	<u>\$ 95,185</u>	<u>\$ 65,555</u>	<u>\$ 563,720</u>	<u>\$ 484,300</u>

The City of Des Moines' total bonded debt increased by \$79,420,000 which is a 16.4 percent decrease from the prior fiscal year. This increase was due to the City of Des Moines issuing \$154,785,000 in bonded debt for governmental activities and \$36,145,000 in bonded debt for business-type activities.

The City of Des Moines and the City of Des Moines Storm Water/Sewer system each maintained its debt rating of an AA+ rating from Standard & Poor's during the fiscal year.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5 percent of its total assessed valuation. The current debt limitation for the City of Des Moines is \$725,257,392, which is significantly in excess of the City of Des Moines' outstanding general obligation debt of \$487,460,000.

Additional information on the City of Des Moines' long-term debt can be found in Note 9 of this report.

**BUDGETARY HIGHLIGHTS**

In accordance with the Code of Iowa, the City Council annually adopts a budget on the modified accrual basis following required public notice and hearing which includes all funds except fiduciary funds and internal service funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business-type/enterprises and transfers out. The legal level of control is at the aggregated function

level, not at the fund or fund type level. These budget amendments are reflected in the final budgeted amounts.

Differences between the original budget and the final amended budget for the City of Des Moines can be summarized as follows:

The total original fiscal 2021 revenue budget of \$499,364,301 was decreased through an amendment to \$496,520,878 a decrease of \$2,843,423. The total other financing sources and net transfers per the original budget of \$136,528,000 was increased to \$228,097,574 an increase of \$91,569,574. The major factor in the difference between original estimates and final estimates was due to decreases in some tax streams due to the COVID-19 pandemic.

Actual revenues for fiscal 2021 were \$499,059,029 compared to the revised budget projection of \$496,520,878, a difference of \$2,538,151, or 0.5 percent.

The total original fiscal 2021 expenditure budget of \$651,120,618 was increased through an amendment to \$754,491,765 an increase of \$103,371,147. The majority of this increase was for anticipated expenditures for capital projects.

Expenditures were under the revised budget in total by \$117,189,541. This underage was primarily due to expenditure shortfalls in community and economic development.

See page 109 for the *Budgetary Comparison Schedule – All Governmental Funds and Enterprise Funds*.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The outlook for the Des Moines economy continues to remain positive. The City issued 3,222 permits for construction valued at \$375 million in calendar year 2020. The total value of permits issued in prior calendar years 2019 and 2018 were \$462 million and \$507 million, respectively.

The outlook on the economy in Des Moines and the surrounding metropolitan area has been positive with continued growth in residential, commercial and industrial activity. Surrounding cities are also seeing strong growth. The City, in conjunction with the regional Corporation for Economic Development, the Des Moines Partnership and the Convention and Visitors Bureau, continues to work diligently to spur economic development activity within the City of Des Moines and metro area. The City of Des Moines, with our economic development partners, are working with area businesses to assist with program funds that have been allocated to the City from the U.S. Department of Housing and Urban Development and other sources available. The full effect of the

pandemic is still unknown, but the City of Des Moines is continually analyzing the financial impact in response to the COVID-19 pandemic.

Despite the pandemic, during calendar year 2021, Des Moines received the following accolades:

- Named Among Three “Breakout Cities on the Forefront of America’s Economic Recovery” – [The Wall Street Journal, 2021](#)
- #2 Safest Place to Live in the U.S. – [U.S. News & World Report, 2021](#)
- Top 5 Most Sustainable Metro – [Site Selection Magazine, 2021](#)
- Top 5 Best Place to Raise Kids – [SmartAsset, 2021](#)
- Top 10 City to Live in After the Pandemic – [Today, 2021](#)
- #1 Best Place to Live in the Midwest for High Salaries and Low Cost of Living – [The Ascent, 2021](#)
- Top 10 City Whose Unemployment Rate is Dropping – [WalletHub, 2021](#)
- Top 5 Emerging North American Tech Market – [CBRE, 2021](#)

Assessed valuations for calendar year 2020 in Des Moines increased 1.17 percent over calendar year 2019. Indicators for continued growth are positive. Construction permit values have been strong for the past three fiscal years, 2018 through 2020, totaling \$1.34 billion. Corporation renovations and new construction, along with residential, mixed use, commercial, and hotel projects are underway and planned over the next few years.

As the result of state legislation, beginning in fiscal year 2015, commercial, industrial and railroad classes of property will now be subject to a rollback. The assessed valuation for commercial and industrial property is now adjusted by 90 percent to determine the taxable valuation. The state legislature created a standing appropriation, beginning in fiscal year 2015, to reimburse local governments for the property tax reductions resulting from the new rollback for commercial and industrial property. Multi-residential property was previously taxed the same as commercial property but will now be phased down to the same rates as residential property over an 8-year period. All of this has been taken into account for the future budget.

Approximately 49.1 percent of all General Fund revenues were derived from property taxes during fiscal 2021. Continuous efforts are being made to both diversify revenues and implement strategic expense reductions.

As part of the budget discussions in fiscal year 2019, the City Council approved multi-year rate increases for the Sanitary Sewer Enterprise. A 3.0 percent Sanitary Sewer fee increase is scheduled for July 1, 2020 and July 1, 2021 to address ongoing sewer separation requirements mandated by the federal government and fund lining projects to extend the

life of the sewer system. Also during fiscal year 2019, the City Council approved multi-year rate increases for the Storm Water Enterprise. A 6.0 percent Storm Water fee increase is scheduled for January 1, 2020 and January 1, 2021, a 5.0 percent Storm Water fee increase is scheduled for January 1, 2022, and a 3.0 percent Storm Water fee increase is scheduled for January 1, 2023 to address flood protection improvements and separation of sewer systems. No additional rate changes were approved by City Council for the Parking fund. As part of the budget discussions in fiscal year 2020, the City Council approved a 5.0 percent rate increase for the monthly collection fees charged for Solid Waste services scheduled for July 1, 2020 and a 3.0 percent rate increase for July 1, 2021. City Council also approved an increase in the fee reduction for those residential owners who qualify for one under municipal code to ensure their Solid Waste service rates remain unchanged.

On July 1, 2011 the City converted to a self-funded health care program with a third-party administrator for processing claims. The self-funded program has allowed the City to pay claims and build a reserve fund sufficient to meet State self-funded health insurance reserve requirements.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Des Moines' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Nickolas Schaul, Finance Director, City of Des Moines, 400 Robert D Ray Drive, Des Moines, IA 50309-1891.

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF NET POSITION**  
**June 30, 2021**

	PRIMARY GOVERNMENT			COMPONENT UNITS	
	GOVERN- MENTAL ACTIVITIES	BUSINESS- TYPE ACTIVITIES	TOTAL	LIBRARY FOUNDATION	AIRPORT AUTHORITY
<b>ASSETS</b>					
Current assets:					
Unrestricted current assets:					
Cash and investments	\$ 287,413,637	\$ 68,373,459	\$ 355,787,096	\$ 361,538	\$ 64,259,873
Taxes receivable	194,220,232	---	194,220,232	---	---
Accounts receivable	8,883,992	285,637	9,169,629	56,839	11,745,446
Loans receivable, current	50,000	---	50,000	---	---
Accrued interest receivable	62,140	---	62,140	---	1,590
Internal balances	21,182,634	(21,182,634)	---	---	---
Due from other governmental units	31,681,205	9,682,889	41,364,094	---	---
Inventory	373,867	67,149	441,016	---	143,939
Prepaid items	1,253,293	30,774	1,284,067	1,585	14,737
Total unrestricted current assets	<u>545,121,000</u>	<u>57,257,274</u>	<u>602,378,274</u>	<u>419,962</u>	<u>76,165,585</u>
Restricted assets:					
Cash and investments	---	981,688	981,688	3,459,618	---
Interest receivable	---	217,695	217,695	---	---
Total restricted current assets	<u>---</u>	<u>1,199,383</u>	<u>1,199,383</u>	<u>3,459,618</u>	<u>---</u>
Total current assets	<u>545,121,000</u>	<u>58,456,657</u>	<u>603,577,657</u>	<u>3,879,580</u>	<u>76,165,585</u>
Noncurrent assets:					
Restricted cash and investments	---	19,058,324	19,058,324	---	17,357,142
Restricted accounts receivable	---	---	---	---	336,068
Restricted interest receivable	---	17,018	17,018	---	---
Loans receivable, net of allowance for Doubtful accounts \$4,229,311	1,707,876	---	1,707,876	---	---
Notes receivables	---	---	---	---	528,453
Special assessment receivables	2,637,385	---	2,637,385	---	---
Other restricted assets	---	---	---	8,754	---
Capital assets:					
Land	151,429,275	23,888,914	175,318,189	---	---
Construction in progress	193,579,504	71,399,598	264,979,102	---	48,040,686
Buildings	250,960,778	121,704,565	372,665,343	---	249,085,502
Improvements other than buildings	1,363,464,846	492,945,993	1,856,410,839	---	220,025,360
Machinery and equipment	102,066,483	28,405,670	130,472,153	13,236	27,220,991
Accumulated depreciation	(853,957,967)	(242,941,215)	(1,096,899,182)	(5,058)	(280,218,503)
Total capital assets	<u>1,207,542,919</u>	<u>495,403,525</u>	<u>1,702,946,444</u>	<u>8,178</u>	<u>264,154,036</u>
Total noncurrent assets	<u>1,211,888,180</u>	<u>514,478,867</u>	<u>1,726,367,047</u>	<u>16,932</u>	<u>282,375,699</u>
<b>Total assets</b>	<u>1,757,009,180</u>	<u>572,935,524</u>	<u>2,329,944,704</u>	<u>3,896,512</u>	<u>358,541,284</u>
<b>Deferred Outflows of Resources</b>					
Other postemployment deferred outflows	2,151,878	315,203	2,467,081	---	243,864
Pension related deferred outflows	58,946,285	3,299,313	62,245,598	---	647,160
Loss on refunding debt	---	---	---	---	48,654
<b>Total deferred outflows of resources</b>	<u>61,098,163</u>	<u>3,614,516</u>	<u>64,712,679</u>	<u>---</u>	<u>939,678</u>

The notes to the financial statements are an integral part of this statement.

	PRIMARY GOVERNMENT			COMPONENT UNITS	
	GOVERN- MENTAL ACTIVITIES	BUSINESS- TYPE ACTIVITIES	TOTAL	LIBRARY FOUNDATION	AIRPORT AUTHORITY
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	\$ 6,944,690	\$ 865,429	\$ 7,810,119	\$ ---	\$ 3,914,673
Contracts payable	10,204,845	5,738,471	15,943,316	---	687,325
Accrued wages payable	9,101,878	1,220,634	10,322,512	23,168	42,926
Accrued employee benefits	28,729,348	1,199,020	29,928,368	---	67,516
Good faith, tenant, security, airport deposits	1,038,355	138,766	1,177,121	---	290,537
Accrued interest payable	1,432,828	120,085	1,552,913	---	---
Due to other governmental units	---	---	---	---	---
Due to primary government	---	---	---	---	---
Other liabilities, claims and judgments	4,731,900	---	4,731,900	---	---
Notes, loans, and bonds payable	44,445,010	10,150,087	54,595,097	---	---
Unearned revenue	49,538,597	18,712	49,557,309	---	---
Total current liabilities - from unrestricted	156,167,451	19,451,204	175,618,655	23,168	5,002,977
Current liabilities payable from restricted assets:					
Notes, loans, and bonds payable	---	702,428	702,428	---	1,045,000
Accrued interest payable	---	279,231	279,231	---	76,176
Total current liabilities - from restricted	---	981,659	981,659	---	1,121,176
Total current liabilities	156,167,451	20,432,863	176,600,314	23,168	6,124,153
Noncurrent liabilities:					
Accrued employee benefits	13,617,100	1,979,653	15,596,753	---	842,256
Other post retirement benefits	19,880,286	2,912,039	22,792,325	---	608,119
Net pension liability	199,620,585	13,788,468	213,409,053	---	3,946,156
Other liabilities	---	258,246	258,246	---	---
Notes, loans, and bonds payable, net	466,112,733	159,959,626	626,072,359	---	31,753,879
Total noncurrent liabilities	699,230,704	178,898,032	878,128,736	---	37,150,410
<b>Total liabilities</b>	<b>855,398,155</b>	<b>199,330,895</b>	<b>1,054,729,050</b>	<b>23,168</b>	<b>43,274,563</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Property taxes	187,661,308	---	187,661,308	---	---
Other postretirement deferred inflows	3,870,700	566,975	4,437,675	---	97,908
Pension related deferred inflows	5,097,622	477,749	5,575,371	---	177,692
<b>Total deferred inflows of resources</b>	<b>196,629,630</b>	<b>1,044,724</b>	<b>197,674,354</b>	<b>---</b>	<b>275,600</b>
<b>NET POSITION</b>					
Net investment in capital assets	763,997,971	342,096,930	1,106,094,901	---	231,403,811
Restricted:					
Public housing program	---	1,707,735	1,707,735	---	---
Debt retirement	13,342,282	9,254,367	22,596,649	---	3,877,846
Corpus non-expendable permanent	4,114,621	---	4,114,621	1,137,525	---
Donor restricted temporary	---	---	---	1,606,615	---
Capital projects	3,262,701	---	3,262,701	---	---
Public works	12,457,076	---	12,457,076	---	---
Police and fire	481,664	---	481,664	---	---
Culture and recreation	1,475,997	---	1,475,997	---	---
Community and economic development	17,289,053	---	17,289,053	---	---
Other restricted assets	39,668,136	---	39,668,136	---	17,339,937
Unrestricted	(90,009,943)	23,115,389	(66,894,554)	1,129,204	63,309,205
<b>Total net position</b>	<b>\$ 766,079,558</b>	<b>\$ 376,174,421</b>	<b>\$ 1,142,253,979</b>	<b>\$ 3,873,344</b>	<b>\$ 315,930,799</b>

**CITY OF DES MOINES**  
**STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2021**

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		
		CHARGES FOR SALES AND SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS
<b>Primary government:</b>				
Governmental activities:				
Public safety	\$ 147,553,966	\$ 28,711,991	\$ 4,507,463	\$ 100,010
Public works	65,268,316	4,102,995	30,061,407	17,797,731
Health and social services	11,094,869	151,050	10,205,863	---
Culture and recreation	33,865,746	3,274,911	978,651	850,736
Community and economic development	35,885,238	700,283	6,892,924	---
General government	49,931,107	32,637,292	8,800,040	500,000
Interest on long-term debt	11,539,387	---	1,479,221	---
Total governmental activities	<u>355,138,629</u>	<u>69,578,522</u>	<u>62,925,569</u>	<u>19,248,477</u>
Business-type activities:				
Parking facilities system	10,716,509	8,045,592	---	---
Sewer system	40,043,204	50,553,992	---	561,429
Stormwater utility	22,158,196	30,345,944	---	1,261,092
Golf	676,692	527,792	---	3,900
Solid waste system	13,770,043	15,346,330	---	---
Municipal Housing Agency	23,980,807	1,565,527	21,334,868	1,716,875
Total business-type activities	<u>111,345,451</u>	<u>106,385,177</u>	<u>21,334,868</u>	<u>3,543,296</u>
Total primary government	<u>\$ 466,484,080</u>	<u>\$ 175,963,699</u>	<u>\$ 84,260,437</u>	<u>\$ 22,791,773</u>
<b>Component unit, Des Moines Public Library Foundation</b>	<u>\$ 392,237</u>	<u>\$ ---</u>	<u>\$ 359,931</u>	<u>\$ ---</u>
<b>Component unit, Des Moines Airport Authority</b>	<u>\$ 40,534,597</u>	<u>\$ 42,657,777</u>	<u>\$ 4,056,938</u>	<u>\$ 19,473,932</u>
General revenues:				
Taxes:				
Property taxes, levied for general purposes				
Property taxes, levied for debt service				
Local Option Sales Taxes				
Hotel/motel taxes				
Franchise taxes				
Investment earnings				
Miscellaneous				
Gain on disposal of capital assets				
Transfers - internal activities				
Total general revenues and transfers				
Change in net position				
Net position, beginning, as restated				
Net position, ending				

The notes to the financial statements are an integral part of this statement.

NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION

PRIMARY GOVERNMENT			COMPONENT UNIT	
GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	LIBRARY FOUNDATION	AIRPORT AUTHORITY
\$ (114,234,502)	\$ ---	\$ (114,234,502)	\$ ---	\$ ---
(13,306,183)	---	(13,306,183)	---	---
(737,956)	---	(737,956)	---	---
(28,761,448)	---	(28,761,448)	---	---
(28,292,031)	---	(28,292,031)	---	---
(7,993,775)	---	(7,993,775)	---	---
(10,060,166)	---	(10,060,166)	---	---
<u>(203,386,061)</u>	<u>---</u>	<u>(203,386,061)</u>	<u>---</u>	<u>---</u>
---	(2,670,917)	(2,670,917)	---	---
---	11,072,217	11,072,217	---	---
---	9,448,840	9,448,840	---	---
---	(145,000)	(145,000)	---	---
---	1,576,287	1,576,287	---	---
---	636,463	636,463	---	---
<u>---</u>	<u>19,917,890</u>	<u>19,917,890</u>	<u>---</u>	<u>---</u>
\$ (203,386,061)	\$ 19,917,890	\$ (183,468,171)	\$ ---	\$ ---
			\$ (32,306)	
				\$ 25,654,050
156,903,801	---	156,903,801	---	---
27,831,493	---	27,831,493	---	---
51,442,395	---	51,442,395	---	---
4,041,075	---	4,041,075	---	---
14,398,834	---	14,398,834	---	---
210,503	175,595	386,098	354,858	647,612
30,480	---	30,480	78,904	---
144,167	16,034	160,201	---	---
15,214,133	(15,214,133)	---	---	---
<u>270,216,881</u>	<u>(15,022,504)</u>	<u>255,194,377</u>	<u>433,762</u>	<u>647,612</u>
66,830,820	4,895,386	71,726,206	401,456	26,301,662
699,248,738	371,279,035	1,070,527,773	3,471,888	289,629,137
<u>\$ 766,079,558</u>	<u>\$ 376,174,421</u>	<u>\$ 1,142,253,979</u>	<u>\$ 3,873,344</u>	<u>\$ 315,930,799</u>

**CITY OF DES MOINES, IOWA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**June 30, 2021**

	GENERAL	DEBT SERVICE	TAX INCREMENT	BENEFIT TAX ACCOUNTS
<b>ASSETS</b>				
Cash and investments	\$ 54,640,383	\$ 14,493,115	\$ 16,990,538	\$ 486,871
Taxes receivable	74,630,658	28,568,261	40,563,003	25,570,138
Accounts receivable	5,323,968	---	---	---
Loans receivable, net of allowance for doubtful accounts	---	---	---	---
Accrued interest receivable	26,862	---	---	---
Due from other funds	6,344,417	---	---	---
Due from other governmental units	294,468	---	---	---
Advance to other funds	3,592,762	---	---	---
Special assessment receivables	---	---	---	---
Inventory	---	---	---	---
Prepaid items	948,667	---	---	---
<b>Total assets</b>	<b>\$ 145,802,185</b>	<b>\$ 43,061,376</b>	<b>\$ 57,553,541</b>	<b>\$ 26,057,009</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 2,666,266	\$ ---	\$ ---	\$ ---
Contracts payable	1,727	---	---	---
Accrued wages payable	7,749,785	---	---	---
Accrued employee benefits	---	---	---	---
Due to other funds	---	---	---	---
Unearned revenue	2,031,999	---	---	---
Good faith, security deposits	917,420	---	---	---
<b>Total liabilities</b>	<b>13,367,197</b>	<b>---</b>	<b>---</b>	<b>---</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	72,089,471	28,286,266	40,430,166	25,299,631
Unavailable revenue - intergovernmental	---	---	---	---
Unavailable revenue - special assessments	---	---	---	---
<b>Total deferred inflows of resources</b>	<b>72,089,471</b>	<b>28,286,266</b>	<b>40,430,166</b>	<b>25,299,631</b>
<b>FUND BALANCES (DEFICITS)</b>				
Nonspendable	4,541,429	---	---	---
Restricted	1,432,995	14,775,110	17,123,375	757,378
Committed	1,000,000	---	---	---
Unassigned	53,371,093	---	---	---
<b>Total fund balances</b>	<b>60,345,517</b>	<b>14,775,110</b>	<b>17,123,375</b>	<b>757,378</b>
<b>Total liabilities, deferred inflows of resources and fund balances (deficits)</b>	<b>\$ 145,802,185</b>	<b>\$ 43,061,376</b>	<b>\$ 57,553,541</b>	<b>\$ 26,057,009</b>

The notes to the financial statements are an integral part of this statement.

FRANCHISE FEE COURT SETTLEMENT	LOCAL OPTION SALES TAX	AMERICAN RESCUE PLAN	CAPITAL PROJECTS	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ ---	\$ 18,494,911	\$ 47,412,307	\$ 93,693,011	\$ 24,251,854	\$ 270,462,990
---	2,932,474	---	---	21,940,514	194,205,048
---	---	---	1,335,814	208,566	6,868,348
---	---	---	---	1,757,876	1,757,876
---	---	---	---	35,278	62,140
---	---	---	---	112,558	6,456,975
---	17,246,681	---	3,406,911	10,060,855	31,008,915
---	---	---	---	---	3,592,762
---	---	---	2,637,385	---	2,637,385
---	---	---	---	72,600	72,600
---	---	---	162,264	124,648	1,235,579
<u>\$ ---</u>	<u>\$ 38,674,066</u>	<u>\$ 47,412,307</u>	<u>\$ 101,235,385</u>	<u>\$ 58,564,749</u>	<u>\$ 518,360,618</u>
\$ ---	\$ 117,279	\$ ---	\$ 480,317	\$ 2,350,799	\$ 5,614,661
---	---	---	10,186,559	16,559	10,204,845
---	20,061	---	240,088	787,105	8,797,039
---	---	---	---	839,576	839,576
---	---	---	322,924	3,220,728	3,543,652
---	---	47,412,307	73,935	2,280	49,520,521
---	---	---	---	120,935	1,038,355
---	137,340	47,412,307	11,303,823	7,337,982	79,558,649
---	---	---	---	21,555,774	187,661,308
---	17,246,681	---	1,847,840	1,609,280	20,703,801
---	---	---	2,637,385	---	2,637,385
---	17,246,681	---	4,485,225	23,165,054	211,002,494
---	---	---	162,264	4,311,869	9,015,562
---	21,290,045	---	894,342	18,742,566	75,015,811
---	---	---	84,748,128	6,469,434	92,217,562
---	---	---	(358,397)	(1,462,156)	51,550,540
---	21,290,045	---	85,446,337	28,061,713	227,799,475
<u>\$ ---</u>	<u>\$ 38,674,066</u>	<u>\$ 47,412,307</u>	<u>\$ 101,235,385</u>	<u>\$ 58,564,749</u>	<u>\$ 518,360,618</u>

**CITY OF DES MOINES, IOWA**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**June 30, 2021**

---

Total governmental fund balances \$ 227,799,475

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 1,190,525,246

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred inflows of resources in the governmental funds balance sheet. 23,341,186

Internal service funds are used by management to charge the costs of certain services to individual funds. The assets, deferred outflow of resources, liabilities and deferred inflows of resources of the internal service funds are included in governmental activities in the statement of net position.

Capital assets, net of accumulated depreciation	17,017,673
Other current assets	19,972,746
Deferred outflow of resources, pension related items	848,421
Deferred outflow of resources, OPEB related items	82,627
Other current liabilities	(5,929,555)
Net pension liability - IPERS	(3,545,715)
Other accrued post retirement benefits	(763,351)
Other noncurrent liabilities	(384,294)
Deferred inflow of resources, pension related items	(122,854)
Deferred inflow of resources, OPEB related items	(148,625)
	<u>27,027,073</u>

Internal service funds allocated to business-type activities 16,536,465

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore are not reported in the governmental funds, as follows:

Deferred outflows of resources - IPERS	12,138,237
Deferred outflows of resources - MFPRSI	45,959,627
Deferred outflows of resources - OPEB	2,069,251
Deferred inflows of resources - IPERS	(1,757,651)
Deferred inflows of resources - MFPRSI	(3,217,117)
Deferred inflows of resources - OPEB	(3,722,075)
	<u>51,470,272</u>

Long-term liabilities including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

Unamortized premium cost	(31,901,317)
Accrued employee benefits	(38,705,883)
Other accrued post retirement benefits	(19,116,935)
Accrued interest payable	(1,432,828)
Notes payable	(3,269,426)
Section 108 loans payable	(6,852,000)
General obligation bonds payable	(468,535,000)
Other liabilities, claims and judgments	(4,731,900)
Net pension liability - IPERS	(50,728,054)
Net pension liability - MFPRSI	(145,346,816)
	<u>(770,620,159)</u>

Net position of governmental activities	<u>\$ 766,079,558</u>
---	-----------------------

The notes to the financial statements are an integral part of this statement.

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES (DEFICITS)**  
**GOVERNMENTAL FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	GENERAL	DEBT SERVICE	TAX INCREMENT	BENEFIT TAX ACCOUNTS
Revenues:				
Taxes	\$ 74,679,424	\$ 27,831,493	\$ 40,352,652	\$ 24,757,636
Franchise fees	13,629,881	---	---	---
Licenses and permits	3,905,491	---	---	---
Fines and forfeitures	6,848,095	---	---	---
Charges for sales and services	19,385,190	---	---	---
Use of money and property	1,644,019	---	641,212	---
Miscellaneous	16,129,371	---	---	---
Intergovernmental	15,997,164	23,597,728	---	942,061
Total revenue	<u>152,218,635</u>	<u>51,429,221</u>	<u>40,993,864</u>	<u>25,699,697</u>
Expenditures:				
Current:				
Public safety	117,959,420	---	---	---
Public works	5,103,052	---	---	---
Health and social services	508,769	---	---	---
Culture and recreation	19,788,696	---	---	---
Community and economic development	11,908,671	---	19,340,177	---
General government	26,338,042	875,577	---	---
Capital outlay	186,226	---	---	---
Debt service:				
Principal retirement	---	102,794,455	758,000	---
Interest and fiscal charges	---	17,394,687	195,515	---
Total expenditures	<u>181,792,876</u>	<u>121,064,719</u>	<u>20,293,692</u>	<u>---</u>
Excess (deficiency) of revenues over expenditures	<u>(29,574,241)</u>	<u>(69,635,498)</u>	<u>20,700,172</u>	<u>25,699,697</u>
Other financing sources (uses):				
Transfers in	49,992,116	37,426,797	---	---
Transfers out	(6,667,609)	(135,352,972)	(20,736,148)	(25,479,671)
Premium on bond issue	---	14,067,917	---	---
General obligation bonds issued	---	154,785,000	---	---
Loan proceeds	---	---	---	---
Proceeds from damage claims	7,000	---	---	---
Proceeds from capital asset sale	54,513	---	---	---
Total other financing sources (uses)	<u>43,386,020</u>	<u>70,926,742</u>	<u>(20,736,148)</u>	<u>(25,479,671)</u>
Net change in fund balances	13,811,779	1,291,244	(35,976)	220,026
Fund balances, beginning of year, as restated	<u>46,533,738</u>	<u>13,483,866</u>	<u>17,159,351</u>	<u>537,352</u>
Fund balances, end of year	<u>\$ 60,345,517</u>	<u>\$ 14,775,110</u>	<u>\$ 17,123,375</u>	<u>\$ 757,378</u>

The notes to the financial statements are an integral part of this statement.

FRANCHISE FEE COURT SETTLEMENT	LOCAL OPTION SALES TAX	AMERICAN RESCUE PLAN	CAPITAL PROJECTS	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ ---	\$ 34,195,714	\$ ---	\$ ---	\$ 21,155,164	\$ 222,972,083
768,953	---	---	---	---	14,398,834
---	---	---	---	97,281	4,002,772
---	---	---	---	20,078	6,868,173
---	43,808	---	16,743	1,731,597	21,177,338
91	---	---	26,485	99,053	2,410,860
---	1,934	---	4,526,329	1,697,351	22,354,985
---	---	---	9,557,742	47,629,830	97,724,525
769,044	34,241,456	---	14,127,299	72,430,354	391,909,570
---	---	---	69,358	4,122,295	122,151,073
---	---	---	1,649,869	24,892,760	31,645,681
---	---	---	---	10,199,499	10,708,268
---	---	---	1,519,976	692,675	22,001,347
---	---	---	2,961,162	1,249,514	35,459,524
---	3,810,120	---	800,689	4,263,298	36,087,726
---	---	---	87,274,897	45,185,557	132,646,680
2,585,000	32,118	---	---	737,000	106,906,573
40,283	4,512	---	---	137,600	17,772,597
2,625,283	3,846,750	---	94,275,951	91,480,198	515,379,469
(1,856,239)	30,394,706	---	(80,148,652)	(19,049,844)	(123,469,899)
626,057	5,818,904	---	114,558,849	49,896,256	258,318,979
---	(26,102,560)	---	(1,925,601)	(26,951,840)	(243,216,401)
---	---	---	---	---	14,067,917
---	---	---	---	---	154,785,000
---	111,555	---	---	---	111,555
---	---	---	23,477	---	30,477
---	---	---	---	---	54,513
626,057	(20,172,101)	---	112,656,725	22,944,416	184,152,040
(1,230,182)	10,222,605	---	32,508,073	3,894,572	60,682,141
1,230,182	11,067,440	---	52,938,264	24,167,141	167,117,334
\$ ---	\$ 21,290,045	\$ ---	\$ 85,446,337	\$ 28,061,713	\$ 227,799,475

**CITY OF DES MOINES, IOWA**  
**RECONCILIATION OF THE CHANGE IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2021**

---

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances: Total governmental funds \$ 60,682,141

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the detail of the amount by which depreciation exceeded capital outlays in the current period.

Capital outlay	132,646,680
Depreciation	(48,063,058)
	84,583,622

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations and disposals) is to increase/decrease net position:

Proceeds from the sale of capital assets	(54,513)
Gain (Loss) from sale of capital assets	(238,975)
Capital assets contributed by private sources	743,031
	449,543

Repayment on long-term receivable (due from component unit) is recognized in the governmental funds in the current year. Revenue related to the long-term receivable was recognized in the Statement of Activities at the inception of the agreement and thereby the revenue recognized in the governmental funds is reversed.

Current period payments	(22,520,000)
Amortization of discount on receivable	128,779
	(22,391,221)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. 17,929,840

The issuance of long-term debt (e.g. bonds, loan, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items.

Amortization of premium	6,237,104
Long-term debt issued, including premiums of \$14,067,917	(168,964,472)
Repayment of long-term debt principal	106,906,573
Interest	124,886
Amortization of discount on revenue bonds	(128,779)
	<u>(55,824,688)</u>

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Accrued employee benefits	(3,841,101)
Other accrued post retirement benefits	(722,960)
Claims and judgments	(3,835,400)
Pension expense - IPERS	(2,340,694)
Pension expense - MFPRSI	(11,823,101)
	<u>(22,563,256)</u>

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net income of certain activities of internal service funds is reported with governmental activities.

	2,136,869
Change in internal service fund allocations to business-type activities	1,827,970
Change in net position of governmental activities	<u><u>\$ 66,830,820</u></u>

The notes to the financial statements are an integral part of this statement.

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**June 30, 2021**

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS		
	PARKING FACILITIES SYSTEM	SEWER SYSTEM	STORMWATER UTILITY
<b>ASSETS</b>			
Current assets:			
Unrestricted current assets:			
Cash and investments	\$ 2,371,897	\$ 23,578,678	\$ 26,775,772
Taxes receivable	---	---	---
Accounts receivable	22,511	---	1,468
Due from other governmental units	6,360	4,183,665	3,693,855
Inventory	---	---	---
Prepaid items	---	12,796	17,190
Total unrestricted current assets	<u>2,400,768</u>	<u>27,775,139</u>	<u>30,488,285</u>
Restricted current assets:			
Cash and investments	---	243,634	738,054
Interest receivable	---	14,449	203,246
Total restricted current assets	<u>---</u>	<u>258,083</u>	<u>941,300</u>
Total current assets	<u>2,400,768</u>	<u>28,033,222</u>	<u>31,429,585</u>
Noncurrent assets:			
Restricted cash and investments	---	1,877,072	15,473,517
Restricted interest receivable	---	---	17,018
Capital assets:			
Land	14,145,778	2,161,508	6,069,720
Construction in progress	3,852,157	36,310,682	31,236,759
Buildings	80,181,606	573,492	---
Improvements other than buildings	34,861,107	230,030,481	218,729,764
Machinery and equipment	1,146,429	6,396,132	5,552,100
Accumulated depreciation	<u>(70,222,453)</u>	<u>(81,978,204)</u>	<u>(38,128,430)</u>
Total capital assets, net of accumulated depreciation	<u>63,964,624</u>	<u>193,494,091</u>	<u>223,459,913</u>
Total noncurrent assets	<u>63,964,624</u>	<u>195,371,163</u>	<u>238,950,448</u>
<b>Total assets</b>	<u>66,365,392</u>	<u>223,404,385</u>	<u>270,380,033</u>
<b>DEFERRED OUTFLOW OF RESOURCES</b>			
Other postemployment benefits related deferred outflows	18,361	120,879	55,084
Pension related deferred outflows	<u>170,462</u>	<u>1,212,807</u>	<u>657,586</u>
<b>Total deferred outflow of resources</b>	<u>188,823</u>	<u>1,333,686</u>	<u>712,670</u>

BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES
MUNICIPAL HOUSING AGENCY	OTHER ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	INTERNAL SERVICE FUNDS
\$ 4,186,047	\$ 11,461,065	\$ 68,373,459	\$ 16,950,647
---	---	---	15,184
161,582	100,076	285,637	2,015,644
1,710,324	88,685	9,682,889	672,290
67,149	---	67,149	301,267
---	788	30,774	17,714
<u>6,125,102</u>	<u>11,650,614</u>	<u>78,439,908</u>	<u>19,972,746</u>
---	---	981,688	---
---	---	217,695	---
---	---	1,199,383	---
<u>6,125,102</u>	<u>11,650,614</u>	<u>79,639,291</u>	<u>19,972,746</u>
1,707,735	---	19,058,324	---
---	---	17,018	---
1,388,411	123,497	23,888,914	---
---	---	71,399,598	---
38,733,873	2,215,594	121,704,565	---
5,858,605	3,466,036	492,945,993	---
1,627,062	13,683,947	28,405,670	52,564,999
<u>(39,160,542)</u>	<u>(13,451,586)</u>	<u>(242,941,215)</u>	<u>(35,547,326)</u>
<u>8,447,409</u>	<u>6,037,488</u>	<u>495,403,525</u>	<u>17,017,673</u>
<u>10,155,144</u>	<u>6,037,488</u>	<u>514,478,867</u>	<u>17,017,673</u>
<u>16,280,246</u>	<u>17,688,102</u>	<u>594,118,158</u>	<u>36,990,419</u>
50,494	70,385	315,203	82,627
<u>471,803</u>	<u>786,655</u>	<u>3,299,313</u>	<u>848,421</u>
<u>522,297</u>	<u>857,040</u>	<u>3,614,516</u>	<u>931,048</u>

(continued)

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF NET POSITION (CONTINUED)**  
**PROPRIETARY FUNDS**  
**June 30, 2021**

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS		
	PARKING FACILITIES SYSTEM	SEWER SYSTEM	STORMWATER UTILITY
<b>LIABILITIES</b>			
Liabilities:			
Current liabilities:			
Accounts payable	\$ 223,664	\$ 82,976	\$ 157,213
Contracts payable	98,870	2,112,375	3,527,226
Accrued wages payable	64,663	268,670	442,762
Accrued employee benefits	111,913	273,863	425,078
Due to other funds	933,577	---	---
Tenant security deposits	---	---	---
Accrued interest payable	73,974	---	13,183
Revenue bonds payable	---	2,255,489	5,697,083
General obligation bonds payable	---	---	420,000
Capital lease payable	1,192,515	---	---
Unearned revenue	---	---	---
Total current liabilities - from unrestricted	<u>2,699,176</u>	<u>4,993,373</u>	<u>10,682,545</u>
Current liabilities payable from restricted assets:			
Revenue bonds payable	---	215,511	486,917
Accrued interest payable	---	28,116	251,115
Total current liabilities - from restricted	<u>---</u>	<u>243,627</u>	<u>738,032</u>
Total current liabilities	<u>2,699,176</u>	<u>5,237,000</u>	<u>11,420,577</u>
Noncurrent liabilities:			
Accrued employee benefits	198,910	486,755	732,888
Other postemployment benefits	169,633	1,116,753	508,900
Net pension liability	712,393	5,068,555	2,748,178
Advance from other funds	792,139	---	---
Revenue bonds payable, net	---	24,584,346	95,035,033
General obligation bonds payable, net	---	---	6,347,702
Capital lease payable, net	20,197,469	---	---
Other liabilities	---	---	---
Total noncurrent liabilities	<u>22,070,544</u>	<u>31,256,409</u>	<u>105,372,701</u>
<b>Total liabilities</b>	<u>24,769,720</u>	<u>36,493,409</u>	<u>116,793,278</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Other postemployment benefits related deferred inflows	33,028	217,432	99,083
Pension related deferred inflows	24,683	175,618	95,220
<b>Total deferred inflow of resources</b>	<u>57,711</u>	<u>393,050</u>	<u>194,303</u>
<b>NET POSITION</b>			
Net investment in capital assets	42,475,770	164,326,370	120,809,893
Restricted:			
Public housing program	---	---	---
Debt retirement	---	1,998,320	7,256,047
Unrestricted	(748,986)	21,526,922	26,039,182
<b>Total net position (deficit)</b>	<u>\$ 41,726,784</u>	<u>\$ 187,851,612</u>	<u>\$ 154,105,122</u>

The notes to the financial statements are an integral part of this statement.

BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL
MUNICIPAL	OTHER	TOTAL	ACTIVITIES
HOUSING	ENTERPRISE	ENTERPRISE	INTERNAL
AGENCY	FUNDS	FUNDS	SERVICE
			FUNDS
\$ 260,254	\$ 141,322	\$ 865,429	\$ 1,330,029
---	---	5,738,471	---
140,490	304,049	1,220,634	304,839
185,132	203,034	1,199,020	2,416,695
119,830	---	1,053,407	1,859,916
138,766	---	138,766	---
---	32,928	120,085	---
---	---	7,952,572	---
---	585,000	1,005,000	---
---	---	1,192,515	---
18,712	---	18,712	18,076
<u>863,184</u>	<u>1,266,333</u>	<u>20,504,611</u>	<u>5,929,555</u>
---	---	702,428	---
---	---	279,231	---
---	---	981,659	---
<u>863,184</u>	<u>1,266,333</u>	<u>21,486,270</u>	<u>5,929,555</u>
200,235	360,865	1,979,653	384,294
466,492	650,261	2,912,039	763,351
1,971,757	3,287,585	13,788,468	3,545,715
---	2,800,623	3,592,762	---
---	1,395,076	121,014,455	---
---	12,400,000	18,747,702	---
---	---	20,197,469	---
258,246	---	258,246	---
<u>2,896,730</u>	<u>20,894,410</u>	<u>182,490,794</u>	<u>4,693,360</u>
<u>3,759,914</u>	<u>22,160,743</u>	<u>203,977,064</u>	<u>10,622,915</u>
90,826	126,606	566,975	148,625
68,318	113,910	477,749	122,854
<u>159,144</u>	<u>240,516</u>	<u>1,044,724</u>	<u>271,479</u>
8,447,409	6,037,488	342,096,930	17,017,673
1,707,735	---	1,707,735	---
---	---	9,254,367	---
2,728,341	(9,893,605)	39,651,854	10,009,400
<u>\$ 12,883,485</u>	<u>\$ (3,856,117)</u>	<u>\$ 392,710,886</u>	<u>\$ 27,027,073</u>



**CITY OF DES MOINES, IOWA**  
**RECONCILIATION OF THE ENTERPRISE FUNDS NET POSITION**  
**TO THE STATEMENT OF NET POSITION**  
**For the Fiscal Year Ended June 30, 2021**

---

Net position of enterprise funds \$ 392,710,886

Amounts reported for proprietary activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with business-type activities.

(16,536,465)

Net position of business-type activities \$ 376,174,421

The notes to the financial statements are an integral part of this statement.

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF REVENUES, EXPENSES,**  
**AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS		
	PARKING FACILITIES SYSTEM	SEWER SYSTEM	STORMWATER UTILITY
Operating revenues:			
Charges for sales and services	\$ 8,045,360	\$ 50,536,005	\$ 30,345,944
Operating grants	---	---	---
Miscellaneous	232	17,987	---
Total operating revenues	<u>8,045,592</u>	<u>50,553,992</u>	<u>30,345,944</u>
Operating expenses:			
Personal services	1,210,579	5,578,578	7,038,347
Contractual services	3,583,542	22,709,780	4,315,063
Commodities	205,116	401,208	386,190
Depreciation	3,128,052	4,813,776	4,574,676
Other charges	1,534,938	5,734,022	2,963,415
Total operating expenses	<u>9,662,227</u>	<u>39,237,364</u>	<u>19,277,691</u>
Operating income (loss)	<u>(1,616,635)</u>	<u>11,316,628</u>	<u>11,068,253</u>
Non-operating revenues (expenses):			
Investment earnings	3,429	8,083	149,938
Proceeds from damage claims	---	---	---
Interest expense and fiscal charges	(942,170)	(367,574)	(2,491,755)
Gain (loss) on disposal of capital assets	525	20,276	(7,663)
Total nonoperating revenues (expenses)	<u>(938,216)</u>	<u>(339,215)</u>	<u>(2,349,480)</u>
Income (loss) before transfers, capital grants and contributions	(2,554,851)	10,977,413	8,718,773
Capital grants and contributions	---	561,429	1,261,092
Transfers in	2,250,000	5,066,458	2,738,703
Transfers out	---	(3,360,102)	(8,249,192)
Change in net position	(304,851)	13,245,198	4,469,376
Total net position - beginning	<u>42,031,635</u>	<u>174,606,414</u>	<u>149,635,746</u>
Total net position - ending	<u>\$ 41,726,784</u>	<u>\$ 187,851,612</u>	<u>\$ 154,105,122</u>

The notes to the financial statements are an integral part of this statement.

BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL
MUNICIPAL HOUSING AGENCY	OTHER ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	ACTIVITIES INTERNAL SERVICE FUNDS
\$ 1,416,829	\$ 15,840,263	\$ 106,184,401	\$ 52,042,575
21,334,868	---	21,334,868	---
148,698	33,859	200,776	10,532
<u>22,900,395</u>	<u>15,874,122</u>	<u>127,720,045</u>	<u>52,053,107</u>
3,507,068	5,580,796	22,915,368	5,699,026
18,986,938	6,434,748	56,030,071	34,391,122
---	398,963	1,391,477	4,388,814
1,172,389	803,650	14,492,543	4,405,163
---	457,084	10,689,459	1,287,835
<u>23,666,395</u>	<u>13,675,241</u>	<u>105,518,918</u>	<u>50,171,960</u>
(766,000)	2,198,881	22,201,127	1,881,147
3,338	10,807	175,595	---
---	---	---	---
---	(197,064)	(3,998,563)	---
---	2,896	16,034	144,167
<u>3,338</u>	<u>(183,361)</u>	<u>(3,806,934)</u>	<u>144,167</u>
(762,662)	2,015,520	18,394,193	2,025,314
1,716,875	3,900	3,543,296	---
---	---	10,055,161	111,555
---	(13,660,000)	(25,269,294)	---
954,213	(11,640,580)	6,723,356	2,136,869
<u>11,929,272</u>	<u>7,784,463</u>	<u>385,987,530</u>	<u>24,890,204</u>
<u>\$ 12,883,485</u>	<u>\$ (3,856,117)</u>	<u>\$ 392,710,886</u>	<u>\$ 27,027,073</u>



**CITY OF DES MOINES, IOWA**  
**RECONCILIATION OF THE CHANGE IN NET POSITION OF**  
**ENTERPRISE FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended June 30, 2021**

---

Net changes in net position in enterprise funds \$ 6,723,356

Amounts reported for proprietary activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with business-type activities.

(1,827,970)

Change in net position of business-type activities \$ 4,895,386

The notes to the financial statements are an integral part of this statement.

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	<b>BUSINESS-TYPE ACTIVITIES -</b>		
	<b>PARKING</b>	<b>SEWER SYSTEM</b>	<b>STORMWATER UTILITY</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 8,043,256	\$ 49,940,376	\$ 30,064,395
Receipts from interfund services provided	---	---	---
Payments to suppliers	(5,753,283)	(28,773,353)	(7,583,094)
Payments to employees	(1,029,577)	(5,201,568)	(6,796,098)
Receipts from miscellaneous revenue	---	17,987	(699)
Payments for interfund services used	---	---	---
Net cash provided by (used in) operating activities	<u>1,260,396</u>	<u>15,983,442</u>	<u>15,684,504</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Payments to interfund accounts	(525,767)	---	---
Proceeds from interfund accounts	---	---	---
Transfers In	2,250,000	5,066,458	2,738,703
Transfers Out	---	(3,360,102)	(8,249,192)
Intergovernmental receipts	---	---	---
Net cash provided by (used in) Noncapital financing activities	<u>1,724,233</u>	<u>1,706,356</u>	<u>(5,510,489)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Proceeds from intergovernmental and capital grants	---	---	590,554
Interest paid on capital debt	(946,129)	(444,659)	(3,355,837)
Principal paid on long-term debt and leases borrowings	(1,144,997)	(1,843,000)	(5,432,000)
Proceeds from issuance of general obligation bonds	---	---	---
Proceeds from premium on general obligation bonds	---	---	---
Proceeds from premium on revenue bonds	---	---	2,315,486
Proceeds from sale of capital assets	525	99,887	68,872
Acquisition and construction of capital assets	(1,898,276)	(17,345,596)	(24,587,477)
Net cash provided by (used) by capital and related financing activities	<u>(3,988,877)</u>	<u>(11,596,804)</u>	<u>(1,313,692)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Proceeds from sales and maturities of investments	---	\$ 2,811,685	\$ 28,407,756
Purchase of investments	---	(2,756,185)	(26,142,087)
Interest and dividends received	3,429	950	33,568
Net cash provided by investing activities	<u>3,429</u>	<u>56,450</u>	<u>2,299,237</u>
Net increase (decrease) in cash and cash equivalents	(1,000,819)	6,149,444	11,159,560
Cash and cash equivalents, beginning of year	3,372,716	17,672,868	16,354,266
Cash and cash equivalents, end of year	<u>\$ 2,371,897</u>	<u>\$ 23,822,312</u>	<u>\$ 27,513,826</u>

			GOVERNMENTAL ACTIVITIES	
MUNICIPAL HOUSING AGENCY	OTHER ENTERPRISE FUNDS	TOTALS	INTERNAL SERVICE FUNDS	
\$ 21,766,915	\$ 15,706,914	\$ 125,521,856	\$	41,915,958
---	---	---		8,061,850
(19,291,641)	(7,314,798)	(68,716,169)		(39,265,721)
(3,383,317)	(5,499,110)	(21,909,670)		(5,589,466)
---	---	17,288		---
---	---	---		(252,786)
(908,043)	2,893,006	34,913,305		4,869,835
		(525,767)		1,664,679
	60,481	60,481		---
		10,055,161		111,555
	(13,660,000)	(25,269,294)		---
		---		(494,636)
	(13,599,519)	(15,679,419)		1,281,598
1,716,875	3,900	2,311,329		---
---	(289,495)	(5,036,120)		---
---	(675,000)	(9,094,997)		---
---	-	37,023,274		---
---	13,660,000	13,660,000		---
---	1,520,435	1,520,435		---
---	---	-		---
---	2,896	172,180		144,167
(1,182,103)	---	(45,013,452)		(5,426,954)
534,772	14,222,736	(4,457,351)		(5,282,787)
\$ ---	\$ ---	\$ 31,219,441	\$	---
---	---	(28,898,272)		---
3,338	10,807	52,092		---
3,338	10,807	2,373,261		---
(369,933)	3,527,030	19,465,282		868,646
6,263,715	7,934,035	51,597,600		16,082,001
\$ 5,893,782	\$ 11,461,065	\$ 71,062,882	\$	16,950,647

(continued)

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	<b>BUSINESS-TYPE ACTIVITIES -</b>		
	<b>PARKING</b>	<b>SEWER SYSTEM</b>	<b>STORMWATER UTILITY</b>
<b>Reconciliation of cash and cash equivalents to specific assets on the combined statement of net position:</b>			
Unrestricted cash and investments	\$ 2,371,897	\$ 23,578,678	\$ 26,775,772
Restricted cash and investments - current	-	243,634	738,054
Restricted cash and investments - noncurrent	-	1,877,072	15,473,517
Less items not meeting the definition of cash equivalents	-	(1,877,072)	(15,473,517)
Cash and cash equivalents, end of year	<u>2,371,897</u>	<u>23,822,312</u>	<u>27,513,826</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>			
Operating income (loss)	\$ (1,616,635)	\$ 11,316,628	\$ 11,068,253
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation expense	3,128,052	4,813,776	4,574,676
(Increase) decrease in accounts and taxes receivable	(7,616)	22,638	174,749
(Increase) decrease in due from other governmental units	5,280	(618,267)	(456,298)
Increase in inventories	---	---	---
(Increase) decrease in prepaid items	191,620	100,029	69,044
Increase (decrease) in accounts and contracts payable	(429,687)	(28,372)	11,831
Increase in accrued wages payable	7,887	36,813	54,006
Increase (decrease) in accrued employee benefits and other postemployment benefits	(20,972)	27,398	31,518
Decrease in due to other governmental units	---	---	---
Decrease in other liabilities, self-sufficiency participation and tenant security deposits	---	---	---
Decrease in unearned revenue	---	---	---
Increase in deferred outflows	(5,251)	(136,249)	(67,573)
Decrease in deferred inflows	(71,363)	(435,552)	(246,097)
Increase in net pension liability	79,081	884,600	470,395
Total adjustments	<u>2,877,031</u>	<u>4,666,814</u>	<u>4,616,251</u>
Net cash provided by (used in) operating activities	<u>\$ 1,260,396</u>	<u>\$ 15,983,442</u>	<u>\$ 15,684,504</u>
<b>Schedule of noncash investing and financing activities:</b>			
Increase (decrease) in fair value of investments	\$ -	\$ (27,750)	\$ (36,600)
<b>Schedule of noncash capital and related financing activities:</b>			
Gain (loss) on disposal of capital assets	\$ 525	\$ 20,276	\$ (7,663)
Payments on accounts or contracts payable for acquisition of capital assets	---	(2,215,625)	(1,795,174)
Capital assets contributed	---	561,429	670,538

The notes to the financial statements are an integral part of this statement.

			GOVERNMENTAL ACTIVITIES
MUNICIPAL HOUSING AGENCY	OTHER ENTERPRISE FUNDS	TOTALS	INTERNAL SERVICE FUNDS
\$ 4,186,047	\$ 11,461,065	\$ 68,373,459	\$ 16,950,647
-	-	981,688	-
1,707,735	-	19,058,324	-
-	-	(17,350,589)	-
<u>5,893,782</u>	<u>11,461,065</u>	<u>71,062,882</u>	<u>16,950,647</u>
\$ (765,618)	\$ 2,198,881	\$ 22,201,509	\$ 1,881,147
1,172,389	803,650	14,492,543	4,405,163
(46,746)	(69,207)	73,818	(2,005,424)
(1,010,436)	46,476	(2,033,245)	(72,832)
---	---	-	(8,285)
-	67,742	428,435	(40,963)
(304,703)	(91,745)	(842,676)	461,512
18,035	43,907	160,648	45,121
45,618	(81,958)	1,604	54,975
(5,956)	---	(5,956)	---
(70,724)	---	(70,724)	---
-	(144,477)	(144,477)	---
(35,024)	(60,899)	(304,996)	(66,638)
(179,381)	(305,416)	(1,237,809)	(332,525)
274,503	486,052	2,194,631	548,584
<u>(142,425)</u>	<u>694,125</u>	<u>12,711,796</u>	<u>2,988,688</u>
<u>\$ (908,043)</u>	<u>\$ 2,893,006</u>	<u>\$ 34,913,305</u>	<u>\$ 4,869,835</u>
\$ -	\$ -	\$ (64,350)	\$ -
\$ -	\$ 2,896	\$ 16,034	\$ 144,167
---	---	(4,010,799)	---
---	---	1,231,967	---

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS - CUSTODIAL**  
**June 30, 2021**

	WATER RECLAMATION AUTHORITY	INVEST DSM	TOTALS
<b>ASSETS</b>			
Cash	\$ 40,788,140	\$ ---	\$ 40,788,140
Investments	28,476,987	---	28,476,987
Receivables	5,534,371	---	5,534,371
Prepays	264,078	---	264,078
Capital assets, net of depreciation	648,500,591	---	648,500,591
<b>Total assets</b>	<b>723,564,167</b>	<b>---</b>	<b>723,564,167</b>
<b>LIABILITIES</b>			
Accounts payable	5,673,295	---	5,673,295
Accrued employee expenses	2,681,378	---	2,681,378
Accrued interest payable	853,898	---	853,898
Bonds payable	414,677,369	---	414,677,369
<b>Total liabilities</b>	<b>423,885,940</b>	<b>---</b>	<b>423,885,940</b>
<b>Deferred Inflows of Resources</b> , deferred charge on refunding	1,075,186	---	1,075,186
<b>NET POSITION (DEFICIT)</b>			
Restricted for other governments	298,603,041	---	298,603,041
<b>Total net position (deficit)</b>	<b>\$ 298,603,041</b>	<b>\$ ---</b>	<b>\$ 298,603,041</b>

**CITY OF DES MOINES, IOWA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS - CUSTODIAL**  
**For the Fiscal Year Ended June 30, 2021**

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	WATER RECLAMATION AUTHORITY	INVEST DSM	TOTALS
	<u>          </u>	<u>          </u>	<u>          </u>
Additions:			
Contributions	\$        ---	\$  112,038	\$   112,038
Charges for sales and services	57,570,501	---	57,570,501
Sales tax	2,049,032	---	2,049,032
Investment earnings	171,741	---	171,741
Gain on disposal of capital assets	47,342	---	47,342
Total additions	<u>59,838,616</u>	<u>112,038</u>	<u>59,950,654</u>
Deductions:			
Payments to suppliers & employees	23,268,146	262,590	23,530,736
Interest expense and fiscal charges	11,638,242	208,660	11,846,902
Depreciation	23,727,412	---	23,727,412
Distribution to Invest DSM	---	3,396,727	3,396,727
Total operating expenses	<u>58,633,800</u>	<u>3,867,977</u>	<u>62,501,777</u>
Operating income (loss)	<u>1,204,816</u>	<u>(3,755,939)</u>	<u>(2,551,123)</u>
Change in net position	<u>1,204,816</u>	<u>(3,755,939)</u>	<u>(2,551,123)</u>
<b>Total net position (deficit) - beginning, as restated</b>	<u>297,398,225</u>	<u>3,755,939</u>	<u>301,154,164</u>
<b>Total net position (deficit) - ending</b>	<u>\$ 298,603,041</u>	<u>\$        ---</u>	<u>\$ 298,603,041</u>



# CITY OF DES MOINES, IOWA

## NOTES TO FINANCIAL STATEMENTS

June 30, 2021

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### 1. Summary of Significant Accounting Policies

The following is a summary of significant accounting policies employed in the preparation of these financial statements.

#### A. Reporting Entity

The City of Des Moines is located in Polk County and was first incorporated as a town in 1851 and as a city in 1857 under the laws of the State of Iowa. The City operates under the council-manager-ward form of government.

In accordance with the Codification of Governmental Accounting and Financial Reporting Standards, the City has considered all potential organizations for which the nature and significance of their relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for that organization to provide specific benefits to or impose specific financial burdens on the City.

The discretely presented component units discussed below are included in the City's reporting entity because of the nature and significance of their relationship with the City and the ongoing financial support. The component units are discretely presented and reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the City.

The Des Moines Public Library Foundation (Foundation) has a December 31<sup>st</sup> year-end. The Foundation is a non-profit community foundation founded to provide financial support to the Public Library of Des Moines by fund raising from the private sector, by indirectly supporting library advocacy groups, and by fostering innovative public and private collaboration. Money raised by the Foundation serves to enhance the operating budget of the public library by enhancing its collections, facilities and services, both traditional and technological, beyond what tax dollars provide. The Foundation is presented as a discretely presented component unit as it meets the requirements of GASB Statement No. 39, misleading to exclude. The Foundation publishes its own annual financial report, which is available at their office 1000 Grand Avenue, Des Moines, IA 50309.

The Des Moines Airport Authority (the Authority) has a December 31<sup>st</sup> year-end. The Authority is responsible for the operation of the Des Moines International Airport and was established on November 1, 2011 pursuant to Section 330A of Iowa Code. A five-

member board governs the Authority and is appointed by the Des Moines City Council. Upon dissolution of the Authority, all assets, deferred outflows of resources, liabilities and deferred inflows of resources would revert back to the City. The Authority publishes its own annual financial report, which is available at their office at 5800 Fleur Drive, Des Moines, Iowa 50321.

## **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. However, inter-fund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## **C. Fund Accounting**

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, deferred outflows/inflows of resources, fund balance/net position, revenues, and expenditures or expenses, as appropriate. The City has the following funds:

### **(1) Governmental Fund Types**

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following comprise the City's major governmental funds:

**(a) General Fund**

The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. Many of the more important activities of the City, including operation of the City's general service departments; street and highway maintenance; public safety, parks, cemetery, library, and recreation programs, are accounted for in this fund.

The following accounts are included in this fund:

**General** - To account for those resources funding traditional government functions not related to minor other activity detailed below.

**Other General** - To account for several minor general fund activities not material enough to disclose separately (i.e. Benchmarking and City-wide Training, City match of Federal Police grant, and Employee Wellness Program).

**(b) Tax Increment Fund**

The Tax Increment Fund, a special revenue fund, accounts for receipt of property taxes allocated to various tax increment financing districts and used to pay the principal and interest on tax increment debt.

**(c) Debt Service Fund**

The Debt Service Fund is used to account for the funding and payment of interest and principal of general obligation and tax increment debt of the City.

**(d) Capital Projects Fund**

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through proprietary funds.

The following accounts are included in this fund:

**Bridge Projects** - To account for funding and construction of bridge projects.

**Fire Protection Projects** - To account for funding and construction for improvements to the City's fire stations and the acquisition of major firefighting apparatus.

**Library Projects** - To account for funding and construction of major projects in the City's Library System.

**Municipal Buildings Projects** - To account for funding, construction, and improvements to municipal buildings not financed by enterprise operations.

**Park Improvement Projects** - To account for funding and construction for major projects related to improvements to the City's Parks System.

**Other Capital Projects** – To account for projects that don't fit into one of the other categories but require significant capital investment to complete, such as technology and environmental projects.

**Special Assessment Projects** – To account for the collection of special assessment revenue utilized in major construction projects including streets, sidewalks, and sewers that provide benefit to particular property owners.

**Street Projects** – To account for funding and construction of street, traffic control, and sidewalk projects.

**Urban Renewal Projects** – To account for funding and construction of urban renewal projects.

**(e) Benefit Tax Accounts Fund**

Benefit Tax Accounts Fund, a special revenue fund, is used to account for the receipt and disbursement of property taxes generated by the trust and agency levy. The purpose of this portion of the levy is to fund employers' share of costs for pensions and retirement systems.

**(f) Franchise Fee Court Settlement Fund**

Franchise Fee Court Settlement Fund, a special revenue fund, is used to account for the receipt and disbursement of voter approved franchise fee supplement receipts. The purpose of the supplement is to retire the general obligation bonds, whose proceeds were used to settle the judgment entered by the district court on November 27, 2013. The bonds were retired as of June 1, 2021. This fund is major for public purpose.

**(g) Local Option Sales Tax**

Local Option Sales Tax Fund, a special revenue fund, is used to account for the receipt and disbursement of local option sales tax revenue generated by a one-cent tax on taxable purchases within City limits. The tax was approved by voters on March 5, 2019 and is designated by City Council action to be used for property tax relief (50%) and other lawful purposes of the City (50%).

**(h) American Rescue Plan**

American Rescue Plan, a special revenue fund, is used to account for the receipt and disbursement of funds awarded through the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program, a part of the American Rescue Plan Act of 2021. The City anticipates receiving \$94.80 million in total, and must have those funds obligated by December 31, 2024 and fully spent by December 31, 2026.

The other governmental funds of the City are considered non-major and are as follows:

**Special revenue funds** are used to account for revenues derived from specific sources, which are usually required by law or regulation to be accounted for in separate funds.

The following non-major funds are included in this fund type:

Community Development Block Grant (CDBG) - To account for the Community Development Block Grant Program administered by the U.S. Department of Housing and Urban Development.

Community Services - To account for the administration of federal programs designed to provide various services to the City's elderly and low to moderate income residents.

Other Employee Benefits - To account for the receipt and disbursement of property taxes generated by the trust and agency levy. The purpose of this portion of the levy is to fund employers' share of costs of employee benefits that are not related to pensions or retirement.

Road Use Tax - To account for state revenues allocated to the City for maintenance and improvement of City streets.

Other Special Revenue - To account for several minor special revenue activities not material enough to disclose separately.

**Permanent funds** are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs. The following non-major funds are included in this fund type:

Permanent Cemetery Maintenance - Accounts for the fees collected for cemetery maintenance and related disbursements.

Swartzell Endowment - Accounts for the principal and interest earnings of the trust, established to fund the cost of perennial plantings and public beautification projects.

Weise Bird Habitats - Accounts for the funds bequeathed to the City under the will of Ruth E. Weise, to be used for the planting, cultivation, and preservation of trees and shrubs, and nesting, feeding habitats, and stations for birds in City parks.

## **(2) Proprietary Fund Types**

Proprietary fund types are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position and cash flows.

**Enterprise funds** are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services which are supported primarily by user charges. The following comprise the City's major enterprise funds:

- (a) **Stormwater Utility Fund** - To account for the operation and maintenance of the City's Stormwater Utility.
- (b) **Parking Facilities System Fund** - To account for the operation and maintenance of the City's on and off street public parking facilities, except for those facilities operated by the Des Moines Airport Authority.
- (c) **Sewer System Fund** - To account for the operation and maintenance of the City's Sanitary Sewer System.
- (d) **Municipal Housing Agency Fund** - To account for operations of the Federal Section 8 Rent Payment Assistance Program and low-income housing projects. This fund is major for public purpose.

The other enterprise funds of the City are considered non-major and are as follows:

Golf Courses - To account for the operation and maintenance of the City's three golf courses: Waveland, Grandview, and A.H. Blank.

Solid Waste System - To account for the operation and maintenance of the City's Solid Waste Collection System.

**Internal service funds** are used to finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City.

The following funds are included in this fund type:

Central Services - To provide telephone services and miscellaneous field supplies to City departments.

Equipment Replacement - To finance the replacement of automotive equipment, as necessary. The automotive equipment is initially acquired by the various user departments.

Equipment Service Center - To provide maintenance and repair services for City automotive equipment.

Forestry - To provide ground maintenance to other departments.

Group Health Insurance - Accounts for City contributions, employee contributions, and self-insurance and health care cost of various health benefit plans.

Radio Communications - To provide maintenance and repair services for radio equipment.

Radio Replacement - To finance the replacement of radio equipment, as necessary. The radio equipment is initially acquired by the various user departments.

### (3) Fiduciary Fund Types

Fiduciary fund types are used to account for assets held by a governmental unit in a trustee capacity for individuals, private organizations, other governmental units, and/or other funds.

#### **Custodial Funds**

Custodial funds are used to report fiduciary activities that are not required to be reported in pension trust funds, investment trust funds, or private-purpose trust funds. The City currently only reports custodial funds in its fiduciary fund types.

The following funds are included in this fund type:

Invest DSM - Upon creation of Invest DSM through a 28E agreement, the City acted as its operating agency providing accounting and treasury operations through September of 2020. The City paid out all Invest DSM funds by the end of fiscal 2021.

Wastewater Reclamation Authority (WRA) - The City acts as the operating agency for the WRA, a joint venture of the City and surrounding municipalities. In this capacity, based on the operating agreement, the City holds and controls the WRA's assets and liabilities and provides its general accounting and treasury operations.

### **D. Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Similarly, the custodial funds have an *economic resources measurement focus* and are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and budgeted for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, with the exception of property taxes which is 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service

expenditures, as well as expenditures related to compensated absences, net pension liabilities, other postemployment benefits and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to the purpose of expenditure, and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual and availability criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility and ambulance), and miscellaneous revenues are generally recorded as revenue when received in cash, because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

Property taxes are recognized as a receivable at the time an enforceable legal claim is established. This is determined to occur when the budget is certified. The tax receivable represents unpaid taxes from the current year and the 2021 levy as based on the 2019 assessed valuations. The tax lien date is January 1, 2020. As the levy is intended for use in the 2022 fiscal year, the revenue has been recorded as a deferred inflow of resources. Taxes are levied on July 1 and are payable in two installments on September 30 and March 31. Tax payments become delinquent on October 1 and April 1. The County Treasurer bills and collects property taxes for the City. Property taxes are considered available if received within 60 days of year-end.

The City is permitted by the *Code of Iowa* to levy taxes up to \$8.10 per \$1,000 of assessed valuation for General Fund purposes, \$0.27 per \$1,000 of assessed valuation for an Emergency Fund to assist in the funding of General Fund activities, and unlimited amounts for the payment of principal and interest on general obligation bonds, judgments awarded against the City, costs associated with pension and related employee benefits, and to pay the premium costs on tort liability insurance. The combined tax rate for the collection year ended June 30, 2021 was \$16.61 per \$1,000 of assessed valuation.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services and housing operating grants. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **E. Budgetary and Legal Appropriation and Amendment Policies**

As allowed by GASB Statement No. 41, Budgetary Comparison Schedules – Perspective Differences, the City presents budgetary comparison schedules as required supplementary information based on the program structure of ten functional areas as required by state statute for its legally adopted budget.

## **F. Encumbrances**

Appropriations in the governmental funds are charged for encumbrances when commitments are made. At year-end, the encumbrances roll forward but the related budget for them does not.

## **G. Cash and Pooled Cash Investments**

Except where otherwise required, the City maintains all deposits in a bank account in the name of the City. These deposits are invested on a short-term basis with interest income being recorded in the General Fund, except for interest income allocated to enterprise funds and where specifically required by law to be recorded in other funds.

The balance reported in each fund represents an equity interest in the commingled pool of cash, which is under the management of the City Treasurer.

## **H. Investments**

Investments are reported at fair value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and GASB Statement No. 72, *Fair Value Measurement and Application*. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants.

## **I. Statement of Cash Flows**

For purposes of the statement of cash flows for proprietary fund types, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

## **J. Loans Receivable**

Loans receivable consist primarily of low and non-interest bearing loans. The City receives federal funds from the U.S. Department of Housing and Urban Development as part of the Community Development Block Grant, which allows the City to provide loans at below-market-rates to eligible corporations and individuals to finance urban and community development. Loans are carried at the amount of unpaid principal. Management records allowances for estimated uncollectible amounts based on historic information and review of outstanding amounts. As of June 30, 2021, the allowance for uncollectible amounts was \$4,229,311. As of June 30, 2021, the City also had approximately \$5,987,187 of loans outstanding which, due to the terms and nature of the agreements, are

expected to be forgiven in the future and are, therefore, not recorded in the statement of net position but are expensed at the time of disbursement.

#### **K. Inventories and Prepaid Items**

Inventories are reported at cost and consist of consumable supplies. The cost of these supplies is recorded as an expense at the time they are consumed using the consumption method. Inventories are determined by actual count and priced on the first-in, first-out basis.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are expensed as the underlying service is consumed.

#### **L. Capital Assets**

Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary fund financial statements. Capital assets are defined by the City of Des Moines as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Prior to fiscal year 2018, interest costs associated with constructed assets were capitalized as part of the cost of the asset. As a result of the adoption of GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of the Construction Period, no interest costs were capitalized in the current year and none will be capitalized going forward.

Capital assets are depreciated using the half-year convention depreciation method (straight-line depreciation with a half-year taken the first year and the last year) over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Improvements Other than Buildings:	
Bridges	60
Infrastructure Systems	50
Skywalks	40
Bridge Improvements	30
Flood Control	30
Infrastructure Improvements	20
Machinery and Equipment:	
Equipment	3-15
Vehicles	3-5

The City's collection of works of art, botanical center exhibits, library books, and other similar assets are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to City policy that requires proceeds from the sale of these items to be used to acquire other collection items.

#### **M. Deferred Inflows/Outflows of Resources**

**Deferred inflows of resources:** In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues from three sources: property taxes, special assessments and intergovernmental revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the City's government-wide statements, the property tax revenues remain under the modified accrual basis of accounting and will become an inflow in the year for which the taxes are levied and budgeted for. In addition, the unamortized portions of deferred inflows related to the net pension liability and other postemployment benefits are also included in the City's and Authority's government-wide statements.

**Deferred outflows of resources:** In addition to assets, the statement of net position and balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority, a discretely presented component unit, has three items that qualified for reporting in this category, in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. In the City's and Authority's government-wide statements, pension related deferred outflows consists of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement

date but before the end of the employer's reporting period. Additionally, the City and Authority both recognize deferred inflows due to other postemployment benefit related items not yet charged to expense.

#### **N. Inter-fund Transactions**

Transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to the City government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions, which constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Noncurrent portions of long-term inter-fund loan receivables are reported as advances within the governmental funds and enterprise funds. In the General fund the advance is offset equally by a fund balance nonspendable amount which indicates that they do not constitute expendable financial resources, and therefore, are not available for appropriation.

#### **O. Compensated Absences**

City employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. Sick leave is payable when used, or upon death or retirement. If paid upon death or retirement, the total accumulated hours are paid at one-half of the then effective hourly rate for that employee, with a maximum of 750 hours per employee.

For the government-wide financial statements, and the proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation and sick leave is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

#### **P. Fund Balance**

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable: Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained.

Restricted: Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, state or federal laws, or imposed by law through constitutional provisions or enabling legislation.

Committed: Amounts which can be used only for the specific purpose pursuant to constraints formally imposed by the City Council through resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those funds.

Assigned: Amounts constrained by the City's intent to use them for a specific purpose. It is the City's policy that the authority to assign fund balance has been delegated by City Council to the City Manager and the Finance Director, through the adoption of the budget.

Unassigned: All amounts not included in other spendable classifications. The General Fund is the only fund that would report a positive amount in unassigned fund balance. Residual deficit amounts of other governmental funds would also be reported as unassigned.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, it is the City's policy to pay the expenditure from restricted fund balance and then from less restrictive classifications of committed, assigned and then unassigned fund balances.

## **Q. Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds. The portion of the debt related to unspent proceeds is included in the same net position component as the unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted through enabling legislation consists of \$14,775,110 for debt service and \$12,457,076 for road use. The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

As of June 30, 2021, the governmental activities had unspent bond proceeds of \$77,217,640. The City also had unspent bond proceeds of \$8,863,941 in the Stormwater Utility fund.

## **R. Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## **S. Accounts Receivable**

Accounts receivable result primarily from miscellaneous services provided to citizens in the General Fund, Capital Projects Fund, and other non-major governmental funds. Accounts receivable in the proprietary funds result from providing services specific to the operations of the fund. As of June 30, 2021, there was no allowance for doubtful accounts and the City had no significant write offs during the year then ended.

## **T. Long-Term Obligations**

In the government-wide and proprietary fund type financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond issuance costs are expensed at the time of debt issuance

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financial sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Bond issuance costs are an expenditure at the time of debt issuance.

## **U. Pensions**

The net pension liability, deferred outflows and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems'. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The pension liability related to governmental activities are generally liquidated by the General Fund, whereas amounts related to proprietary activities are liquidated through the fund recognizing the liability.

## **V. Total OPEB Liability**

For purposes of measuring the total other postemployment benefit (OPEB) liability, deferred inflows of resources related to OPEB and OPEB expense, information has been based on the actuary report. For this purpose, benefit payments are recognized when due

and payable in accordance with the benefit terms. The OPEB liability related to governmental activities are generally liquidated by the General Fund, whereas amounts related to proprietary activities are liquidated through the fund recognizing the liability.

## 2. Individual Fund Disclosures

The following is a summary of deficit fund balances/net position of individual funds at June 30, 2021:

FUND TYPE	INDIVIDUAL FUND	DEFICIT FUND BALANCES	DEFICIT NET POSITION
Governmental	Special Revenue, Community Services	\$ 639,896	\$ -
Governmental	Special Revenue, CDBG	113,124	-
Proprietary	Enterprise, Golf	-	515,189
Proprietary	Enterprise, Solid Waste System	-	3,340,928
Proprietary	Internal Service, Equipment Service Center	-	1,886,434
Proprietary	Internal Service, Forestry	-	3,541,186
Proprietary	Internal Service, Radio Communications	-	246,185

The individual fund balance deficits will be eliminated by future taxes, intergovernmental revenue and fees for services.

## 3. Cash and Pooled Cash Investments and Investments

The City maintains a cash and investment pool that is available for use by all funds, where the resources have been pooled in order to maximize investment opportunities. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and investments." Investment income is allocated to the various funds based on their respective participation and in accordance with accounting principles generally accepted in the United States of America. In addition, investments are separately held by several of the City's funds.

The Library Foundation has an endowment fund. As of December 31, 2020, the balance of \$3,000,532 is in money market funds, U.S. government agencies, and mutual funds.

### A. Authorized Investments

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved pursuant to Chapter 12C, Code of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. However, the City's investment policy additionally limits investments in commercial paper to obligations at the time of purchase rated within the two highest ratings, issued by nationally recognized statistical rating organizations with a maturity less than 270 days, provided that at the time of purchase no more than 10% of the investment portfolio be invested in commercial paper and no more than 5% of the investment portfolio shall be invested in securities of a single issuer. It also limits

investments in prime bankers' acceptances to those that mature within 270 days and that are eligible for purchase by a federal reserve bank, provided that at the time of purchase no more than 5% of the investment portfolio shall be invested in the securities of a single issuer.

## B. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the City's investment policy, the City minimizes the market value risk of investments in the portfolio by structuring its investment portfolio so that securities mature to meet cash requirements for operations, thereby avoiding the need to sell securities in the open market prior to maturity.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity as of June 30, 2021:

Security Description	Fair Value	Investment Maturities (in Years)		
		Less Than 1	1 - 5	6 - 10
Commercial Paper	\$ 19,991,763	\$ 19,991,763	\$ —	\$ —
Federal Farm Credit	3,567,065	—	3,567,065	—
FHLB	6,762,095	1,200,049	5,562,046	—
FNMA	6,531,791	—	6,531,791	—
Treasury Bill	107,983,694	107,983,694	—	—
Treasury Note	8,529,517	—	8,529,517	—
<b>Total</b>	<b>\$ 153,365,925</b>	<b>\$ 129,175,506</b>	<b>\$ 24,190,419</b>	<b>\$ —</b>

The above table includes the investments of the WRA, a custodial fund, of \$28,476,987.

## C. Credit Risk

Generally, credit risk is the risk that the issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's policy requires money market funds to have a rating of AAAm-g1, AAA-m or AA-m by Standard & Poor's and Aaa, Aa1 or Aa2 if rated by Moody's. Commercial paper must be rated "Prime-1" by Moody's and "A-1" or better by Standard & Poor's at time of purchase.

As of June 30, 2021, the City's investments were rated as follows:

<u>Security Description</u>	<u>Moody's</u>	<u>Standard &amp; Poor's</u>
Commercial Paper	Prime-1	A-1
Federal Farm Credit	Aaa	AA+
FHLB	Aaa	AA+
FNMA	Aaa	AA+

#### **D. Concentration of Credit Risk**

The City's investment policy seeks diversification to reduce overall portfolio risk while attaining benchmark average rates of return to meet all anticipated cash requirements. The policy requires that, with the exception of U.S. Treasury securities, no more than 50% of the City's total investment portfolio will be invested in a single security type, and no more than 25% with a single financial institution. The Finance Director/Treasurer will invest in securities with varying maturities. Certificates of deposit will be limited to the amount approved by City Council for each financial institution in accordance with Chapter 12C of the Code of Iowa. Prime bankers' acceptances and commercial paper are limited as explained under authorized investments, above. More than 5% of the City's investments are in Commercial Paper (13%) and Treasuries (76%) respectively. The City's investments are in accordance with these policies regarding diversification.

#### **E. Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Chapter 12C of the Code of Iowa requires all City funds be deposited into an approved depository and be either insured or collateralized. At June 30, 2021, the City's deposits were held in banks within the state of Iowa and covered by the state sinking fund per Section 12C.25 of the Code of Iowa. At June 30, 2021, \$153,365,925 of City investments were uninsured and unregistered securities held in trust at the City's primary bank.

#### **F. Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs - other than quoted prices included within Level 1 - that are observable for an asset or liability, either directly or indirectly examples as follows:

- Quoted prices for similar assets or liabilities in active market

- Quoted prices for identical or similar assets or liabilities in markets that are not active
- Inputs other than quoted prices that are observable for the asset or liability, such as the following:
  - Interest rates and yield curves observable at commonly quoted intervals
  - Implied volatilities
  - Credit spreads

Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

**Assets and Liabilities Measured at Fair Value on a Recurring Basis**

<b>Investments by fair value level</b>	<b>Balance at June 30, 2021</b>	<b>Quoted Prices in Active Markets for Identical Assets Level 1</b>	<b>Significant Other Observable Inputs Level 2</b>	<b>Significant Unobservable Inputs Level 3</b>
US Treasury Securities	\$ 116,513,211	\$ —	\$ 116,513,211	\$ —
US Agency Securities	16,860,951	—	16,860,951	—
Commercial Paper	19,991,763	—	19,991,763	—
<b>Total</b>	<b>\$ 153,365,925</b>	<b>\$ —</b>	<b>\$ 153,365,925</b>	<b>\$ —</b>

The City utilized the following level 2 inputs to determine fair value:

**U.S. Treasury and Agency Securities:** U.S. Government securities are reported at fair value based on a bullet (non-call) spread scale for each issuer for maturities going out to forty years. These spreads represent credit risk and are obtained from the new issue market, secondary trading, and dealer quotes. An Option Adjusted Spread (OAS) model is incorporated to adjust spreads of issues that have early redemption features. Final spreads are added to a U.S. Treasury curve. A special cash discounting yield/price routine calculates prices from final yields to accommodate odd coupon payment dates typical of medium-term notes.

**Commercial Paper:** Investments in commercial paper are valued based on pricing for similar or identical assets traded in relatively inactive markets.

A reconciliation of cash and investments as shown on the financial statements of the City follows:

Cash and equivalents	\$	291,726,310
Investments		153,365,925
		<u>445,092,235</u>
	\$	<u>445,092,235</u>
Current assets:		
Unrestricted Cash and investments	\$	355,787,096
Restricted cash and investments		981,688
Noncurrent assets:		
Restricted cash and investments		19,058,324
Fiduciary funds:		
Cash and investments		69,265,127
	\$	<u>445,092,235</u>

#### 4. Joint Venture

The City is a participating community in the Des Moines Metropolitan Wastewater Reclamation Authority joint venture. This joint venture provides primary and secondary treatment of the sewer flows of the participating communities. The Amended and Restated Agreement for the Des Moines Metropolitan Wastewater Reclamation Authority (WRA) was effective on July 1, 2004 with the second amended and restated agreement becoming effective on June 11, 2014. This agreement amended and restated the previous Integrated Community Area (I.C.A.) these agreements provide continued operation, improvements, and expansion. The WRA Agreement establishes the WRA as a separate legal entity with its own Board. The WRA Agreement also creates an independent governance structure, establishes an independent bonding authority for the WRA, and provides a framework for additional communities to participate.

The City retains an ongoing financial responsibility to the WRA since it is obligated in some manner for the debts of the joint venture. Although the debt of the WRA is to be paid solely and only from WRA revenues, the participating communities in the joint venture cannot withdraw from the joint venture while any of bonds issued during the time the entity was a participating community are still outstanding.

The WRA Sewer Revenue Bonds Series 2013B and 2015E include provisions that place the WRA debt service requirements on the same parity and rank as other debts of the participating communities. The WRA Agreement requires the debt service on these bonds to be allocated to the participating communities based on the WRA flows of the core communities and expansion communities of each calendar year. During fiscal 2021, the 2013B Series was refunded as 2021A. As of June 30, 2021, the Series 2015E bonds had a balance of \$1,375,000 and the City of Des Moines' estimated future allocation based on the WRA flows is currently \$356,378. As of June 30, 2021, the Series 2021A bonds had a balance of \$37,380,000 and the City of Des Moines' estimated future allocation based on the WRA flows is currently \$11,021,341.

The State Revolving Loans are allocated based on the WRA flows of the participating communities. As of June 30, 2021, the WRA had \$346,698,901 in State Revolving Loans with allocation governed by the WRA Agreement, of which \$128,902,359 future principal debt service is a commitment of the City of Des Moines.

The WRA Agreement does not provide for the determination of an equity interest for the participating communities. Withdrawing from the joint venture is a forfeit of all reversionary interest and no compensation would be paid.

The WRA issues separate financial statements which may be obtained at 3000 Vandalia Road, Des Moines, Iowa 50317.

Condensed financial information of the joint venture as of June 30, 2021 is as follows:

Statement of Net Position

Current assets	\$ 54,374,576
Noncurrent assets	669,189,591
Total assets	<u>\$ 723,564,167</u>
Current liabilities	\$ 24,955,374
Noncurrent liabilities	398,930,566
Total liabilities	<u>\$ 423,885,940</u>
Deferred inflow of resources	<u>\$ 1,075,186</u>
Net position:	
Net investment in capital assets	\$ 227,829,610
Restricted	36,648,026
Unrestricted	34,125,405
	<u>\$ 298,603,041</u>

Statement of Revenues, Expenses and Changes in Net Position

Operating revenues	\$ 57,570,501
Operating expenses	46,995,558
Operating income	10,574,943
Nonoperating, net	(9,370,127)
Change in net position	<u>\$ 1,204,816</u>

Statement of Cash Flows

Cash provided by operating activities	\$ 34,939,483
Cash (used in) investing activities	(1,548,060)
Cash (used in) capital and related financing activities	(34,643,672)
Increase in cash and pooled cash	<u>\$ (1,252,249)</u>

## 5. Operating Lease Rentals

The City, as lessor, has various operating lease agreements for the use of land and facilities. The following is a schedule by year of minimum future rentals required under operating leases having initial or remaining noncancelable lease terms in excess of one year as of June 30, 2021:

Year ending	GENERAL FUND	CAPITAL PROJECTS	PARKING ENTERPRISE FUNDS	TOTAL
June 30,				
2022	\$ 261,286	\$ 16,000	\$ 39,480	\$ 316,766
2023	189,828	16,000	1,000	206,828
2024	180,577	16,000	300	196,877
2025	164,572	16,000	-	180,572
2026	166,709	16,000	-	182,709
2027-2031	513,064	16,000	-	529,064
2032-2036	191,486	-	-	191,486
2037-2041	92,328	-	-	92,328
2042-2046	92,328	-	-	92,328
2047-2051	36,931	-	-	36,931
Total minimum future rentals	<u>\$ 1,889,109</u>	<u>\$ 96,000</u>	<u>\$ 40,780</u>	<u>\$ 2,025,889</u>

## 6. Changes in Capital Assets

The following is a summary of changes in capital assets for the year ended June 30, 2021:

	BEGINNING BALANCE 7/1/2020	ADDITIONS	DELETIONS	ENDING BALANCE 6/30/2021
<b>GOVERNMENTAL ACTIVITIES</b>				
Capital Assets, not being depreciated:				
Land	\$ 151,310,488	\$ 412,275	\$ (293,488)	\$ 151,429,275
Construction in Progress	120,959,300	111,511,839	(38,891,635)	193,579,504
Total capital assets not being depreciated	<u>272,269,788</u>	<u>111,924,114</u>	<u>(39,185,123)</u>	<u>345,008,779</u>
Capital Assets, being depreciated:				
Buildings	245,374,130	5,586,648	-	250,960,778
Improvements Other than Buildings	1,311,357,006	52,107,840	-	1,363,464,846
Machinery and Equipment	97,598,852	8,089,698	(3,622,067)	102,066,483
Total capital assets being depreciated	<u>1,654,329,988</u>	<u>65,784,186</u>	<u>(3,622,067)</u>	<u>1,716,492,107</u>
Less accumulated depreciation for:				
Buildings	121,135,306	6,466,821	-	127,602,127
Improvements Other than Buildings	615,617,528	37,138,459	-	652,755,987
Machinery and Equipment	68,358,979	8,862,941	(3,622,067)	73,599,853
Total accumulated depreciation	<u>805,111,813</u>	<u>52,468,221</u>	<u>(3,622,067)</u>	<u>853,957,967</u>
Total capital assets, being depreciated, net	<u>849,218,175</u>	<u>13,315,965</u>	<u>-</u>	<u>862,534,140</u>
Governmental activities capital assets, net	<u>\$ 1,121,487,963</u>	<u>\$ 125,240,079</u>	<u>\$ (39,185,123)</u>	<u>\$ 1,207,542,919</u>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Capital Assets, not being depreciated:				
Land	\$ 21,724,535	\$ 2,164,379	\$ -	\$ 23,888,914
Construction in Progress	87,042,208	30,708,229	(46,350,839)	71,399,598
Total capital assets not being depreciated	<u>108,766,743</u>	<u>32,872,608</u>	<u>(46,350,839)</u>	<u>95,288,512</u>
Capital Assets, being depreciated:				
Buildings	119,802,703	1,901,862	-	121,704,565
Improvements Other than Buildings	439,313,229	53,632,764	-	492,945,993
Machinery and Equipment	29,536,828	178,224	(1,309,382)	28,405,670
Total capital assets being depreciated	<u>588,652,760</u>	<u>55,712,850</u>	<u>(1,309,382)</u>	<u>643,056,228</u>
Less accumulated depreciation for:				
Buildings	71,976,233	3,427,232	-	75,403,465
Improvements Other than Buildings	135,514,961	9,448,434	-	144,963,395
Machinery and Equipment	22,110,713	1,616,877	(1,153,235)	22,574,355
Total accumulated depreciation	<u>229,601,907</u>	<u>14,492,543</u>	<u>(1,153,235)</u>	<u>242,941,215</u>
Total capital assets, being depreciated, net	<u>359,050,853</u>	<u>41,220,307</u>	<u>(156,147)</u>	<u>400,115,013</u>
Business-Type activities capital assets, net	<u>\$ 467,817,596</u>	<u>\$ 74,092,915</u>	<u>\$ (46,506,986)</u>	<u>\$ 495,403,525</u>

Depreciation Expense was charged to the functions of the primary government as follows:

**GOVERNMENTAL ACTIVITIES**

Public Safety	\$ 4,809,429
General Government	3,421,208
Public Works	29,231,709
Health and Social Services	1,399
Culture and Recreation	10,427,123
Community and Economic Development	172,190
Internal service assets are charged to the various functions based on their useage of the assets	4,405,163
<b>Total Depreciation Expense - Governmental Activities</b>	<b>\$ 52,468,221</b>

**BUSINESS-TYPE ACTIVITIES**

Parking Facilities System	\$ 3,128,052
Sewer System	4,813,776
Stormwater Utility	4,574,676
Municipal Housing Agency	1,172,389
Solid Waste System	692,040
Golf	111,610
<b>Total Depreciation Expense - Business-type Activities</b>	<b>\$ 14,492,543</b>

**7. Employee Retirement Systems**

The City contributes to two employee retirement systems, the Iowa Public Employees Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI). IPERS is administered by the State of Iowa. MFPRSI is governed by a nine-member Board of Trustees. Though separate and apart from state government, the Board is authorized by the state legislature, which also establishes by statute the pension and disability benefits and the System's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI. As of June 30, 2021, the City had the following balances related to its pension accounts:

	IPERS	MFPRSI	Total
Net Pension Liability	\$ 68,062,237	\$145,346,816	\$213,409,053
Deferred Inflows	2,358,254	3,217,117	5,575,371
Deferred Outflows	16,285,971	45,959,627	62,245,598
Pension Expense	10,429,402	23,546,405	33,975,807

**A. Defined Benefit Pension Plan - Iowa Public Employees Retirement System**

Plan Description: IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City of Des Moines are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits: A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the members first month of entitlement to the benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July, 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits: A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions: Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1% for regular members. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial



\$7,573,979 reported as the deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability during the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense over the average remaining service life of all system members or 5 years as follows:

Fiscal Year Ended June 30,	Pension Expense
2022	\$ 1,172,411
2023	1,646,896
2024	1,379,250
2025	2,183,892
2026	(28,711)
Total	<u>\$ 6,353,738</u>

There were no non-employer contributing entities at IPERS.

Actuarial Assumptions: The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	2.60 percent per annum
Rates of salary increase	3.25 to 16.25 percent, average, including inflation. Rates vary by membership group.
Long-term Investment rate of return	7.00 percent, compounded annually, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2014 Generational Mortality Tables, with age setbacks and age set forwards based on different membership groups. Future mortality improvements were anticipated using Projection Scale MP-2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best

estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core Plus Fixed Income	28.0%	-0.29%
Domestic Equity	22.0%	4.43%
International Equity	17.5%	5.15%
Private Equity	11.0%	6.54%
Private Real Assets	7.5%	4.48%
Global Smart Beta Equity	6.0%	4.87%
Public Credit	4.0%	2.29%
Private Credit	3.0%	3.11%
Cash	1.0%	-0.78%
<b>Total</b>	<b>100%</b>	

Discount Rate: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.00%) or 1.00% higher (8.00%) than the current rate.

	<u>1% Decrease (6.0%)</u>	<u>Discount Rate (7.0%)</u>	<u>1% Increase (8.0%)</u>
City's proportionate share of the net pension liability	\$ 113,488,028	\$ 68,062,237	\$ 29,973,396

Pension Plan Fiduciary Net Position: Detailed information about the pension plan’s fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS’ website at [www.ipers.org](http://www.ipers.org).

Payables to the Pension Plan: At June 30, 2021, the City reported payables to the defined benefit pension plan of \$403,524 for legally required employer contributions and \$268,874

for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

## **B. Defined Benefit Pension Plan - Municipal Fire and Police Retirement System of Iowa**

Plan Description: MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City of Des Moines are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at [www.mfprsi.org](http://www.mfprsi.org).

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits: Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2% for each additional year of service, up to a maximum of 8 years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. By electing to participate in the DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in form of a lump sum or rollover to an eligible plan.

Disability and Death Benefits: Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred

in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation, for those with 5 or more years of service, or the member's service retirement benefit calculation amount, and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which states a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

Contributions: Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2021.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 25.31% for the year ended June 30, 2021.

The City's contributions to MFPRSI for the year ended June 30, 2021 were \$15,224,032.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa therefore is considered to be a non-employer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 - Financial Reporting for Pension Plans, (GASB 67).

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2021.

Net Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions: At June 30, 2021, the City reported a liability of



\$15,224,032 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense over the average remaining service life of all system members or 5 years as follows:

Fiscal Year Ended June 30,	Pension Expense
2022	\$ 6,097,163
2023	8,663,597
2024	7,647,656
2025	5,080,131
2026	29,931
Total	<u>\$ 27,518,478</u>

Actuarial Assumptions: The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	3.00 percent
Salary increases	3.75 to 15.11 percent, including inflation
Investment rate of return	7.50 percent, net of pension plan investment expense, including inflation

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience study for the period from July 1, 2007 to June 30, 2017.

Mortality rates used by the Plan were based on the RP 2014 Blue Collar Healthy Annuitant table with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation along with the best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2018, (see the discussion of the pension plan's investment policy) are summarized in the following tables:

<u>Asset Class</u>	<u>Target Allocation</u>	
Global Fixed Income	10.02%	
Core Infrastructure	3.01%	
Domestic Equities	11.95%	
Core Real Estate	8.00%	
International Equities	10.02%	
<b>Core Investments</b>		43%
Global Fixed Income	8.75%	
Domestic Equities	13.13%	
International Equities	13.13%	
<b>Strategic Investments Allocation</b>		35%
<b>Private Markets</b>		22%
<b>Total</b>		<u>100%</u>

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap	7.4%
Small Cap	8.1%
International Large Cap	7.2%
Emerging Markets	7.9%
Global Infrastructure	7.5%
Private Non-Core Real Estate	11.5%
Private Credit	6.4%
Private Equity	10.8%
Core Plus Fixed Income	4.0%
Private Core Real Estate	7.2%

Discount Rate: The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.50%) or 1.00% higher (8.50%) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's proportionate share of the net pension liability	\$ 222,933,729	\$ 145,346,816	\$ 81,080,188

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at [www.mfprsi.org](http://www.mfprsi.org).

Payables to the Pension Plan: At June 30, 2021, the City of Des Moines reported payables to the defined benefit pension plan of \$802,645 for legally required employer contributions and \$283,192 for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

## 8. Deferred Compensation

The City offers its employees a deferred compensation plan created in accordance with *Internal Revenue Code*, Section 457, and also Section 401(a). The Section 457 plan, available to all City employees, and the Section 401(a) plan, available only to the SPM employment group, permits them to defer a portion of their salary until future years. The deferred compensation is available to employees at termination, retirement, death, unforeseeable emergency, loan or via in-service contributions at age 70 ½. The City matches 100% of employee contributions up to 2.0% or 2.5% of the employee's salary, depending upon the governing employment agreement. For the fiscal year ended June 30, 2021, the City made \$3,476,865 in matching contributions. The City's 401(a) plan does not meet the definition of a component unit under GASB Statement No. 84 and the City does not control the assets of the plan, so the plan is not included as a fiduciary activity in the financial statements.

In accordance with federal legislation (the Small Business and Wage Protection Act of 1996), the City has confirmed or established trust arrangements for all of the assets in the plan, to ensure those assets are protected and used exclusively for plan participants and beneficiaries. As a result of these arrangements, the deferred compensation plans are not reported in the City's financial statements.

## 9. Long-term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2021:

	BALANCE JUNE 30, 2020	ADDITIONS	RETIREMENTS	BALANCE JUNE 30, 2021	DUE WITHIN ONE YEAR	RANGE OF INTEREST RATES
<b>Governmental Activities:</b>						
General Obligation Bonds	\$ 396,225,000	\$ 154,785,000	\$ (82,475,000)	\$ 468,535,000	\$ 42,555,000	0.50% to 5.00%
Add premiums	24,070,504	14,067,917	(6,237,104)	31,901,317	—	
Net General Obligation Bonds	420,295,504	168,852,917	(88,712,104)	500,436,317	42,555,000	
Revenue Bonds	\$ 22,520,000	\$ —	\$ (22,520,000)	\$ —	\$ —	4.50% to 5.75%
Less discounts	(128,779)	—	128,779	—	—	
Net Revenue Bonds	22,391,221	—	(22,391,221)	—	—	
Section 108 Loans payable	7,610,000	—	(758,000)	6,852,000	804,000	2.55% to 2.87%
Notes Payable	871,444	111,555	(416,573)	566,426	312,010	2.80% to 10.55%
Notes from Direct Borrowings and Private Placement	3,440,000	—	(737,000)	2,703,000	774,000	4.00%
Accrued Employee Benefits	38,192,540	45,750,136	(41,596,228)	42,346,448	28,729,348	N/A
Liability for Claims/Judgments	896,500	3,970,479	(135,079)	4,731,900	4,731,900	N/A
	<u>\$ 493,697,209</u>	<u>\$ 218,685,087</u>	<u>\$ (154,746,205)</u>	<u>\$ 557,636,091</u>	<u>\$ 77,906,258</u>	
<b>Business-type Activities</b>						
General Obligation Bonds	\$ 6,295,000	\$ 13,660,000	\$ (1,030,000)	\$ 18,925,000	\$ 1,005,000	1.25% to 5.00%
Add premiums	1,025,212	1,520,435	(322,869)	2,222,778	—	
Net General Obligation Bonds	7,320,212	15,180,435	(1,352,869)	21,147,778	1,005,000	
Revenue Bonds	\$ 59,260,000	\$ 22,485,000	\$ (5,485,000)	\$ 76,260,000	\$ 6,020,000	2.00% to 5.00%
Add premiums	3,091,906	2,315,486	(740,216)	4,667,176	—	
Net Revenue Bonds	62,351,906	24,800,486	(6,225,216)	80,927,176	6,020,000	
Revenue Bonds from Direct Borrowings & Private Placement	34,243,930	14,538,274	(1,435,000)	47,347,204	2,635,000	1.02% to 2.00%
Capital Lease	22,534,981	—	(1,144,997)	21,389,984	1,192,515	4.15% to 7.50%
Accrued Employee Benefits	3,081,886	2,344,114	(2,247,327)	3,178,673	1,199,020	N/A
	<u>\$ 129,532,915</u>	<u>\$ 56,863,309</u>	<u>\$ (12,405,409)</u>	<u>\$ 173,990,815</u>	<u>\$ 12,051,535</u>	

The payments on the bonds payable that pertain to the City's governmental activities are made by the debt service fund and the franchise fee fund. The payments on the tax increment notes, the Section 108 CDBG loans, and the notes payable that pertain to the City's governmental activities are made by the Tax Increment and the Economic Development Special Revenue Fund within the Other Special Revenue Funds. The accrued employee benefits and claims and judgments attributable to the governmental activities are generally liquidated by the General Fund.

General Obligation Bonds:

Governmental Activities: The City has issued the following general obligation bonds that are indebtedness secured by the full faith and credit of the City:

YEAR	<u>General Obligation Debt Service</u>		<u>Tax Increment Debt Service</u>		<u>Governmental</u>	
	<u>GENERAL OBLIGATION BONDS</u>		<u>GENERAL OBLIGATION BONDS</u>		<u>Activities Total</u>	
	<u>PRINCIPAL</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>
2022	\$ 28,750,000	\$ 12,992,696	\$ 13,805,000	\$ 3,595,948	\$ 42,555,000	\$ 16,588,644
2023	28,885,000	11,386,101	11,890,000	2,766,063	40,775,000	14,152,164
2024	41,970,000	10,029,451	10,180,000	2,310,636	52,150,000	12,340,087
2025	26,090,000	8,206,163	8,275,000	1,912,942	34,365,000	10,119,105
2026	24,390,000	7,159,788	7,490,000	1,611,792	31,880,000	8,771,580
2027-2031	111,315,000	22,129,259	33,315,000	4,845,734	144,630,000	26,974,993
2032-2036	74,160,000	8,205,058	22,715,000	1,658,809	96,875,000	9,863,867
2037-2040	21,375,000	1,039,212	3,930,000	192,387	25,305,000	1,231,599
Totals	<u>\$ 356,935,000</u>	<u>\$ 81,147,728</u>	<u>\$ 111,600,000</u>	<u>\$ 18,894,311</u>	<u>\$ 468,535,000</u>	<u>\$ 100,042,039</u>

Proceeds from the Series 2020D General Obligation Bonds totaled \$84,760,000 were allocated to certain capital improvement projects. Of this total, \$13,660,000 has been allocated to the Solid Waste Fund. Proceeds from the Series 2020E Taxable General Obligation Bonds totaled \$5,090,000 and were allocated to pay the costs of carrying out various essential and general corporate purpose projects.

Proceeds from the Series 2021A General Obligation Refunding Capital Loan Notes totaled \$34,760,000 and were used to current refund the Series 2013A General Obligation Bonds dated August 28, 2013, and to current refund the Series 2013B General Obligation Refunding Bonds dated August 28, 2013. Proceeds from the Series 2021B Taxable General Obligation Urban Renewal Capital Loan Notes totaled \$43,835,000 and were allocated to provide funds to pay the costs of aiding in the planning, undertaking and carrying out of urban renewal projects, including funding urban renewal projects designed to protect the interests of the City and preserve the availability of parking for use by the public, which includes acquiring a privately constructed parking garage and adjacent parcels, and/or providing financial assistance, including but not limited to providing long-term financing for such projects.

Solid Waste Enterprise Fund: The City has issued the following general obligation bonds that are obligations of the Solid Waste Enterprise Fund:

Series	June 30, 2021 Balance	Maturity Fiscal Year	Purpose
General Obligation 2020D	\$ 12,985,000	2040	Capital improvements

The bonds are intended to be paid by solid waste customers net revenues, however the bonds are secured by the City's property owners. Total principal and interest remaining to be paid on the bonds is \$16,206,694. Principal and interest paid for the current year was \$964,495.

Stormwater Management Utility Enterprise Fund: The City has issued the following general obligation bonds that are obligations of the Stormwater Management Utility Enterprise Fund:

Series	June 30, 2021 Balance	Maturity Fiscal Year	Purpose
General Obligation 2020A	\$ 5,940,000	2032	Refunding

Proceeds from the 2020F Stormwater Management Utility Revenue Bonds totaled \$22,485,000 and were allocated to pay costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing and equipping all or part of the Stormwater Management Utility, including Closes Creek watershed improvements, flood mitigation and protection system improvements, levee maintenance and improvements, and city-wide stormwater projects.

The bonds are intended to be paid by sewer customers net revenues, however the bonds are secured by the City's property owners. Total principal and interest remaining to be paid on the bonds is \$7,233,250. Principal and interest paid for the current year was \$663,602.

Business-Type Activities		
General Obligation Bonds		
YEAR	PRINCIPAL	INTEREST
2022	\$ 1,005,000	\$ 628,731
2023	1,035,000	578,481
2024	1,065,000	526,731
2025	1,090,000	473,481
2026	1,130,000	418,981
2027-2031	6,160,000	1,263,858
2032-2036	4,210,000	473,881
2037-2040	3,230,000	150,800
Totals	\$ 18,925,000	\$ 4,514,944

Revenue Bonds:

Revenue bonds are the obligations of specific funds and are generally payable solely from the revenues of the respective funds.

Sewer Enterprise Fund: The City has issued the following revenue bonds in the Sewer Fund:

Series	June 30, 2021 Balance	Maturity Fiscal Year	Purpose
Sewer Revenue 2014B	\$ 2,305,000	2023	Capital Improvements

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay the revenue bonds in the table above. The bonds are payable solely from the sewer

customer net revenues. Annual principal and interest payments on the bonds are expected to require less than 80% of net revenues. Total principal and interest remaining to be paid on the bonds is \$2,420,250. Principal and interest paid for the current year and total customer net revenues were \$1,235,625 and \$18,439,724, respectively.

Stormwater Management Utility Enterprise Fund: The City has issued the following revenue bonds in the Storm Water Utility Enterprise Fund:

Series	June 30, 2021 Balance	Maturity Fiscal Year	Purpose
Series 2016C	\$ 6,120,000	2031	Refund & Capital Improvements
Series 2016D	6,550,000	2030	Refund
Series 2018C	39,905,000	2038	Capital Improvements
Series 2020F	21,380,000	2040	Capital Improvements

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay the revenue bonds in the table above. The bonds are payable solely from the stormwater utility customer net revenues. Annual principal and interest payments on the bonds are expected to require less than 80% of net revenues. Total principal and interest remaining to be paid on the bonds is \$97,494,320. Principal and interest paid for the current year and total customer net revenues were \$7,131,821 and \$16,607,283, respectively.

Future principal and interest payments on the Enterprise Funds Revenue Bonds as of June 30, 2021 is summarized as follows:

<b>Business-Type Activities</b>		
Revenue Bonds		
YEAR	PRINCIPAL	INTEREST
2022	\$ 6,020,000	\$ 2,729,925
2023	6,240,000	2,428,925
2024	3,870,000	2,146,300
2025	3,980,000	1,952,800
2026	4,085,000	1,775,000
2027-2031	21,385,000	6,316,188
2032-2036	19,225,000	3,294,838
2037-2040	11,455,000	590,344
Totals	<u>\$ 76,260,000</u>	<u>\$ 21,234,320</u>

Net position of certain enterprise funds of \$9,254,367 are restricted for debt service and the payment of certain liabilities pursuant to the requirements of the revenue bond ordinances.

Section 108 Loans Payable: On November 15, 2007, the City closed a \$17,500,000 Section 108 loan to make a loan for the benefit of River Point West LLC, for the purpose of financing the acquisition and clearance of properties in the River Point West area for sale and subsequent redevelopment, and the construction of supporting public infrastructure improvements to serve the developed properties. On March 28, 2019, the loan was refinanced at the then

outstanding principal balance of \$8,326,000. The loan was refinanced to reduce the average interest rate from 5.220% to 2.696%. The balance of the loan as of June 30, 2021, is \$6,852,000 and is payable through fiscal year 2028. The loan is not a general obligation of the City. The principal and interest is payable solely from the tax increment revenues of the Metro Center Urban Renewal Area of the City. Tax increment revenues are projected to produce 100% of the debt service requirements over the life of the bonds. Total principal and interest paid in the current year and TIF revenues were \$953,515 and \$33,114,406, respectively.

Notes Payable, Governmental Activities: Two new notes payable were created in fiscal year 2021, each covering the purchase of two Nissan Leaf vehicles, and each in the amount of \$55,777. The balances of the two notes payable at June 30, 2021 were \$23,659 and \$ 37,969. One lease is scheduled to mature in fiscal year 2022 and the other in fiscal year 2023. Also included in notes payable are leases held by Wells Fargo known as Supplement WF3 and Supplement WF4 with outstanding balances of \$139,199 and \$365,599, respectively. The total outstanding balance of these notes payable is \$566,426 and they are payable through fiscal year 2024. The principal and interest on the Wells Fargo leases is payable from the debt service levy and the principal and interest on the Nissan Leaf leases is paid from the Local Option Sales Tax fund. Total principal and interest remaining to be paid on the notes payable is \$620,101. Principal and interest paid in the current year and the debt service levy were \$442,708 and \$29,821,844 respectively.

Future principal and interest payments on the Section 108 Loans Payable and Notes Payable accounted for in the Governmental Activities are summarized as follows:

FISCAL YEAR	CDBG SECTION 108 LOANS		NOTES PAYABLE GOVERNMENTAL ACTIVITIES	
	PRINCIPAL	INTEREST	PRINCIPAL	INTEREST
2022	\$ 804,000	\$ 175,519	\$ 312,010	\$ 28,377
2023	852,000	154,337	162,373	15,888
2024	903,000	131,667	92,043	9,411
2025	953,000	107,134	—	—
2026	1,008,000	80,621	—	—
2027-2028	2,332,000	69,659	—	—
Totals	<u>\$ 6,852,000</u>	<u>\$ 718,937</u>	<u>\$ 566,426</u>	<u>\$ 53,676</u>

Direct placement debt, Governmental Activities: The City’s outstanding notes from direct borrowing and placements related to governmental activities of \$4,000,000 IFA bonds. The bonds are for the construction of a full-service convention center hotel and meeting space. The balance of the note payable is \$2,703,000 and is payable through 2024. The principal and interest are payable from sales tax receipts collected within the district. Annual principal and interest on the bonds are expected to require 100% of the revenue. Total principal and interest remaining to be paid on the notes payable is \$2,931,840. Principal and interest paid for the current year was \$874,600.

Future principal and interest payments on the Governmental Direct borrowings as of June 30, 2021 is summarized as follows:

<b>Governmental Activities</b>		
Notes from Direct Borrowings and Direct Payments		
<u>YEAR</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>
2022	\$ 774,000	\$ 108,120
2023	840,000	77,160
2024	1,089,000	43,560
Totals	<u>\$ 2,703,000</u>	<u>\$ 228,840</u>

Direct Placement Debt, Business-type Activities: The City borrowed money through the State Revolving Loan fund to partially fund the Lower Oak Park Sewer Separation, the Near West Side Sewer Separation and Yeader Creek Sewer Separation, and the Riverbend Sewer Separation projects. The City has issued \$19,250,000 of SRF loans to help complete the Near West Side Sewer Separation and Yeader Creek Sewer Separation projects, has issued \$13,360,000 of SRF loans to complete the Lower Oak Park Sewer Separation project, has issued \$20,000,000 of SRF loans to complete the Riverbend Sewer Separation project, has issued \$6,247,000 of SRF loans to complete the Near West Side Sewer Separation Supplemental project, and \$15,000,000 of SRF loans to complete the West Ingersoll Sewer Separation project. At June 30, 2021, the City has drawn all \$19,250,000 of the Near West Side Sewer Separation loan funds, all \$13,360,000 of the Lower Oak Park Sewer Separation loan funds, \$11,000,000 of the Riverbend Sewer Separation project, \$4,398,356 of the Near West Side Sewer Separation Supplemental project, and \$1,329,848 of the West Ingersoll Sewer Separation project. The City has the ability to draw up to an additional \$9,000,000 as work is completed on the Riverbend Sewer Separation project, up to an additional \$1,848,644 as work is completed on the Near West Side Sewer Separation Supplemental project, and up to an additional \$13,670,122 as work is completed on the West Ingersoll Sewer Separation project.

All of these projects also have a Stormwater component to the work, and as such, the City Council has directed that the Sanitary Sewer fund and Stormwater fund will each be responsible for 50% of the debt accumulated, except in the cases of the Yeader Creek Sewer Separation project and the West Ingersoll Sewer Separation project which will be the sole responsibility of the Sanitary Sewer fund. The principal balance outstanding at June 30, 2021, is \$9,558,000 in the Sanitary Sewer fund for the Near West Side Sewer Separation project and Yeader Creek Sewer Separation projects, \$6,096,000 in the Sanitary Sewer fund for the Lower Oak Park Sewer Separation project, \$5,500,000 in the Sanitary Sewer fund for the Riverbend Sewer Separation project, \$2,199,175 in the Sanitary Sewer fund for the Near West Side Sewer Separation Supplemental project, and \$1,329,848 in the Sanitary Sewer fund for the West Ingersoll Sewer Separation project, \$8,869,000 in the Stormwater fund for the Near West Side Sewer Separation project, \$6,096,000 in the Stormwater fund for the Lower Oak Park Sewer Separation project, \$5,500,000 for the Riverbend Sewer Separation project, and \$2,199,181 in the Stormwater fund for the Near West Side Sewer Separation Supplemental project.

<b>Business-Type Activities</b>		
Notes from Direct Borrowings and Direct Payments		
<u>YEAR</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>
2022	\$ 2,635,000	\$ 696,810
2023	3,291,000	658,100
2024	3,345,000	606,449
2025	2,832,848	553,915
2026	2,789,000	511,783
2027-2031	14,555,000	1,930,177
2032-2036	11,358,356	892,921
2037-2038	6,541,000	221,040
Totals	<u>\$ 47,347,204</u>	<u>\$ 6,071,195</u>

Capital Lease, Business-type Activities: The City entered into a Capital Lease for the building and purchase of a 543-vehicle capacity parking garage located at 402 E 2<sup>nd</sup> Street. The revenues generated by the parking system have been pledged to pay the debt service. Total principal and interest remaining to be paid on the lease purchase is \$33,283,193. Interest paid for the current year was \$2,080,199.

Future principal and interest payments on the Capital Lease Purchase agreement as of June 30, 2021 are summarized as follows:

<b>Business-Type Activities</b>		
Parking Ramp Lease Purchase		
<u>YEAR</u>	<u>PRINCIPAL</u>	<u>INTEREST</u>
2022	\$ 1,192,515	\$ 887,684
2023	969,339	1,110,861
2024	1,022,652	1,057,547
2025	1,078,898	1,001,301
2026	1,138,238	941,962
2027-2031	6,132,522	4,268,476
2032-2036	7,920,751	2,480,248
2037	1,935,069	145,130
Totals	<u>\$ 21,389,984</u>	<u>\$ 11,893,209</u>

The City has an associated capital asset for the parking ramp obtained via the Capital Lease Purchase within the Parking Fund. As of June 30, 2021, the net book value of the leased asset is \$20,478,824.

## Discretely presented component units

### Long-Term Debt

A summary of the Authority's long-term debt for the year ended December 31, 2020, is as follows:

	<u>Authority Revenue Bonds</u>	<u>Due to Primary Government</u>	<u>Direct Bank Debt</u>	<u>Total</u>
Balance December 31, 2019	\$ 10,945,000	\$ 23,415,000	\$ —	\$ 34,360,000
Issuances	—	—	22,520,000	22,520,000
Retirements	(995,000)	(23,415,000)	—	(24,410,000)
Balance December 31, 2020	9,950,000	—	22,520,000	32,470,000
Less: Current portion	1,045,000	—	—	1,045,000
Non-current portion	<u>\$ 8,905,000</u>	<u>\$ —</u>	<u>\$ 22,520,000</u>	<u>\$ 31,425,000</u>

- A. The Authority had a due to primary government (the City of Des Moines, Iowa) related to the Aviation System Revenue Bonds, Series 2010 A, B, C, and D which were assigned to the Authority upon its creation. On July 10, 2020, the Authority called the remaining Series 2010 bonds and issued Series 2020 bonds through a direct placement with West Bank in the amount of \$22,520,000. This direct bank debt is an interest only two-year note with a variable interest rate.
- B. On February 22, 2012, the Authority issued \$10,945,000 of Revenue Refunding Capital Loan Notes (Series 2012). The capital loan notes are special obligations payable solely from and secured by a pledge of the net revenues of the Airport, subject to the prior lien on the net revenues of the Airport Revenue Capital Loan Notes. Principal is payable annually with interest paid semi-annually on June 1<sup>st</sup> and December 1<sup>st</sup> with an interest rate of 5%. Total principal and interest remaining to be paid on the bonds is \$12,066,500. There were interest payments of \$547,250 made on the Series 2012 bonds during the twelve months ended December 31, 2020 and a balance due totaling \$9,950,000.
- C. As of December 31, 2020, the Authority reported \$3,877,846 as restricted net position for debt service, consisting of \$3,455,669 in revenue bond reserve cash for all revenue bonds and \$422,177 for current debt service. \$3,524,572 is restricted for the operations and maintenance fund reserve requirement. Annual principal and interest payments on all revenue bonds and capital loan notes are expected to require roughly 34% of the Authority's net revenues.

As of December 31, 2020, the Authority's long-term debt matures as follows:

	Airport Revenue Bonds		Airport Direct Bank Debt	
	Principal	Interest	Principal	Interest
2021	\$ 1,045,000	\$ 471,375	\$ —	\$ 416,620
2022	1,095,000	417,875	22,520,000	208,310
2023	1,145,000	361,875	—	—
2024	1,205,000	303,125	—	—
2025	1,270,000	241,250	—	—
2026-2028	4,190,000	321,000	—	—
Total	<u>\$ 9,950,000</u>	<u>\$ 2,116,500</u>	<u>\$ 22,520,000</u>	<u>\$ 624,930</u>

### Accrued Employee Benefits

Future benefits payable are recorded for the Authority's accrued employee benefits and accrued post-retirement benefits obligations. Below is a calculation of the accrued employee benefits for all Authority employees as of December 31, 2020:

Balance December 31, 2019	\$ 989,736
Additions	340,554
Payments	<u>(420,518)</u>
Balance December 31, 2020	909,772
Less: current portion	<u>67,516</u>
Non-current portion	<u>\$ 842,256</u>

### 10. Revenue Bond Resolution Requirements

The revenue bond resolutions contain significant limitations and restrictions on annual debt service requirements, require minimum amounts to be maintained in various restricted accounts to provide for payment of principal and interest, and require minimum revenue bond coverage. In the Sewer System Fund, \$1,998,320 of net position is restricted for bond reserves. In the Stormwater Utility Fund, \$7,256,047 of net position is restricted for bond reserves.

### 11. Conduit Debt

From time to time, the City has issued industrial revenue bonds on behalf of private sector and nonprofit entities for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property and revenues of those entities, and are payable solely from the resources of those entities. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2021, there were three series of industrial revenue bonds outstanding with an aggregate principal amount payable of \$7,785,000.

## 12. Debt Extinguishment

On March 9, 2021, the City issued \$34,760,000 in General Obligation Bonds (Series 2021A), with an average interest rate of 3.24% to refund \$28,845,000 of Series 2013A General Obligation Bonds with an average interest rate of 4.35% on June 1, 2021 and to refund \$10,060,000 of Series 2013B General Obligation Refunding Bonds with an average interest rate of 4.00% on June 1, 2021. The refunding was done to reduce aggregate debt service payments by \$9,953,959 over the next twelve years and obtain an economic gain (difference between the present values of the old debt and new debt service payments) of \$9,421,536.

## 13. Inter-fund Receivables and Payables

The individual fund inter-fund receivable and payable balances include both Due to/from Other Funds and Advances to/from Other Funds. These balances at June 30, 2021 were:

	INTERFUND RECEIVABLE	INTERFUND PAYABLE
General	\$ 6,344,417	\$ —
Capital Projects	—	322,924
Other Governmental Funds	112,558	3,220,728
Parking, Enterprise	—	933,577
Municipal Housing Agency, Enterprise	—	119,830
Internal Service Funds	—	1,859,916
Total	<u>\$ 6,456,975</u>	<u>\$ 6,456,975</u>
	ADVANCES RECEIVABLE	ADVANCES PAYABLE
General	\$ 3,592,762	\$ —
Parking, enterprise	—	792,139
Other Enterprise Funds	—	2,800,623
Total	<u>\$ 3,592,762</u>	<u>\$ 3,592,762</u>

Inter-fund balances resulted from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. The advances were to finance the construction of enterprise assets. The inter-fund receivables and payables are scheduled to be collected in the subsequent year whereas the inter-fund advances are not.

#### 14. Fund Transfer Reconciliation

The following is a schedule of transfers as included in the basic financial statements of the City:

	TRANSFERS IN	TRANSFERS OUT
	<u>          </u>	<u>          </u>
General Fund	\$ 49,992,116	\$ 6,667,609
Debt Service	37,426,797	135,352,972
Tax Increment	—	20,736,148
Benefit Tax Accounts	—	25,479,671
Franchise Fee Court Settlementer	626,057	—
Local Option Sales Tax	5,818,904	26,102,560
Capital Projects	114,558,849	1,925,601
Other Governmental Funds	49,896,256	26,951,840
Parking Facilities System	2,250,000	—
Sewer System	5,066,458	3,360,102
Stormwater Utility	2,738,703	8,249,192
Other Enterprise	—	13,660,000
Internal Service	111,555	—
Total	<u>\$ 268,485,695</u>	<u>\$ 268,485,695</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### 15. Other Postemployment Benefits

The City provides access to postretirement medical benefits to all retirees as required by Chapter 509A.13 of the Code of Iowa. Although retirees are required to pay 102% of the premium rate, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, requires that employers recognize the Implicit Rate Subsidy that exists in postretirement medical plans provided by governmental employers.

The Implicit Rate Subsidy refers to the concept that retirees under age 65 (and not eligible for Medicare) generate higher claims on average than active participants. When a medical plan is self-insured or fully insured through a third-party administrator, a premium is usually determined by analyzing the claims of the entire population in the plan and adjusting for administrative costs. The resulting premium is called a blended premium because it blends the claims of active and retired participants. Since individuals generally have more and higher claims as they get older, the blended premium paid for retirees is lower than their expected claims. Another way of considering this is that if the retirees were removed from the plan, the

premium for the active group would be lower; therefore, the retirees' premiums are being subsidized by the active group. Since the employer generally pays a large portion or all of the premiums for the active group, this subsidy creates a liability for the employer. The difference between the expected claims for the retiree group and the blended premium is called the Implicit Rate Subsidy.

Plan description: The City sponsors an agent multi-employer health care plan, consisting of two employers, that provides medical, prescription drugs and dental benefits to all active and retired employees and their eligible dependents. Employees who have attained age 55 and retire from active employment are eligible for retiree benefits. Eligible retirees and their dependents receive medical and prescription coverage through a fully-insured plan with Wellmark BCBS and dental benefits through a self-insured plan. These are the same plans that are available for active employees.

Funding policy: The City of Des Moines establishes and amends contribution requirements. The current funding policy of the City is to pay health insurance premiums as they occur. This arrangement does not qualify as other postemployment benefits (OPEB) plan assets under Governmental Accounting Standards Board (GASB) Statement No. 75 for current GASB reporting.

Contributions of the full premium are required for both retiree and dependent coverage. The contribution for each insured group is assumed to be the expected, composite per capita cost for the group. This composite is then disaggregated into an age-specific starting cost curve based on the average age of the group and for assumptions for age-based morbidity. The average age of the pre-65 retiree group is 61. Retiree expenses are then offset by monthly contributions. The City does not issue a publicly available financial report for the Plan.

As of June 30, 2021, the following employees were utilizing benefits described herein:

Employees utilizing City's health insurance:	
Active	1,601
Retired (inactive currently receiving benefits)	182
Total	1,783

The City's total OPEB liability as of June 30, 2021 was \$22,792,323. This balance was determined by an actuarial valuation as of that date utilizing the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Rate of inflation	2.60 percent
Salary increases	3.25 percent, including inflation
Discount rate	2.19 percent
Health Care Trend Rates	7.50 percent in fiscal 2021, decreasing to 4.50 percent by fiscal 2028

The discount rate was based on the yield rate for a 20-year tax-exempt general obligation municipal bond with an average rating of AA/Aa or higher.

Mortality rates were based on the following tables depending on the covered individual's classification:

- IPERS Employees and Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2019.
- MFPRSI Employees and Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2019.
- Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2019.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance as of June 30, 2020	\$ 22,869,853
Service cost	1,524,709
Interest	632,453
Changes in assumptions	645,877
Difference between expected and actual experience	(1,636,097)
Benefit payments	(1,244,470)
Balance as of June 30, 2021	<u>\$ 22,792,325</u>

Sensitivity of the total OPEB liability to changes in the discount rate: The following presents the total OPEB liability of the City, as well as what the City's approximate total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.19%) or 1% higher (3.19%) than the current discount rate:

	1% Decrease 1.19%	Discount Rate 2.19%	1% Increase 3.19%
Total OPEB Liability	\$ 24,192,907	\$ 22,792,325	\$ 21,429,423

Sensitivity of the total OPEB liability to changes in the health care cost trend rate: The following presents the total OPEB liability of the City, as well as what the City's approximate total OPEB liability would be if it were calculated using a health care cost trend rate that is 1% lower (6.50% decreasing to 3.50%) or 1% higher (8.50% decreasing to 5.50%) than the current health care cost trend rate:

	1% Decrease (6.50% Decreasing to 3.50%)	Health Care Cost Trend Rate (7.50% Decreasing to 4.50%)	1% Increase (8.50% Decreasing to 5.50%)
Total OPEB Liability	\$ 20,205,559	\$ 22,792,325	\$ 25,830,638

OPEB Expense and deferred outflows of resources and deferred inflows of resources related to OPEB: For the year ended June 30, 2021, the City recognized OPEB expense of \$1,869,356. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 1,226,521	\$ (3,146,194)
Changes in assumptions	<u>1,240,560</u>	<u>(1,291,481)</u>
Balance as of June 30, 2021	\$ 2,467,081	\$ (4,437,675)

Amounts reported as the deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense over the average future service to retirement of plan participants as follows:

<u>Fiscal Year Ended June 30,</u>	<u>OPEB Expense</u>
2022	\$ (287,806)
2023	(287,806)
2024	(287,806)
2025	(287,806)
2026	(287,806)
Thereafter	(531,564)
Total	<u>\$ (1,970,594)</u>

## 16. Commitments and Contingent Liabilities

### A. Grants

The City has received financial assistance from numerous federal and state agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, liabilities resulting from disallowed claims, if any, will not have a material effect on the City's financial position as of June 30, 2021.

### B. Litigation

The City Attorney reported that as of June 30, 2021, various claims and lawsuits were on file against the City, and estimated that the potential settlements against the City not covered by insurance would not materially affect the financial position of the City. The City has authority to levy additional taxes (outside the regular limit) to cover uninsured judgments against the City.

### C. Self-insurance

The City's property, casualty, and workers compensation liabilities for all funds are covered by a combination of self-insurance, or self-insured retention, and commercial insurance. Property insurance for the City is provided by Alliant Insurance Services, Inc. with a loss limit of \$500,000,000 and loss of business income and extra expense coverage of up to \$100,000,000, with various levels of deductibles. Excess liability coverage is maintained through Allied World in the amount of \$10,000,000 per occurrence, with a \$2,000,000 self-insured retention. Workers compensation insurance is maintained for all employees through Safety National Casualty Corporation at statutory limits, with a \$1,250,000 self-insured retention. Additionally, the Municipal Housing Agency purchases first dollar workers compensation coverage.

For certain enterprise fund operations (Stormwater, Solid Waste, Sanitary, and Municipal Housing), automobile liability insurance is maintained through Travelers Insurance Company with a per occurrence limit of \$2,000,000 and a \$5,000 deductible. This policy is designed to cover the excess liability policy's \$2,000,000 self-insured retention.

The City purchases a blanket property insurance policy with a \$100,000 per occurrence deductible. The Municipal Housing Agency also purchases its own blanket property insurance policy with a \$5,000 deductible per occurrence.

Chapter 384, Revision I, Subsection 4 of the *Code of Iowa* provides that a city may establish a Debt Service Fund, and shall certify taxes to be levied for the Debt Service Fund in the amount necessary to pay judgments against the city, except those authorized by state law to be paid from other funds. As a result, the City self-insures the first \$2,000,000 per occurrence of liability on its General Fund operations, and is able to provide this coverage through its taxing process.

The City's tort liability claims and related administration expenses are accounted for in the appropriate fund related to the claim. Claims and related administration expenses are accounted for in the General Fund. Health benefit insurance and related administration expenses are accounted for in an internal service fund. The current portion of workers compensation claims is recorded in the same fund as the recipient's payroll was recorded.

Within the past ten years, there has only been one worker's compensation claim which exceeded the City's \$1,250,000 self-insured coverage. Within that same period, there have been no claims which exceeded the City's \$2,000,000 self-insured liability policy.

Liabilities are reported when it is probable that a loss will occur, and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering recent claim settlement trends, including frequency and amount of payouts and other economic and social factors.

The following is a summary of estimated claims liability for the year ended June 30, 2021 (with comparative amounts for 2020):

	<u>WORKERS COMPENSATION</u>	
	<u>2021</u>	<u>2020</u>
Balance at beginning of year	\$ 10,189,496	\$ 12,135,571
Current year claims and changes in estimate	7,712,273	2,152,465
Claim payments	<u>(4,601,675)</u>	<u>(4,098,540)</u>
Balance at end of year	<u>\$ 13,300,094</u>	<u>\$ 10,189,496</u>

	<u>LEGAL SETTLEMENTS</u>	
	<u>2021</u>	<u>2020</u>
Balance at beginning of year	\$ 896,500	\$ 1,267,402
Current year claims and changes in estimate	3,970,479	267,850
Claim payments	<u>(135,079)</u>	<u>(638,752)</u>
Balance at end of year	<u>\$ 4,731,900</u>	<u>\$ 896,500</u>

The City became self-insured for medical claims and prescription coverage in fiscal year 2012. All claim handling procedures are performed by an independent claims administrator. Dental insurance is self-funded and administered by Delta Dental of Iowa. Liabilities are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The aggregate liability for claims for the year ended June 30, 2021 (with comparative amounts for 2020) is as follows:

	<u>2021</u>	<u>2020</u>
Claims payable, beginning of the year	\$ 2,052,000	\$ 1,873,000
Current year claims and changes in estimate	27,058,318	26,500,307
Claim payments	<u>(26,921,318)</u>	<u>(26,321,307)</u>
Claims payable, end of the year	<u>\$ 2,189,000</u>	<u>\$ 2,052,000</u>

Workers compensation and health insurance claims attributed to governmental and internal service funds are recorded in the Governmental Activities in the Accrued Employee Benefits line item. Legal settlements are also included in the Governmental Activities, in the line item entitled "Other liabilities for claims and judgments."

#### **D. Construction Contracts**

The City has recognized as a liability only that portion of construction contracts representing construction completed, but not yet paid for, through June 30, 2021. The City has additional commitments for signed construction contracts of approximately \$129.04 million as of June 30, 2021.

## E. Arbitrage

Arbitrage rules apply to tax-exempt debt issued after August 31, 1986. The rules require that earnings from the investment of tax-exempt bond proceeds which exceed the yield on the bonds must be remitted to the federal government every five years.

The City entered into an agreement with an outside consulting firm to assist City personnel in reviewing arbitrage rebate calculations for the above bond issues. Those bond issues that have been reviewed show that no arbitrage rebate is owed.

For the bond issues that have not yet been reviewed, management believes that the rebate amounts, if any, will not be material to the financial statements.

## F. Developer Commitments

In order to encourage development within designated TIF districts, the City Council has approved developer grants to 122 different projects. The grants are to be paid only after certain conditions have been met by each project developer, and are to be paid over many years in the form of a rebate of a predetermined percentage of future property taxes generated by the property. Currently, it is estimated that outstanding commitments totaling about \$378.97 million exist, of which \$23.86 million may be eligible to be paid in the next fiscal year. These items are expensed in the period in which they are paid. No liability is recognized due to the fact that the agreements are conditional, and the payments are to be funded by future property taxes receivable on the project and are subject to the City Council's right of non-appropriation each fiscal year. See further discussion of the related tax abatements of these agreements in Note 17.

## G. Significant Encumbrances

The City had outstanding purchase orders (excluding construction contracts disclosed in Section D above) at June 30, 2021 that represented agreements to purchase goods and services. The balances by fund were as follows:

General Fund	\$ 1,191,120
Capital Projects	3,340,627
Other Governmental Funds	4,673,182
Internal Service Funds	3,578,926
Parking	4,268
Sewer System	13,021
Stormwater Utility	45,959
	<u>\$ 12,847,103</u>

## H. Coronavirus Outbreak

On January 30, 2020, the World Health Organization declared the coronavirus outbreak (COVID-19) a "Public Health Emergency of International Concern" and on March 11, 2020, declared it to be a pandemic. Actions taken around the world to help mitigate the spread of the coronavirus include restrictions on travel, and quarantines in certain areas, and forced closures for certain types of public places and businesses. The coronavirus and actions taken to mitigate the spread of it have had, and are expected to continue to have, an adverse impact on the economies and financial markets of many countries and their political subdivision. On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) was enacted to amongst other provisions, provide emergency assistance for individuals, families and businesses affected by the coronavirus pandemic.

It is unknown how long the adverse conditions associated with the coronavirus will last and what the complete financial effect will be to the City. The extent to which COVID-19 may affect the City's results will depend on future developments, which are highly uncertain and cannot be predicted, including new information, which may emerge concerning the severity of COVID-19 and actions taken to contain COVID-19 or its impact, among others.

Additionally, it is reasonably possible that estimates made in the financial statements have been, or will be, materially and adversely impacted in the near term as a result of these conditions.

## 17. Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City provides property tax abatements for urban renewal and economic development projects with tax increment financing (TIF) as provided for in Chapters 15A and 403 of the Code of Iowa. To be eligible for an abatement under one of these types of projects, the developer has to enter into an agreement. After the developer meets the terms of the agreement, the City is required to rebate a portion of the property tax paid by the developer, to pay the developer an economic development grant or to pay the developer a predetermined dollar amount. These payments are funded by the incremental property tax generated from the increased property value (the tax increment) created by the improvements made to the property.

Generally, the agreements require the developer to improve a given property's value up to an agreed upon dollar amount. The improvements may be through new construction or renovations, depending upon the specifics of the agreement and purpose of the project. Additional requirements the City commonly imposes upon the developer include creating

and sustaining a specified number of jobs in the community, building a specified number of residential units within a given affordability threshold, or developing a certain square footage of retail space. As these agreements are intended to achieve a desired goal of the City, additional metrics may be worked into them on a case-by-case basis.

Under TIF, for the year ended June 30, 2021, the City abated \$6,202,225 of property tax which would have otherwise flowed to its General Fund and a further \$12,837,952 which would have flowed to other local taxing authorities.

## 18. New Pronouncements

As of June 30, 2021, the GASB has issued several statements not yet implemented by the City. The statements which might impact the City are as follows:

GASB Statement No. 87, *Leases*, issued June 2017, will be effective for the City beginning with its fiscal year ending June 30, 2022, with earlier adoption encouraged. Statement No. 87 establishes a single approach to accounting for and reporting leases by state and local governments. Under this statement, a government entity that is a lessee must recognize (1) a lease liability and (2) an intangible asset representing the lessee's right to use the leased asset. In addition, the City must report the (1) amortization expense for using the lease asset over the shorter of the term of the lease or the useful life of the underlying asset, (2) interest expense on the lease liability and (3) note disclosures about the lease. The Statement provides exceptions from the single-approach for short-term leases, financial purchases, leases of assets that are investments, and certain regulated leases. This statement also addresses accounting for lease terminations and modifications, sale-leaseback transactions, non-lease components embedded in lease contracts (such as service agreements), and leases with related parties.

GASB Statement No. 91, *Conduit Debt Obligations*, issued May 2019, will be effective for the City beginning with its fiscal year ending June 30, 2023. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers, and eliminate diversity in practice associated with (1) commitments extended by users, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligation; and improving required noted disclosures.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, issued May 2020, will be effective for the City beginning with its fiscal year ending June 30, 2023. The Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implantation costs of a SBITA; and (4) requires note disclosure regarding a SBITA.

GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, issued June 2020, will be effective for the City beginning with its fiscal year ending June 30, 2022 except for the requirements in paragraphs 4 and 5 that are effective upon issuance. The primary objective of Statement No. 97 are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The City's management has determined the implementation of GASB Statement No. 87 may have a significant impact on the City's Financial Statements but has not yet determined the effect of Statement Nos. 91, 96 or 97.

## **19. Subsequent Events**

On September 30, 2021, the City issued \$89,125,000 of General Obligation Bonds, Series 2021F, which will be used for various essential corporate purposes, essential corporate urban renewal purposes and general corporate purposes. Principal payments on the General Obligation Bonds begin on June 1, 2022 and continue annually until maturity on June 1, 2041. Interest rates on this issue range from 2.0% to 5.0%.

On September 30, 2021, the City issued \$5,050,000 of Taxable General Obligation Bonds, Series 2021G, which will be used to pay costs of the demolition of abandoned, dilapidated or dangerous buildings, structures or properties or the abatement of a nuisance; and the establishment and funding of programs to provide for or assist in providing for the acquisition of demolition of housing, as part of a municipal housing project. Principal payments on the General Obligation Bonds begin on June 1, 2022 and continue annually until maturity on June 1, 2026. Interest rates on this issue range from 0.15% to 0.85%.

On September 30, 2021, the City issued \$26,505,000 of Stormwater Management Utility Revenue Bonds, Series 2021H, which will be used to provide funds to pay costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing, and equipping all or part of the Stormwater Management Utility, including Closes Creek watershed improvements, flood mitigation and protection system improvements, levee maintenance and improvements, and city-wide stormwater projects. Principal payments on the General Obligation Bonds begin on June 1, 2022 and continue annually until maturity on June 1, 2041. Interest rates on this issue range from 1.50% to 5.00%.

## 20. Beginning Fund Balances Restated

With the adoption of GASB Statement No. 84, *Fiduciary Activities*, the City reassessed its custodial funds. This resulted in the inclusion of former agency funds in the General Fund and Other Governmental Funds. This resulted in increases to the beginning fund balances of the General Fund of \$1,142,441 and the Other Governmental Funds, included in the aggregate remaining funds opinion unit, of \$257,955. Additionally, the City reports two custodial funds, the Water Reclamation Authority and Invest DSM. The opening net position of the fiduciary funds, included within the aggregate remaining funds opinion unit, have been restated by \$301,154,164.

See below table for original balance, ending balance and change by unit:

	<b>Ending Balance</b>		
	<b>June 30, 2020</b>	<b>As Restated</b>	<b>Restatement</b>
General Fund	\$ 45,391,297	\$ 46,533,738	\$ 1,142,441
Other Governmental Funds	23,909,186	24,167,141	257,955
Fiduciary Funds	—	301,154,164	301,154,164

## 21. Fund Balances

GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions* establishes criteria for reclassifying fund balances into specifically defined classifications and clarified definitions for governmental fund types. The details for the City of Des Moines' fund balances are the following:

<b>Fund Balances:</b>	<u>GENERAL</u>	<u>DEBT SERVICE</u>	<u>TAX INCREMENT</u>	<u>BENEFIT TAX ACCOUNTS</u>
<b>Nonspendable:</b>				
Advances	\$ 3,592,762	\$ ---	\$ ---	\$ ---
Inventories	---	---	---	---
Prepays	948,667	---	---	---
Corpus for permanent funds	---	---	---	---
<b>Total nonspendable</b>	<u>4,541,429</u>	<u>---</u>	<u>---</u>	<u>---</u>
<b>Restricted:</b>				
Federal, state, and local grants	---	---	---	---
Road Use	---	---	---	---
Maintenance on public land, cemetery	---	---	---	---
Debt Service	---	14,775,110	---	---
Capital improvements and maintenance	---	---	---	---
Employee benefits	864,003	---	---	757,378
Police department	---	---	---	---
Fire department	---	---	---	---
SSMID districts	---	---	---	---
Community projects	---	---	---	---
Library gift fund	---	---	---	---
Sales Tax	---	---	---	---
Tort	568,992	---	---	---
Economic development	---	---	17,123,375	---
Human Rights	---	---	---	---
Scholarship	---	---	---	---
<b>Total restricted</b>	<u>1,432,995</u>	<u>14,775,110</u>	<u>17,123,375</u>	<u>757,378</u>
<b>Committed</b>				
Capital improvements and maintenance	---	---	---	---
Maintenance on public land, cemetery	---	---	---	---
Litigation	1,000,000	---	---	---
Economic development	---	---	---	---
Community projects	---	---	---	---
<b>Total committed</b>	<u>1,000,000</u>	<u>---</u>	<u>---</u>	<u>---</u>
<b>Unassigned</b>	<u>53,371,093</u>	<u>---</u>	<u>---</u>	<u>---</u>
<b>Total fund balances</b>	<u>\$ 60,345,517</u>	<u>\$ 14,775,110</u>	<u>\$ 17,123,375</u>	<u>\$ 757,378</u>

<u>LOCAL OPTION SALES TAX</u>	<u>CAPITAL PROJECTS</u>	<u>OTHER GOVERNMENTAL FUNDS</u>	<u>TOTAL GOVERNMENTAL FUNDS</u>
\$ ---	\$ ---	\$ ---	\$ 3,592,762
---	---	72,600	72,600
---	162,264	124,648	1,235,579
---	---	4,114,621	4,114,621
---	<u>162,264</u>	<u>4,311,869</u>	<u>9,015,562</u>
---	---	26,716	26,716
---	---	12,457,076	12,457,076
---	---	1,080,500	1,080,500
---	---	---	14,775,110
---	894,342	2,368,359	3,262,701
---	---	1,231,374	2,852,755
---	---	445,983	445,983
---	---	35,681	35,681
---	---	531,275	531,275
---	---	41,058	41,058
---	---	354,439	354,439
21,290,045	---	---	21,290,045
---	---	---	568,992
---	---	165,678	17,289,053
---	---	3,479	3,479
---	---	948	948
<u>21,290,045</u>	<u>894,342</u>	<u>18,742,566</u>	<u>75,015,811</u>
---	84,748,128	---	84,748,128
---	---	168,449	168,449
---	---	---	1,000,000
---	---	6,268,626	6,268,626
---	---	32,359	32,359
---	<u>84,748,128</u>	<u>6,469,434</u>	<u>92,217,562</u>
---	(358,397)	(1,462,156)	51,550,540
<u>\$ 21,290,045</u>	<u>\$ 85,446,337</u>	<u>\$ 28,061,713</u>	<u>\$ 227,799,475</u>



## **REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF DES MOINES, IOWA**  
**BUDGETARY COMPARISON SCHEDULE**  
**BUDGETARY BASIS -- ALL GOVERNMENTAL FUNDS**  
**AND ENTERPRISE FUNDS**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Fiscal Year Ended June 30, 2021**

	GOVERNMENTAL		ENTERPRISE		BUDGETED AMOUNTS		FINAL TO ACTUAL
	FUND TYPES		FUND TYPES		ORIGINAL	FINAL	
	BASIS ACTUAL	BASIS ACTUAL					
	AMOUNTS	AMOUNTS					
Revenue:							
Taxes	\$ 222,972,083	\$ ---	\$ 222,972,083	\$ 231,151,462	\$ 221,165,778	\$ 1,806,305	
Franchise fees	14,398,834	---	14,398,834	16,710,000	13,010,000	1,388,834	
Licenses and permits	4,002,772	---	4,002,772	3,968,067	3,820,993	181,779	
Fines and forfeitures	6,868,173	---	6,868,173	5,748,338	6,016,538	851,635	
Charges for sales and services	21,177,358	106,480,419	127,657,777	117,197,701	115,884,591	11,773,186	
Use of money and property	3,055,516	1,302,845	4,358,361	4,039,855	3,906,765	451,596	
Miscellaneous	22,354,985	196,968	22,551,953	25,652,164	27,672,081	(5,120,128)	
Intergovernmental	75,075,696	21,173,380	96,249,076	94,896,714	105,044,132	(8,795,056)	
Total revenue	369,905,417	129,153,612	499,059,029	499,364,301	496,520,878	2,538,151	
Expenditure:							
Current:							
Public safety	122,151,073	---	122,151,073	127,761,862	128,443,102	6,292,029	
Public works	31,645,701	---	31,645,701	32,444,065	31,081,710	(563,991)	
Health and social services	10,708,268	---	10,708,268	16,383,274	18,245,786	7,537,518	
Culture and recreation	22,001,347	---	22,001,347	25,842,457	22,269,646	268,299	
Community and economic development	35,459,524	---	35,459,524	40,298,461	86,185,882	50,726,358	
General government	36,105,533	---	36,105,533	29,310,083	31,031,571	(5,073,962)	
Business-type	---	90,545,450	90,545,450	182,701,103	182,128,683	91,583,233	
Capital outlay	132,646,680	39,722,625	172,369,305	130,105,397	150,693,110	(21,676,195)	
Debt service	102,012,534	14,303,489	116,316,023	66,273,916	104,412,275	(11,903,748)	
Total expenditure	492,730,660	144,571,564	637,302,224	651,120,618	754,491,765	117,189,541	
Excess (deficiency) of revenue over expenditure	(122,825,243)	(15,417,952)	(138,243,195)	(151,756,317)	(257,970,887)	119,727,692	
Other financing sources (uses):							
Transfers in	258,318,979	19,998,230	278,317,209	228,760,780	309,483,427	(31,166,218)	
Other financing sources	169,049,462	35,346,632	204,396,094	136,528,000	228,097,574	(23,701,480)	
Transfers out	(243,216,401)	(24,758,742)	(267,975,143)	(228,760,780)	(309,483,427)	41,508,284	
Total other financing sources (uses)	184,152,040	30,586,120	214,738,160	136,528,000	228,097,574	(13,359,414)	
Net change in fund balances	61,326,797	15,168,168	76,494,965	\$ (15,228,317)	\$ (29,873,313)	\$ 106,368,278	
Fund balances, beginning of year	211,887,038	19,082,143	230,969,181				
Fund balances, end of year	\$ 273,213,835	\$ 34,250,311	\$ 307,464,146				

The notes to the required supplementary are an integral part of this statement.

**CITY OF DES MOINES, IOWA**  
**BUDGETARY COMPARISON SCHEDULE --**  
**BUDGET TO GAAP RECONCILIATION**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Fiscal Year Ended June 30, 2021**

	GOVERNMENTAL FUND TYPES		
	BUDGET	ACCRUAL	GAAP
	BASIS	ADJUSTMENTS	BASIS
Revenues	\$ 369,905,417	\$ 22,004,153	\$ 391,909,570
Expenditures	492,730,660	22,648,809	515,379,469
Net	(122,825,243)	(644,656)	(123,469,899)
Other financing sources (uses)	184,152,040	---	184,152,040
Beginning fund balances, as restated	211,887,038	(44,769,704)	167,117,334
Ending fund balances	\$ 273,213,835	\$ (45,414,360)	\$ 227,799,475

	ENTERPRISE FUND TYPES		
	BUDGET	ACCRUAL	GAAP
	BASIS	ADJUSTMENTS	BASIS
Revenues	\$ 129,153,612	\$ 1,302,845	\$ 127,850,767
Expenses	144,571,564	39,094,201	105,477,363
Net	(15,417,952)	37,791,356	22,373,404
Other financing sources (uses)	30,586,120	46,236,171	(15,650,051)
Beginning fund balances	(2,090,723)	357,830,122	385,987,530
Ending fund balances	\$ 13,077,445	\$ 441,857,649	\$ 392,710,883

See notes to required supplementary information.

**CITY OF DES MOINES, IOWA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION -**  
**BUDGETARY REPORTING**  
**June 30, 2021**

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In accordance with the Code of Iowa, the City Council annually adopts a budget following required public notice and hearing by function which includes all funds except fiduciary funds and internal service funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay, business-type and non-program. The legal level of control is at the aggregated function level, not at the fund or fund type level. During the year, budget amendments increased budgeted disbursements, including transfers out by \$184,093,794. These budget amendments are reflected in the final budgeted amounts.

The primary differences between the budget basis and the basis of accounting used in the fund statements are:

1. Revenues are recorded when received in cash (budget), as opposed to when they are measurable and available (GAAP).
2. Expenditures are recorded when paid (budget), as opposed to when the obligation is incurred (GAAP).
3. Certain activities and funds of the general, special revenue, and capital projects fund types are not included in the annual operating budgets adopted by the Council.

During the year ended June 30, 2021, disbursements exceeded the amounts budgeted in the public works function, general government function, capital outlay function and debt service function.



**CITY OF DES MOINES, IOWA  
SCHEDULE OF CHANGES IN THE CITY'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
REQUIRED SUPPLEMENTARY INFORMATION**

	June 30, 2021*	June 30, 2020	June 30, 2019	June 30, 2018
<b>Total OPEB liability</b>				
Service cost	\$ 1,524,709	\$ 1,454,823	\$ 702,378	\$ 1,784,438
Interest	632,453	798,010	891,160	785,904
Differences between expected and actual experience	(1,636,097)	855,763	(2,537,829)	1,009,672
Changes of assumptions or other inputs	645,877	(993,390)	999,676	(933,920)
Benefit payments	(1,244,470)	(1,042,697)	(1,155,130)	(1,192,403)
<b>Net change in total OPEB liability</b>	<b>(77,528)</b>	<b>1,072,509</b>	<b>(1,099,745)</b>	<b>1,453,691</b>
Total OPEB liability – beginning	22,869,853	21,797,344	22,897,089	21,443,398
Total OPEB liability – ending	<u>\$ 22,792,325</u>	<u>\$ 22,869,853</u>	<u>\$ 21,797,344</u>	<u>\$ 22,897,089</u>
Covered payroll	\$ 133,211,961	\$ 129,018,849	\$ 125,853,482	\$ 121,243,537
Total OPEB liability as a percentage of covered payroll	17.11%	17.73%	17.32%	18.89%

Notes to Required Supplementary Information:

Changes of assumptions: Changes of assumptions and other inputs primarily reflects the effects of changes in the discount rate each period. The following are the discount rates used in each period:

2021	2.19%
2020	2.66%
2019	3.51%
2018	3.87%
2017	3.58%

**\*Note:** GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

**CITY OF DES MOINES, IOWA  
 SCHEDULE OF THE CITY'S PROPORTIONATE  
 SHARE OF THE NET PENSION LIABILITY  
 IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
 REQUIRED SUPPLEMENTARY INFORMATION**

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	<u>June 30, 2020*</u>	<u>June 30, 2019*</u>	<u>June 30, 2018*</u>
City's proportion of the net pension liability	0.975698%	0.977094%	0.976427%
City's proportionate share of the net pension liability	\$ 68,062,237	\$ 56,960,233	\$ 61,771,261
City's covered payroll	\$ 75,547,523	\$ 74,801,432	\$ 73,341,533
City's proportionate share of the net pension liability as a percentage of its covered payroll	90.09%	76.15%	84.22%
Plan fiduciary net position as a percentage of the total pension liability	81.87%	85.45%	82.57%

\*Amounts presented for each fiscal year were determined as of the above measurement date.

See notes to required supplementary information

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

<u>June 30, 2017*</u>	<u>June 30, 2016*</u>	<u>June 30, 2015*</u>
0.947660%	0.953277%	0.961187%
\$ 62,561,805	\$ 59,448,726	\$ 47,487,290
\$ 70,050,080	\$ 68,356,528	\$ 65,822,469
89.31%	86.97%	72.14%
81.23%	82.21%	85.19%

**CITY OF DES MOINES, IOWA  
SCHEDULE OF THE CITY CONTRIBUTIONS  
IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
REQUIRED SUPPLEMENTARY INFORMATION**

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	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contribution	Contributions Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2021	\$ 7,573,979	\$ 7,573,979	\$ ---	\$ 80,298,604	9.432%
2020	7,254,857	7,254,857	---	75,547,523	9.603%
2019	7,070,797	7,070,797	---	74,801,432	9.453%
2018	6,559,917	6,559,917	---	73,341,533	8.944%
2017	6,294,715	6,294,715	---	70,050,080	8.986%
2016	6,104,238	6,104,238	---	68,356,528	8.930%
2015	5,903,769	5,903,769	---	65,822,469	8.969%
2014	5,782,471	5,782,471	---	64,753,315	8.930%
2013	5,590,585	5,590,585	---	N/A	N/A
2012	5,605,331	5,605,331	---	N/A	N/A

See notes to required supplementary information

N/A - not available

**CITY OF DES MOINES, IOWA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**IPERS PENSION LIABILITY**

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**Note 1. Changes of benefit terms**

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

The 2006 Legislature passed several provisions. One of these was the requirement that the System must be fully funded before benefits can be increased, and it must remain fully funded after the benefit change. A benefit increase may be enacted if such increase is accompanied by an increase in the contribution rate necessary to support the benefit enhancement. In addition, no transfer may be made to the Favorable Experience Dividend reserve account unless the System is fully funded and would remain so after the transfer.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer instead of the previous 40-60 split.

**Note 2. Changes in actuarial assumptions and methods**

The 2017 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.00 percent to 2.60 percent.
- Decreased the assumed rate of interest on member accounts from 3.75 percent to 3.50 percent per year.
- The long-term rate of return assumption decreased from 7.50% to 7.00%.
- The wage growth and payroll growth assumption decreased from 4.00% to 3.25%.

**CITY OF DES MOINES, IOWA  
 SCHEDULE OF THE CITY'S PROPORTIONATE  
 SHARE OF THE NET PENSION LIABILITY  
 MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA  
 REQUIRED SUPPLEMENTARY INFORMATION**

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	<u>June 30, 2020*</u>	<u>June 30, 2019*</u>	<u>June 30, 2018*</u>
City's proportion of the net pension liability	18.2230%	18.4372%	18.5243%
City's proportionate share of the net pension liability	\$ 145,346,816	\$ 120,934,295	\$ 110,294,179
City's covered payroll	\$ 57,411,473	\$ 55,811,804	\$ 53,870,249
City's proportionate share of the net pension liability as a percentage of its covered payroll	253.17%	216.68%	204.74%
Plan fiduciary net position as a percentage of the total pension liability	93.62%	76.47%	79.94%

\*Amounts presented for each fiscal year were determined as of the above measurement date.

See notes to required supplementary information

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

<u>June 30, 2017*</u>	<u>June 30, 2016*</u>	<u>June 30, 2015*</u>
18.0072%	18.2983%	18.3048%
\$ 105,607,726	\$ 119,659,747	\$ 106,280,275
\$ 50,736,981	\$ 49,569,046	\$ 46,489,038
208.15%	241.40%	228.61%
81.07%	80.60%	78.20%

**CITY OF DES MOINES, IOWA  
SCHEDULE OF THE CITY CONTRIBUTIONS  
MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA  
REQUIRED SUPPLEMENTARY INFORMATION**

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	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contribution	Contributions Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2021	\$ 15,224,032	\$ 15,224,032	\$ ---	\$ 59,247,812	25.696%
2020	14,232,013	14,232,013	---	57,411,473	24.789%
2019	14,555,612	14,555,612	---	55,811,804	26.080%
2018	13,859,111	13,859,111	---	53,870,249	25.727%
2017	13,300,483	13,300,483	---	50,736,981	26.215%
2016	13,871,135	13,871,135	---	49,569,046	27.983%
2015	14,626,300	14,626,300	---	46,489,038	31.462%
2014	13,965,577	13,965,577	---	46,366,458	30.120%
2013	11,874,300	11,874,300	---	N/A	N/A
2012	11,548,981	11,548,981	---	N/A	N/A

See notes to required supplementary information

N/A - not available

**CITY OF DES MOINES, IOWA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
MFPSI PENSION LIABILITY**

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**Note 1. Changes of benefit terms**

There were no significant changes of benefit terms.

**Note 2. Changes of assumptions**

For the valuation as of June 30, 2017, the plan changed its estimated mortality rates to the RP 2014 Blue Collar Healthy Annuitant with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.



**COMBINING STATEMENTS, INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

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**CITY OF DES MOINES, IOWA**  
**COMBINING BALANCE SHEET SCHEDULE**  
**ALL GENERAL FUND ACCOUNTS**  
**June 30, 2021**

	GENERAL	OTHER	TOTALS
<b>ASSETS</b>			
Cash and investments	\$ 54,219,790	\$ 420,593	\$ 54,640,383
Taxes receivable	74,630,658	---	74,630,658
Accounts receivable	5,323,668	300	5,323,968
Accrued interest receivable	26,862	---	26,862
Due from other funds	6,344,417	---	6,344,417
Due from other governmental units	294,468	---	294,468
Advance to other funds	3,592,762	---	3,592,762
Prepaid items	948,667	---	948,667
<b>Total assets</b>	<b>\$ 145,381,292</b>	<b>\$ 420,893</b>	<b>\$ 145,802,185</b>
<b>LIABILITIES</b>			
Accounts payable	\$ 2,666,192	\$ 74	\$ 2,666,266
Contracts payable	1,727	---	1,727
Accrued wages payable	7,749,785	---	7,749,785
Unearned revenue	2,031,999	---	2,031,999
Good faith, security deposits	917,420	---	917,420
<b>Total liabilities</b>	<b>13,367,123</b>	<b>74</b>	<b>13,367,197</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - property taxes	72,089,471	---	72,089,471
Unavailable revenue - intergovernmental	---	---	---
Unavailable revenue - special assessments	---	---	---
<b>Total deferred inflows of resources</b>	<b>72,089,471</b>	<b>---</b>	<b>72,089,471</b>
<b>FUND BALANCES (DEFICITS)</b>			
Nonspendable	4,541,429	---	4,541,429
Restricted	1,432,995	---	1,432,995
Committed	1,000,000	---	1,000,000
Unassigned	52,950,274	420,819	53,371,093
<b>Total fund balance</b>	<b>59,924,698</b>	<b>420,819</b>	<b>60,345,517</b>
<b>Total liabilities, deferred inflows of resources and fund balances (deficits)</b>	<b>\$ 145,381,292</b>	<b>\$ 420,893</b>	<b>\$ 145,802,185</b>

**CITY OF DES MOINES, IOWA  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
ALL GENERAL FUND ACCOUNTS  
For the Fiscal Year Ended June 30, 2021**

---

	GENERAL	OTHER	TOTALS
<b>Revenues:</b>			
Taxes	\$ 74,679,424	\$ ---	\$ 74,679,424
Franchise fees	13,629,881	---	13,629,881
Licenses and permits	3,905,491	---	3,905,491
Fines and forfeitures	6,848,095	---	6,848,095
Charges for sales and services	19,385,077	113	19,385,190
Use of money and property	1,644,019	---	1,644,019
Miscellaneous	15,825,116	304,255	16,129,371
Intergovernmental	15,997,164	---	15,997,164
Total revenues	<u>151,914,267</u>	<u>304,368</u>	<u>152,218,635</u>
<b>Expenditures:</b>			
<b>Current:</b>			
Public safety	117,957,958	1,462	117,959,420
Public works	5,103,052	---	5,103,052
Health and social services	508,769	---	508,769
Culture and recreation	19,788,696	---	19,788,696
Community and economic development	11,908,671	---	11,908,671
General governmental	26,309,413	28,629	26,338,042
Capital outlay	186,226	---	186,226
Total expenditures	<u>181,762,785</u>	<u>30,091</u>	<u>181,792,876</u>
Excess (deficiency) of revenues over expenditures	<u>(29,848,518)</u>	<u>274,277</u>	<u>(29,574,241)</u>
<b>Other financing sources (uses):</b>			
Transfers in	49,992,116	---	49,992,116
Transfers out	(6,522,609)	(145,000)	(6,667,609)
Proceeds from damage claims	7,000	---	7,000
Proceeds from capital asset sale	54,513	---	54,513
Total other financing sources (uses)	<u>43,531,020</u>	<u>(145,000)</u>	<u>43,386,020</u>
Net changes in fund balance	13,682,502	129,277	13,811,779
Fund balances (deficits), beginning of year	<u>46,242,196</u>	<u>291,542</u>	<u>46,533,738</u>
Fund balances (deficits), end of year	<u>\$ 59,924,698</u>	<u>\$ 420,819</u>	<u>\$ 60,345,517</u>

**CITY OF DES MOINES, IOWA  
COMBINING BALANCE SHEET SCHEDULE  
ALL CAPITAL PROJECTS ACCOUNTS  
June 30, 2021**

	BRIDGE PROJECTS	MUNICIPAL BUILDINGS PROJECTS	STREET PROJECTS	PARK IMPROVEMENT PROJECTS
<b>ASSETS</b>				
Cash and investments	\$ 4,334,056	\$ 30,358,228	\$ 38,800,416	\$ 8,622,565
Accounts receivable	---	---	10,000	---
Due from other governmental units	220,824	---	2,501,231	313,347
Special assessments receivable	---	---	---	---
Prepaid items	---	---	---	---
<b>Total assets</b>	<b>\$ 4,554,880</b>	<b>\$ 30,358,228</b>	<b>\$ 41,311,647</b>	<b>\$ 8,935,912</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 6,175	\$ 69,411	\$ 74,379	\$ 125,828
Contracts payable	911,083	2,527,833	5,143,920	1,167,094
Accrued wages payable	8,782	28,378	127,734	50,736
Due to other funds	---	---	---	---
Unearned revenue	---	---	38,630	---
<b>Total liabilities</b>	<b>926,040</b>	<b>2,625,622</b>	<b>5,384,663</b>	<b>1,343,658</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - intergovernmental	220,824	---	1,313,669	313,347
Unavailable revenue - special assessment	---	---	---	---
<b>Total deferred inflows of resources</b>	<b>220,824</b>	<b>---</b>	<b>1,313,669</b>	<b>313,347</b>
<b>FUND BALANCES (DEFICITS)</b>				
Nonspendable	---	---	---	---
Restricted	---	---	---	---
Committed	3,408,016	27,732,606	34,613,315	7,278,907
Unassigned	---	---	---	---
<b>Total fund balances (deficits)</b>	<b>3,408,016</b>	<b>27,732,606</b>	<b>34,613,315</b>	<b>7,278,907</b>
<b>Total liabilities, deferred inflows of resources and fund balances (deficits)</b>	<b>\$ 4,554,880</b>	<b>\$ 30,358,228</b>	<b>\$ 41,311,647</b>	<b>\$ 8,935,912</b>

<u>FIRE PROTECTION PROJECTS</u>	<u>LIBRARY PROJECTS</u>	<u>SPECIAL ASSESSMENT PROJECTS</u>	<u>URBAN RENEWAL PROJECTS</u>	<u>OTHER CAPITAL PROJECTS</u>	<u>TOTALS</u>
\$ 3,129,043	\$ 1,266,944	\$ 894,342	\$ ---	\$ 6,287,417	\$ 93,693,011
---	468	---	---	1,325,346	1,335,814
---	---	---	---	371,509	3,406,911
---	---	2,637,385	---	---	2,637,385
---	---	---	---	162,264	162,264
<u>\$ 3,129,043</u>	<u>\$ 1,267,412</u>	<u>\$ 3,531,727</u>	<u>\$ ---</u>	<u>\$ 8,146,536</u>	<u>\$ 101,235,385</u>
\$ 5,392	\$ 44,443	\$ ---	\$ 6	\$ 154,683	\$ 480,317
327,792	---	---	---	108,837	10,186,559
5,984	861	---	162	17,451	240,088
---	---	---	322,924	---	322,924
---	---	---	35,305	---	73,935
<u>339,168</u>	<u>45,304</u>	<u>---</u>	<u>358,397</u>	<u>280,971</u>	<u>11,303,823</u>
---	---	---	---	---	1,847,840
---	---	2,637,385	---	---	2,637,385
---	---	2,637,385	---	---	4,485,225
---	---	---	---	162,264	162,264
---	---	894,342	---	---	894,342
2,789,875	1,222,108	---	---	7,703,301	84,748,128
---	---	---	(358,397)	---	(358,397)
<u>2,789,875</u>	<u>1,222,108</u>	<u>894,342</u>	<u>(358,397)</u>	<u>7,865,565</u>	<u>85,446,337</u>
<u>\$ 3,129,043</u>	<u>\$ 1,267,412</u>	<u>\$ 3,531,727</u>	<u>\$ ---</u>	<u>\$ 8,146,536</u>	<u>\$ 101,235,385</u>

**CITY OF DES MOINES, IOWA**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCE**  
**ALL CAPITAL PROJECTS ACCOUNTS**  
**For the Fiscal Year Ended June 30, 2021**

	BRIDGE PROJECTS	MUNICIPAL BUILDINGS PROJECTS	STREET PROJECTS	PARK IMPROVEMENT PROJECTS
Revenues:				
Charges for sales and services	\$ ---	\$ ---	\$ ---	\$ ---
Use of money and property	511	6,914	22,585	17,241
Miscellaneous	---	---	3,677,537	446,132
Intergovernmental	4,714,166	---	4,247,011	398,757
Total revenue	<u>4,714,677</u>	<u>6,914</u>	<u>7,947,133</u>	<u>862,130</u>
Expenditures:				
Current:				
Public safety	---	---	---	---
Public works	8,046	---	912,469	---
Culture and recreation	---	---	---	374,137
Community and economic development	---	---	---	---
General government	---	70,609	---	---
Capital outlay	10,907,145	21,748,997	38,205,946	8,276,276
Total expenditures	<u>10,915,191</u>	<u>21,819,606</u>	<u>39,118,415</u>	<u>8,650,413</u>
Excess (deficiency) of revenues over expenditures	<u>(6,200,514)</u>	<u>(21,812,692)</u>	<u>(31,171,282)</u>	<u>(7,788,283)</u>
Other financing sources (uses):				
Transfers in	3,500,000	42,464,000	49,717,607	7,026,710
Transfers out	---	(215,188)	(1,054,710)	(105,703)
Proceeds from damage claims	---	23,477	---	---
Total other financing sources (uses)	<u>3,500,000</u>	<u>42,272,289</u>	<u>48,662,897</u>	<u>6,921,007</u>
Net changes in fund balance	(2,700,514)	20,459,597	17,491,615	(867,276)
Fund balances (deficits), beginning of year	6,108,530	7,273,009	17,121,700	8,146,183
Fund balances (deficits), end of year	<u>\$ 3,408,016</u>	<u>\$ 27,732,606</u>	<u>\$ 34,613,315</u>	<u>\$ 7,278,907</u>

FIRE PROTECTION PROJECTS	LIBRARY PROJECTS	SPECIAL ASSESSMENT PROJECTS	URBAN RENEWAL PROJECTS	OTHER CAPITAL PROJECTS	TOTALS
\$ ---	\$ 16,743	\$ ---	\$ ---	\$ ---	\$ 16,743
359	406	(22,079)	---	548	26,485
---	22,795	---	---	379,865	4,526,329
---	---	---	---	197,808	9,557,742
359	39,944	(22,079)	---	578,221	14,127,299
55,369	---	---	---	13,989	69,358
---	---	---	---	729,354	1,649,869
---	989,227	---	---	156,612	1,519,976
---	---	---	7,161	2,954,001	2,961,162
---	---	---	---	730,080	800,689
6,500,422	179,754	---	---	1,456,357	87,274,897
6,555,791	1,168,981	---	7,161	6,040,393	94,275,951
(6,555,432)	(1,129,037)	(22,079)	(7,161)	(5,462,172)	(80,148,652)
1,930,000	2,185,000	---	---	7,735,532	114,558,849
---	---	---	---	(550,000)	(1,925,601)
---	---	---	---	---	23,477
1,930,000	2,185,000	---	---	7,185,532	112,656,725
(4,625,432)	1,055,963	(22,079)	(7,161)	1,723,360	32,508,073
7,415,307	166,145	916,421	(351,236)	6,142,205	52,938,264
\$ 2,789,875	\$ 1,222,108	\$ 894,342	\$ (358,397)	\$ 7,865,565	\$ 85,446,337

**CITY OF DES MOINES, IOWA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
June 30, 2021**

	SPECIAL REVENUE		
	CDBG	COMMUNITY SERVICES	OTHER
			EMPLOYEE BENEFITS
<b>ASSETS</b>			
Cash and investments	\$ ---	\$ ---	\$ 2,044,628
Taxes receivable	---	---	20,087,026
Accounts receivable	---	---	26
Loans receivable, net of allowance for doubtful accounts	645,438	---	---
Accrued interest receivable	2,903	---	---
Due from other funds	---	---	---
Due from other governmental units	2,041,513	2,200,771	---
Inventory	---	---	---
Prepaid items	---	125	20,792
<b>Total assets</b>	<b>\$ 2,689,854</b>	<b>\$ 2,200,896</b>	<b>\$ 22,152,472</b>
<b>LIABILITIES</b>			
Accounts payable	550,929	201,924	90,484
Contracts payable	---	---	---
Accrued wages payable	94,697	17,336	100,999
Accrued employee benefits	---	---	834,676
Due to other funds	1,317,043	1,903,685	---
Unearned revenue	---	---	---
Good faith, security deposits	---	---	---
<b>Total liabilities</b>	<b>1,962,669</b>	<b>2,122,945</b>	<b>1,026,159</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - property taxes	---	---	19,874,147
Unavailable revenue - intergovernmental	840,309	717,847	---
<b>Total deferred inflows of resources</b>	<b>840,309</b>	<b>717,847</b>	<b>19,874,147</b>
<b>FUND BALANCES (DEFICITS)</b>			
Nonspendable	---	125	20,792
Restricted	26,716	38,408	1,231,374
Committed	---	32,359	---
Unassigned	(139,840)	(710,788)	---
<b>Total fund balances (deficits)</b>	<b>(113,124)</b>	<b>(639,896)</b>	<b>1,252,166</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 2,689,854</b>	<b>\$ 2,200,896</b>	<b>\$ 22,152,472</b>

SPECIAL REVENUE		PERMANENT				
ROAD USE	OTHER	PERMANENT				
TAX	SPECIAL	CEMETERY	SWARTZELL	WEISE BIRD		TOTALS
	REVENUE	MAINTENANCE	ENDOWMENT	HABITATS		
\$ 8,906,918	\$ 7,934,241	\$ 4,948,605	\$ 414,812	\$ 2,650	\$	24,251,854
---	1,853,488	---	---	---		21,940,514
112,756	94,683	1,101	---	---		208,566
---	1,112,438	---	---	---		1,757,876
---	32,375	---	---	---		35,278
---	112,558	---	---	---		112,558
5,091,905	726,666	---	---	---		10,060,855
72,600	---	---	---	---		72,600
19,569	84,162	---	---	---		124,648
<u>\$ 14,203,748</u>	<u>\$ 11,950,611</u>	<u>\$ 4,949,706</u>	<u>\$ 414,812</u>	<u>\$ 2,650</u>	<u>\$</u>	<u>58,564,749</u>
1,068,556	438,906	---	---	---		2,350,799
16,559	---	---	---	---		16,559
564,488	9,585	---	---	---		787,105
4,900	---	---	---	---		839,576
---	---	---	---	---		3,220,728
---	2,280	---	---	---		2,280
---	120,935	---	---	---		120,935
<u>1,654,503</u>	<u>571,706</u>	<u>---</u>	<u>---</u>	<u>---</u>		<u>7,337,982</u>
---	1,681,627	---	---	---		21,555,774
---	51,124	---	---	---		1,609,280
---	1,732,751	---	---	---		23,165,054
92,169	84,162	3,700,757	413,864	---		4,311,869
12,457,076	3,904,894	1,080,500	948	2,650		18,742,566
---	6,268,626	168,449	---	---		6,469,434
---	(611,528)	---	---	---		(1,462,156)
<u>12,549,245</u>	<u>9,646,154</u>	<u>4,949,706</u>	<u>414,812</u>	<u>2,650</u>		<u>28,061,713</u>
<u>\$ 14,203,748</u>	<u>\$ 11,950,611</u>	<u>\$ 4,949,706</u>	<u>\$ 414,812</u>	<u>\$ 2,650</u>	<u>\$</u>	<u>58,564,749</u>

**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES (DEFICITS)**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	SPECIAL REVENUE		
	CDBG	COMMUNITY SERVICES	OTHER
			EMPLOYEE BENEFITS
Revenues:			
Taxes	\$ ---	\$ ---	\$ 19,549,713
Licenses and permits	---	---	---
Fines and forfeitures	---	---	---
Charges for sales and services	---	---	---
Use of money and property	18,037	32,650	---
Miscellaneous	106,720	15,500	227,737
Intergovernmental	3,994,442	5,200,054	741,367
Total revenues	<u>4,119,199</u>	<u>5,248,204</u>	<u>20,518,817</u>
Expenditures:			
Current:			
Public safety	---	---	---
Public works	---	---	---
Health and social services	4,546,792	5,652,707	---
Culture and recreation	---	---	---
Community and economic development	---	---	---
General government	---	---	4,246,124
Capital outlay	---	---	---
Debt service:			
Principal retirement	---	---	---
Principal retirement	---	---	---
Total expenditures	<u>4,546,792</u>	<u>5,652,707</u>	<u>4,246,124</u>
Excess (deficiency) of revenues over expenditures	<u>(427,593)</u>	<u>(404,503)</u>	<u>16,272,693</u>
Other financing sources (uses):			
Transfers in	---	---	2,500,000
Transfers out	---	---	(18,440,110)
Total other financing sources (uses)	<u>---</u>	<u>---</u>	<u>(15,940,110)</u>
Net changes in fund balances	(427,593)	(404,503)	332,583
Fund balances (deficits), beginning of year	<u>314,469</u>	<u>(235,393)</u>	<u>919,583</u>
Fund balances (deficits), end of year	<u>\$ (113,124)</u>	<u>\$ (639,896)</u>	<u>\$ 1,252,166</u>

SPECIAL REVENUE		PERMANENT			TOTALS
ROAD USE TAX	OTHER SPECIAL REVENUE	PERMANENT CEMETERY MAINTENANCE	SWARTZELL ENDOWMENT	WEISE BIRD HABITATS	
\$ ---	\$ 1,605,451	\$ ---	\$ ---	\$ ---	\$ 21,155,164
97,281	---	---	---	---	97,281
20,078	---	---	---	---	20,078
1,574,590	285	156,722	---	---	1,731,597
---	48,250	---	116	---	99,053
123,356	1,224,038	---	---	---	1,697,351
31,259,483	6,434,484	---	---	---	47,629,830
33,074,788	9,312,508	156,722	116	---	72,430,354
---	4,122,295	---	---	---	4,122,295
24,892,760	---	---	---	---	24,892,760
---	---	---	---	---	10,199,499
---	692,675	---	---	---	692,675
---	1,249,514	---	---	---	1,249,514
---	17,174	---	---	---	4,263,298
---	45,185,557	---	---	---	45,185,557
---	737,000	---	---	---	737,000
---	137,600	---	---	---	137,600
24,892,760	52,141,815	---	---	---	91,480,198
8,182,028	(42,829,307)	156,722	116	---	(19,049,844)
---	47,396,256	---	---	---	49,896,256
(6,069,935)	(2,441,795)	---	---	---	(26,951,840)
(6,069,935)	44,954,461	---	---	---	22,944,416
2,112,093	2,125,154	156,722	116	---	3,894,572
10,437,152	7,521,000	4,792,984	414,696	2,650	24,167,141
\$ 12,549,245	\$ 9,646,154	\$ 4,949,706	\$ 414,812	\$ 2,650	\$ 28,061,713

**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF NET POSITION SCHEDULE**  
**ALL PARKING ACCOUNTS**  
**June 30, 2021**

	PARKING	PARK AND RIDE	TOTALS
<b>ASSETS</b>			
Current assets:			
Unrestricted current assets:			
Cash and investments	\$ 269,976	\$ 2,101,921	\$ 2,371,897
Accounts receivable	9,702	12,809	22,511
Due from other governmental units	6,360	---	6,360
Prepaid items	---	---	---
Total current assets	<u>286,038</u>	<u>2,114,730</u>	<u>2,400,768</u>
Noncurrent, capital assets:			
Land	12,409,949	1,735,829	14,145,778
Construction in progress	3,852,157	---	3,852,157
Buildings	78,040,302	2,141,304	80,181,606
Improvements other than buildings	17,045,102	17,816,005	34,861,107
Machinery and equipment	1,146,429	---	1,146,429
Accumulated depreciation	<u>(56,624,314)</u>	<u>(13,598,139)</u>	<u>(70,222,453)</u>
Total capital assets, net of accumulated depreciation	<u>55,869,625</u>	<u>8,094,999</u>	<u>63,964,624</u>
<b>Total assets</b>	<u>56,155,663</u>	<u>10,209,729</u>	<u>66,365,392</u>
<b>DEFERRED OUTFLOW OF RESOURCES</b>			
Other postemployment benefits related deferred outflows	18,361	---	18,361
Pension related deferred outflows	170,462	---	170,462
<b>Total deferred outflow of resources</b>	<u>188,823</u>	<u>---</u>	<u>188,823</u>

	<u>PARKING</u>	<u>PARK AND RIDE</u>	<u>TOTALS</u>
<b>LIABILITIES</b>			
Liabilities:			
Current liabilities:			
Accounts payable	\$ 196,653	\$ 27,011	\$ 223,664
Contracts payable	29,037	69,833	98,870
Accrued wages payable	63,579	1,084	64,663
Accrued employee benefits	111,913	---	111,913
Due to other funds	933,577	---	933,577
Accrued interest payable	73,974	---	73,974
Capital lease payable	1,192,515	---	1,192,515
Total current liabilities	<u>2,601,248</u>	<u>97,928</u>	<u>2,699,176</u>
Noncurrent liabilities:			
Accrued employee benefits	198,910	---	198,910
Other postemployment benefits	169,633	---	169,633
Net pension liability	712,393	---	712,393
Advance from other funds	792,139	---	792,139
Capital lease payable, net	20,197,469	---	20,197,469
Total noncurrent liabilities	<u>22,070,544</u>	<u>---</u>	<u>22,070,544</u>
<b>Total liabilities</b>	<u>24,671,792</u>	<u>97,928</u>	<u>24,769,720</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Other postemployment benefits related deferred inflows	33,028	---	33,028
Pension related deferred inflows	24,683	---	24,683
<b>Total deferred inflow of resources</b>	<u>57,711</u>	<u>---</u>	<u>57,711</u>
<b>NET POSITION</b>			
Net investment in capital assets	34,450,604	8,025,166	42,475,770
Unrestricted	(2,835,621)	2,086,635	(748,986)
<b>Total net position</b>	<u>\$ 31,614,983</u>	<u>\$ 10,111,801</u>	<u>\$ 41,726,784</u>



**CITY OF DES MOINES, IOWA  
COMBINING SCHEDULE OF REVENUES, EXPENSES,  
AND CHANGES IN FUND NET POSITION  
ALL PARKING ACCOUNTS  
For the Fiscal Year Ended June 30, 2021**

	PARKING	PARK AND RIDE	TOTALS
Operating revenues:			
Charges for sales and services	\$ 6,808,745	\$ 1,236,615	\$ 8,045,360
Miscellaneous	232	---	232
Total operating revenues	<u>6,808,977</u>	<u>1,236,615</u>	<u>8,045,592</u>
Operating expenses:			
Personal services	1,174,401	36,178	1,210,579
Contractual services	2,485,863	1,097,679	3,583,542
Commodities	205,116	---	205,116
Depreciation	2,461,281	666,771	3,128,052
Other charges	1,287,074	247,864	1,534,938
Total operating expenses	<u>7,613,735</u>	<u>2,048,492</u>	<u>9,662,227</u>
Operating income (loss)	<u>(804,758)</u>	<u>(811,877)</u>	<u>(1,616,635)</u>
Non-operating revenues (expenses):			
Investment earnings	---	3,429	3,429
Interest expense and fiscal charges	(942,170)	---	(942,170)
Gain (loss) on disposal of capital assets	525	---	525
Total nonoperating revenues (expenses)	<u>(941,645)</u>	<u>3,429</u>	<u>(938,216)</u>
Income (Loss) before transfers	(1,746,403)	(808,448)	(2,554,851)
Transfers in	2,250,000	---	2,250,000
Change in net position	503,597	(808,448)	(304,851)
Total net position (deficit) - beginning	<u>31,111,386</u>	<u>10,920,249</u>	<u>42,031,635</u>
Total net position (deficit) - ending	<u>\$ 31,614,983</u>	<u>\$ 10,111,801</u>	<u>\$ 41,726,784</u>

**CITY OF DES MOINES, IOWA**  
**COMBINING SCHEDULE OF CASH FLOWS**  
**ALL PARKING ACCOUNTS**  
**For the Fiscal Year Ended June 30, 2021**

	<u>PARKING</u>	<u>PARK AND RIDE</u>	<u>TOTALS</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 6,806,633	\$ 1,236,623	\$ 8,043,256
Payments to suppliers	(4,251,652)	(1,501,631)	(5,753,283)
Payments to employees	<u>(1,015,490)</u>	<u>(14,087)</u>	<u>(1,029,577)</u>
Net cash provided by (used in) operating activities	<u>1,539,491</u>	<u>(279,095)</u>	<u>1,260,396</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Payments to interfund accounts	(525,767)	---	(525,767)
Transfers In	2,250,000	---	2,250,000
Net cash provided by noncapital and related financing activities	<u>1,724,233</u>	<u>---</u>	<u>1,724,233</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Interest paid on capital debt	(946,129)	---	(946,129)
Principal paid on long-term debt	(1,144,997)	---	(1,144,997)
Proceeds from sale of capital assets	525	---	525
Acquisition and construction of capital assets	<u>(1,172,937)</u>	<u>(725,339)</u>	<u>(1,898,276)</u>
Net cash (used in) capital and related financing activities	<u>(3,263,538)</u>	<u>(725,339)</u>	<u>(3,988,877)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest and dividends received	<u>---</u>	<u>3,429</u>	<u>3,429</u>
Net cash provided by investing activities	<u>---</u>	<u>3,429</u>	<u>3,429</u>
Net increase (decrease) in cash and cash equivalents	<u>186</u>	<u>(1,001,005)</u>	<u>(1,000,819)</u>
Cash and cash equivalents, beginning of year	<u>\$ 269,790</u>	<u>\$ 3,102,926</u>	<u>\$ 3,372,716</u>
Cash and cash equivalents, end of year	<u><u>\$ 269,976</u></u>	<u><u>\$ 2,101,921</u></u>	<u><u>\$ 2,371,897</u></u>

	<u>PARKING</u>	<u>PARK AND RIDE</u>	<u>TOTALS</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>			
Operating income (loss)	\$ (804,758)	\$ (811,877)	\$ (1,616,635)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation expense	2,461,281	666,771	3,128,052
(Increase) decrease in accounts receivable	(7,624)	8	(7,616)
Decrease in due from other governmental units	5,280	---	5,280
Decrease in accounts payable and contracts payable	(273,599)	(156,088)	(429,687)
Decrease in prepaids	169,396	22,224	191,620
Increase (decrease) in accrued wages payable	8,020	(133)	7,887
Decrease in accrued employee benefits and other postemployment benefits	(20,972)	---	(20,972)
Decrease in deferred outflows	(5,251)	---	(5,251)
Decrease in deferred inflows	(71,363)	---	(71,363)
Increase in net pension liability	79,081	---	79,081
Total adjustments	<u>2,344,249</u>	<u>532,782</u>	<u>2,877,031</u>
Net cash provided by (used in) operating activities	<u>\$ 1,539,491</u>	<u>\$ (279,095)</u>	<u>\$ 1,260,396</u>

**Schedule of noncash capital and related financing activities:**

Gain on disposal of capital assets	\$ 525	\$ ---	\$ 525
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**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF NET POSITION (DEFICIT)**  
**NONMAJOR ENTERPRISE FUNDS**  
**June 30, 2021**

	GOLF COURSES	SOLID WASTE SYSTEM	TOTALS
<b>ASSETS</b>			
Current assets:			
Unrestricted current assets:			
Cash and investments	\$ 4,500	\$ 11,456,565	\$ 11,461,065
Accounts receivable	39,739	60,337	100,076
Due from other governmental units	---	88,685	88,685
Prepaid items	---	788	788
Total current assets	<u>44,239</u>	<u>11,606,375</u>	<u>11,650,614</u>
Noncurrent, capital assets:			
Land	123,497	---	123,497
Buildings	1,071,714	1,143,880	2,215,594
Improvements other than buildings	3,210,234	255,802	3,466,036
Machinery and equipment	647,965	13,035,982	13,683,947
Accumulated depreciation	<u>(2,801,814)</u>	<u>(10,649,772)</u>	<u>(13,451,586)</u>
Total capital assets, net of accumulated depreciation	<u>2,251,596</u>	<u>3,785,892</u>	<u>6,037,488</u>
<b>Total assets</b>	<u>2,295,835</u>	<u>15,392,267</u>	<u>17,688,102</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Other postemployment benefits related deferred outflows	---	70,385	70,385
Pension related deferred outflows	---	786,655	786,655
<b>Total deferred outflows of resources</b>	<u>---</u>	<u>857,040</u>	<u>857,040</u>
<b>LIABILITIES</b>			
Liabilities:			
Current liabilities:			
Accounts payable	9,784	131,538	141,322
Accrued wages payable	617	303,432	304,049
Accrued employee benefits	---	203,034	203,034
Accrued interest payable	---	32,928	32,928
General obligation bonds payable	---	585,000	585,000
Total current liabilities	<u>10,401</u>	<u>1,255,932</u>	<u>1,266,333</u>
Noncurrent liabilities:			
Accrued employee benefits	---	360,865	360,865
Other postemployment benefits	---	650,261	650,261
Net pension liability	---	3,287,585	3,287,585
Advance from other funds	2,800,623	---	2,800,623
Revenue bonds payable, net	---	1,395,076	1,395,076
General obligation bonds payable, net	---	12,400,000	12,400,000
Total noncurrent liabilities	<u>2,800,623</u>	<u>18,093,787</u>	<u>20,894,410</u>
<b>Total liabilities</b>	<u>2,811,024</u>	<u>19,349,719</u>	<u>22,160,743</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Other postemployment benefits related deferred inflows	---	126,606	126,606
Pension related deferred inflows	---	113,910	113,910
<b>Total deferred inflows of resources</b>	<u>---</u>	<u>240,516</u>	<u>240,516</u>
<b>NET POSITION (DEFICIT)</b>			
Net investment in capital assets	2,251,596	3,785,892	6,037,488
Unrestricted	<u>(2,766,785)</u>	<u>(7,126,820)</u>	<u>(9,893,605)</u>
<b>Total net position (deficit)</b>	<u>\$ (515,189)</u>	<u>\$ (3,340,928)</u>	<u>\$ (3,856,117)</u>

**CITY OF DES MOINES, IOWA  
COMBINING STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN FUND NET POSITION (DEFICIT)  
NONMAJOR ENTERPRISE FUNDS  
For the Fiscal Year Ended June 30, 2021**

	GOLF COURSES	SOLID WASTE SYSTEM	TOTALS
Operating revenues:			
Charges for sales and services	\$ 493,933	\$ 15,346,330	\$ 15,840,263
Miscellaneous	33,859	---	33,859
Total operating revenues	<u>527,792</u>	<u>15,346,330</u>	<u>15,874,122</u>
Operating expenses:			
Personal services	18,051	5,562,745	5,580,796
Contractual services	526,102	5,908,646	6,434,748
Commodities	4,930	394,033	398,963
Depreciation	111,610	692,040	803,650
Other charges	13,422	443,662	457,084
Total operating expenses	<u>674,115</u>	<u>13,001,126</u>	<u>13,675,241</u>
Operating income (loss)	<u>(146,323)</u>	<u>2,345,204</u>	<u>2,198,881</u>
Non-operating revenues (expenses):			
Investment earnings	---	10,807	10,807
Interest expense and fiscal charges	---	(197,064)	(197,064)
Gain (loss) on disposal of capital assets	---	2,896	2,896
Total nonoperating revenues (expenses)	<u>---</u>	<u>(183,361)</u>	<u>(183,361)</u>
Income (loss) before transfers, capital grants and contributions	(146,323)	2,161,843	2,015,520
Capital grants and contributions	3,900	---	3,900
Transfers out	---	(13,660,000)	(13,660,000)
Change in net position	(142,423)	(11,498,157)	(11,640,580)
Total net position (deficit) - beginning	<u>(372,766)</u>	<u>8,157,229</u>	<u>7,784,463</u>
Total net position (deficit) - ending	<u>\$ (515,189)</u>	<u>\$ (3,340,928)</u>	<u>\$ (3,856,117)</u>

**CITY OF DES MOINES, IOWA  
COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
For the Fiscal Year Ended June 30, 2021**

	GOLF COURSES	SOLID WASTE SYSTEM	TOTALS
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 506,499	\$ 15,200,415	\$ 15,706,914
Payments to suppliers	(552,920)	(6,761,878)	(7,314,798)
Payments to employees	(17,960)	(5,481,150)	(5,499,110)
Net cash (used in) provided by operating activities	<u>(64,381)</u>	<u>2,957,387</u>	<u>2,893,006</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfer out	-	(13,660,000)	(13,660,000)
Proceeds from interfund accounts	60,481	---	60,481
Net cash provided by (used in) noncapital and related financing activities	<u>60,481</u>	<u>(13,660,000)</u>	<u>(13,599,519)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Proceeds from intergovernmental and capital grants	3,900	---	3,900
Interest paid on capital debt	---	(164,136)	(164,136)
Proceeds from the sale of capital assets	---	2,896	2,896
Principal paid on long-term debt	---	(675,000)	(675,000)
Proceeds from issuance of general obligation bonds	---	13,660,000	13,660,000
Proceeds from premium on General obligation bonds	---	1,395,076	1,395,076
Net cash provided by capital and related financing activities	<u>3,900</u>	<u>14,218,836</u>	<u>14,222,736</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest and dividends received	---	10,807	10,807
Net cash provided by investing activities	<u>---</u>	<u>10,807</u>	<u>10,807</u>
Net increase in cash and cash equivalents	<u>---</u>	<u>3,527,030</u>	<u>3,527,030</u>
Cash and cash equivalents, beginning of year	<u>\$ 4,500</u>	<u>\$ 7,929,535</u>	<u>\$ 7,934,035</u>
Cash and cash equivalents, end of year	<u>\$ 4,500</u>	<u>\$ 11,456,565</u>	<u>\$ 11,461,065</u>

	GOLF COURSES	SOLID WASTE SYSTEM	TOTALS
<b>Reconciliation of operating income (loss) to net cash (used in) provided by operating activities:</b>			
Operating income (loss)	\$ (146,323)	\$ 2,345,204	\$ 2,198,881
Adjustments to reconcile operating income to net cash (used in) provided by operating activities:			
Depreciation expense	111,610	692,040	803,650
(Increase) in prepaid expenses	-	67,742	67,742
Decrease in accounts receivable	(21,293)	(47,914)	(69,207)
Decrease in due from other governmental units	---	46,476	46,476
(Decrease) in accounts payable	(8,466)	(83,279)	(91,745)
Increase in accrued wages payable	91	43,816	43,907
Decrease in accrued employee benefits	---	(42,489)	(42,489)
Decrease other postemployment benefits	---	(39,469)	(39,469)
Decrease in unearned revenue	---	(144,477)	(144,477)
Decrease in deferred outflows	---	(60,899)	(60,899)
(Decrease) in deferred inflows	---	(305,416)	(305,416)
Increase in net pension liability	---	486,052	486,052
Total adjustments	<u>81,942</u>	<u>612,183</u>	<u>694,125</u>
Net cash (used in) provided by operating activities	<u>\$ (64,381)</u>	<u>\$ 2,957,387</u>	<u>\$ 2,893,006</u>
<b>Schedule of noncash capital and related financing activities:</b>			
Gain on disposal of capital assets	\$ ---	\$ 2,896	\$ 2,896

**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**June 30, 2021**

	EQUIPMENT SERVICE CENTER	FORESTRY	CENTRAL SERVICES	RADIO COMMUNI- CATIONS
<b>ASSETS</b>				
Current assets:				
Cash and investments	\$ 1,059,340	\$ ---	\$ 495,038	\$ 253,833
Taxes receivable	15,184	---	---	---
Accounts receivable	32	---	---	---
Due from other governmental units	16,714	---	---	1,600
Inventory	92,086	---	209,181	---
Prepaid items	---	---	---	---
Total current assets	<u>1,183,356</u>	<u>---</u>	<u>704,219</u>	<u>255,433</u>
Noncurrent assets, capital assets:				
Machinery and equipment	190,712	---	1,114,041	21,328
Accumulated depreciation	(142,269)	---	(1,114,041)	(21,328)
Total capital assets, net of accumulated depreciation	<u>48,443</u>	<u>---</u>	<u>---</u>	<u>---</u>
<b>Total assets</b>	<u>1,231,799</u>	<u>---</u>	<u>704,219</u>	<u>255,433</u>
<b>DEFERRED OUTFLOW OF RESOURCES</b>				
Other postemployment benefits related				
deferred outflows	48,964	24,482	1,530	7,651
Pension related deferred outflows	521,962	200,757	25,057	100,645
<b>Total deferred outflow of resources</b>	<u>570,926</u>	<u>225,239</u>	<u>26,587</u>	<u>108,296</u>
<b>LIABILITIES</b>				
Liabilities:				
Current liabilities:				
Accounts payable	327,756	539,347	2,352	156
Accrued wages payable	174,625	86,533	7,362	30,452
Accrued employee benefits	145,412	52,615	7,610	22,058
Due to other funds	---	1,859,916	---	---
Unearned revenue	---	---	---	---
Total current liabilities	<u>647,793</u>	<u>2,538,411</u>	<u>17,324</u>	<u>52,666</u>
Noncurrent liabilities:				
Accrued employee benefits	243,975	89,726	12,978	37,615
Other postemployment benefits	452,356	226,178	14,136	70,681
Net pension liability	2,181,379	839,003	104,717	420,616
Total noncurrent liabilities	<u>2,877,710</u>	<u>1,154,907</u>	<u>131,831</u>	<u>528,912</u>
<b>Total liabilities</b>	<u>3,525,503</u>	<u>3,693,318</u>	<u>149,155</u>	<u>581,578</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Other postemployment benefits related				
deferred inflows	88,074	44,037	2,752	13,762
Pension related deferred inflows	75,582	29,070	3,628	14,574
<b>Total deferred inflow of resources</b>	<u>163,656</u>	<u>73,107</u>	<u>6,380</u>	<u>28,336</u>
<b>NET POSITION (DEFICIT)</b>				
Net investment in capital assets	48,443	---	---	---
Unrestricted	(1,934,877)	(3,541,186)	575,271	(246,185)
<b>Total net position (deficit)</b>	<u>\$ (1,886,434)</u>	<u>\$ (3,541,186)</u>	<u>\$ 575,271</u>	<u>\$ (246,185)</u>

<u>EQUIPMENT</u> <u>REPLACEMENT</u>	<u>RADIO</u> <u>REPLACEMENT</u>	<u>GROUP HEALTH</u> <u>INSURANCE</u>	<u>TOTALS</u>
\$ 2,751,883	\$ 20,049	\$ 12,370,504	\$ 16,950,647
---	---	---	15,184
---	---	2,015,612	2,015,644
500,000	---	153,976	672,290
---	---	---	301,267
17,714	---	---	17,714
<u>3,269,597</u>	<u>20,049</u>	<u>14,540,092</u>	<u>19,972,746</u>
48,800,685	2,438,233	---	52,564,999
<u>(31,831,455)</u>	<u>(2,438,233)</u>	<u>---</u>	<u>(35,547,326)</u>
16,969,230	---	---	17,017,673
<u>20,238,827</u>	<u>20,049</u>	<u>14,540,092</u>	<u>36,990,419</u>
---	---	---	82,627
---	---	---	848,421
---	---	---	931,048
39,328	---	421,090	1,330,029
---	---	5,867	304,839
---	---	2,189,000	2,416,695
---	---	---	1,859,916
---	---	18,076	18,076
<u>39,328</u>	<u>---</u>	<u>2,634,033</u>	<u>5,929,555</u>
---	---	---	384,294
---	---	---	763,351
---	---	---	3,545,715
---	---	---	4,693,360
<u>39,328</u>	<u>---</u>	<u>2,634,033</u>	<u>10,622,915</u>
---	---	---	148,625
---	---	---	122,854
---	---	---	271,479
16,969,230	---	---	17,017,673
<u>3,230,269</u>	<u>20,049</u>	<u>11,906,059</u>	<u>10,009,400</u>
<u>\$ 20,199,499</u>	<u>\$ 20,049</u>	<u>\$ 11,906,059</u>	<u>\$ 27,027,073</u>

**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES,**  
**AND CHANGES IN FUND NET POSITION (DEFICIT)**  
**INTERNAL SERVICE FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	EQUIPMENT SERVICE CENTER	FORESTRY	CENTRAL SERVICES	RADIO COMMUN- ICATIONS
Operating revenues:				
Charges for sales and services	\$ 8,647,798	\$ 2,248,330	\$ 544,714	\$ 870,005
Miscellaneous	474	---	---	---
Total operating revenue	<u>8,648,272</u>	<u>2,248,330</u>	<u>544,714</u>	<u>870,005</u>
Operating expenses:				
Personal services	3,395,273	1,476,162	139,791	566,257
Contractual services	823,498	1,821,602	359,622	107,106
Commodities	4,307,264	32,582	20,184	28,784
Depreciation	21,966	---	---	---
Other charges	62,716	1,188,224	---	---
Total operating expenses	<u>8,610,717</u>	<u>4,518,570</u>	<u>519,597</u>	<u>702,147</u>
Operating income (loss)	<u>37,555</u>	<u>(2,270,240)</u>	<u>25,117</u>	<u>167,858</u>
Non-operating revenues (expenses):				
Gain/(loss) on disposal of capital assets	---	---	---	---
Total nonoperating revenues (expenses)	---	---	---	---
Income (Loss) before transfers	37,555	(2,270,240)	25,117	167,858
Transfers in	---	---	---	---
Change in net position	<u>37,555</u>	<u>(2,270,240)</u>	<u>25,117</u>	<u>167,858</u>
<b>Total net position (deficit) - beginning</b>	<u>(1,923,989)</u>	<u>(1,270,946)</u>	<u>550,154</u>	<u>(414,043)</u>
<b>Total net position (deficit) - ending</b>	<u><u>\$ (1,886,434)</u></u>	<u><u>\$ (3,541,186)</u></u>	<u><u>\$ 575,271</u></u>	<u><u>\$ (246,185)</u></u>

<u>EQUIPMENT</u> <u>REPLACEMENT</u>	<u>RADIO</u> <u>REPLACEMENT</u>	<u>GROUP HEALTH</u> <u>INSURANCE</u>	<u>TOTALS</u>
\$ 6,445,686	\$ ---	\$ 33,286,042	\$ 52,042,575
10,058	---	---	10,532
<u>6,455,744</u>	<u>---</u>	<u>33,286,042</u>	<u>52,053,107</u>
---	---	121,543	5,699,026
67,813	---	31,211,481	34,391,122
---	---	---	4,388,814
4,383,197	---	---	4,405,163
---	---	36,895	1,287,835
<u>4,451,010</u>	<u>---</u>	<u>31,369,919</u>	<u>50,171,960</u>
<u>2,004,734</u>	<u>---</u>	<u>1,916,123</u>	<u>1,881,147</u>
<u>144,167</u>	<u>---</u>	<u>---</u>	<u>144,167</u>
<u>144,167</u>	<u>---</u>	<u>---</u>	<u>144,167</u>
2,148,901	---	1,916,123	2,025,314
111,555	---	---	111,555
<u>2,260,456</u>	<u>---</u>	<u>1,916,123</u>	<u>2,136,869</u>
<u>17,939,043</u>	<u>20,049</u>	<u>9,989,936</u>	<u>24,890,204</u>
<u>\$ 20,199,499</u>	<u>\$ 20,049</u>	<u>\$ 11,906,059</u>	<u>\$ 27,027,073</u>

**CITY OF DES MOINES, IOWA  
COMBINING STATEMENT OF CASH FLOWS  
ALL INTERNAL SERVICE FUNDS  
For the Fiscal Year Ended June 30, 2021**

	EQUIPMENT SERVICE CENTER	FORESTRY	CENTRAL SERVICES	RADIO COMMUNI- CATIONS
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 585,742	\$ 2,248,330	\$ 544,714	\$ 870,005
Receipts from interfund services provided	8,061,850	---	---	---
Payments to suppliers	(5,088,813)	(2,362,465)	(430,787)	(139,731)
Payments to employees	(3,352,691)	(1,395,407)	(157,521)	(568,171)
Proceeds from damage claims	---	---	---	---
Payments for interfund services used	(97,649)	(155,137)	---	-
Net cash provided by (used in) operating activities	<u>108,439</u>	<u>(1,664,679)</u>	<u>(43,594)</u>	<u>162,103</u>
<b>CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds from interfund accounts	---	1,664,679	---	---
Payments to interfund accounts	---	---	---	---
Transfers in	---	---	---	---
Intergovernmental receipts	6,964	---	---	(1,600)
Net cash provided by (used in) noncapital and related financing activities	<u>6,964</u>	<u>1,664,679</u>	<u>---</u>	<u>(1,600)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	---	---	---	---
Proceeds from sale of capital assets	---	---	---	---
Net cash used in capital and related financing activities	<u>---</u>	<u>---</u>	<u>---</u>	<u>---</u>
Net increase (decrease) in cash and cash equivalents	<u>115,403</u>	<u>-</u>	<u>(43,594)</u>	<u>160,503</u>
Cash and cash equivalents, beginning of year	<u>\$ 943,937</u>	<u>\$ -</u>	<u>\$ 538,632</u>	<u>\$ 93,330</u>
Cash and cash equivalents, end of year	<u><u>\$ 1,059,340</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 495,038</u></u>	<u><u>\$ 253,833</u></u>

<u>EQUIPMENT REPLACEMENT</u>	<u>RADIO REPLACEMENT</u>	<u>GROUP HEALTH INSURANCE</u>	<u>TOTALS</u>
\$ 6,455,744	\$ ---	\$ 31,211,423	\$ 41,915,958
---	---	---	8,061,850
(141,619)	---	(31,102,306)	(39,265,721)
---	---	(115,676)	(5,589,466)
---	---	---	-
---	---	---	(252,786)
<u>6,314,125</u>	<u>-</u>	<u>(6,559)</u>	<u>4,869,835</u>
---	---	---	1,664,679
---	---	---	-
111,555	---	---	111,555
(500,000)	---	---	(494,636)
<u>(388,445)</u>	<u>---</u>	<u>---</u>	<u>1,281,598</u>
(5,426,954)	---	---	(5,426,954)
<u>144,167</u>	<u>---</u>	<u>---</u>	<u>144,167</u>
<u>(5,282,787)</u>	<u>---</u>	<u>---</u>	<u>(5,282,787)</u>
<u>642,893</u>	<u>-</u>	<u>(6,559)</u>	<u>868,646</u>
<u>\$ 2,108,990</u>	<u>\$ 20,049</u>	<u>\$ 12,377,063</u>	<u>\$ 16,082,001</u>
<u>\$ 2,751,883</u>	<u>\$ 20,049</u>	<u>\$ 12,370,504</u>	<u>\$ 16,950,647</u>

(continued)

**CITY OF DES MOINES, IOWA**  
**COMBINING STATEMENT OF CASH FLOWS (CONTINUED)**  
**ALL INTERNAL SERVICE FUNDS**  
**For the Fiscal Year Ended June 30, 2021**

	EQUIPMENT SERVICE CENTER	FORESTRY	CENTRAL SERVICES	RADIO COMMUNI- CATIONS
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss)	37,555	(2,270,240)	25,117	167,858
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	21,966	---	-	---
Decrease in due from other governments	-	---	-	---
Decrease in accounts and taxes receivable	(680)	---	---	---
Decrease in inventories	(28,347)	---	20,062	---
(Increase) decrease in prepaid items	14,964	---	(59,470)	---
Increase (decrease) in accounts payable	20,399	524,806	(11,573)	(3,841)
Increase in accrued wages payable	22,469	27,082	(12,930)	2,633
Increase (decrease) in accrued employee benefits and other postemployment benefits	(50,039)	74	(10,699)	(24,318)
Decrease in deferred outflows	(34,085)	(22,524)	(2,657)	(7,372)
(Decrease) in deferred inflows	(210,006)	(71,416)	(9,379)	(41,724)
(Decrease) in net pension liability	314,243	147,539	17,935	68,867
Total adjustments	70,884	605,561	(68,711)	(5,755)
Net cash provided by (used in) operating activities	<u>\$ 108,439</u>	<u>\$ (1,664,679)</u>	<u>\$ (43,594)</u>	<u>\$ 162,103</u>
Schedule of noncash capital and related financing activities:				
Gain on sale of capital asset	---	---	---	---



**CITY OF DES MOINES, IOWA**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**SCHEDULE OF CHANGES BY FUNCTION**  
**For the Fiscal Year Ended June 30, 2021**

Function:	GOVERNMENTAL FUNDS CAPITAL ASSETS			GOVERNMENTAL FUNDS CAPITAL ASSETS
	JUNE 30, 2020	ADDITIONS	DELETIONS	JUNE 30, 2021
Public safety	\$ 110,094,234	\$ 2,570,812	\$ (1,401,461)	\$ 111,263,585
General government	351,510,918	114,503,106	(39,225,169)	426,788,855
Public works	1,095,761,740	47,698,563	(8,500)	1,143,451,803
Health and social services	13,989	---	---	13,989
Culture and recreation	313,108,057	7,557,412	---	320,665,469
Community and economic development	6,752,186	---	---	6,752,186
<b>Total Governmental Funds Capital Assets</b>	<b>\$ 1,877,241,124</b>	<b>\$ 172,329,893</b>	<b>\$ (40,635,130)</b>	<b>\$ 2,008,935,887</b>

\* This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

**CITY OF DES MOINES, IOWA**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**SCHEDULE BY FUNCTION**  
**June 30, 2021**

	LAND AND LAND IMPROVEMENTS	BUILDINGS AND BLDG IMPROVEMENTS	IMPROVEMENTS OTHER THAN BUILDINGS	MACHINERY AND EQUIPMENT	CONSTRUCTION IN PROGRESS	TOTAL
Function:						
Public safety	\$ 10,698,182	\$ 46,702,576	\$ 26,177,244	\$ 27,685,583	\$ ---	\$ 111,263,585
General government	122,905,627	94,993,780	1,371,527	13,938,417	193,579,504	426,788,855
Public works	19,249,630	2,608,442	1,116,118,274	5,475,457	---	1,143,451,803
Health and social services	---	---	---	13,989	---	13,989
Culture and recreation	6,070,975	106,647,131	205,633,026	2,314,337	---	320,665,469
Community and economic development	4,574,294	8,849	2,095,342	73,701	---	6,752,186
<b>Total Governmental Funds Capital Assets</b>	<b>\$ 163,498,708</b>	<b>\$ 250,960,778</b>	<b>\$ 1,351,395,413</b>	<b>\$ 49,501,484</b>	<b>\$ 193,579,504</b>	<b>\$ 2,008,935,887</b>

\* This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
<b>General Obligation Bonds:</b>				
General Obligation Bonds 2014C	5.00 4.00 4.00	JDI	07-14	06-24
Taxable General Obligation Urban Renewal Bonds 2014D	2.65 2.85 3.05	JDI	07-14	06-24
General Obligation Refunding Capital Loan Notes 2014E	5.00 2.25 2.38 3.00 3.00 3.00	JDI	09-14	06-27
General Obligation Bonds 2015A	5.00 5.00 4.00 4.00 4.00 3.00 3.00 3.00 3.13 3.25 3.25 3.38 3.38 3.50	JDI	08-15	06-35
General Obligation Refunding Bonds 2015B	5.00 5.00 4.00 4.00 4.00 3.00 3.00	JDI	08-15	06-28
General Obligation Bonds, 2016A	5.00 5.00 5.00 2.00	JDI	09-16	06-36

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
1,440,000	22	\$24,945,000	\$24,945,000	\$7,025,000	\$17,920,000
1,480,000	23				
15,000,000	24				
260,000	22	\$2,250,000	\$2,250,000	\$1,450,000	\$800,000
265,000	23				
275,000	24				
3,560,000	22	\$27,465,000	\$27,465,000	\$16,055,000	\$11,410,000
2,410,000	23				
1,305,000	24				
1,335,000	25				
1,380,000	26				
1,420,000	27				
1,245,000	22	\$40,225,000	\$40,225,000	\$17,635,000	\$22,590,000
1,310,000	23				
1,370,000	24				
1,430,000	25				
1,485,000	26				
1,540,000	27				
1,590,000	28				
1,640,000	29				
1,690,000	30				
1,740,000	31				
1,795,000	32				
1,855,000	33				
1,915,000	34				
1,985,000	35				
1,790,000	22				
1,905,000	23				
1,460,000	24				
1,535,000	25				
1,610,000	26				
1,685,000	27				
1,750,000	28				
1,810,000	22	\$42,825,000	\$42,825,000	\$8,675,000	\$34,150,000
1,900,000	23				
1,995,000	24				
2,095,000	25				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
	2.00			
	2.13			
	2.25			
	2.25			
	2.38			
	2.38			
	2.50			
	2.50			
	2.63			
	2.63			
	2.75			
General Obligation Refunding Bonds, 2016B	5.00	JDI	09-16	06-30
	4.00			
	3.00			
	3.00			
	3.00			
	2.00			
	2.00			
	2.25			
	2.25			
General Obligation Bonds, 2017A	5.00	JDI	09-17	06-37
	5.00			
	5.00			
	5.00			
	5.00			
	2.00			
	2.25			
	3.00			
	3.00			
	3.00			
	3.00			
	3.13			
	3.00			
	3.00			
	3.00			
	3.00			
General Obligation Bonds, 2017B	2.25	JDI	09-17	06-37
	2.25			
	2.50			
	4.00			
	2.50			
	3.00			
	3.00			
	3.00			
	3.13			
	3.00			
	3.00			
	3.00			
	3.13			

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
2,135,000	26				
2,180,000	27				
2,225,000	28				
2,275,000	29				
2,325,000	30				
2,385,000	31				
2,440,000	32				
2,500,000	33				
2,560,000	34				
2,630,000	35				
2,695,000	36				
2,255,000	22	\$29,545,000	\$29,545,000	\$7,135,000	\$22,410,000
2,385,000	23				
2,500,000	24				
2,595,000	25				
2,685,000	26				
2,780,000	27				
2,850,000	28				
2,925,000	29				
1,435,000	30				
1,575,000	22	\$39,780,000	\$39,780,000	\$5,645,000	\$34,135,000
1,655,000	23				
1,740,000	24				
1,825,000	25				
1,920,000	26				
2,015,000	27				
2,055,000	28				
2,100,000	29				
2,165,000	30				
2,230,000	31				
2,295,000	32				
2,365,000	33				
2,435,000	34				
2,515,000	35				
2,585,000	36				
2,660,000	37				
565,000	25	\$8,915,000	\$8,915,000	\$0	\$8,915,000
595,000	26				
605,000	27				
620,000	28				
645,000	29				
660,000	30				
680,000	31				
700,000	32				
725,000	33				
745,000	34				
770,000	35				
790,000	36				
815,000	37				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
General Obligation Annual Appropriation Bonds, 2017C	4.00 4.00 4.00 4.00	JDI	09-17	06-37
General Obligation Refunding Capital Loan Notes, 2018A	5.00 5.00 5.00 2.25	JDI	03-18	06-25
General Obligation Bonds, 2018B	5.00 5.00 5.00 5.00 5.00 5.00 3.00 3.00 3.00 3.00 3.13 3.13 3.25 3.25 3.38 3.38 3.38	JDI	08-18	06-38
General Obligation Bonds, 2019A	5.00 5.00 5.00 5.00 5.00 4.00 4.00 4.00 3.00 2.75 2.75 2.88 2.88 3.00 3.00 3.00 3.13	JDI	07-19	06-39
General Obligation Bonds, 2019B	4.00 4.00 4.00	JDI	07-19	06-24

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
820,000	22	\$4,785,000	\$4,785,000	\$1,855,000	\$2,930,000
855,000	23				
890,000	24				
365,000	25				
8,790,000	22	\$44,325,000	\$44,325,000	\$23,245,000	\$21,080,000
6,160,000	23				
4,210,000	24				
1,920,000	25				
1,810,000	22	\$45,640,000	\$45,640,000	\$5,490,000	\$40,150,000
1,865,000	23				
1,915,000	24				
1,965,000	25				
2,025,000	26				
2,085,000	27				
2,150,000	28				
2,220,000	29				
2,295,000	30				
2,375,000	31				
2,465,000	32				
2,560,000	33				
2,660,000	34				
2,770,000	35				
2,880,000	36				
2,995,000	37				
3,115,000	38				
6,525,000	22				
6,140,000	23				
6,335,000	24				
5,670,000	25				
5,870,000	26				
5,205,000	27				
5,380,000	28				
5,555,000	29				
4,100,000	30				
4,235,000	31				
2,700,000	32				
2,790,000	33				
2,900,000	34				
1,570,000	35				
1,625,000	36				
1,690,000	37				
1,755,000	38				
1,830,000	39				
480,000	22	\$2,405,000	\$2,405,000	\$905,000	\$1,500,000
500,000	23				
520,000	24				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
General Obligation Bonds, 2020A	5.00	JDI	03-20	06-32
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	4.00			
	2.00			
	2.00			
	2.00			
General Obligation Bonds, 2020D	5.00	JDI	09-20	06-40
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	4.00			
	4.00			
	3.00			
	1.25			
	1.38			
	1.50			
	1.63			
	1.63			
	1.75			
Taxable General Obligation, 2020E	4.00	JDI	09-20	06-25
	4.00			
	4.00			
	0.50			
General Obligation Refunding Capital Loan Notes, 2021A	5.00	JDI	03-21	06-33
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	4.00			
	4.00			
	1.00			
1.00				
1.13				

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
730,000	22	\$25,135,000	\$25,135,000	\$1,305,000	\$23,830,000
1,890,000	23				
2,370,000	24				
2,595,000	25				
2,715,000	26				
2,995,000	27				
2,715,000	28				
1,865,000	29				
1,950,000	30				
1,990,000	31				
2,015,000	32				
4,925,000	22	\$84,760,000	\$84,760,000	\$5,410,000	\$79,350,000
4,970,000	23				
5,035,000	24				
5,085,000	25				
4,245,000	26				
4,300,000	27				
4,360,000	28				
4,430,000	29				
4,500,000	30				
3,950,000	31				
4,020,000	32				
4,115,000	33				
4,230,000	34				
4,340,000	35				
3,170,000	36				
3,265,000	37				
3,365,000	38				
3,470,000	39				
3,575,000	40				
1,000,000	22	\$5,090,000	\$5,090,000	\$1,005,000	\$4,085,000
1,010,000	23				
1,030,000	24				
1,045,000	25				
1,690,000	22	\$34,760,000	\$34,760,000	\$0	\$34,760,000
2,030,000	23				
2,125,000	24				
2,225,000	25				
3,075,000	26				
1,865,000	27				
2,610,000	28				
3,770,000	29				
---	30				
8,365,000	31				
4,170,000	32				
2,835,000	33				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
Taxable General Obligation Urban Renewal Capital Loan Notes, Series 2021B	2.00	JDI	03-21	06-34
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	1.00			
	1.10			
	1.20			
	1.30			
	1.40			
Total General Obligation Bonds				

<u>ANNUAL SERIAL PAYMENTS</u>		<u>BONDS</u>			
<u>AMOUNT</u>	<u>FISCAL YEAR</u>	<u>AUTHORIZED</u>	<u>ISSUED</u>	<u>RETIRED</u>	<u>OUTSTANDING</u>
2,855,000	22	\$43,835,000	\$43,835,000	\$0	\$43,835,000
3,080,000	23				
3,140,000	24				
3,205,000	25				
3,270,000	26				
3,335,000	27				
3,400,000	28				
3,470,000	29				
3,535,000	30				
3,575,000	31				
3,610,000	32				
3,655,000	33				
3,705,000	34				
		<u>\$611,155,000</u>	<u>\$611,155,000</u>	<u>\$123,695,000</u>	<u>\$487,460,000</u>

**CITY OF DES MOINES, IOWA  
 COMBINED SCHEDULE OF BONDS PAYABLE  
 June 30, 2021**

	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
<b>Revenue Bonds:</b>				
<i>Sewer Revenue Bonds:</i>				
Sewer Revenue Capital Loan Notes 2014B	5.00 2.50	JDI	04-14	06-23
Sewer Revenue 2018D (State Revolving Fund - Loan C0946R)	1.02 1.02	JDI	10-18	06-39
Sewer Revenue 2018F (State Revolving Fund - Loan C0948R)	1.22 1.22	JDI	10-18	06-40
Sewer Revenue 2020B (State Revolving Fund - Loan CS-1920858-01)	1.49 1.49	JDI	05-20	06-41

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
1,130,000	22	\$16,240,000	\$16,240,000	\$13,935,000	\$2,305,000
1,175,000	23				
310,000	22	\$6,668,000	\$6,668,000	\$572,000	\$6,096,000
313,000	23				
317,000	24				
320,000	25				
323,000	26				
326,000	27				
330,000	28				
333,000	29				
337,000	30				
340,000	31				
343,000	32				
347,000	33				
350,000	34				
354,000	35				
358,000	36				
361,000	37				
365,000	38				
369,000	39				
451,000	22				
456,000	23				
462,000	24				
467,000	25				
473,000	26				
479,000	27				
484,000	28				
490,000	29				
496,000	30				
502,000	31				
508,000	32				
514,000	33				
520,000	34				
527,000	35				
533,000	36				
539,000	37				
546,000	38				
552,000	39				
559,000	40				
431,000	22	\$10,000,000	\$5,500,000	\$0	\$5,500,000
439,000	23				





**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
<i>Stormwater Revenue Bonds:</i>				
Stormwater Management Utility Revenue Bonds, Series 2016C	5.00 5.00 5.00 3.00 3.00 2.00 2.10 2.25 2.25 2.38	JDI	09-16	06-31
Stormwater Management Utility Revenue Refunding Bonds, Series 2016D	5.00 5.00 5.00 3.00 3.00 2.00 2.10 3.00 3.00	JDI	09-16	06-30
Stormwater Management Utility Revenue Capital Loan Notes, Series 2018C	5.00 5.00 5.00 5.00 5.00 5.00 3.00 3.00 3.00 3.13 3.13 3.25 3.25 3.38 3.38 3.50	JDI	08-18	06-38

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
1,555,000	22	\$12,715,000	\$12,715,000	\$6,595,000	\$6,120,000
1,635,000	23				
340,000	24				
345,000	25				
350,000	26				
360,000	27				
370,000	28				
380,000	29				
385,000	30				
400,000	31				
610,000	22				
640,000	23				
675,000	24				
715,000	25				
735,000	26				
765,000	27				
780,000	28				
800,000	29				
830,000	30				
1,755,000	22	\$43,620,000	\$43,620,000	\$3,715,000	\$39,905,000
1,810,000	23				
1,865,000	24				
1,920,000	25				
1,985,000	26				
2,050,000	27				
2,120,000	28				
2,195,000	29				
2,280,000	30				
2,375,000	31				
2,465,000	32				
2,560,000	33				
2,665,000	34				
2,780,000	35				
2,900,000	36				
3,025,000	37				
3,155,000	38				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
Sewer Revenue 2018F (State Revolving Fund - Loan C0946R)	1.02	JDI	10-18	06-39
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
	1.02			
Sewer Revenue 2018G (State Revolving Fund - Loan C0949R)	1.22	JDI	10-18	06-40
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
	1.22			
Sewer Revenue 2020C (State Revolving Fund - Loan CS-1920858-01)	1.49	JDI	05-20	06-41
	1.49			
	1.49			
	1.49			
	1.49			
	1.49			
	1.49			

ANNUAL SERIAL PAYMENTS		BONDS			
AMOUNT	FISCAL YEAR	AUTHORIZED	ISSUED	RETIRED	OUTSTANDING
310,000	22	\$6,668,000	\$6,668,000	\$572,000	\$6,096,000
313,000	23				
317,000	24				
320,000	25				
323,000	26				
326,000	27				
330,000	28				
333,000	29				
337,000	30				
340,000	31				
343,000	32				
347,000	33				
350,000	34				
354,000	35				
358,000	36				
361,000	37				
365,000	38				
369,000	38				
388,000	22	\$9,250,000	\$9,250,000	\$381,000	\$8,869,000
396,000	23				
404,000	24				
412,000	25				
420,000	26				
429,000	27				
437,000	28				
446,000	29				
455,000	30				
464,000	31				
473,000	32				
483,000	33				
493,000	34				
502,000	35				
512,000	36				
523,000	37				
533,000	38				
544,000	39				
555,000	40				
431,000	22	\$10,000,000	\$5,500,000	\$0	\$5,500,000
439,000	23				
446,000	24				
452,000	25				
459,000	26				
466,000	27				
473,000	28				

**CITY OF DES MOINES, IOWA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**June 30, 2021**

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	INTEREST		ISSUE DATE	FINAL MATURITY DATE
	RATES	DATES		
	1.49			
	1.49			
	1.49			
	1.49			
	1.49			
Stormwater Management Utility Revenue Bonds, Series 2020F	5.00	JDI	09-20	06-40
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	5.00			
	3.00			
	3.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
	2.00			
Sewer Revenue 2021E (State Revolving Fund - Loan C1200R)	2.00	JDI	06-21	06-41
Total Stormwater Revenue Bonds				
Total Revenue Bonds				
<b>Total General Obligation and Revenue Bonds</b>				





## **STATISTICAL SECTION**

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# STATISTICAL SECTION

This part of the City of Des Moines' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

<b>Contents</b>	<b>Page</b>
Financial Trends	182
<i>These schedules contain trend information to help the reader understand how the City of Des Moines' financial performance and well-being have changed over time.</i>	
Revenue Capacity	201
<i>These schedules contain information to help the reader assess the City of Des Moines' most significant local revenue source, the property tax.</i>	
Debt Capacity	210
<i>These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.</i>	
Demographic and Economic Information	219
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.</i>	
Operating Information	224
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the City of Des Moines' financial report relates to the services the City of Des Moines provides and the activities in performs.</i>	

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**CITY OF DES MOINES, IOWA**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Governmental activities:				
Net investment in capital assets	\$ 763,997,971	\$ 703,716,716	\$ 668,196,568	\$ 639,424,605
Restricted:				
Capital projects	3,262,701	2,369,327	2,370,310	3,192,588
Debt retirement	13,342,282	13,156,334	4,924,629	3,148,524
Corpus/Endowments/permanently restricted	4,114,621	4,249,971	4,097,300	3,983,061
Donor restricted purposes/temporarily restricted	-	-	-	-
Police and fire	481,664	531,296	573,280	1,265,369
Public works	12,457,076	10,421,670	12,076,600	9,873,168
Health and social services	-	-	-	-
Culture and recreation	1,475,997	1,748,302	1,765,923	1,608,974
Community and economic development	17,289,053	-	-	-
Other restricted assets	39,668,136	12,184,995	3,575,571	4,776,639
Unrestricted	(90,009,943)	(50,530,271)	(38,030,704)	(65,470,632)
<b>Total governmental activities net position</b>	<b>\$ 766,079,558</b>	<b>\$ 697,848,340</b>	<b>\$ 659,549,477</b>	<b>\$ 601,802,296</b>
Business-type activities:				
Net investment in capital assets	\$ 342,096,930	\$ 338,541,335	\$ 308,497,550	\$ 316,765,007
Restricted:				
Capital projects	-	-	-	-
Public housing program	1,707,735	2,912,354	2,896,344	3,135,420
Debt retirement	9,254,367	7,146,596	7,146,596	4,454,546
Unrestricted	23,115,386	22,678,750	19,603,224	10,715,246
<b>Total business-type activities net position</b>	<b>\$ 376,174,418</b>	<b>\$ 371,279,035</b>	<b>\$ 338,143,714</b>	<b>\$ 335,070,219</b>
Primary government:				
Net investment in capital assets	\$ 1,106,094,901	\$ 1,042,258,051	\$ 976,694,118	\$ 956,189,612
Restricted:				
Capital projects	3,262,701	2,369,327	2,370,310	3,192,588
Public housing program	1,707,735	2,912,354	2,896,344	3,135,420
Debt retirement	22,596,649	20,302,930	12,071,225	7,603,070
Endowments/permanently restricted	4,114,621	4,249,971	4,097,300	3,983,061
Donor restricted purposes/temporarily restricted	-	-	-	-
Police and fire	481,664	531,296	573,280	1,265,369
Public works	12,457,076	10,421,670	12,076,600	9,873,168
Health and social services	-	-	-	-
Culture and recreation	1,475,997	1,748,302	1,765,923	1,608,974
Community and economic development	17,289,053	-	-	-
Other restricted assets	39,668,136	12,184,995	3,575,571	4,776,639
Unrestricted	(66,894,557)	(27,851,521)	(18,427,480)	(54,755,386)
<b>Total primary government net position</b>	<b>\$ 1,142,253,976</b>	<b>\$ 1,069,127,375</b>	<b>\$ 997,693,191</b>	<b>\$ 936,872,515</b>

\*As restated for GASB 75. See Notes to the Financial Statements for further information.

Table 1

2017*	2016	2015	2014	2013	2012
\$ 612,859,417	\$ 648,729,341	\$ 627,588,818	\$ 614,177,213	\$ 627,843,052	\$ 594,193,590
879,835	881,071	887,263	888,328	865,663	849,924
24,886,321	3,180,672	1,886,377	-	-	622,330
3,830,999	3,709,917	3,598,450	3,481,043	3,387,035	3,387,035
906,494	921,067	932,213	932,213	917,034	815,499
-	-	1,159,309	-	1,642,857	1,488,697
10,149,716	9,588,074	6,314,263	1,817,452	819,683	155,266
-	-	-	-	201,268	1,724,384
1,646,955	1,628,645	1,713,415	1,815,120	953,924	1,139,051
-	-	-	-	1,437,818	997,898
3,372,846	2,559,058	1,984,709	1,663,777	-	-
(64,464,296)	(101,642,381)	(109,471,650)	22,024,663	(25,682,004)	(6,914,119)
<u>\$ 594,068,287</u>	<u>\$ 569,555,464</u>	<u>\$ 536,593,167</u>	<u>\$ 646,799,809</u>	<u>\$ 612,386,330</u>	<u>\$ 598,459,555</u>
\$ 277,688,763	\$ 282,428,015	\$ 275,958,369	\$ 273,748,942	\$ 254,919,414	\$ 268,716,677
2,287,721	-	-	-	-	-
4,339,945	4,491,284	6,005,705	7,215,809	9,282,578	10,468,627
4,454,546	5,018,646	5,018,646	5,018,646	5,152,298	7,106,798
46,281,655	27,750,785	13,897,395	14,724,885	23,234,667	3,423,756
<u>\$ 335,052,630</u>	<u>\$ 319,688,730</u>	<u>\$ 300,880,115</u>	<u>\$ 300,708,282</u>	<u>\$ 292,588,957</u>	<u>\$ 289,715,858</u>
\$ 890,548,180	\$ 931,157,356	\$ 903,547,187	\$ 887,926,155	\$ 882,762,466	\$ 862,910,267
3,167,556	881,071	887,263	888,328	865,663	849,924
4,339,945	4,491,284	6,005,705	7,215,809	9,282,578	10,468,627
29,340,867	8,199,318	6,905,023	5,018,646	5,152,298	7,729,128
3,830,999	3,709,917	3,598,450	3,481,043	3,387,035	3,387,035
906,494	921,067	932,213	932,213	917,034	815,499
-	-	1,159,309	-	1,642,857	1,488,697
10,149,716	9,588,074	6,314,263	1,817,452	819,683	155,266
-	-	-	-	201,268	1,724,384
1,646,955	1,628,645	1,713,415	1,815,120	953,924	1,139,051
-	-	-	-	1,437,818	997,898
3,372,846	2,559,058	1,984,709	1,663,777	-	-
(18,182,641)	(73,891,596)	(95,574,255)	36,749,548	(2,447,337)	(3,490,363)
<u>\$ 929,120,917</u>	<u>\$ 889,244,194</u>	<u>\$ 837,473,282</u>	<u>\$ 947,508,091</u>	<u>\$ 904,975,287</u>	<u>\$ 888,175,413</u>

**CITY OF DES MOINES, IOWA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Expenses:				
Governmental activities:				
Public safety	\$ 147,553,966	\$ 146,897,935	\$ 133,479,994	\$ 120,232,843
Public works	65,268,316	59,581,938	56,342,138	55,883,069
Health and social services	11,094,869	9,902,331	9,578,685	9,643,000
Culture and recreation	33,865,746	33,393,608	32,790,812	32,646,689
Community and economic development	35,885,238	26,461,222	24,412,677	41,587,724
General Government	49,931,107	38,695,179	37,847,520	36,726,594
Interest on long-term debt	11,539,387	12,341,923	13,174,684	12,136,101
<b>Total governmental activities expenses</b>	<b>355,138,629</b>	<b>327,274,136</b>	<b>307,626,510</b>	<b>308,856,020</b>
Business-type activities:				
Airport	-	-	-	-
Parking facilities system	10,716,509	10,682,504	12,753,187	14,784,051
Sewer system	40,043,204	41,163,607	37,884,466	36,629,644
Stormwater utility	22,158,196	19,541,537	20,312,642	18,069,451
Golf	676,692	301,658	364,359	344,436
Solid waste system	13,770,043	13,499,100	14,290,636	14,025,099
Municipal Housing Agency	23,939,252	24,325,138	23,978,374	22,495,280
<b>Total business-type activities expenses</b>	<b>111,303,896</b>	<b>109,513,544</b>	<b>109,583,664</b>	<b>106,347,961</b>
<b>Total primary government expenses</b>	<b>466,442,525</b>	<b>436,787,680</b>	<b>417,210,174</b>	<b>415,203,981</b>
Program revenue:				
Governmental activities:				
Charges for services:				
Public safety	28,711,991	27,373,638	23,854,592	19,856,782
Public works	4,102,995	2,978,646	4,499,746	4,542,178
Health and social services	151,050	275,145	646,862	427,177
Culture and recreation	3,274,911	2,791,514	3,202,191	3,713,972
Community and economic development	700,283	226,615	1,428,558	1,887,540
General Government	32,637,292	33,628,699	35,160,101	29,163,845
Interest on long-term debt	-	-	-	-

Table 2

2017	2016	2015	2014	2013	2012
\$ 108,995,939	\$ 112,162,186	\$ 119,483,595	\$ 102,583,945	\$ 102,611,418	\$ 98,465,997
58,724,734	53,423,423	51,339,248	51,344,028	53,399,991	49,340,265
9,528,495	18,613,187	15,436,157	15,696,523	19,585,129	17,316,619
32,102,902	33,828,194	30,754,939	29,431,057	29,227,384	28,981,404
19,132,739	20,226,141	19,337,576	19,849,605	20,399,479	19,585,102
31,039,641	26,732,006	26,117,356	23,630,372	21,991,537	66,299,402
14,649,355	14,897,447	15,840,246	16,179,088	17,870,953	16,348,496
274,173,805	279,882,584	278,309,117	258,714,618	265,085,891	296,337,285
-	-	-	-	-	250,444,292
16,531,115	12,625,176	11,632,790	11,229,564	11,361,604	11,903,920
35,361,004	33,593,378	32,892,418	32,738,830	33,024,065	32,547,541
16,333,453	16,851,616	15,896,140	13,253,946	13,795,476	13,062,830
274,661	222,351	216,784	318,933	224,460	224,339
12,868,357	12,599,520	12,255,052	11,122,261	11,046,303	11,212,320
21,554,655	21,452,997	22,284,760	22,329,081	23,857,284	26,255,903
102,923,245	97,345,038	95,177,944	90,992,615	93,309,192	345,651,145
377,097,050	377,227,622	373,487,061	349,707,233	358,395,083	641,988,430
22,548,480	22,916,078	20,807,818	19,420,273	19,101,131	17,034,087
7,918,911	11,473,360	9,051,823	16,278,364	8,671,944	11,786,989
535,310	157,414	746,912	861,606	12,196	1,284,516
2,864,389	4,442,482	3,826,159	5,284,120	5,234,705	5,531,829
158,495	1,478,853	656,065	1,285,139	412,254	630,461
32,919,680	27,627,092	24,529,091	10,814,381	17,248,638	22,851,736
275,633	479,524	149,061	-	-	-

(Continued)

**CITY OF DES MOINES, IOWA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Operating grants and contributions:				
Public safety	\$ 4,507,463	\$ 3,309,766	\$ 4,524,279	\$ 5,022,809
Public works	30,061,407	28,288,240	27,904,610	27,027,302
Health and social services	10,205,863	7,999,801	9,056,185	6,526,872
Culture and recreation	978,651	744,791	685,195	762,771
Community and economic development	6,892,924	31,015	45,505	69,846
General Government	8,800,040	3,160,317	2,338,555	3,267,989
Interest on long-term debt	1,479,221	3,053,724	5,346,333	4,358,560
Capital grants and contributions:				
Public safety	100,010	203,178	310,457	563,311
Public works	17,797,731	21,590,076	16,645,845	11,725,740
Health and social services	-	-	-	-
Culture and recreation	850,736	4,515,930	744,153	770,082
Community and economic development	-	962,639	-	-
General Government	500,000	1,815	2,000,000	-
<b>Total governmental activities program revenue</b>	<b>151,752,568</b>	<b>141,135,549</b>	<b>138,393,167</b>	<b>119,686,776</b>
Business-type activities:				
Charges for services:				
Airport	-	-	-	-
Parking facilities system	8,045,592	10,892,706	12,987,938	11,048,191
Sewer system	50,553,992	45,059,794	45,790,283	43,851,403
Stormwater utility	30,345,944	28,044,245	26,313,896	24,258,001
Golf	527,792	478,702	267,337	465,081
Solid waste system	15,346,330	15,034,953	14,537,461	12,671,821
Municipal Housing Agency	1,857,737	1,421,899	1,510,156	1,440,612
Operating grants and contributions:				
Parking facilities system	-	-	-	-
Municipal Housing Agency	21,173,380	22,062,606	20,080,393	19,009,341

Table 2 (Continued)

	2017	2016	2015	2014	2013	2012
\$	5,346,957	\$ 5,074,250	\$ 3,649,823	\$ 1,244,125	\$ 4,216,793	\$ 8,648,949
	26,300,446	23,767,246	22,361,431	20,621,045	19,702,584	22,469,564
	8,180,904	17,506,167	13,721,310	15,336,088	17,965,653	15,335,824
	581,423	1,167,128	627,167	111,905	(99,510)	75,331
	20,993	62,121	82,281	66,074	370,881	702,261
	4,260,121	2,207,958	435,530	304,870	266,767	48,105,538
	4,392,752	5,444,846	4,958,995	3,193,088	1,716,465	1,736,823
	1,577,281	837,498	548,963	4,355,332	5,683,249	3,367,430
	14,256,747	17,045,179	23,614,653	25,284,550	11,846,672	9,510,431
	-	-	-	6,329	187,401	1,641,705
	1,635,555	2,269,613	1,834,137	2,931,224	2,417,417	4,347,444
	17,723	-	-	250,000	-	-
	246,980	20,851	20,212	59,180	65,347	72,012
	134,038,780	143,977,660	131,621,431	127,707,693	115,020,587	175,132,930
	-	-	-	-	-	16,984,284
	10,626,608	10,632,984	8,887,844	8,256,025	8,915,654	8,863,630
	42,171,051	40,227,829	39,205,878	34,874,030	33,606,796	31,434,033
	24,938,001	22,141,238	20,573,495	19,624,449	18,564,737	17,713,463
	505,667	649,733	137,021	251,752	200,151	435,266
	12,881,284	12,383,400	12,294,509	12,222,678	11,975,569	12,230,965
	1,523,489	1,441,062	1,514,642	1,668,154	1,407,721	1,295,707
	-	-	-	-	-	282,117
	17,602,214	17,821,648	17,267,565	17,901,651	18,677,807	18,718,280

(Continued)

**CITY OF DES MOINES, IOWA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Capital grants and contributions:				
Airport	\$ -	\$ -	\$ -	\$ -
Sewer system	561,429	1,636,942	1,001,829	934,186
Stormwater utility	1,261,092	3,419,677	806,872	3,177,112
Golf	3,900	3,000	3,895	3,500
Municipal Housing Agency	1,544,595	926,979	769,078	907,772
<b>Total business-type activities program revenues</b>	<b>131,221,783</b>	<b>128,981,503</b>	<b>124,069,138</b>	<b>117,767,020</b>
<b>Total primary government program revenues</b>	<b>282,974,351</b>	<b>270,117,052</b>	<b>262,462,305</b>	<b>237,453,796</b>
Net (expense) revenue:				
Governmental activities	(203,386,061)	(186,138,587)	(169,233,343)	(189,169,244)
Business-type activities	19,917,887	19,467,959	14,485,474	11,419,059
<b>Total primary government net expense</b>	<b>(183,468,174)</b>	<b>(166,670,628)</b>	<b>(154,747,869)</b>	<b>(177,750,185)</b>

Table 2 (Continued)

2017	2016	2015	2014	2013	2012
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,205,972
846,485	340,943	378,068	498,357	1,731,558	6,809,139
4,275,195	6,003,844	191,525	2,172,789	96,589	6,537,700
1,500	3,000	4,000	6,000	-	-
1,107,391	615,879	804,361	606,942	1,664,846	1,010,302
116,478,885	112,261,560	101,258,908	98,082,827	96,841,428	124,520,858
250,517,665	256,239,220	232,880,339	225,790,520	211,862,015	299,653,788
(140,135,025)	(135,904,924)	(146,687,686)	(131,006,925)	(150,065,304)	(121,204,355)
13,555,640	14,916,522	6,080,964	7,090,212	3,532,236	(221,130,287)
(126,579,385)	(120,988,402)	(140,606,722)	(123,916,713)	(146,533,068)	(342,334,642)

(Continued)

**CITY OF DES MOINES, IOWA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
General revenues and other changes in net position:				
Governmental activities:				
Taxes:				
Property taxes, levied for general purposes	\$ 156,903,801	\$ 142,199,633	\$ 139,322,876	\$ 122,593,271
Hotel/Motel taxes	4,041,075	6,199,754	7,226,054	6,338,200
Property taxes, levied for debt service	27,831,493	25,443,098	29,741,049	30,036,110
Local Option Sales taxes	51,442,395	41,340,012	-	-
Franchise taxes	14,398,834	18,089,946	19,955,046	20,092,159
Investment earnings	210,503	3,037,955	4,059,878	2,663,865
Gain on sale of capital asset	144,167	-	123,499	3,311,313
Miscellaneous	30,480	(215,232)	2,760	402,555
Transfers--internal activities	15,214,133	(11,657,716)	26,549,362	11,465,780
<b>Total governmental activities</b>	<b>270,216,881</b>	<b>224,437,450</b>	<b>226,980,524</b>	<b>196,903,253</b>
Business-type activities:				
Investment earnings	175,595	1,725,493	3,209,452	2,002,885
Miscellaneous	-	161,526	20,512	4,062
Gain (Loss) on sale of capital asset	16,034	122,627	11,907,312	160,930
Transfers--internal activities	(15,214,133)	11,657,716	(26,549,362)	(11,465,780)
<b>Total business-type activities</b>	<b>(15,022,504)</b>	<b>13,667,362</b>	<b>(11,412,086)</b>	<b>(9,297,903)</b>
<b>Total primary government</b>	<b>255,194,377</b>	<b>238,104,812</b>	<b>215,568,438</b>	<b>187,605,350</b>
Changes in net position:				
Governmental activities	66,830,820	38,298,863	57,747,181	7,734,009
Business-type activities	4,895,383	33,135,321	3,073,388	2,121,156
<b>Total primary government</b>	<b>\$ 71,726,203</b>	<b>\$ 71,434,184</b>	<b>\$ 60,820,569</b>	<b>\$ 9,855,165</b>

Table 2 (Continued)

2017	2016	2015	2014	2013	2012
\$ 117,100,978	\$ 113,624,373	\$ 111,620,593	\$ 113,060,166	\$ 111,126,341	\$ 108,767,775
5,944,042	6,059,311	5,783,917	5,105,780	4,758,796	4,366,762
30,149,073	28,329,549	27,790,702	29,813,410	30,044,536	28,160,613
-	-	-	-	-	-
19,118,675	17,972,341	18,780,277	14,581,925	13,063,992	11,966,544
2,946,635	2,800,540	2,141,765	2,328,387	2,732,385	2,400,126
309,930	2,153,413	921,273	777,015	661,158	721,566
424,411	345,694	729,515	21,343	487,835	455,780
(425,952)	(2,418,000)	(3,156,233)	(267,622)	1,117,036	14,002,737
175,567,792	168,867,221	164,611,809	165,420,404	163,992,079	170,841,903
1,266,342	779,503	713,931	621,051	367,897	316,323
2,440	64,311	543,131	-	-	1,252
113,526	630,279	264,476	140,440	90,002	(71,731)
425,952	2,418,000	3,156,233	267,622	(1,117,036)	(14,002,737)
1,808,260	3,892,093	4,677,771	1,029,113	(659,137)	(13,756,893)
177,376,052	172,759,314	169,289,580	166,449,517	163,332,942	157,085,010
35,432,767	32,962,297	17,924,123	34,413,479	13,926,775	49,637,548
15,363,900	18,808,615	10,758,735	8,119,325	2,873,099	(234,887,180)
\$ 50,796,667	\$ 51,770,912	\$ 28,682,858	\$ 42,532,804	\$ 16,799,874	\$ (185,249,632)

**CITY OF DES MOINES, IOWA**  
**PROGRAM REVENUES BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Governmental activities:				
Charges for services:				
Public safety	\$ 28,711,991	\$ 27,373,638	\$ 23,854,592	\$ 19,856,782
Public works	4,102,995	2,978,646	4,499,746	4,542,178
Health and social services	151,050	275,145	646,862	427,177
Culture and recreation	3,274,911	2,791,514	3,202,191	3,713,972
Community and economic development	700,283	226,615	1,428,558	1,887,540
General Government	32,637,292	33,628,699	35,160,101	29,163,845
Interest on long-term debt	-	-	-	-
Operating grants and contributions:				
Public safety	4,507,463	3,309,766	4,524,279	5,022,809
Public works	30,061,407	28,288,240	27,904,610	27,027,302
Health and social services	10,205,863	7,999,801	9,056,185	6,526,872
Culture and recreation	978,651	744,791	685,195	762,771
Community and economic development	6,892,924	31,015	45,505	69,846
General Government	8,800,040	3,160,317	2,338,555	3,267,989
Interest on long-term debt	1,479,221	3,053,724	5,346,333	4,358,560
Capital grants and contributions				
Public safety	100,010	203,178	310,457	563,311
Public works	17,797,731	21,590,076	16,645,845	11,725,740
Health and social services	-	-	-	-
Culture and recreation	850,736	4,515,930	744,153	770,082
Community and economic development	-	962,639	-	-
General Government	500,000	1,815	2,000,000	-
<b>Total governmental activities program revenue</b>	<b>151,752,568</b>	<b>141,135,549</b>	<b>138,393,167</b>	<b>119,686,776</b>
Business-type activities:				
Charges for services:				
Airport	-	-	-	-
Parking facilities system	8,045,592	10,892,706	12,987,938	11,048,191
Sewer system	50,553,992	45,059,794	45,790,283	43,851,403
Stormwater utility	30,345,944	28,044,245	26,313,896	24,258,001
Golf	527,792	478,702	267,337	465,081
Solid waste system	15,346,330	15,034,953	14,537,461	12,671,821
Municipal Housing Agency	1,857,737	1,421,899	1,510,156	1,440,612

Table 3

	2017	2016	2015	2014	2013	2012
\$	22,548,480	\$ 22,916,078	\$ 20,807,818	\$ 19,420,273	\$ 19,101,131	\$ 17,034,087
	7,918,911	11,473,360	9,051,823	16,278,364	8,671,944	11,786,989
	535,310	157,414	746,912	861,606	12,196	1,284,516
	2,864,389	4,442,482	3,826,159	5,284,120	5,234,705	5,531,829
	158,495	1,478,853	656,065	1,285,139	412,254	630,461
	32,919,680	27,627,092	24,529,091	10,814,381	17,248,638	22,851,736
	275,633	479,524	149,061	-	-	-
	5,346,957	5,074,250	3,649,823	1,244,125	4,216,793	8,648,949
	26,300,446	23,767,246	22,361,431	20,621,045	19,702,584	22,469,564
	8,180,904	17,506,167	13,721,310	15,336,088	17,965,653	15,335,824
	581,423	1,167,128	627,167	111,905	(99,510)	75,331
	20,993	62,121	82,281	66,074	370,881	702,261
	4,260,121	2,207,958	435,530	304,870	266,767	48,105,538
	4,392,752	5,444,846	4,958,995	3,193,088	1,716,465	1,736,823
	1,577,281	837,498	548,963	4,355,332	5,683,249	3,367,430
	14,256,747	17,045,179	23,614,653	25,284,550	11,846,672	9,510,431
	-	-	-	6,329	187,401	1,641,705
	1,635,555	2,269,613	1,834,137	2,931,224	2,417,417	4,347,444
	17,723	-	-	250,000	-	-
	246,980	20,851	20,212	59,180	65,347	72,012
	134,038,780	143,977,660	131,621,431	127,707,693	115,020,587	175,132,930
	-	-	-	-	-	16,984,284
	10,626,608	10,632,984	8,887,844	8,256,025	8,915,654	8,863,630
	42,171,051	40,227,829	39,205,878	34,874,030	33,606,796	31,434,033
	24,938,001	22,141,238	20,573,495	19,624,449	18,564,737	17,713,463
	505,667	649,733	137,021	251,752	200,151	435,266
	12,881,284	12,383,400	12,294,509	12,222,678	11,975,569	12,230,965
	1,523,489	1,441,062	1,514,642	1,668,154	1,407,721	1,295,707

**CITY OF DES MOINES, IOWA**  
**PROGRAM REVENUES BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Operating grants and contributions:				
Parking facilities system	\$ -	\$ -	\$ -	\$ -
Municipal Housing Agency	21,173,380	22,062,606	20,080,393	19,009,341
Capital grants and contributions:				
Airport	-	-	-	-
Sewer system	561,429	1,636,942	1,001,829	934,186
Stormwater utility	1,261,092	3,419,677	806,872	3,177,112
Golf	3,900	3,000	3,895	3,500
Municipal Housing Agency	1,544,595	926,979	769,078	907,772
<b>Total business-type activities program revenues</b>	<u>131,221,783</u>	<u>128,981,503</u>	<u>124,069,138</u>	<u>117,767,020</u>
<b>Total primary government program revenues</b>	<u>\$ 282,974,351</u>	<u>\$ 270,117,052</u>	<u>\$ 262,462,305</u>	<u>\$ 237,453,796</u>

**Table 3 (continued)**

2017	2016	2015	2014	2013	2012
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 282,117
17,602,214	17,821,648	17,267,565	17,901,651	18,677,807	18,718,280
-	-	-	-	-	2,205,972
846,485	340,943	378,068	498,357	1,731,558	6,809,139
4,275,195	6,003,844	191,525	2,172,789	96,589	6,537,700
1,500	3,000	4,000	6,000	-	-
1,107,391	615,879	804,361	606,942	1,664,846	1,010,302
116,478,885	112,261,560	101,258,908	98,082,827	96,841,428	124,520,858
<u>\$ 250,517,665</u>	<u>\$ 256,239,220</u>	<u>\$ 232,880,339</u>	<u>\$ 225,790,520</u>	<u>\$ 211,862,015</u>	<u>\$ 299,653,788</u>

**CITY OF DES MOINES, IOWA**  
**FUND BALANCES (DEFICITS), GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
*(Modified accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
General Fund:				
Nonspendable	\$ 4,541,429	\$ 5,655,589	\$ 5,400,481	\$ 5,795,608
Restricted	1,432,995	-	175,380	143,875
Committed	1,000,000	1,000,000	1,000,000	1,000,000
Unassigned	53,371,093	38,735,708	44,374,483	32,604,828
<b>Total General Fund</b>	<b>\$ 60,345,517</b>	<b>\$ 45,391,297</b>	<b>\$ 50,950,344</b>	<b>\$ 39,544,311</b>
All Other Governmental Funds:				
Nonspendable	\$ 4,474,133	\$ 4,972,291	\$ 4,566,594	\$ 4,738,470
Restricted	73,582,816	61,179,480	41,857,638	26,700,446
Committed	91,217,562	56,476,166	44,641,966	45,000,829
Unassigned	(1,820,553)	(2,302,296)	(1,309,108)	(632,429)
<b>Total all other government funds</b>	<b>\$ 167,453,958</b>	<b>\$ 120,325,641</b>	<b>\$ 89,757,090</b>	<b>\$ 75,807,316</b>

**Table 4**

2017	2016	2015	2014	2013	2012
\$ 6,440,820	\$ 7,070,710	\$ 7,716,763	\$ 8,092,922	\$ 8,209,961	\$ 9,489,312
143,875	143,875	143,875	285,478	750,000	500,000
1,400,000	1,250,000	1,200,000	-	250,000	-
27,775,452	28,308,731	25,362,143	20,525,072	17,057,774	15,613,514
<u>\$ 35,760,147</u>	<u>\$ 36,773,316</u>	<u>\$ 34,422,781</u>	<u>\$ 28,903,472</u>	<u>\$ 26,267,735</u>	<u>\$ 25,602,826</u>
\$ 4,623,609	\$ 4,236,516	\$ 4,319,701	\$ 4,175,752	\$ 3,504,050	\$ 3,991,588
46,086,174	22,226,428	17,075,970	8,712,228	7,639,753	27,995,476
44,957,761	33,591,823	29,501,856	32,883,290	38,519,303	79,926,261
(606,761)	(5,633,375)	(683,569)	(147,279)	(6,557,607)	(6,875,886)
<u>\$ 95,060,783</u>	<u>\$ 54,421,392</u>	<u>\$ 50,213,958</u>	<u>\$ 45,623,991</u>	<u>\$ 43,105,499</u>	<u>\$ 105,037,439</u>

**CITY OF DES MOINES, IOWA**  
**CHANGES IN FUND BALANCES, (DEFICITS) GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
*(Modified accrual basis of accounting)*  
**(Unaudited)**

	2021	2020	2019	2018
Revenues:				
Taxes	\$ 222,972,083	\$ 215,182,497	\$ 176,289,979	\$ 158,967,581
Franchise fees	14,398,834	18,089,946	19,955,046	20,092,159
Licenses and permits	4,002,772	4,427,534	4,804,484	4,740,483
Fines and Forfeitures	6,868,173	6,494,366	7,212,504	3,889,340
Charges for sales and services	21,177,338	18,210,351	16,201,286	14,971,112
Use of money and property	2,410,860	5,055,134	5,997,366	4,702,896
Miscellaneous	22,354,985	23,087,044	21,875,867	21,843,232
Intergovernmental	97,724,525	62,893,445	66,248,789	57,744,429
<b>Total revenue</b>	<b>391,909,570</b>	<b>353,440,317</b>	<b>318,585,321</b>	<b>286,951,232</b>
Expenditures:				
Public safety	122,151,073	119,537,011	118,212,221	110,575,960
Public works	31,645,681	32,468,112	27,692,137	28,729,788
Health and social services	10,708,268	9,377,836	9,198,093	9,272,889
Culture and recreation	22,001,347	21,380,898	21,528,737	20,245,050
Community and economic development	35,459,524	26,065,349	24,125,445	42,089,399
General Government	36,105,533	33,663,506	30,445,685	31,011,748
Capital outlay	132,646,680	82,843,393	80,919,632	59,942,356
Debt service:				
Principal retirement	106,888,766	91,707,908	46,954,838	109,305,337
Interest and fiscal charges	17,772,597	18,624,053	18,140,014	17,592,139
<b>Total expenditures</b>	<b>515,379,469</b>	<b>435,668,066</b>	<b>377,216,802</b>	<b>428,764,666</b>
Excess (deficiency) of revenue over expenditures	(123,469,899)	(82,227,749)	(58,631,481)	(141,813,434)
Other financing sources (uses):				
Transfers in	258,318,979	166,531,129	147,886,324	136,250,660
General obligation bonds issued	154,785,000	106,060,000	45,640,000	97,805,000
Other debt issued	111,555	-	8,326,000	4,000,000
Premium on bond issue	14,067,917	12,589,360	1,991,865	7,589,148
Proceeds from capital asset sale	54,513	241,270	1,451,476	5,169,966
Proceeds from damage claims	30,477	4,339	28,585	314,236
Transfers out	(243,216,401)	(178,188,845)	(121,336,962)	(124,784,880)
<b>Total other financing sources (uses)</b>	<b>184,152,040</b>	<b>107,237,253</b>	<b>83,987,288</b>	<b>126,344,130</b>
<b>Net changes in fund balance</b>	<b>\$ 60,682,141</b>	<b>\$ 25,009,504</b>	<b>\$ 25,355,807</b>	<b>\$ (15,469,304)</b>
Debt service as a percentage of noncapital expenditures	32.6%	31.3%	22.0%	34.4%

Table 5

	2017	2016	2015	2014	2013	2012
\$	153,194,093	\$ 148,013,233	\$ 145,195,212	\$ 147,979,356	\$ 145,929,673	\$ 141,295,150
	19,118,675	17,972,341	18,780,277	14,581,925	13,063,992	11,966,544
	5,258,556	6,055,968	4,319,383	3,887,499	3,530,391	3,269,769
	6,831,709	6,520,277	6,173,117	5,795,248	5,594,223	5,208,910
	18,440,168	19,125,930	19,450,317	19,336,054	18,731,338	18,812,361
	2,946,635	2,800,540	2,141,765	2,328,387	2,732,385	2,400,126
	26,549,885	25,847,782	21,160,461	19,700,246	20,960,853	28,328,520
	69,681,949	65,782,573	71,359,573	74,392,864	63,827,825	80,999,710
	<u>302,021,670</u>	<u>292,118,644</u>	<u>288,580,105</u>	<u>288,001,579</u>	<u>274,370,680</u>	<u>292,281,090</u>
	109,138,129	105,026,519	100,755,434	98,386,596	99,589,431	95,432,399
	33,833,455	30,094,569	29,187,711	29,864,165	33,505,738	30,744,446
	9,077,016	18,337,890	15,014,840	15,687,215	19,302,953	17,376,407
	20,396,748	22,955,145	20,981,303	21,286,732	21,857,828	21,877,142
	18,819,812	19,969,567	19,138,842	19,716,976	20,293,135	19,430,143
	25,178,926	21,995,185	20,782,959	58,722,127	18,105,052	22,942,437
	51,571,361	45,625,899	50,937,132	68,300,228	56,199,324	61,677,986
	53,841,896	70,494,428	62,732,504	55,061,631	53,745,701	74,160,314
	18,036,562	18,369,838	19,212,403	17,684,652	17,827,371	19,010,017
	<u>339,893,905</u>	<u>352,869,040</u>	<u>338,743,128</u>	<u>384,710,322</u>	<u>340,426,533</u>	<u>362,651,291</u>
	<u>(37,872,235)</u>	<u>(60,750,396)</u>	<u>(50,163,023)</u>	<u>(96,708,743)</u>	<u>(66,055,853)</u>	<u>(70,370,201)</u>
	104,017,243	83,413,129	78,886,254	88,079,063	61,604,867	58,309,686
	72,370,000	61,770,000	54,660,000	96,970,000	-	31,135,000
	-	-	1,200,000	-	1,880,000	942,038
	4,163,796	4,595,136	5,545,738	3,743,709	-	2,663,005
	1,083,392	3,208,250	1,543,239	1,048,787	1,695,537	917,859
	307,221	337,876	479,555	368,098	96,249	103,105
	<u>(104,443,195)</u>	<u>(85,831,129)</u>	<u>(82,042,487)</u>	<u>(88,346,685)</u>	<u>(60,487,831)</u>	<u>(64,329,843)</u>
	<u>77,498,457</u>	<u>67,493,262</u>	<u>60,272,299</u>	<u>101,862,972</u>	<u>4,788,822</u>	<u>29,740,850</u>
\$	<u>39,626,222</u>	<u>\$ 6,742,866</u>	<u>\$ 10,109,276</u>	<u>\$ 5,154,229</u>	<u>\$ (61,267,031)</u>	<u>\$ (40,629,351)</u>
	24.9%	28.9%	28.5%	23.0%	25.2%	31.0%



**CITY OF DES MOINES, IOWA**  
**TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
*(Modified accrual basis of accounting)*  
**(Unaudited)**

**Table 6**

<u>FISCAL YEAR</u>	<u>GENERAL PROPERTY TAXES</u>	<u>LOCAL OPTION SALES TAX</u>	<u>HOTEL/MOTEL TAX</u>	<u>SPECIAL UTILITY EXCISE TAX</u>	<u>MOBILE HOME TAX</u>	<u>MONIES AND CREDITS TAX</u>	<u>TOTAL TAXES</u>
2020-21	\$ 181,410,292	\$ 34,195,714	\$ 4,041,075	\$ 3,196,098	\$ 128,904	\$ ---	\$ 222,972,083
2019-20	164,205,563	41,340,012	6,199,754	3,286,879	108,344	41,946	215,182,497
2018-19	165,486,042	18,850	7,226,054	3,442,351	117,640	17,892	176,308,829
2017-18	148,955,894	19,267	6,338,200	3,545,742	111,539	16,206	158,986,848
2016-17	143,428,514	19,265	5,944,042	3,687,646	116,160	17,731	153,213,358
2015-16	137,970,237	---	6,059,311	3,830,805	113,745	39,135	148,013,233
2014-15	134,938,971	---	5,783,917	4,328,395	116,770	27,159	145,195,212
2013-14	138,924,204	---	5,105,780	3,806,577	112,613	30,182	147,979,356
2012-13	137,153,184	---	4,758,396	3,870,710	114,851	32,532	145,929,673
2011-12	132,970,699	---	4,366,762	3,812,245	120,644	24,800	141,295,150
Change							
2010-2020	36.429%	N/A	-7.458%	-16.162%	6.847%	-100.000%	57.806%

Source: City records.

**CITY OF DES MOINES, IOWA**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**  
*(Accrual basis of accounting)*  
**(Unaudited)**

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Valuation Year	Residential Property	Commercial Property	Multi-Residential Property	Industrial Property	Farm Property
2020	\$ 9,411,437,272	\$ 3,713,734,882	\$ 640,669,560	\$ 284,532,510	\$ 8,923,390
2019	9,352,006,786	3,659,230,072	637,590,926	262,478,000	9,008,210
2018	8,387,920,278	3,356,340,218	526,834,720	239,752,265	12,200,160
2017	8,316,000,972	3,226,654,345	497,515,480	221,176,310	12,313,940
2016	7,602,629,792	2,887,659,189	434,948,600	203,130,168	12,883,320
2015	7,554,660,667	2,794,190,934	430,752,232	204,247,187	12,892,780
2014	7,246,808,590	3,028,517,860	-	192,952,200	13,388,970
2013	7,196,629,860	2,995,848,700	-	192,434,180	12,766,840
2012	7,316,677,770	3,009,375,580	-	190,078,540	10,324,900
2011	7,263,391,920	2,999,787,340	-	188,487,690	10,057,750

**Source:**

State of Iowa Department of Management

**Table 7**

<u>Railway Property</u>	<u>Utilities Property</u>	<u>Total Taxable Assessed Value</u>	<u>Total Direct Tax Rate</u>	<u>Percent Growth</u>	<u>Actual Taxable Value</u>	<u>Taxable Value as a % of Assessed Value</u>
\$ 24,019,093	\$ 431,958,354	\$ 14,515,275,061	\$ 16.61156	0.98%	\$ 9,377,544,953	65%
22,751,525	431,002,818	14,374,068,337	16.61156	10.95%	9,365,412,911	65%
20,451,600	412,180,202	12,955,679,443	16.64000	2.09%	8,644,228,282	67%
18,996,894	398,263,684	12,690,921,625	17.24000	9.78%	8,360,172,170	66%
19,675,108	399,561,830	11,560,488,007	16.92000	1.32%	7,711,757,167	67%
17,822,928	394,961,480	11,409,528,208	16.92000	4.95%	7,531,683,825	66%
16,110,454	373,862,719	10,871,640,793	16.92000	1.17%	7,205,252,588	66%
16,195,058	331,982,463	10,745,857,101	16.92001	(1.71)%	7,214,656,648	67%
16,509,244	389,559,024	10,932,525,058	16.91982	1.08%	7,337,632,507	67%
15,154,668	338,306,985	10,815,186,353	16.58000	(3.26)%	7,146,015,644	66%

**CITY OF DES MOINES, IOWA  
DIRECT AND OVERLAPPING PROPERTY TAX RATES  
LAST TEN FISCAL YEARS  
(Unaudited)**

Tax Year Levied	City Direct Rates							Overlapping Rates			
	General Fund	Transit Fund	Insurance Fund	Emergency Fund	Employee Benefits Fund	Debt Service Fund	Total Direct	Polk County	Broadlawns County Hospital	Ag Extension District	Polk County Assessor
2020-2021	8.10000	0.00000	0.28537	0.00000	5.26082	2.96537	16.61156	7.30880	2.67405	0.03426	0.24836
2019-2020	8.10000	0.00000	0.28537	0.00000	5.26082	2.96537	16.61156	7.30880	2.67405	0.03502	0.25455
2018-2019	8.10000	0.00000	0.30000	0.00000	5.27000	2.97000	16.64000	7.30880	2.77513	0.03578	0.24836
2017-2018	8.10000	0.00000	0.30000	0.00000	5.27000	3.57000	17.24000	7.30880	2.77513	0.03690	0.25471
2016-2017	8.10000	0.00000	0.29000	0.00000	4.52000	4.01000	16.92000	7.30880	2.77545	0.03985	0.27220
2015-2016	8.10000	0.00000	0.29000	0.00000	4.60000	3.93000	16.92000	7.30880	3.21296	0.04102	0.27920
2014-2015	8.10000	0.00000	0.29000	0.00000	4.64000	3.89000	16.92000	7.16880	3.11769	0.04061	0.27750
2013-2014	8.10000	0.00000	0.29000	0.00000	4.42000	4.11001	16.92001	6.94381	2.99567	0.03945	0.27822
2012-2013	8.10000	0.00000	0.29000	0.00000	4.31000	4.21982	16.91982	6.80992	2.97819	0.03866	0.24382
2011-2012	8.10000	0.00000	0.30122	0.00000	4.24945	3.92933	16.58000	6.80992	2.92193	0.03696	0.24628

**Source:** Polk County Auditor and Polk County Treasurer

Overlapping rates are those of state, local, and county governments that apply to property owners within the City of Des Moines. Not all overlapping rates apply to all City property owners, although Polk County, Broadlawns Hospital, Ag Extension District, County Assessor, State of Iowa, and Area XI Community College rates apply to all property owners. The school district rates apply to owners depending upon the location of property within the city limits.

Table 8

Overlapping Rates								
State of Iowa	Area XI Community College	Regional Transit	Des Moines Community School District	Carlisle Community School District	SE Polk Community School District	Saydel Community School District	Johnston Community Schools District	WDM Community School District
0.00280	0.63533	0.94475	18.61192	17.81025	15.44256	12.89000	17.75113	13.15863
0.00280	0.63533	0.94475	18.61192	17.81025	15.44256	12.89000	17.75113	13.15863
0.00280	0.65249	0.93975	18.60686	17.85352	15.58596	12.89000	18.35192	13.16229
0.00290	0.69468	0.91475	18.60074	17.85352	16.50058	12.89000	18.35111	13.27000
0.00330	0.72334	0.82400	18.50586	17.91087	20.31754	12.76417	18.35317	13.26872
0.00330	0.67574	0.80400	18.42809	17.91101	20.65563	12.76105	18.35491	13.24189
0.00330	0.65724	0.73900	18.14592	17.91215	21.65866	12.87969	18.36026	13.26572
0.00330	0.69120	0.67400	18.34842	17.91246	21.65866	12.87971	17.35444	13.26452
0.00330	0.58466	0.59400	18.34845	18.57766	21.65866	13.47994	17.35008	13.30184
0.00320	0.59018	0.44400	18.34848	20.65059	21.65866	13.97969	17.34599	13.84954



**CITY OF DES MOINES, IOWA  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS  
(Unaudited)**

**Table 9**

Fiscal Year Ended June 30	Tax Year	Taxes Levied for the Tax Year	Collected Within the Fiscal Year of the Levy		Delinquent Tax Collections <sup>1</sup>	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2021	2019	\$ 181,437,751	\$ 180,139,959	99.28%	\$ 1,154,790	\$ 181,294,749	99.92%
2020	2018	165,645,341	164,022,582	99.02%	1,413,997	164,085,107	99.06%
2019	2017	165,655,632	165,284,619	99.78%	105,715	165,390,334	99.84%
2018	2016	149,773,091	148,724,279	99.30%	47,275	148,771,554	99.33%
2017	2015	143,290,177	143,046,188	99.83%	126,460	143,305,075	100.01%
2016	2014	146,521,326	144,200,974	98.42%	-	144,200,974	98.42%
2015	2013	141,425,834	141,068,543	99.75%	181,084	141,249,627	99.88%
2014	2012	140,944,915	138,802,425	98.48%	635,538	139,437,963	98.93%
2013	2011	137,005,743	136,853,184	99.89%	109,464	136,962,648	99.97%
2012	2010	137,113,954	136,716,970	99.71%	372,019	137,088,989	99.98%

Source:  
Polk County, City Records

<sup>1</sup> Beginning in collection year 2017, delinquent tax collection is presented by collection year, rather than levy year, because information is not available from Polk County Treasurer by levy year.



**CITY OF DES MOINES, IOWA  
 PRINCIPAL PROPERTY TAXPAYERS  
 CURRENT YEAR AND TEN YEARS AGO  
 (Unaudited)**

**Table 10**

Taxpayer	2021*			2011		
	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
Principal Life Insurance Co.	\$296,394,714	1	3.53%	\$257,537,900	1	4.42%
MidAmerican Energy	176,229,000	2	2.10%			
Nationwide Mutual Life	158,979,240	3	1.89%	193,336,200	2	3.32%
Wellmark, Inc.	119,748,600	4	1.43%	63,290,000	5	1.09%
Wells Fargo Properties, Inc	109,629,900	5	1.31%	99,471,700	4	1.71%
Employers Mutual Casualty Co.	91,449,900	6	1.09%	51,064,070	6	0.88%
Linden Street Investments LLC	82,260,000	7	0.98%			
Polk Co./IEC Hotel Corp	37,841,528	8	0.45%			
Federal Home Loan Bank of DSM	34,452,000	9	0.41%			
SRE Bulldog Hotel Owner LLC	31,140,000	10	0.37%			
Mercy Medical Plaza				164,193,000	3	2.82%
Iowa Methodist Medical Center				50,903,000	7	0.87%
Ruan Center				38,675,000	8	0.66%
Meredith Corporation				34,961,000	9	0.60%
Hubbell Realty Co.				30,428,850	10	0.52%
<b>Total</b>	<b>\$1,138,124,882</b>		<b>13.56%</b>	<b>\$983,860,720</b>		<b>16.89%</b>

Source: Polk County Auditor

\*Taxable valuation of 1/1/2020 for fiscal year 2021

**CITY OF DES MOINES, IOWA**  
**RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING BY TYPE**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

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Fiscal Year	Governmental Activities					
	General Obligation Bonds	Less Amount Available in Debt Service	Net General Bonded Debt (A)	Loans Payable	Notes Payable	Revenue Bonds
2021	\$ 500,436,317	\$ 14,775,110	\$ 485,661,207	\$ 6,852,000	\$ 3,269,426	\$ -
2020	420,295,504	13,483,866	406,811,638	7,610,000	4,311,444	22,391,221
2019	397,397,090	2,046,509	395,350,581	8,326,000	5,228,354	23,271,867
2018	390,289,790	3,982,978	386,306,812	8,360,000	5,763,190	25,116,614
2017	397,716,254	19,909,175	377,807,079	8,391,000	2,442,527	26,890,402
2016	376,029,634	4,141,941	371,887,693	8,420,000	3,105,424	28,578,302
2015	381,215,119	2,135,271	379,079,848	8,449,000	3,810,852	30,190,400
2014	384,225,358	1,330,845	382,894,513	8,476,000	3,396,356	31,750,878
2013	338,390,683	415,784	337,974,899	8,500,000	4,188,987	33,247,906
2012	392,467,179	21,217,274	371,249,905	8,500,000	3,299,688	34,728,075

(1) Per capita numbers for current year are based on 2020 census data all others are based upon 2010 census data

**Note:** Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.

Table 11

Business-Type Activities									
Notes Payable	General Obligation Bonds (B)	Revenue Bonds	Capital Leases	Total Primary Government	Percentage of Per Capita Income(1)	Per Capita(1)	Total General Bonded Debt (A+B)	Net General Bonded Debt Per Capita	Percentage of Actual Property Value
\$ 47,347,204	\$ 21,147,778	\$ 80,927,176	\$ 21,389,984	\$ 681,369,885	11.14%	3,182	\$ 506,808,985	\$ 2,367	3.49%
34,243,930	7,320,212	62,351,904	22,534,981	581,059,196	10.87%	2,856	414,131,850	2,036	2.89%
15,166,772	20,315,008	67,218,277	22,534,981	559,458,349	10.46%	2,750	415,665,589	2,043	3.52%
88,716	24,341,714	30,691,401	22,534,981	507,186,406	9.49%	2,493	410,648,526	2,018	3.78%
262,403	26,940,897	47,848,636	-	510,492,119	9.55%	2,509	404,747,976	1,989	3.73%
431,243	29,517,277	39,093,893	-	485,175,773	9.07%	2,385	401,404,970	1,973	3.70%
595,373	32,074,950	44,666,175	-	501,001,869	9.37%	2,463	411,154,798	2,021	3.78%
1,358,023	34,618,703	50,687,942	-	514,513,260	9.62%	2,529	417,513,216	2,052	3.89%
2,110,860	37,604,556	50,263,584	-	474,306,576	10.17%	2,332	375,579,455	1,846	3.44%
4,076,232	-	70,039,940	-	513,111,114	11.00%	2,522	371,249,905	1,825	3.43%



**CITY OF DES MOINES, IOWA**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**CURRENT YEAR**  
**(Unaudited)**

Table 12

NAME OF GOVERNMENTAL UNIT	NET GOVERNMENTAL ACTIVITIES LONG-TERM DEBT OUTSTANDING *	PERCENTAGE APPLICABLE TO THIS GOVERNMENTAL UNIT	CITY OF DES MOINES SHARE OF DEBT
City of Des Moines	\$ 510,557,743	100.00 %	\$ 510,557,743
Polk County	156,258,713	30.66	47,908,921
School Districts:			
Carlisle	15,830,000	21.76	3,444,608
Johnston	43,465,000	5.85	2,542,703
Saydel	24,650,000	2.23	549,695
Southeast Polk	96,000,000	6.49	6,230,400
Area XI Community College	95,175,000	16.50	15,703,875
Total overlapping	431,378,713		76,380,202
Total direct and overlapping	\$ 941,936,456		\$ 586,937,945

\*Excludes revenue-supported debt, tax and aid anticipation certificates and school energy loans.

Source: Polk County Auditor, DMAACC, individual school districts and the Iowa Dept. of Management

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Des Moines. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident of, and therefore responsible for repaying the debt of, each overlapping government.

**CITY OF DES MOINES, IOWA  
LEGAL DEBT MARGIN INFORMATION  
LAST TEN FISCAL YEARS  
(Unaudited)**

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Legal Debt Margin Calculation for Fiscal Year 2021

Assessed value	<b>\$ 14,505,147,841</b>
Debt limit (5% of assessed value)	<u>725,257,392</u>
Debt applicable to limit:	
General obligation bonds	487,460,000 (1)
Other Legal Indebtedness (TIF Rebates and Leases)	<u>26,861,570</u>
Total net debt applicable to limit	<u>514,321,570</u>
Legal debt margin	<u><b>\$ 210,935,822</b></u>

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Debt limit	\$ 725,257,392	\$ 716,441,672	\$ 633,944,619	\$ 577,394,243
Total net debt applicable to limit	<u>514,321,570</u>	<u>514,081,949</u>	<u>415,647,116</u>	<u>406,792,071</u>
Legal debt margin	<u>\$ 210,935,822</u>	<u>\$ 202,359,723</u>	<u>\$ 170,602,172</u>	<u>\$ 144,706,876</u>
<b>Total net debt applicable to the limit as a percentage of debt limit</b>	70.92%	71.75%	70.45%	74.60%

(1) Series 2017C is annually appropriated, and as such, only the FY21 principal and interest payment are included in the general obligation bonds total

**Table 13**

2017	2016	2015	2014	2013	2012
\$ 569,816,717	\$ 542,887,856	\$ 536,568,585	\$ 545,879,527	\$ 541,844,172	\$ 558,198,015
425,109,841	403,990,465	410,589,515	420,745,764	376,513,284	356,554,826
\$ 138,897,391	\$ 125,979,070	\$ 125,133,763	\$ 165,330,888	\$ 185,289,346	\$ 204,306,551
74.42%	76.52%	77.08%	69.49%	63.88%	64.04%

**CITY OF DES MOINES, IOWA  
 PLEDGED-REVENUE COVERAGE  
 LAST TEN FISCAL YEARS  
 (Unaudited)**

Sanitary Sewer Bonds						
Fiscal Year	Operating Revenues	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2021	\$ 43,402,971	\$ 25,081,080	\$ 18,321,891	\$ 1,843,000	\$ 351,540	8.35
2020	44,596,347	24,769,557	19,826,790	1,331,000	313,310	12.06
2019	43,235,162	24,066,934	19,168,228	4,743,000	352,673	3.76
2018	42,256,608	20,843,397	21,413,211	6,838,879	4,267,184	1.93
2017	40,817,623	13,468,591	27,349,032	6,344,619	3,849,276	2.68
2016	40,227,829	16,383,252	23,844,577	5,910,380	4,190,492	2.36
2015	36,695,644	14,041,889	22,653,755	6,061,897	4,735,653	2.10
2014	34,800,047	15,736,151	19,063,896	17,746,569	4,334,845	0.86
2013	33,585,154	15,867,875	17,717,279	4,510,011	4,436,786	1.98
2012	31,372,051	16,455,238	14,916,813	4,465,544	4,746,394	1.62

**Table 14**

Stormwater Bonds					
Operating Revenues	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage
			Principal	Interest	
\$ 29,191,308	\$ 12,770,563	\$ 16,420,745	\$ 5,432,000	\$ 3,206,728	1.90
27,891,788	12,810,190	15,081,598	3,421,000	2,442,658	2.57
26,213,274	12,324,026	13,889,248	3,810,000	2,275,790	2.28
24,368,563	10,058,517	14,310,046	4,480,000	1,272,462	2.49
23,590,839	9,006,510	12,374,772	3,135,000	1,205,494	2.85
22,141,238	9,766,466	11,599,092	2,970,000	907,398	2.99
20,569,761	8,970,669	11,483,423	3,117,918	990,264	2.80
19,677,703	8,194,280	9,866,268	3,029,222	1,070,579	2.41
18,283,969	8,417,701	9,153,688	2,955,587	1,148,870	2.23
17,957,553	8,803,865	8,747,484	2,892,012	1,225,294	2.12



**CITY OF DES MOINES, IOWA  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS  
 (Unaudited)**

**Table 15**

Fiscal Year Ended June 30,	Population(1)	Median Family Income(1)	Per Capita Income (State of Iowa)	Median Age(1)	School Enrollment (3)	Unemployment Rate(2)
2021	214,133	\$53,859	\$33,107	35.2	31,621	4.7%
2020	203,443	51,851	31,559	33.5	32,545	9.2%
2019	203,443	51,851	30,865	33.5	32,789	2.6%
2018	203,443	51,851	30,047	33.5	33,057	2.4%
2017	203,443	51,851	28,628	33.5	32,979	3.1%
2016	203,443	51,851	26,280	33.5	32,582	3.8%
2015	203,443	51,851	26,280	33.5	32,396	3.4%
2014	203,443	51,851	26,280	33.5	32,413	4.1%
2013	203,443	51,851	26,280	33.5	32,062	4.7%
2012	203,443	51,851	26,280	33.5	31,275	5.0%

**Sources:**

1. US Census Bureau.
2. U.S. Bureau of Labor Statistics.
3. Des Moines Public Schools.

**Notes:** The demographic statistic is being added to the report.  
 Personal Income data is not available.



CITY OF DES MOINES, IOWA  
 PRINCIPAL EMPLOYERS GREATER DES MOINES  
 CURRENT YEAR  
 (Unaudited)

Table 16

Employer	2020*		Percentage of Total City Employment	2013***	
	Number of Employees*	Rank		Number of Employees	Rank
Wells Fargo	13,500	1	3.9%	13,500	1
Unity Point Health Partners	8,708	2	2.5%	5,505	4
State of Iowa	7,700	3	2.2%		
Principal Financial Group	6,500	4	1.9%	6,131	3
HyVee Food Stores	6,400	5	1.8%	2,100	9
Des Moines Public Schools	5,200	6	1.5%	4,967	6
Nationwide/Allied Insurance	4,525	7	1.3%	5,000	5
MercyOne	4,276	8	1.2%	7,100	2
John Deere Companies	3,500	9	1.0%	3,100	7
Corteva Agriscience	2,500	10	0.7%		
Dupont Pioneer				2,849	8
Kum and Go				1,820	10
Total employment**	347,554				

Source:

\*Greater Des Moines Partnership

\*\*Bureau of Labor Statistics - Metropolitan Area

\*\*\*City Records

**CITY OF DES MOINES**  
**FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTIONS**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

FUNCTIONS/PROGRAMS	2021	2020	2019	2018
<b>GOVERNMENTAL FUND TYPES</b>				
Public safety				
Police Department	446.0	446.0	444.0	448.0
Fire Department	306.0	303.0	296.0	295.0
Development and Neighborhood Services	62.9	57.9	54.0	54.9
<b>Total public safety</b>	<b>814.9</b>	<b>806.9</b>	<b>794.0</b>	<b>797.9</b>
Public works				
Engineering	100.0	97.0	95.0	90.0
Public Works Department	86.1	86.1	86.1	88.0
<b>Total public works</b>	<b>186.1</b>	<b>183.1</b>	<b>181.1</b>	<b>178.0</b>
Health and social services				
Neighborhood Services Grants	22.9	25.9	26.7	25.9
Human Rights	6.0	5.0	5.0	5.0
<b>Total health and social services</b>	<b>28.9</b>	<b>30.9</b>	<b>31.7</b>	<b>30.9</b>
Culture and recreation				
Parks Department	52.0	51.0	50.0	49.0
Public Libraries	65.0	64.0	59.0	56.0
<b>Total culture and recreation</b>	<b>117.0</b>	<b>115.0</b>	<b>109.0</b>	<b>105.0</b>
Community and economic development				
Development Services	24.0	7.0	7.0	7.0
<b>Total Community and economic development</b>	<b>24.0</b>	<b>7.0</b>	<b>7.0</b>	<b>7.0</b>
General government				
City Clerk	7.0	7.0	7.0	7.0
City Manager	41.1	39.1	35.0	36.0
Finance Department	21.0	22.0	22.0	22.0
Human Resources	11.0	11.0	11.0	11.0
Information Technology	35.0	34.0	33.0	31.0
Legal	21.3	21.3	20.3	20.3
Mayor and Council	7.0	7.0	7.0	7.0
Parks Department	9.0	9.0	9.0	9.0
Total general government	152.4	150.4	144.3	143.3
<b>Total governmental fund types</b>	<b>1323.3</b>	<b>1293.3</b>	<b>1267.1</b>	<b>1262.1</b>
<b>PROPRIETARY FUNDS</b>				
Airport	17.0	17.0	17.0	17.0
Parking facilities system	14.0	14.0	14.0	14.0
Sewer system	55.5	54.3	54.6	54.3
Stormwater utility	64.1	65.3	64.7	63.7
Solid waste system	49.8	49.8	49.6	49.0
Municipal Housing Agency	35.0	34.0	34.0	34.0
Internal service funds	63.0	63.0	61.0	60.0
<b>Total proprietary funds</b>	<b>298.4</b>	<b>297.4</b>	<b>294.9</b>	<b>292.0</b>
<b>Total City employment</b>	<b>1621.7</b>	<b>1590.7</b>	<b>1562.0</b>	<b>1554.1</b>

Source: City records.

Table 17

2017	2016	2015	2014	2013	2012
448.0	448.0	450.0	450.0	452.0	460.0
295.0	283.0	283.0	283.0	283.0	283.0
50.1	44.7	45.7	45.4	46.6	48.4
793.1	775.7	778.7	778.4	781.6	791.4
86.8	84.8	84.5	85.5	88.5	92.0
87.0	86.0	86.0	86.0	90.0	94.0
173.8	170.8	170.5	171.5	178.5	186.0
27.7	27.1	26.4	27.6	28.5	30.6
5.0	4.0	3.0	3.0	3.0	3.0
32.7	31.1	29.4	30.6	31.5	33.6
50.0	70.0	71.3	72.5	75.5	86.8
56.0	56.0	55.0	55.0	55.0	63.0
106.0	126.0	126.3	127.5	130.5	149.8
7.0	7.0	5.0	5.0	5.0	5.0
7.0	7.0	5.0	5.0	5.0	5.0
7.0	7.0	7.0	7.0	6.4	6.0
33.0	12.0	10.0	10.0	10.0	10.0
22.0	21.0	21.0	21.0	24.0	23.0
11.0	10.0	10.0	10.0	10.0	10.0
31.0	28.0	28.0	29.0	29.0	29.0
18.3	18.3	17.0	18.0	18.0	19.0
7.0	7.0	7.0	7.0	7.0	8.0
9.0	9.0	9.4	11.2	11.2	10.0
138.3	112.3	109.4	113.2	115.6	115.0
1250.9	1222.9	1219.3	1226.2	1242.7	1280.8
17.0	19.0	21.0	21.0	21.0	0.0
14.3	14.3	14.5	14.5	14.5	14.5
53.4	53.1	53.0	52.0	48.5	52.8
63.6	63.9	64.0	64.0	68.5	67.2
50.0	50.0	50.0	50.0	50.0	50.0
35.0	37.0	47.0	50.0	60.0	59.0
60.0	60.0	60.0	60.0	60.0	59.0
293.3	297.3	309.5	311.5	322.5	302.5
1544.2	1520.2	1528.8	1537.7	1565.2	1583.3

**CITY OF DES MOINES, IOWA**  
**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**LAST TEN YEARS**  
**(Unaudited)**

	2021	2020	2019
<b>Public safety:</b>			
Police Department--calls to dispatch	195,768	200,409	446,723
Detective bureau--persons offenses assigned	3,845	1,158	5,127
Detective Bureau--property offenses assigned	10,887	9,207	12,810
Fire Department--total incidents	29,325	27,684	26,721
Fire suppression--total fires	836	706	609
Emergency medical services--medic calls	18,604	18,240	18,272
Emergency medical services--transports	15,570	15,439	20,204
Permit and Development Center--number of permits issued	15,073	17,703	18,091
Permit and Development Center--number of inspections	35,253	40,622	50,071
Permit and Development Center--number of plan reviews	11,014	12,953	12,928
<b>Public works:</b>			
Engineering Department--cost of awarded contracts	\$123,165,045	\$106,828,709	\$104,067,204
Public Works Department--snow and ice control-lane miles	2,207	2,207	2,207
<b>Health and social services:</b>			
Low-income energy assistance (number of households)	**	**	**
Furnace repair/replacements (number of households)	**	**	**
Energy reconnect project (number of households)	**	**	**
NCS applications taken	-	95	53
Senior Living Program applications taken (households)	**	**	**
<b>Culture and recreation:</b>			
Library usage--annual visits	278,963	658,588	881,497
Aquatic center/pools attendance	72,142	19,797	96,313
Annuals (plants) distributed to organizations	144,500	179,000	210,000
Community center attendance (calendar year)	25,021	64,294	86,630
Cemeteries--burials	579	515	507
<b>Community and economic development:</b>			
Increment valuations in tax increment financing districts	\$2,474,157,134	\$2,126,182,194	\$1,945,522,995
<b>General government:</b>			
Animal licenses issued (cat and dog)	16,717	17,950	19,286
Legal Department--written legal opinions	1,403	1,394	1,347
Tort litigation--traffic court trials	688	815	631
<b>Enterprise funds:</b>			
Number of sanitary sewer feet cleaned per year	2,916,656	2,981,663	2,986,489
Number of storm sewer feet cleaned per year	153,663	339,349	794,691
Solid waste collected annually (lbs) per year	140,976,000	128,374,000	158,126,431
Rounds of golf	110,059	103,271	84,961

Source: City records.

\*Current year not available

\*\*The Community Action Agency was taken over by Impact Community Action Partnership on October 1, 2015

Table 18

2018	2017	2016	2015	2014	2013	2012
389,044	367,194	363,543	372,977	380,692	387,237	330,493
4,931	8,788	9,314	9,212	5,720	6,271	7,525
13,818	13,776	12,306	8,793	13,782	14,459	14,286
26,130	24,971	23,206	22,440	21,833	21,326	20,128
726	619	587	653	715	748	795
18,437	17,540	16,587	15,547	16,009	15,283	15,078
15,300	14,406	13,452	13,004	12,681	12,150	11,684
17,287	15,567	15,543	15,464	15,039	10,991	11,848
41,813	12,399	41,254	41,172	33,438	32,764	30,814
13,261	35,803	12,770	12,455	10,646	10,764	10,314
\$68,117,323	\$50,534,697	\$34,798,141	\$16,483,904	\$32,538,737	\$120,961,394	\$122,891,377
2,207	2,207	2,207	2,207	2,207	2,207	2,207
**	** **		6,001	6,194	6,546	6,743
**	** **		148	179	173	185
**	** **		-	5	376	103
54	42	37	3	8	16	49
**	** **		99	142	120	107
813,042	866,329	2,223,053	2,674,409	973,456	1,106,879	1,304,080
91,331	114,404	113,154	107,161	64,309	113,064	144,810
233,000	258,000	323,300	277,660	211,369	190,000	356,171
73,505	91,951	126,665	98,974	188,209	488,609	168,641
560	504	613	645	594	608	539
\$1,332,180,629	\$1,367,806,860	\$1,235,548,361	\$1,220,550,250	\$1,245,474,135	\$1,210,792,190	\$1,225,945,910
19,510	20,174	22,355	21,731	21,306	21,760	22,841
1,359	1,335	1,297	1,041	1,140	1,160	993
624	988	1,532*	1,532	820	1,113*	1,113*
3,202,117	4,002,646	2,931,359	3,191,128	2,812,129	2,229,031	1,921,251
800,529	515,145	562,710	670,900	515,626	654,568	237,498
162,013,940	153,713,820	169,916,000	167,000,000	161,000,000	154,000,000	122,000,000
84,057	87,185	84,990	87,903	82,948	89,987	95,252

**CITY OF DES MOINES, IOWA  
 CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS  
 (Unaudited)**

	2021	2020	2019	2018
<b>Function/Program</b>				
<b>Public Safety:</b>				
Police:				
Number of Stations	1	1	1	1
Fire:				
Number of Stations	10	10	10	10
Stations with EMS transport capability	9	9	9	9
<b>Public Works:</b>				
Streets paved lane miles	2,167	2,167	2,143	2,141
Streets unpaved lane miles	79	79	74	74
Sanitary sewer miles	1,005	1,006	942	942
Storm sewer miles	571	568	529	529
Number of street lights	25,200	25,200	25,200	24,880
Area--number of city square miles	91	91	91	91
<b>Culture and Recreation:</b>				
Parks-number of park areas	76	76	75	75
Total park acres	4,033	4,033	4,031	4,031
Number of boulevards	9	9	9	9
Number of playgrounds	61	59	58	58
Number of golf courses	3	3	3	3
Number of soccer fields	12	12	12	12
Number of aquatic centers/pools	5	5	5	5
Number of tennis courts	57	64	64	64
Number of softball diamonds	8	8	8	8
Number of baseball diamonds	8	8	8	8
Number of community centers	2	2	2	2
Miles of bike trails	86	86	83	81
Cemeteries:				
Number of facilities	7	7	7	7
Number of acres	345	345	345	345
Library:				
Number of Facilities	6	6	6	6
Number of Volumes	457,843	450,658	481,218	478,237

Source: City Records

Table 19

2017	2016	2015	2014	2013	2012
1	1	1	1	1	1
10	10	10	10	10	10
8	8	8	7	8	7
2,139	2,139	2,134	2,167	2,076	2,073
74	74	74	40	76	77
942	942	935	935	935	935
529	529	493	493	493	494
24,750	25,900	25,700	25,500	25,500	25,500
91	91	91	91	91	91
75	76	76	76	76	76
4,031	4,031	3,877	2,877	3,875	3,875
9	9	9	9	9	9
62	63	63	63	65	68
3	3	3	3	3	3
12	12	12	12	12	12
5	5	5	5	5	5
64	64	64	59	61	61
8	8	8	8	9	9
8	8	8	8	8	8
2	3	3	3	3	3
81	81	78	45	45	42
7	7	7	7	7	7
345	345	345	345	345	345
6	6	6	6	6	6
478,993	548,848	522,809	560,890	590,242	596,718

**CITY OF DES MOINES, IOWA**  
**SCHEDULE OF INSURANCE IN FORCE**  
**June 30, 2021**  
**(Unaudited)**

<u>TYPE OF INSURANCE / INSURANCE COMPANY</u>	<u>POLICY NUMBER</u>	<u>POLICY PERIOD</u>
<u>PROPERTY INSURANCE</u>		
Alliant Insurance Services, Inc.	017471589/06 (Dec 05)	7-1-20/21
Housing Authority Property Insurance	HAPI-342-208636-2021	1-1-21/22
<u>FLOOD INSURANCE</u>		
Selective Insurance Co. (N.F.I.P.)	Various	7-1-20/21
Selective Insurance	FLD2068053	1-1-21/22
<u>CRIME INSURANCE</u>		
Travelers Casualty & Surety Co. of America	105645396	7-1-20/21
<hr/>		
<u>SPECIAL EXCESS LIABILITY INSURANCE</u>		
Allied World Insurance Company	5155-0041-00	7-1-20/21
<u>GENERAL LIABILITY INSURANCE</u>		
Housing Authority Risk Retention Group	HARRG-342-208637-2021	1-1-21/22
<u>AUTO LIABILITY INSURANCE</u>		
The Travelers Indemnity Company of America	H-810-9160P789-IND-20	7-1-20/21
<hr/>		
<u>WORKERS COMPENSATION INSURANCE</u>		
National Union Fire Ins. Co. of Pittsburgh, PA (VFIS)	CFP-5516-0128E-05	7-1-20/21
National Union Fire Ins. Co. of Pittsburgh, PA	SRG-0009103048-E	7-1-20/21
Mutual of Omaha	SR20141A-P-052502	7-1-20/21
<u>EXCESS WORKERS COMPENSATION INSURANCE</u>		
Safety National Casualty Corp	SP 4063326	7-1-20/21

Table 20

NAMED INSURED / DETAILS OF COVERAGE	POLICY LIMITS	ANNUAL PREMIUM
<i>City of Des Moines</i>		
Buildings & Contents	\$ 718,476,749	\$ 574,717
Policy Aggregate Loss Limit:	500,000,000	
Business Interruption & Extra Expense	100,000,000	Included
Boiler & Machinery	100,000,000	Included
Earthquake	20,000,000	Included
Flood	5,000,000	Included
<i>Municipal Housing Agency</i>		
Buildings & Contents	\$ 44,430,088	\$ 71,326
<i>City of Des Moines &amp; Housing Authority</i>		
(6 buildings in Flood Zone "A")	Various	\$ 60,840
2309 Euclid Ave	\$ 421,000	\$ 4,013
<i>Shared: City, WRA &amp; DMMHA</i>		
Employee Theft	\$ 5,000,000	\$ 16,490
Computer Fraud	5,000,000	included
Funds Transfer Fraud	5,000,000	included
<i>Shared: City &amp; DMMHA</i>		
Citywide General, Automobile, Law Enforcement, Public Officials Liability, etc	\$ 10,000,000 2,000,000 SIR	\$ 213,790
<i>Municipal Housing Agency</i>		
General Liability	\$ 2,000,000	\$ 46,509
<i>Shared: City &amp; DMMHA</i>		
Following enterprise fund activities included:	\$ 2,000,000	\$ 123,944
Curbside Recycling Pickup Program		Included
Sanitary/Storm Sewer		Included
Solid Waste Collection		Included
Municipal Housing Agency		Included
<i>City - HazMat Team/Fire Dept Mutual Aid</i>		
Primary Occupational Medical	\$ 250,000	\$ 23,176
Excess Occupational Medical	500,000	9,740
Excess Occupational Medical	500,000	11,704
<i>City of Des Moines (including WRA Operations)</i>		
Employers Liability Limit	\$ 1,250,000	\$ 391,396
WRA Operations Liability Limit	500,000	

